SENATE BILL NO. 267

INTRODUCED BY TOWE, DRISCOLL, LYNCH, HARRINGTON, WHALEN

IN THE SENATE

TIA	IDE SENAIE
FEBRUARY 4, 1991	INTRODUCED AND REFERRED TO COMMITTEE ON LABOR & EMPLOYMENT RELATIONS.
	FIRST READING.
FEBRUARY 15, 1991	COMMITTEE RECOMMEND BILL DO PASS. REPORT ADOPTED.
FEBRUARY 16, 1991	PRINTING REPORT.
	ON MOTION, CONSIDERATION PASSED UNTIL THE 38TH LEGISLATIVE DAY.
FEBRUARY 20, 1991	SECOND READING, DO PASS AS AMENDED.
FEBRUARY 21, 1991	ENGROSSING REPORT.
	THIRD READING, PASSED. AYES, 30; NOES, 20.
	TRANSMITTED TO HOUSE.
IN	THE HOUSE
MARCH 4, 1991	INTRODUCED AND REFERRED TO COMMITTEE ON LABOR & EMPLOYMENT RELATIONS.
	FIRST READING.
MARCH 18, 1991	COMMITTEE RECOMMEND BILL BE CONCURRED IN AS AMENDED. REPORT ADOPTED.
MARCH 20, 1991	SECOND READING, CONCURRED IN.
MARCH 21, 1991	THIRD READING, CONCURRED IN. AYES, 62; NOES, 37.
	RETURNED TO SENATE WITH AMENDMENTS.

IN THE SENATE

MARCH 23, 1991 RECEIVED FROM HOUSE.

SECOND READING, AMENDMENTS NOT

CONCURRED IN.

	ON MOTION, CONFERENCE COMMITTEE REQUESTED.
MARCH 28, 1991	ON MOTION, CONFERENCE COMMITTEE APPOINTED.
	IN THE HOUSE
APRIL 3, 1991	ON MOTION, CONFERENCE COMMITTEE REQUESTED AND APPOINTED.
	IN THE SENATE
APRIL 8, 1991	CONFERENCE COMMITTEE REPORTED.
	IN THE HOUSE
APRIL 13, 1991	CONFERENCE COMMITTEE REPORT ADOPTED.
	IN THE SENATE
APRIL 17, 1991	SECOND READING, CONFERENCE COMMITTEE REPORT ADOPTED.
APRIL 18, 1991	THIRD READING, CONFERENCE COMMITTEE REPORT ADOPTED.
APRIL 19, 1991	SENT TO ENROLLING.
	REPORTED CORRECTLY ENROLLED.

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Whalen

A BILL FOR AN ACT ENTITLED: "AN ACT REQUIRING A PERSON SEEKING EMPLOYMENT AS A SECURITY AGENT DURING A STRIKE TO OBTAIN AN EMPLOYMENT PERMIT FROM THE DEPARTMENT OF LABOR AND INDUSTRY; PROVIDING AN EXEMPTION FOR CERTAIN PERSONS; ESTABLISHING REQUIREMENTS FOR OBTAINING A PERMIT; PROVIDING FOR COLLECTION AND DEPOSIT OF FEES; PROVIDING AN AFPEAL PROCESS FOR DENIAL OR REVOCATION OF A PERMIT; AUTHORIZING THE DEPARTMENT OF LABOR AND INDUSTRY TO ADOPT RULES; REQUIRING THE DEPARTMENT OF LABOR AND INDUSTRY TO MAINTAIN RECORDS: AND PROVIDING FOR PENALTIES."

WHEREAS, in recent times employers involved in labor disputes resulting in a strike have hired professional security persons for the express purpose of disrupting negotiations or creating violence in a manner calculated to make striking employees appear responsible for the disruption or violence; and

WHEREAS, persons employed for security purposes often use modern electronic and technological equipment for surveillance of striking employees or use the equipment to impress local law enforcement officials in hopes that the officials will overlook violations of law by security

Montana Legislative Council

personnel; and

WHEREAS, improper conduct by security personnel hired by an employer during an already emotionally tense situation can easily lead to additional disruption and violence during a strike.

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STATEMENT OF INTENT

A statement of intent is required for this bill because [section 5] authorizes the department of labor and industry to adopt rules to issue employment permits for security agents. It is the intent of the legislature that the department adopt rules establishing forms for permit applications and procedures for the issuance, suspension, or revocation of permits and maintain records on permits issued, suspended, or revoked.

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17 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

NEW SECTION. Section 1. Definitions. As used in [sections 1 through 7], the following definitions apply:

- (1) "Department" means the department of labor and industry as provided in 2-15-1701.
- 22 (2) "Security agent" means a person hired by an 23 employer whose business is involved, or who anticipates that 24 his business will be involved, in a labor dispute resulting 25 in a strike, to guard or protect the employer's property or

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- to assist the employer with activities directly relating to
 and necessitated by the strike.
- NEW SECTION. Section 2. Application for employment
- 4 permit -- contents -- employer's submission of information
- 5 to commissioner -- exemptions. (1) Except as provided in
 - subsection (4), a person may not be employed as a security
- 7 agent without first obtaining an employment permit issued by
- 8 the department.
- 9 (2) To obtain a permit, an applicant shall submit to
 - the commissioner of labor and industry on a form provided by
- 11 the department:

- 12 (a) a job description of the position and the duties
- 13 for which the applicant is applying;
- 14 (b) the applicant's employment experience and training
- 15 as a security agent;
- 16 (c) a job description of previous employment during a
- 17 strike with any employer within the previous 15 years,
- 18 including information relating to the applicant's direct
- involvement in violence occurring during the employment;
- 20 (d) information relating to the applicant's
- 21 authorization to use or carry a firearm;
- (e) information relating to any criminal convictions;
- 23 and
- 24 (f) any additional information requested by the
- 25 department.

- 1 (3) An employer hiring a security agent shall submit to
 2 the commissioner of labor and industry within 10 days of
 3 employment the name and address of the security agent, a job
 4 description of the position, and a listing of the technical
 5 equipment the security agent will use in connection with his
 6 employment. Any change in the security agent's job
 7 description or use of equipment must be reported to the
 8 commissioner within 10 days of the change.
- 9 (4) This section does not apply to a licensed attorney
 10 or any other professional person who is involved in
 11 collective bargaining negotiations during an actual strike
 12 situation or to a person hired and employed as a security
 13 agent at least 6 months prior to the commencement of a
 14 strike.
 - (5) It is intended that this section be interpreted to prohibit a person whose employment may cause a disruption or result in violence from working as a security agent during a strike and not as a condition of employment for a person working as a professional security agent generally.
 - NEW SECTION. Section 3. Issuance of permit fee deposit of fees and fines. (1) Upon payment of a fee commensurate with administrative costs related directly to issuing permits and recordkeeping required under [section 6], the department shall issue a permit to each person who meets the requirements provided in [section 2]. The permit

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1	entitles	the	permitt	ee to	act as	а	security	agent	within
2	this st	ate	until	the	expiration	on	of the c	urrent (calendar
3	vear.								

- (2) Money collected by the department under [section 7] and this section must be deposited in the state special 5 revenue fund for use by the department. 6
- NEW SECTION. Section 4. Denial or revocation of permit 7 8 -- appeal. (1) Based upon an evaluation of the information 9 provided by the applicant in {section 2}, the commissioner 10 of labor and industry may refuse to grant a permit to an applicant whose employment the commissioner believes may 11 cause a disruption or result in violence. 12
- (2) Following an investigation, the commissioner of 13 labor and industry may suspend or revoke a permit of a 14 permittee found to have committed a misdemeanor under 15 [section 7]. 16
- 17 (3) An applicant denied a permit or a security agent 18 whose permit is revoked is entitled to a hearing pursuant to 19 the Montana Administrative Procedure Act.
- 20 NEW SECTION. Section 5. Powers of department -- rules.
- 21 (1) The department is authorized to obtain assistance and 22 procure records, supplies, and equipment as are necessary to 23 carry out the provisions of [sections 1 through 7].
- 24 (2) The department shall establish rules necessary to 25 implement the provisions of [sections 1 through 7].

1	NEW SECTION. Section 6. Records. The department shall
2	maintain in Helena, Montana, the records of all applicants
3	and all permits issued or revoked and shall, upon receipt of
4	\$1, furnish to any person a certified copy of any permit
5	issued or revoked. The records must be open to public
5	inspection during office hours.

- NEW SECTION. Section 7. Violations -- penalties. (1) A 2 person may not:
- (a) work as a security agent during a strike without receiving a permit under [section 2] unless he is exempt 10 under [section 2(4)]; 11
 - (b) obtain or attempt to obtain a permit by fraudulent representation; or
- (c) knowingly employ a person who has failed to obtain 14 a permit as required in [section 2] or who has fraudulently 15 obtained an employment permit. 16
 - (2) A person convicted under subsection (1)(a) or (1)(b) shall be imprisoned in the county jail for a period not exceeding 6 months, fined not more than \$500, or both. A person convicted under subsection (1)(c) shall be imprisoned in the county jail for a period not exceeding 6 months, fined not more than \$10,000, or both.

-End-

STATE OF MONTANA - FISCAL NOTE

Form BD-15

In compliance with a written request, there is hereby submitted a Fiscal Note for SB0267, as introduced.

DESCRIPTION OF PROPOSED LEGISLATION:

"An act requiring a person seeking employment as a security agent during a strike to obtain an employment permit from the department of labor and industry; providing an exemption for certain persons; establishing requirements for obtaining a permit: providing for collection and deposit of fees; providing an appeal process for denial or revocation of a permit; authorizing the Department of Labor and Industry to adopt rules; requiring the Department of Labor and Industry to maintain records: and providing for penalties."

ASSUMPTIONS:

- 1. It is estimated that it will take the Department of Labor and Industry a year to establish a program to address this bill. It will take a full time employee to promulgate rules, develop procedures, create forms and train staff for the responsibilities associated with this program.
- 2. It will take at least another year to establish the program to a point the new responsibilities will be minor enough to require less than a full time equivalent.
- 3. It is assumed that very few "security agents" will be required, therefore, it should not increase the work load for the Legal Services Division.

FISCAL IMPACT:

Expenditures:

		FY '92			FY '93	
	Current Law	Proposed Law	<u>Difference</u>	Current Law	Proposed Law	Difference
FTE	0.00	1.00	1.00	0.00	1.00	1.00
Personal Services	0	24,086	24,086	0	24,031	24,031
Operating Costs	0	<u> 15,453</u>	<u>15,453</u>	0	<u> 15,453</u>	<u>15,453</u>
Total	0	39,539	39,539	0	39,484	39,484
Funding:						
State Special Revenue	0	39,539	39,539	0	39,484	39,484

FOD SUNDSTED, BUDGET DIRECTOR

DATE

Iffice of Budget and Program Planning

THOMAS E. "TOM" TOWE, PRIMARY SPONSOR

Fiscal Note for SB0267, as introduced

is heraby submitted a Spansor's Fiecal Note for:

Version

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"An act requiring a person seeking employment as a security agent during a strike to obtain an employment permit from the Department of Labor and Industry; providing an exemption for certain persons; establishing requirements for obtaining a permit; providing for collection and deposit of fees; providing an appeal process for denial or revocation of a permit; authorizing the Department of Labor and Industry to adopt rules; requiring the Department of Labor and Industry to maintain records; and providing for penalties."

ASSUMPTIONS:

- 1. It is assumed that it would take one person 10 hours to develop regulations, procedures and create forms. All that is contemplated by the bill is to receive an application, do a criminal history check, may do a reference check, and approve or deny the permit. A form asking a great deal of background information would cover most everything. It would take me about 2 hours.
- 2. It is assumed that it would take no longer than 5 hours to implement. A place in a filing cabinet would have to be secured. Responsibility for opening the mail and reading the application and doing a criminal background check would have to be assigned.
- 3. There would be no more than one major strike in which security people would be hired each year and no more than 15 security people for each strike.

FISCAL IMPACT:

Expenditures:

		FY '92			FY '93	
	Current Law	Proposed Law	Difference	Current Law	Proposed Law	Difference
FTE.	0.00	.005	.01	0.00	.005	.01
Personal Services	0	240.86	240.86	0	240.86	240.86
Operating Costs	0	154.53	154.53	.0	10.00	10.00
Total	0	395.39	395.39	0	250.86	250.86
Funding: State Special Revenue	0	395.39	395.39	o	250.86	250.86

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APPROVED BY COMMITTEE ON LABOR & EMPLOYMENT RELATIONS

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A BILL FOR AN ACT ENTITLED: "AN ACT REQUIRING A PERSON

SEEKING EMPLOYMENT AS A SECURITY AGENT DURING A STRIKE TO

6 OBTAIN AN EMPLOYMENT PERMIT FROM THE DEPARTMENT OF LABOR AND

7 INDUSTRY; PROVIDING AN EXEMPTION FOR CERTAIN PERSONS;

8 ESTABLISHING REQUIREMENTS FOR OBTAINING A PERMIT: PROVIDING

FOR COLLECTION AND DEPOSIT OF FEES: PROVIDING AN APPEAL

PROCESS FOR DENIAL OR REVOCATION OF A PERMIT; AUTHORIZING

11 THE DEPARTMENT OF LABOR AND INDUSTRY TO ADOPT RULES;

12 REQUIRING THE DEPARTMENT OF LABOR AND INDUSTRY TO MAINTAIN

RECORDS: AND PROVIDING FOR PENALTIES."

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WHEREAS, in recent times employers involved in labor disputes resulting in a strike have hired professional security persons for the express purpose of disrupting negotiations or creating violence in a manner calculated to make striking employees appear responsible for the disruption or violence; and

WHEREAS, persons employed for security purposes often use modern electronic and technological equipment for surveillance of striking employees or use the equipment to impress local law enforcement officials in hopes that the officials will overlook violations of law by security

personnel; and

2 WHEREAS, improper conduct by security personnel hired by 3 an employer during an already emotionally tense situation can easily lead to additional disruption and violence during

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22 (2) "Security agent" means a person hired by an 23 employer whose business is involved, or who anticipates that his business will be involved, in a labor dispute resulting 24

25 in a strike, to guard or protect the employer's property or

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- to assist the employer with activities directly relating to 2 and necessitated by the strike.
- NEW SECTION. Section 2. Application for employment 3 4 permit -- contents -- employer's submission of information to commissioner -- exemptions. (1) Except as provided in 6 subsection (4), a person may not be employed as a security 7 agent without first obtaining an employment permit issued by the department.
- 9 (2) To obtain a permit, an applicant shall submit to 10 the commissioner of labor and industry on a form provided by 11 the department:
- 12 (a) a job description of the position and the duties 13 for which the applicant is applying;
 - (b) the applicant's employment experience and training as a security agent;
- 16 (c) a job description of previous employment during a 17 strike with any employer within the previous 15 years. 18 including information relating to the applicant's direct 19 involvement in violence occurring during the employment;
- 20 (d) information relating to the applicant's
- 21 authorization to use or carry a firearm;
- 22 (e) information relating to any criminal convictions;
- 23 and

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(f) any additional information requested by 24 25 department.

- (3) An employer hiring a security agent shall submit to the commissioner of labor and industry within 10 days of employment the name and address of the security agent, a job description of the position, and a listing of the technical equipment the security agent will use in connection with his employment. Any change in the security agent's job description or use of equipment must be reported to the commissioner within 10 days of the change.
- 9 (4) This section does not apply to a licensed attorney 10 or any other professional person who is involved in 11 collective bargaining negotiations during an actual strike 12 situation or to a person hired and employed as a security 13 agent at least 6 months prior to the commencement of a 14 strike.
 - (5) It is intended that this section be interpreted to prohibit a person whose employment may cause a disruption or result in violence from working as a security agent during a strike and not as a condition of employment for a person working as a professional security agent generally.
- NEW SECTION. Section 3. Issuance of permit -- fee --20 21 deposit of fees and fines. (1) Upon payment of a fee 22 commensurate with administrative costs related directly to 23 issuing permits and recordkeeping required under [section 24 6), the department shall issue a permit to each person who meets the requirements provided in [section 2]. The permit

- entitles the permittee to act as a security agent within 2 this state until the expiration of the current calendar 3 year.
- 4 (2) Money collected by the department under [section 7] 5 and this section must be deposited in the state special 6 revenue fund for use by the department.
- 7 NEW SECTION. Section 4. Denial or revocation of permit 8 -- appeal. (1) Based upon an evaluation of the information 9 provided by the applicant in [section 2], the commissioner 10 of labor and industry may refuse to grant a permit to an 11 applicant whose employment the commissioner believes may cause a disruption or result in violence. 12
- 13 (2) Pollowing an investigation, the commissioner of labor and industry may suspend or revoke a permit of a 14 15 permittee found to have committed a misdemeanor under 16 [section 7].
- 17 (3) An applicant denied a permit or a security agent 18 whose permit is revoked is entitled to a hearing pursuant to 19 the Montana Administrative Procedure Act.
- NEW SECTION. Section 5. Powers of department -- rules. 20
- 21 (1) The department is authorized to obtain assistance and procure records, supplies, and equipment as are necessary to 22 23 carry out the provisions of [sections 1 through 7].
- 24 (2) The department shall establish rules necessary to 25 implement the provisions of [sections 1 through 7].

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NEW SECTION. Section 6. Records. The department shall

- 3 \$1, furnish to any person a certified copy of any permit
- issued or revoked. The records must be open to public
- inspection during office hours.

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- NEW SECTION. Section 7. Violations -- penalties. (1) A person may not:
- (a) work as a security agent during a strike without 9 receiving a permit under [section 2] unless he is exempt 10 under [section 2(4)]; 11
- (b) obtain or attempt to obtain a permit by fraudulent 12 representation; or 13
- (c) knowingly employ a person who has failed to obtain 14 a permit as required in [section 2] or who has fraudulently 15 obtained an employment permit.
- (2) A person convicted under subsection (1)(a) or 17 (1)(b) shall be imprisoned in the county jail for a period 18
- not exceeding 6 months, fined not more than \$500, or both. A 19 person convicted under subsection (1)(c) shall be imprisoned 20
- in the county jail for a period not exceeding 6 months, 21
- fined not more than \$10,000, or both.

-End-

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1	SERATE BILL NO. 20/
2	INTRODUCED BY TOWE, DRISCOLL, LYNCH, HARRINGTON, WHALEN
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4	A BILL FOR AN ACT ENTITLED: "AN ACT REQUIRING A PERSON
5	SEEKING EMPLOYMENT AS A SECURITY AGENT DURING A STRIKE TO
6	OBTAIN AN EMPLOYMENT PERMIT FROM THE DEPARTMENT OF LABOR AND
7	INDUSTRY; PROVIDING AN EXEMPTION FOR CERTAIN PERSONS;
8	ESTABLISHING REQUIREMENTS FOR OBTAINING A PERMIT; PROVIDING
9	FOR COLLECTION AND DEPOSIT OF FEES; PROVIDING AN APPEAL
10	PROCESS FOR DENIAL OR REVOCATION OF A PERMIT; AUTHORIZING
11	THE DEPARTMENT OF LABOR AND INDUSTRY TO ADOPT RULES;
12	REQUIRING THE DEPARTMENT OF LABOR AND INDUSTRY TO MAINTAIN
13	RECORDS; AND PROVIDING FOR PENALTIES."
14	
15	WHEREAS, in recent times employers involved in labor
16	disputes resulting in a strike have hired professional
17	security persons for the express purpose of disrupting
18	negotiations or creating violence in a manner calculated to
19	make striking employees appear responsible for the
20	disruption or violence; and
21	WHEREAS, persons employed for security purposes often
22	use modern electronic and technological equipment for

surveillance of striking employees or use the equipment to

impress local law enforcement officials in hopes that the

officials will overlook violations of law by security



L	personnel; and
2	WHEREAS, improper conduct by security personnel hired by
3	an employer during an already emotionally tense situation
4	can easily lead to additional disruption and violence during
5	a strike.
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STATEMENT OF INTENT

A statement of intent is required for this bill because [section 5] authorizes the department of labor and industry to adopt rules to issue employment permits for security agents. It is the intent of the legislature that the department adopt rules establishing forms for permit applications and procedures for the issuance, suspension, or revocation of permits and maintain records on permits issued, suspended, or revoked.

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- 20 (1) "Department" means the department of labor and 21 industry as provided in 2-15-1701.
 - (2) "Security agent" means a person hired by an employer whose business is involved, or who anticipates that his business will be involved, in a labor dispute resulting

25 in a strike, to guard or protect the employer's property or

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- to assist the employer with activities directly relating to and necessitated by the strike.
- NEW SECTION. Section 2. Application for employment permit contents employer's submission of information to commissioner exemptions. (1) Except as provided in subsection (4), a person may not be employed as a security agent without first obtaining an employment permit issued by the department.
- 9 (2) To obtain a permit, an applicant shall submit to 10 the commissioner of labor and industry on a form provided by 11 the department:
- (a) a job description of the position and the duties for which the applicant is applying;
- (b) the applicant's employment experience and training as a security agent;
- 16 (c) a job description of previous employment during a
 17 strike with any employer within the previous 15 years,
 18 including information relating to the applicant's direct
 19 involvement in violence occurring during the employment;
- 20 (d) information relating to the applicant's
 21 authorization to use or carry a firearm;
- 22 (e) information relating to any criminal convictions;
 23 and
- 24 (f) any additional information requested by the 25 department.

- (3) An employer hiring a security agent shall submit to the commissioner of labor and industry within 10 days of employment the name and address of the security agent, a job description of the position, and a listing of the technical equipment the security agent will use in connection with his employment. Any change in the security agent's job description or use of equipment must be reported to the commissioner within 10 days of the change.
- or any other professional person who is involved in collective bargaining negotiations during an actual strike situation or, to a person hired and employed as a security agent at least 6 months prior to the commencement of a strike, OR TO ANY EMPLOYEE LICENSED UNDER 37-60-301 WHEN THE EMPLOYER IS A SECURITY COMPANY WHICH IS ITSELF ON STRIKE.
- (5) It is intended that this section be interpreted to prohibit a person whose employment may cause a disruption or result in violence from working as a security agent during a strike and not as a condition of employment for a person working as a professional security agent generally.
- NEW SECTION. Section 3. Issuance of permit -- fee -deposit of fees and fines. (1) Upon payment of a fee
 commensurate with administrative costs related directly to
 issuing permits and recordkeeping required under (section
 by, the department shall issue a permit to each person who

- meets the requirements provided in [section 2]. The permit
 entitles the permittee to act as a security agent within
 this state until the expiration of the current calendar
 year.
- 5 (2) Money collected by the department under [section 7] 6 and this section must be deposited in the state special 7 revenue fund for use by the department.

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- NEW SECTION. Section 4. Denial or revocation of permit appeal. (1) Based upon an evaluation of the information provided by the applicant in [section 2], the commissioner of labor and industry may refuse to grant a permit to an applicant whose employment the commissioner believes may cause a disruption or result in violence.
- (2) Following an investigation, the commissioner of labor and industry may suspend or revoke a permit of a permittee found to have committed a misdemeanor under [section 7].
- 18 (3) An applicant denied a permit or a security agent
 19 whose permit is revoked is entitled to a hearing pursuant to
 20 the Montana Administrative Procedure Act.
- 21 NEW SECTION. Section 5. Powers of department -- rules.
- 22 (1) The department is authorized to obtain assistance and 23 procure records, supplies, and equipment as are necessary to 24 carry out the provisions of [sections 1 through 7].
- 25 (2) The department shall establish rules necessary to

- implement the provisions of [sections 1 through 7].
- 2 <u>NEW SECTION.</u> **Section 6.** Records. The department shall maintain in Helena, Montana, the records of all applicants
- 4 and all permits issued or revoked and shall, upon receipt of
- 5 \$1, furnish to any person a certified copy of any permit
- 6 issued or revoked. The records must be open to public
- 7 inspection during office hours.
- 8 <u>NEW SECTION.</u> Section 7. Violations -- penalties. (1) A
- 9 person may not:
- 10 (a) work as a security agent during a strike without
- 11 receiving a permit under [section 2] unless he is exempt
- 12 under {section 2(4)};
- (b) obtain or attempt to obtain a permit by fraudulent
- 14 representation; or
- 15 (c) knowingly employ a person who has failed to obtain
- 16 a permit as required in [section 2] or who has fraudulently
- 17 obtained an employment permit.
- 18 (2) A person convicted under subsection (1)(a) or
- 19 (1)(b) shall be imprisoned in the county jail for a period
- 20 not exceeding 6 months, fined not more than \$500, or both. A
- 21 person convicted under subsection (1)(c) shall be imprisoned
- 22 in the county jail for a period not exceeding 6 months,
- 23 fined not more than \$10,000, or both.

-End-

HOUSE STANDING COMMITTEE REPORT

March 18, 1991 Page 1 of 1

Mr. Speaker: We, the committee on <u>Labor</u> report that <u>Senate</u>

<u>Bill 267</u> (third reading copy -- blue) be concurred in as

<u>amended</u>.

Signed:

Squires, Chairman

Carried by: Rep. Whalen

And, that such amendments read:

1. Page 1, line 15.

Following: "employers"

Following: "employers" Insert: "or unions"

2. Page 1, lines 19 and 23.
Following: "employees"
Insert: "or organizations"

3. Page 2, lines 3 and 23
Page 4, line 1.
Following: "employer"
Insert: "or a union"

4. Page 2, lines 23 and 24. Following: "business" Insert: "or organization"

5. Page 2, line 25.
Following: "employer's"
Insert: "or the organization's"

6. Page 3, line 1.
Following: "employer"
Insert: "or the organization"

HOUSE S& 367

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4	A BILL FOR AN ACT ENTITLED: "AN ACT REQUIRING A PERSON
5	SEEKING EMPLOYMENT AS A SECURITY AGENT DURING A STRIKE TO
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11	THE DEPARTMENT OF LABOR AND INDUSTRY TO ADOPT RULES;
12	REQUIRING THE DEPARTMENT OF LABOR AND INDUSTRY TO MAINTAIN
13	RECORDS; AND PROVIDING FOR PENALTIES."
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15	WHEREAS, in recent times employers OR UNIONS involved in
16	labor disputes resulting in a strike have hired professional
17	security persons for the express purpose of disrupting
18	negotiations or creating violence in a manner calculated to
19	make striking employees OR ORGANIZATIONS appear responsible
20	for the disruption or violence; and
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SENATE BILL NO. 267

INTRODUCED BY TOWE, DRISCOLL, LYNCH, HARRINGTON, WHALEN

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security personnel; and
WHEREAS, improper conduct by security personnel hired by
an employer OR A UNION during an already emotionally tense
situation can easily lead to additional disruption and
violence during a strike.
STATEMENT OF INTENT
A statement of intent is required for this bill because
[section 5] authorizes the department of labor and industry
to adopt rules to issue employment permits for security
agents. It is the intent of the legislature that the
department adopt rules establishing forms for permit
applications and procedures for the issuance, suspension, or
revocation of permits and maintain records on permits
issued, suspended, or revoked.
BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

NEW SECTION. Section 1. Definitions. As used [sections 1 through 7], the following definitions apply:

- (1) "Department" means the department of labor and industry as provided in 2-15-1701.
- (2) "Security agent" means a person hired by 23 employer OR A UNION whose business OR ORGANIZATION is 24 involved, or who anticipates that his
- 25 ORGANIZATION will be involved, in a labor dispute resulting

-2-

in a strike, to guard or protect the employer's <u>OR THE</u>

ORGANIZATION'S property or to assist the employer <u>OR THE</u>

ORGANIZATION with activities directly relating to and necessitated by the strike.

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- NEW SECTION. Section 2. Application for employment permit contents employer's submission of information to commissioner exemptions. (1) Except as provided in subsection (4), a person may not be employed as a security agent without first obtaining an employment permit issued by the department.
- 11 (2) To obtain a permit, an applicant shall submit to
 12 the commissioner of labor and industry on a form provided by
 13 the department:
 - (a) a job description of the position and the duties for which the applicant is applying;
- (b) the applicant's employment experience and training
 as a security agent;
 - (c) a job description of previous employment during a strike with any employer within the previous 15 years, including information relating to the applicant's direct involvement in violence occurring during the employment;
- 22 (d) information relating to the applicant's
 23 authorization to use or carry a firearm;
- 24 (e) information relating to any criminal convictions;
 25 and

- 1 (f) any additional information requested by the
 2 department.
- 3 (3) An employer OR A UNION hiring a security agent
 4 shall submit to the commissioner of labor and industry
 5 within 10 days of employment the name and address of the
 6 security agent, a job description of the position, and a
 7 listing of the technical equipment the security agent will
 8 use in connection with his employment. Any change in the
 9 security agent's job description or use of equipment must be
 10 reported to the commissioner within 10 days of the change.
 - (4) This section does not apply to a licensed attorney or any other professional person who is involved in collective bargaining negotiations during an actual strike situation or, to a person hired and employed as a security agent at least 6 months prior to the commencement of a strike, OR TO ANY EMPLOYEE LICENSED UNDER 37-60-301 WHEN THE EMPLOYER IS A SECURITY COMPANY WHICH IS ITSELF ON STRIKE.
 - (5) It is intended that this section be interpreted to prohibit a person whose employment may cause a disruption or result in violence from working as a security agent during a strike and not as a condition of employment for a person working as a professional security agent generally.
 - NEW SECTION. Section 3. Issuance of permit -- fee -- deposit of fees and fines. (1) Upon payment of a fee commensurate with administrative costs related directly to

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- issuing permits and recordkeeping required under [section 6], the department shall issue a permit to each person who meets the requirements provided in [section 2]. The permit entitles the permittee to act as a security agent within this state until the expiration of the current calendar year.
- 7 (2) Money collected by the department under [section 7]
 8 and this section must be deposited in the state special
 9 revenue fund for use by the department.

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- NEW SECTION. Section 4. Denial or revocation of permit
 -- appeal. (1) Based upon an evaluation of the information
 provided by the applicant in {section 2}, the commissioner
 of labor and industry may refuse to grant a permit to an
 applicant whose employment the commissioner believes may
 cause a disruption or result in violence.
- (2) Following an investigation, the commissioner of labor and industry may suspend or revoke a permit of a permittee found to have committed a misdemeanor under [section 7].
- 20 (3) An applicant denied a permit or a security agent
 21 whose permit is revoked is entitled to a hearing pursuant to
 22 the Montana Administrative Procedure Act.
- NEW SECTION. Section 5. Powers of department -- rules.
- 24 (1) The department is authorized to obtain assistance and 25 procure records, supplies, and equipment as are necessary to

-5-

- carry out the provisions of [sections 1 through 7].
- 2 (2) The department shall establish rules necessary to 3 implement the provisions of (sections 1 through 7).
- NEW SECTION. Section 6. Records. The department shall maintain in Helena, Montana, the records of all applicants and all permits issued or revoked and shall, upon receipt of \$1, furnish to any person a certified copy of any permit issued or revoked. The records must be open to public inspection during office hours.
- NEW SECTION. Section 7. Violations -- penalties. (1) A
 person may not:
- 12 (a) work as a security agent during a strike without 13 receiving a permit under {section 2} unless he is exempt 14 under [section 2(4)];
- 15 (b) obtain or attempt to obtain a permit by fraudulent 16 representation; or
- 17 (c) knowingly employ a person who has failed to obtain
 18 a permit as required in [section 2] or who has fraudulently
 19 obtained an employment permit.
 - (1)(b) shall be imprisoned in the county jail for a period not exceeding 6 months, fined not more than \$500, or both. A person convicted under subsection (1)(c) shall be imprisoned in the county jail for a period not exceeding 6 months, fined not more than \$10,000, or both.

(2) A person convicted under subsection (1)(a) or

-End-

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Conference Committee on Senate Bill No. 267 Report No. 1, April 8, 1991

Page 1 of 1

Mr. President and Mr. Speaker:

We, your Conference Committee on Senate Bill No. 267, met and considered the amendments in the House Standing Committee Report dated March 18, 1991.

We recommend that Senate Bill No. 267 (reference copy - salmon) be amended as follows:

1. Page 1, line 15. Strike: "OR UNIONS"

2. Page 1, lines 19 and 23. Strike: "OR ORGANIZATIONS"

3. Page 2, lines 3 and 23.

Strike: "OR A UNION"

4. Page 2, lines 23, 24 and 25.

Strike: "OR ORGANIZATION"

5. Page 3, lines 1 and 2.

Strike: "OR THE ORGANIZATION'S"

6. Page 3, lines 2 and 3.

Strike: "OR THE ORGANIZATION"

7. Page 4, line 3. Strike: "OR A UNION"

And that this Conference Committee report be adopted.

For the Senate:

Chair, Tom Towe

Bob Pipinich

Dennis Nathe

For the House:

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Am Whalen

Harriet Hayne

M. 4-8-91 And Coord.

SB 3:20 4-8-91

Sec. of Senate

ADOPT

REJECT

C.C.R#1 5B 267

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4	A BILL FOR AN ACT ENTITLED: "AN ACT REQUIRING A PERSON
5	SEEKING EMPLOYMENT AS A SECURITY AGENT DURING A STRIKE TO
6	OBTAIN AN EMPLOYMENT PERMIT FROM THE DEPARTMENT OF LABOR AND
7	INDUSTRY; PROVIDING AN EXEMPTION FOR CERTAIN PERSONS;
8	ESTABLISHING REQUIREMENTS FOR OBTAINING A PERMIT; PROVIDING
9	FOR COLLECTION AND DEPOSIT OF FEES; PROVIDING AN APPEAL
10	PROCESS FOR DENIAL OR REVOCATION OF A PERMIT; AUTHORIZING
11	THE DEPARTMENT OF LABOR AND INDUSTRY TO ADOPT RULES;
12	REQUIRING THE DEPARTMENT OF LABOR AND INDUSTRY TO MAINTAIN
13	RECORDS; AND PROVIDING FOR PENALTIES."
14	
15	WHEREAS, in recent times employers OR-UNIONS involved in
16	labor disputes resulting in a strike have hired professional
17	security persons for the express purpose of disrupting
18	negotiations or creating violence in a manner calculated to
19	make striking employees <u>OR-ORGANIZATIONS</u> appear responsible
20	for the disruption or violence; and
21	WHEREAS, persons employed for security purposes often
22	use modern electronic and technological equipment for
23	surveillance of striking employees OR-ORGANIZATIONS or use

the equipment to impress local law enforcement officials in

hopes that the officials will overlook violations of law by

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INTRODUCED BY TOWE, DRISCOLL, LYNCH, HARRINGTON, WHALEN

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SB 0267/04 SB 0267/04

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-3- SB 267

-4- SB 267

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- 24 in the county jail for a period not exceeding 6 months,
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SB 267



State of Montana Office of the Governor Helena, Montana 59620 406-444-3111

STAN STEPHENS GOVERNOR

April 29, 1991

The Honorable Joseph P. Mazurek President of the Senate State Capitol Helena, Montana 59620

The Honorable Hal Harper Speaker of the House State Capitol Helena, Montana 59620

Dear President Mazurek and Speaker Harper:

In accordance with the power vested in me as Governor by the Constitution and laws of the State of Montana, I hereby veto the adoption of Senate Bill 267, "AN ACT REQUIRING A PERSON SEEKING EMPLOYMENT AS A SECURITY AGENT DURING A STRIKE TO OBTAIN AN EMPLOYMENT PERMIT FROM THE DEPARTMENT OF LABOR AND INDUSTRY; PROVIDING AN EXEMPTION FOR CERTAIN PERSONS; ESTABLISHING REQUIREMENTS FOR OBTAINING A PERMIT; PROVIDING FOR COLLECTION AND DEPOSIT OF FEES; PROVIDING AN APPEAL PROCESS FOR DENIAL OR REVOCATION OF A PERMIT; AUTHORIZING THE DEPARTMENT OF LABOR AND INDUSTRY TO ADOPT RULES; REQUIRING THE DEPARTMENT OF LABOR AND INDUSTRY TO MAINTAIN RECORDS; AND PROVIDING FOR PENALTIES."

Senate Bill 267 interferes with the right to contract between businesses and individuals by setting up a cumbersome and time consuming permit process.

In addition, Senate Bill 267 unduly burdens businesses who seek to protect their property during a strike through the hiring of security guards. The bill alleges that many problems might occur if such individuals are hired yet fails to balance this concern with the concern of businesses who feel the need to protect their property.

Senate Bill 267 disrupts the delicate balance between business and labor.

For these reasons, I must veto Senate Bill 267.

STAN STEPHENS Governor