SENATE BILL NO. 279

INTRODUCED BY B. BROWN, HARRINGTON, HALLIGAN, TOWE, RANEY, LEE, ECK, O'KEEFE, DOHERTY, KOEHNKE, YELLOWTAIL, MAZUREK, CRIPPEN, THAYER, HARP, T. BECK, GAGE, KNOX, REAM, WANZENRIED, T. NELSON, ELLIOTT, HOFFMAN, FAGG, COHEN, STANG, SCHYE, DOLEZAL, SWIFT, FOSTER, BOHARSKI BY REQUEST OF THE DEPARTMENT OF REVENUE

IN THE SENATE

	
FEBRUARY 5, 1991	INTRODUCED AND REFERRED TO COMMITTEE ON TAXATION.
	FIRST READING.
FEBRUARY 15, 1991	COMMITTEE RECOMMEND BILL DO PASS AS AMENDED. REPORT ADOPTED.
FEBRUARY 16, 1991	PRINTING REPORT.
	SECOND READING, DO PASS.
FEBRUARY 18, 1991	ENGROSSING REPORT.
	THIRD READING, PASSED. AYES, 49; NOES, 0.
	TRANSMITTED TO HOUSE.
IN	THE HOUSE
MARCH 4, 1991	INTRODUCED AND REFERRED TO COMMITTEE ON TAXATION.
	FIRST READING.
MARCH 22, 1991	COMMITTEE RECOMMEND BILL BE CONCURRED IN. REPORT ADOPTED.
APRIL 11, 1991	SECOND READING, CONCURRED IN.
APRIL 12, 1991	THIRD READING, CONCURRED IN. AYES, 96; NOES, 2.
	RETURNED TO SENATE.

IN THE SENATE

APRIL 13, 1991

RECEIVED FROM HOUSE.

SENT TO ENROLLING.

REPORTED CORRECTLY ENROLLED.

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2 INTRODUCED BY BOWN THE DEPARTMENT OF REVENUE.

3 BY REQUEST OF THE DEPARTMENT OF REVENUE.

4 PARTIES OF THE DEPARTMENT OF REVENUE.

5 A BILL OF RIGHTS; GUARANTEEING TO ALL MOTTANA TAXPAYERS

7 SPECIFIED PROCEDURAL RIGHTS IN THE ADMINISTRATION AND

8 COLLECTION OF TAXES BY THE DEPARTMENT OF REVENUE; AND

9 CREATING AN OFFICE OF TAXPAYER ASSISTANCE."

WHEREAS, the Legislature finds and declares that the administration and collection of taxes is the most sensitive point of contact between citizens and their government;

WHEREAS, the Legislature further declares that it is the intent of the Legislature to ensure that the rights, privacy, and property of Montana taxpayers are adequately protected during the process of assessment and collection of taxes administered or collected by the department of revenue.

THEREFORE, it is the purpose of this bill to enact a Montana taxpayer bill of rights.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

NEW SECTION. Section 1. Short title. [Sections 1 through 3] may be cited as the "Montana Taxpayer Bill of

chrough 3, may 22

Montana Legislative Council

Rights".

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NEW SECTION. Section 2. Taxpayer bill of rights. The department of revenue shall in the course of performing its duties in the administration and collection of the state's taxes ensure that:

(1) the taxpayer has the right to record any interview, meeting, or conference with auditors or any other representatives of the department;

(2) the taxpayer has the right to hire a representative

of the taxpayer's choice to represent the taxpayer's

- interests before the department or any tax appeal board. The 11 taxpayer has a right to obtain a representative at any time, 12 except that the selection of a representative may not be 13 14 used to unreasonably delay a field audit that is in 15 progress. The representative must have written authorization 16 from the taxpayer to receive from the 17 confidential information concerning the taxpayer. The 18 department shall provide copies to the authorized 19 representative of all information sent to the taxpayer and 20 shall notify the authorized representative concerning
- contacts with the taxpayer.

 (3) the taxpayer has the right to obtain tax advice from the department. The taxpayer has a right to the waiver of penalties and interest, but not taxes, when he has relied on written advice provided to him by an employee of the

department.

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- 2 (4) at the discretion of the department, the taxpayer
 3 has the right to pay delinquent taxes, interest, and
 4 penalties on an installment basis. This subsection applies
 5 only to taxes collected by the department, provided the
 6 taxpayer meets reasonable criteria.
- 7 (5) the taxpayer has the right to a complete and accurate written description of the basis for any additional tax assessed by the department;
 - (6) the taxpayer has the right to a review by management level employees of the department for any additional taxes assessed by the department;
 - (7) the taxpayer has the right to a full explanation or the available procedures for review and appeal of additional tax assessments;
 - (8) the taxpayer, after the exhaustion of all appropriate administrative remedies or other applicable appeal procedures, has the right to have the state tax appeal board, or a court, or both review any final decision of the department assessing an additional tax. The taxpayer shall seek a review in a timely manner. A taxpayer is entitled to collect court costs and attorney fees from the department for frivolous or bad faith lawsuits as provided in 25-10-711.
- 25 (9) the taxpayer has the right to a full explanation of

- 1 the department's authority to collect delinquent taxes,
- 2 including the procedures and notices that are required to
- 3 protect the taxpayer;
- 4 (10) the taxpayer has the right to have certain property
- 5 exempt from levy and seizure as provided in Title 25,
- 6 chapter 13, part 6, and any other applicable provisions in
- 7 Montana law;
- 8 (11) the taxpayer has the right to the immediate release
- 9 of any lien the department has placed on property when the
- 10 tax is paid or when the lien is the result of an error by
- 11 the department;
- 12 (12) the taxpayer has the right to assistance from the
- 13 department in complying with state and local tax laws that
- 14 the department administers; and
- 15 (13) the taxpayer has the right to be guaranteed that an
- 16 employee of the department is not paid, promoted, or in any
- 17 way rewarded on the basis of assessments or collections from
- 18 taxpayers.
- 19 NEW SECTION. Section 3. Office of taxpayer assistance.
- 20 (1) The department of revenue shall establish and maintain
- 21 an office of taxpayer assistance.
- 22 (2) The office shall assist taxpayers by:
- 23 (a) providing easily understandable tax information on
- 24 audits and corrections and appeal procedures of th
- 25 department;

- (b) answering questions regarding preparing and filingreturns and reports with the department; and
- 3 (c) locating documents or payments filed with or 4 submitted to the department.

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- (3) The office of taxpayer assistance shall also:
- (a) receive and evaluate complaints related to improper or abusive behavior or inefficient service provided by employees of the department and recommend appropriate action to the director of the department of revenue to resolve the complaints;
- 11 (b) compile data on the number and type of taxpayer
 12 complaints received and evaluate the actions taken to
 13 resolve complaints;
- 14 (c) survey taxpayers to obtain their evaluation of the 15 quality of service provided by the department;
 - (d) monitor the department's compliance with the taxpayer bill of rights and report any abuses to the director of the department;
 - (e) monitor the department's collection activities to:
- 20 (i) report any abuses in collection activities by the 21 department to the director;
- 22 (ii) recommend to the director whether a particular 23 collection activity should be stopped if the taxpayer has 24 not had an adequate opportunity to discuss alternative neans 25 of payment; and

- 1 (f) perform any other functions that the director may
- 2 assign to assist taxpayers in complying with Montana's tax
- 3 laws.
- 4 NEW SECTION. Section 4. Codification instruction.
- 5 [Sections 1 through 3] are intended to be codified as an
- 6 integral part of Title 15, chapter 1, part 2, and the
- 7 provisions of Title 15, chapter 1, part 2, apply to
- 8 [sections 1 through 3].

STATE OF MONTANA - FISCAL NOTE

Form BD-15

In compliance with a written request, there is hereby submitted a Fiscal Note for SB0279, as introduced.

DESCRIPTION OF PROPOSED LEGISLATION:

An act providing a Taxpayer Bill of Rights; guaranteeing to all Montana taxpayers specified procedural rights in the administration and collection of taxes by the Department of Revenue; and creating an office of taxpayer assistance.

FISCAL IMPACT:

Expenditures:

The office of taxpayer assistance will be provided utilizing existing department resources, provided that the position slated for this office is not eliminated in the current budget process.

Revenues:

There is no impact on revenues.

ROD SUNDSTED, BUDGET DIRECTOR DATE

Office of Budget and Program Planning

ROBERT (BOB) BROWN, PRIMARY SPONSOR

<u> 2/11/9/</u>

Fiscal Note for SB0279, as introduced

SB 279

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APPROVED BY COMMITTEE ON TAXATION

1	SENATE BILL NO. 2/9
2	INTRODUCED BY B. BROWN, HARRINGTON, HALLIGAN, TOWE,
3	RANEY, LEE, ECK, O'KEEFE, DOHERTY, KOEHNKE, YELLOWTAIL,
4	MAZUREK, CRIPPEN, THAYER, HARP, T. BECK, GAGE, KNOX, REAM,
5	WANZENRIED, T. NELSON, ELLIOTT, HOFFMAN, FAGG, COHEN, STANG,
6	SCHYE, DOLEZAL, SWIFT, FOSTER, BOHARSKI
7	BY REQUEST OF THE DEPARTMENT OF REVENUE
8	
9	A BILL FOR AN ACT ENTITLED: "AN ACT PROVIDING A TAXPAYER
10	BILL OF RIGHTS; GUARANTEEING TO ALL MONTANA TAXPAYERS
11	SPECIFIED PROCEDURAL RIGHTS IN THE ADMINISTRATION AND
12	COLLECTION OF TAXES BY THE DEPARTMENT OF REVENUE; AND
13	CREATING AN OFFICE OF TAXPAYER ASSISTANCE."
14	
15	WHEREAS, the Legislature finds and declares that the
16	administration and collection of taxes is the most sensitive
17	point of contact between citizens and their government;
18	WHEREAS, the Legislature further declares that it is the
19	intent of the Legislature to ensure that the rights,
20	privacy, and property of Montana taxpayers are adequately
21	protected during the process of assessment and collection of
22	taxes administered or collected by the department of
23	revenue.
24	THEREFORE, it is the purpose of this bill to enact a
25	Montana taxpayer bill of rights.

2	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
3	NEW SECTION. Section 1. Short title. [Sections 1
4	through 31 may be cited as the "Montana Taxpayer Bill of
5	Rights".
6	NEW SECTION. Section 2. Taxpayer bill of rights. The
7	department of revenue shall in the course of performing its
8	duties in the administration and collection of the state's
9	taxes ensure that:
10	(1) the taxpayer has the right to record any interview,
11	meeting, or conference with auditors or any other
12	representatives of the department;
13	(2) the taxpayer has the right to hire a representative
14	of the taxpayer's choice to represent the taxpayer's
15	interests before the department or any tax appeal board. The
16	taxpayer has a right to obtain a representative at any time,
17	except that the selection of a representative may not be
18	used to unreasonably delay a field audit that is in
19	progress. The representative must have written authorization
20	from the taxpayer to receive from the department
21	confidential information concerning the taxpayer. The
22	department shall provide copies to the authorized
23	representative of all information sent to the taxpayer and

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(3) the taxpayer has the right to obtain tax advice from the department. The taxpayer has a right to the waiver of penalties and interest, but not taxes, when he has relied on written advice provided to him by an employee of the department.

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- (4) at the discretion of the department, the taxpayer has the right to pay delinquent taxes, interest, and penalties on an installment basis. This subsection applies only to taxes collected by the department, provided the taxpayer meets reasonable criteria.
- (5) the taxpayer has the right to a complete and accurate written description of the basis for any additional tax assessed by the department;
- (6) the taxpayer has the right to a review by management level employees of the department for any additional taxes assessed by the department;
- (7) the taxpayer has the right to a full explanation of the available procedures for review and appeal of additional tax assessments;
- (8) the taxpayer, after the exhaustion of all appropriate administrative remedies or-other-applicable appear-procedures, has the right to have the state tax appeal board, or a court, or both review any final decision of the department assessing an additional tax. The taxpayer shall seek a review in a timely manner. A taxpayer is

- entitled to collect court costs and attorney fees from the department for frivolous or bad faith lawsuits as provided in 25-10-711.
- 4 (9) the taxpayer has the right to a full explanation of 5 the department's authority to collect delinquent taxes, 6 including the procedures and notices that are required to 7 protect the taxpayer;
- 8 (10) the taxpayer has the right to have certain property
 9 exempt from levy and seizure as provided in Title 25,
 10 chapter 13, part 6, and any other applicable provisions in
 11 Montana law:
- (11) the taxpayer has the right to the immediate release
 of any lien the department has placed on property when the
 tax is paid or when the lien is the result of an error by
 the department;
- 16 (12) the taxpayer has the right to assistance from the 17 department in complying with state and local tax laws that 18 the department administers; and
- 19 (13) the taxpayer has the right to be guaranteed that an 20 employee of the department is not paid, promoted, or in any 21 way rewarded on the basis of assessments or collections from 22 taxpayers.
- NEW SECTION. Section 3. Office of taxpayer assistance.
- (1) The department of revenue shall establish and maintainan office of taxpayer assistance.

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1 (2)	The	office	shall	assist	taxpayers	b	y :

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- (a) providing easily understandable tax information on audits and corrections and appeal REVIEW procedures of the department;
- 5 (B) PROVIDING EASILY UNDERSTANDABLE INFORMATION ON 6 APPEAL PROCEDURES;
 - (b)(C) answering questions regarding preparing and
 filing returns and reports with the department; and
- 9 (e)(D) locating documents or payments filed with or 10 submitted to the department.
 - (3) The office of taxpayer assistance shall also:
 - (a) receive and evaluate complaints related to improper or abusive behavior or inefficient service provided by employees of the department and recommend appropriate action to the director of the department of revenue to resolve the complaints;
 - (b) compile data on the number and type of taxpayer complaints received and evaluate the actions taken to resolve complaints;
 - (c) survey taxpayers to obtain their evaluation of the quality of service provided by the department;
 - (d) monitor the department's compliance with the taxpayer bill of rights and report any abuses to the director of the department;
 - (e) monitor the department's collection activities to:

- 1 (i) report any abuses in collection activities by the 2 department to the director;
- 3 (ii) recommend to the director whether a particular
 4 collection activity should be stopped if the taxpayer has
 5 not had an adequate opportunity to discuss alternative means
 6 of payment; and
- 7 (f) perform any other functions that the director may 8 assign to assist taxpayers in complying with Montana's tax 9 laws.
- NEW SECTION. Section 4. Codification instruction.

 [Sections 1 through 3] are intended to be codified as an integral part of Title 15, chapter 1, part 2, and the provisions of Title 15, chapter 1, part 2, apply to [sections 1 through 3].

1	SENATE BILL NO. 279
2	INTRODUCED BY B. BROWN, HARRINGTON, HALLIGAN, TOWE,
3	RANEY, LEE, ECK, O'KEEFE, DOHERTY, KOEHNKE, YELLOWTAIL,
4	MAZUREK, CRIPPEN, THAYER, HARP, T. BECK, GAGE, KNOX, REAM,
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15	WHEREAS, the Legislature finds and declares that the
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17	point of contact between citizens and their government;
18	WHEREAS, the Legislature further declares that it is the
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24	THEREFORE, it is the purpose of this bill to enact a
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THIRD READING

SB 279

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SB 0279/02 SB 0279/02

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- (4) at the discretion of the department, the taxpayer has the right to pay delinquent taxes, interest, and penalties on an installment basis. This subsection applies only to taxes collected by the department, provided the taxpayer meets reasonable criteria.
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 - (6) the taxpayer has the right to a review by management level employees of the department for any additional taxes assessed by the department;
- 17 (7) the taxpayer has the right to a full explanation of 18 the available procedures for review and appeal of additional 19 tax assessments;
- 20 (8) the taxpayer, after the exhaustion of all
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-3-

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 - (e) monitor the department's collection activities to:

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SENATE BILL NO. 279

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 12 integral part of Title 15, chapter 1, part 2, and the

 13 provisions of Title 15, chapter 1, part 2, apply to

 14 [sections 1 through 3].