SENATE BILL NO. 111

INTRODUCED BY HALLIGAN, RANEY, SVRCEK, WANZENRIED, SCHYE, DOLEZAL

IN THE SENATE

JANUARY 16, 1991 INTRODUCED AND REFERRED TO COMMITTEE ON TAXATION.

FIRST READING.

- FEBRUARY 14, 1991 COMMITTEE RECOMMEND BILL DO PASS AS AMENDED. REPORT ADOPTED.
- FEBRUARY 15, 1991 PRINTING REPORT.

SECOND READING, DO PASS.

FEBRUARY 16, 1991

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THIRD READING, PASSED. AYES, 48; NOES, 1.

TRANSMITTED TO HOUSE.

ENGROSSING REPORT.

IN THE HOUSE

ON TAXATION.

FIRST READING.

FEBRUARY 16, 1991

FEBRUARY 18, 1991

APRIL 8, 1991

COMMITTEE RECOMMEND BILL BE CONCURRED IN AS AMENDED. REPORT ADOPTED.

INTRODUCED AND REFERRED TO COMMITTEE

APRIL 10, 1991 SECOND READING, CONCURRED IN.

APRIL 11, 1991 THIRD READING, CONCURRED IN. AYES, 95; NOES, 1.

RETURNED TO SENATE WITH AMENDMENTS.

IN THE SENATE

APRIL 17, 1991

RECEIVED FROM HOUSE.

SECOND READING, AMENDMENTS CONCURRED IN.

APRIL 18, 1991

. .

THIRD READING, AMENDMENTS CONCURRED IN.

APRIL 19, 1991

1

SENT TO ENROLLING.

REPORTED CORRECTLY ENROLLED.

LC 0020/01

Penate BILL NO. 111 1 INTRODUCED BY 2 unregans. Seture Dileral 3 A BILL FOR AN ACT ENTITLED: "AN ACT ENCOURAGING BUSINESS 4 INVOLVEMENT IN THE RECLAMATION AND RECYCLING OF MATERIALS: 5 PROVIDING TAX CREDITS FOR INVESTMENTS 6 IN DEPRECIABLE 7 PROPERTY TO COLLECT, TRANSPORT, OR PROCESS RECLAIMED 8 MATERIAL OR TO MANUFACTURE A PRODUCT FROM RECLAIMED 9 MATERIAL; PROVIDING AN ADDITIONAL 5 PERCENT TAX DEDUCTION 10 FOR BUSINESS-RELATED USE OF RECYCLED MATERIALS: AND 11 PROVIDING EFFECTIVE DATES AND AN APPLICABILITY DATE."

12 13

STATEMENT OF INTENT

A statement of intent is necessary for this bill because [section 5] grants rulemaking authority to the department of revenue. This bill allows rulemaking to proceed prior to the effective date of the act to allow the department ample time prior to the time the bill goes into effect to hold hearings and elicit the views of taxpayers, the public, and groups interested in the reclamation and recycling of materials.

The legislature expects the department to adopt rules that will promote the reclamation of materials that would normally be discarded, by encouraging the collection, transportation, processing, and reuse of reclaimed and recycled materials by businesses.



1 The bill addresses four levels of business involvement 2 in the reclamation and recycling of materials:

3 (1) Retail businesses are encouraged to purchase4 equipment to collect reclaimed material from consumers.

5 (2) Recyclers are encouraged to purchase equipment to 6 collect reclaimed material from businesses and other 7 sources, transport the material, and process it.

8 (3) Manufacturers are encouraged to purchase equipment
9 to manufacture products from reclaimed material.

10 (4) All businesses are offered an additional 11 business-related tax deduction to use recycled products in 12 the course of their business.

The scope of the business activity to qualify for a tax 13 credit should be broad. Retail grocery stores and other 14 businesses should be encouraged to collect reclaimed 15 material by receiving a tax credit for equipment they 16 purchase to collect the material, even if they do not 17 directly receive a business-related profit from the 18 equipment or collection operation. Recyclers are encouraged 19 to purchase collection, transportation, and processing 20 equipment, and manufacturers are encouraged to purchase 21 equipment to make products from reclaimed material. 22

23 The rules should be inflexible in allowing dual roles 24 for equipment--the qualifying equipment should be used 25 solely for the purposes of this bill. The rules should be

> -2- INTRODUCED BILL SB III

LC 0020/01

1 flexible in determining the specifics of what are to be
2 defined as reclaimed materials and recycled materials. The
3 in-state advantages to building industry based upon
4 reclamation and recycling may have local and interstate
5 benefits that far outweigh the cost of a tax credit and
6 additional deduction.

7

8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

9 <u>NEW SECTION.</u> Section 1. Definitions. For the purposes
10 of [sections 1 through 5], unless otherwise required by the
11 context, the following definitions apply:

(1) "Reclaimed material" means material that has useful
physical or chemical properties after serving a specific
purpose and that would normally be disposed of as solid
waste by a consumer, processor, or manufacturer.

16 (2) "Recycled material" means a substance that is
 17 produced from at least 90% reclaimed material.

NEW SECTION. Section 2. Amount and duration of credit 18 -- how claimed. (1) An individual, corporation, partnership, 19 or small business corporation, as defined in 15-31-201, may 20 receive a credit against taxes imposed by Title 15, chapter 21 30 or 31, for investments in depreciable property to 22 collect, transport, or process reclaimed material or to 23 manufacture a product from reclaimed material, if the 24 taxpayer gualifies under [section 3]. 25

1 (2) Subject to [section 3(2)], a taxpayer gualifying for a credit under [section 3] is entitled to claim a credit 2 in an amount equal to 5% of the cost of the property 3 4 purchased to collect, transport, or process reclaimed material or to manufacture a product from reclaimed material 5 for the year in which the property was purchased and for a 6 period of 10 consecutive years. If qualifying property was 7 я purchased prior to January 1, 1990, but on or after January 1, 1986, a taxpayer is entitled to a credit for tax year 9 1990, but the 10-year period is considered to have begun in 10 the year in which the gualifying property was purchased. 11

12 <u>NEW SECTION.</u> Section 3. Credit for investment in 13 property used to collect, transport, or process reclaimed 14 material or to manufacture a product from reclaimed 15 material. (1) The following requirements must be met to be 16 entitled to a tax credit for investment in property to 17 collect, transport, or process reclaimed material or to 18 manufacture a product from reclaimed material:

(a) The investment must be for depreciable property
used solely to collect, transport, or process reclaimed
material or to manufacture a product from reclaimed
material.

(b) (i) The taxpayer claiming a credit must be a person
who, as an owner, including a contract purchaser or lessee,
or who pursuant to an agreement owns, leases, or has a

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beneficial interest in a business that collects, transports, 1 2 or processes reclaimed material or that manufactures a 3 product from reclaimed material. For the purposes of this section, a business qualifies as a business that collects 4 reclaimed material if it gathers reclaimable material for 5 later sale, processing, or disposal for another business 6 that has as its primary business function the collection, 7 8 transportation, or processing of reclaimed material or the manufacture of a product from reclaimed material. The 9 collection of reclaimed material may be a minor or nonprofit 10 11 part of a business otherwise engaged in a retail trade or 12 other business activity.

(ii) The taxpayer may but need not operate or conduct a business that collects, transports, or processes reclaimed material or manufactures a product from reclaimed material. If more than one person has an interest in a business with qualifying property, they may allocate all or any part of the investment cost among themselves and their successors or assigns.

20 (c) The business must be owned or leased during the tax 21 year by the taxpayer claiming the credit, except as 22 otherwise provided in subsection (1)(b), and must have been 23 collecting, transporting, or processing reclaimed material 24 or manufacturing a product from reclaimed material during 25 the tax year for which the credit is claimed.

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(d) The reclaimed material collected, transported,
 processed, or used to manufacture a product may not be an
 industrial waste generated by the person claiming the tax
 credit.

5 (2) A credit under this section may be claimed by a 6 taxpayer for a business only if the qualifying property was 7 purchased on or after January 1, 1986, but before July 1, 8 1996.

9 (3) The credit provided by this section is not in lieu 10 of any depreciation or amortization deduction for the 11 investment or other tax incentive to which the taxpayer 12 otherwise may be entitled under Title 15.

13 (4) Upon sale, exchange, or other disposition of 14 qualifying property for which the transferor was receiving a 15 tax credit, the tax credit available to the transferee is 16 limited to the amount and duration of credit that could have 17 been claimed by the original purchaser had the property not 18 been transferred.

19 (5) A tax credit otherwise allowable under this section 20 that is not used by the taxpayer in a particular year may 21 not be carried forward to offset a taxpayer's tax liability 22 for any succeeding tax year.

(6) The taxpayer's adjusted basis for determining gain
or loss may not be further decreased by any tax credits
allowed under this section.

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(7) If the taxpayer is a shareholder of an electing 1 2 small business corporation, the credit must be computed 3 using the shareholder's pro rata share of the corporation's cost of investing in equipment necessary to collect, 4 5 transport, or process reclaimed material or to manufacture a 6 product from reclaimed material. In all other respects, the allowance and effect of the tax credit apply to the 7 corporation as otherwise provided by law. 8

9 NEW SECTION. Section 4. Deduction for purchase of recycled material. In addition to all other deductions from 10 adjusted gross individual income allowed in computing 11 12 taxable income under Title 15, chapter 30, or from gross 13 corporate income allowed in computing net income under Title 15, chapter 31, part 1, a taxpayer may deduct an additional 14 amount equal to 5% of the taxpayer's expenditures for the 15 16 purchase of recycled material that was otherwise deductible 17 by the taxpayer as business-related expense in Montana.

18 <u>NEW SECTION.</u> Section 5. Department to make rules. The 19 department of revenue shall prescribe rules necessary to 20 carry out the purposes of [sections 1 through 5].

NEW SECTION. Section 6. Effective date -applicability -- rulemaking. (1) Except for the purposes of
subsection (2), [this act] is effective December 31, 1991,
and applies to tax years beginning after December 31, 1991.
(2) For the purposes of promulgating administrative

- 1 rules to implement sections [1 through 4], [this act] is
- 2 effective on passage and approval.

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STATE OF MONTANA - FISCAL NOTE

Form BD-15

In compliance with a written request, there is hereby submitted a Fiscal Note for SB0111, as introduced.

DESCRIPTION OF PROPOSED LEGISLATION:

An act encouraging business involvement in the reclamation and recycling of materials; providing tax credits for investments in depreciable property to collect, transport, or process reclaimed material or to manufacture a product from reclaimed material; providing an additional 5 percent tax deduction for business-related use of recycled materials; and providing effective dates and an applicability date.

FISCAL IMPACT:

Expenditures:

The proposed legislation will require modification to the tax processing system within the Department of Revenue, including \$31,560 for development and \$6,540 for ongoing costs.

Funding:

General Fund (01)	FY '92				FY '93							
	Curren	t Law	Prop	posed Law	Dif	ference	Curre	<u>nt Law</u>	Prop	<u>osed Law</u>	Dif	<u>ference</u>
Personal Services	\$	0	Ş	28,940	\$	28,940	\$	0	\$	4,600	\$	4,600
Operating Expenses	<u> </u>	0		9,160		9,160		0		1,940		1,940
TOTAL	\$	0	\$	38,100	\$	38,100	\$	0	\$	6,540	\$	6,540

Revenues:

Since there is no history for this new credit and deduction, it is very difficult to estimate the level of revenue loss associated with this legislation. Because of the lag in taxpayer awareness of new credits/deductions, it is likely that the negative revenue impact for FY92 and FY93 will be relatively small.

LONG-RANGE EFFECTS OF PROPOSED LEGISLATION:

As the awareness of taxpayers of the new credit/deduction increases, the negative revenue impact will increase. The operating costs for the new credit/deduction are relatively small per year over the long run.

ROD SUNDSTED, BUDGET DIRECTOR DA Office of Budget and Program Planning

HALLIGAN, PRIMARY SPONSOR

Fiscal Note for SB0111, as introduced

SB III

STATE OF MONTANA - FISCAL NOTE Form BD-15

In compliance with a written request, there is hereby submitted a Fiscal Note for SB0111, second reading.

DESCRIPTION OF PROPOSED LEGISLATION:

An act encouraging business involvement in the reclamation and recycling of materials; providing tax credits for investments in depreciable property to collect, transport, or process reclaimable material or to manufacture a product from reclaimed material; providing a limitation to the tax credit; and providing an additional 5 percent tax deduction for business-related use of recycled materials.

ASSUMPTIONS:

1. The proposed legislation will require modification to the tax processing system within the Department of Revenue, including \$31,560 for development and \$6,540 for ongoing costs, with an additional .65 FTE in FY 1992 and .21 FTE thereafter.

FISCAL IMPACT:

		FY '92		FY '93			
Expenditures:	<u>Current Law</u>	Proposed Law	<u>Difference</u>	<u>Current Law</u>	Proposed Law	Difference	
F.T.E.	0	0.65	0.65	0	0.21	0.21	
Personal Services	0	24,340	24,340	0	4,600	4,600	
Operating Expenses	0	7,220	7,220	0	1,940	1,940	
Total	0	31,560	31,560	0	6,540	6,540	
Funding:							
General Fund	0	31,560	31,560	0	6,540	6,540	
Concurs Rund Impost			(21 660)			(6 540)	
General Fund Impact			(31,560)			(6,540)	

Revenues:

Since there is no history for this new credit and deduction, it is very difficult to estimate the level of revenue loss associated with this legislation. The revenue loss, however, would not occur until FY93, since the legislation is effective for tax years beginning after December 31, 1991. Because of the lag in taxpayer awareness of new credits/deductions, it is likely that the negative revenue impact for FY93 will be relatively small.

LONG-RANGE EFFECTS OF PROPOSED LEGISLATION:

As the awareness of taxpayers of the new credit/deduction increases, the negative revenue impact will increase. The operating costs for the new credit/deduction are relatively small per year over the long run.

TECHNICAL NOTE:

The revised bill modified on line 2 of page 5 the requirement that property be used solely for the purposes of the legislation. A similar line 4 of page 3 was not modified.

ROD SUNDSTED, BUDGET DIRECTOR DA Office of Budget and Program Planning

MIKE HALLIGAN, PRIMARY SPONSOR

DATE

Fiscal Note for SB0111, second reading

SB III

52nd Legislature

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APPROVED BY COMMITTEE ON TAXATION

1	SENATE BILL NO. 111
2	INTRODUCED BY HALLIGAN, RANEY, SVRCEK,
3	WANZENRIED, SCHYE, DOLEZAL
4	

A BILL FOR AN ACT ENTITLED: "AN ACT ENCOURAGING BUSINESS 5 INVOLVEMENT IN THE RECLAMATION AND RECYCLING OF MATERIALS; 6 PROVIDING TAX CREDITS FOR INVESTMENTS IN DEPRECIABLE 7 PROPERTY TO COLLECT, TRANSPORT, OR PROCESS RECLAIMED 8 RECLAIMABLE MATERIAL OR TO MANUFACTURE A PRODUCT FROM 9 RECLAIMED MATERIAL; PROVIDING A LIMITATION TO THE TAX 10 CREDIT; PROVIDING AN ADDITIONAL 5 PERCENT TAX DEDUCTION FOR 11 BUSINESS-RELATED USE OF RECYCLED MATERIALS; AND PROVIDING 12 EFFECTIVE DATES, AND AN APPLICABILITY DATE, AND A 13 14 TERMINATION DATE."

15 16

STATEMENT OF INTENT

17 A statement of intent is necessary for this bill because 18 [section 5] grants rulemaking authority to the department of 19 revenue. This bill allows rulemaking to proceed prior to the 20 effective date of the act to allow the department ample time 21 prior to the time the bill goes into effect to hold hearings 22 and elicit the views of taxpayers, the public, and groups 23 interested in the reclamation and recycling of materials.

The legislature expects the department to adopt rulesthat will promote the reclamation of materials that would



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1	normally be discarded, by encouraging the collection,
2	transportation, processing, and reuse of reclaimed
3	RECLAIMABLE and recycled materials by businesses.
4	The bill addresses four levels of business involvement
5	in the reclamation and recycling of materials:
6	(1) Retail businesses are encouraged to purchase
7	equipment to collect reclaimed <u>RECLAIMABLE</u> material from
8	consumers.
9	(2) Recyclers are encouraged to purchase equipment to
10	collect rectaimed RECLAIMABLE material from businesses and
11	other sources, transport the material, and process it.
12	(3) Manufacturers are encouraged to purchase equipment
13	to manufacture products from reclaimed material.
14	(4) All businesses are offered an additional
15	business-related tax deduction to use recycled products in
16	the course of their business.
17	The scope of the business activity to qualify for a tax
18	credit should be broad. Retail grocery stores and other
19	businesses should be encouraged to collect reclaimed
20	RECLAIMABLE material by receiving a tax credit for equipment
21	they purchase to collect the material, even if they do not
22	directly receive a business-related profit from the
23	equipment or collection operation. Recyclers are encouraged
24	to purchase collection, transportation, and processing

25 equipment, and manufacturers are encouraged to purchase **SECOND READING**

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1 equipment to make products from reclaimed material.

2 The rules should be inflexible in allowing dual roles for equipment--the qualifying equipment should be used 3 solely for the purposes of this bill. The rules should be 4 flexible in determining the specifics of what are to be 5 6 defined as reclaimed RECLAIMABLE materials and recycled materials. The in-state advantages to building industry 7 8 based upon reclamation and recycling may have local and 9 interstate benefits that far outweigh the cost of a tax 10 credit and additional deduction.

11

12 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

NEW SECTION. Section 1. Definitions. For the purposes
of [sections 1 through 5], unless otherwise required by the
context, the following definitions apply:

16 (1) "Reclaimed <u>RECLAIMABLE</u> material" means material 17 that has useful physical or chemical properties after 18 serving a specific purpose and that would normally be 19 disposed of as solid waste, <u>AS DEFINED IN 75-10-203</u>, by a 20 consumer, processor, or manufacturer.

21 (2) "Recycled material" means a substance that is22 produced from at least 90% reclaimed material.

NEW SECTION. Section 2. Amount and duration of credit
 -- how claimed. (1) An individual, corporation, partnership,
 or small business corporation, as defined in 15-31-201, may

receive a credit against taxes imposed by Title 15, chapter
 30 or 31, for investments in depreciable property to
 collect, transport, or process reclaimed <u>RECLAIMABLE</u>
 material or to manufacture a product from reclaimed
 material, if the taxpayer gualifies under [section 3].

б (2) Subject to [section 3(2)], a taxpayer qualifying 7 for a credit under [section 3] is entitled to claim a credit 8 in an amount equal to 5% 25% of the cost of the property 9 purchased to collect, transport, or process reclaimed 10 RECLAIMABLE material or to manufacture a product from 11 reclaimed material for ONLY IN the year in which the 12 property was purchased and-for-a-period-of-10-consecutive 13 years. If qualifying property was purchased prior to January 14 1, 1990 1992, but on or after January 1, 1986, a taxpayer is 15 entitled to a credit for tax year 1990 19927-but-the-10-year 16 period-is-considered-to-have-begun-in-the-year-in-which--the 17 qualifying-property-was-purchased.

18 NEW SECTION. Section 3. Credit for investment in 19 property used to collect, transport, or process reclaimed 20 RECLAIMABLE material or to manufacture a product from 21 reclaimed material. (1) The following requirements must be 22 met to be entitled to a tax credit for investment in 23 property to collect, transport, or process reclaimed 24 RECLAIMABLE material or to manufacture a product from 25 reclaimed material:

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2

(a) The investment must be for depreciable property 1 used solely PRIMARILY to collect, transport, or process 2 rectaimed RECLAIMABLE material or to manufacture a product 3 from reclaimed material. 4

(b) (i) The taxpayer claiming a credit must be a person 5 who, as an owner, including a contract purchaser or lessee, 6 7 or who pursuant to an agreement owns, leases, or has a beneficial interest in a business that collects, transports, 8 or processes rectaimed RECLAIMABLE material or that 9 10 manufactures a product from reclaimed material. For the 11 purposes of this section, a business qualifies as a business 12 that collects reclaimed RECLAIMABLE material if it gathers reclaimable material for later sale, OR processing, or 13 disposal for another business that has as its primary 14 15 business function the collection, transportation, or processing of reclaimed RECLAIMABLE material or the 16 manufacture of a product from reclaimed material. The 17 18 collection of reclaimed RECLAIMABLE material may be a minor 19 or nonprofit part of a business otherwise engaged in a retail trade or other business activity. 20

(ii) The taxpayer may but need not operate or conduct a 21 22 business that collects, transports, or processes reclaimed 23 RECLAIMABLE material or manufactures a product from reclaimed material. If more than one person has an interest 24 in a business with qualifying property, they may allocate 25

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1 all or any part of the investment cost among themselves and their successors or assigns.

3 (c) The business must be owned or leased during the tax year by the taxpayer claiming the credit, except as 4 otherwise provided in subsection (1)(b), and must have been 5 б collecting, transporting, or processing reclaimed 7 RECLAIMABLE material or manufacturing a product from 8 reclaimed material during the tax year for which the credit 9 is claimed.

10 (d) The reclaimed material collected, transported, 11 processed, or used to manufacture a product may not be an industrial waste generated by the person claiming the tax 12 credit. 13

14 (2) A credit under this section may be claimed by a 15 taxpayer for a business only if the qualifying property was 16 purchased on or after January 1, 1986, but before July 17 JANUARY 1, 1996.

(3) The credit provided by this section is not in lieu 18 19 of any depreciation or amortization deduction for the 20 investment or other tax incentive to which the taxpayer 21 otherwise may be entitled under Title 15.

22 (4)--Upon--sale;--exchange;--or--other--disposition---of

23 qualifying-property-for-which-the-transferor-was-receiving-a

24 tax--credit,--the--tax-credit-available-to-the-transferee-is

25 limited-to-the-amount-and-duration-of-credit-that-could-have

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been-claimed-by-the-original-purchaser-had-the-property--not been-transferred-

3 (5)(4) A tax credit otherwise allowable under this
4 section that is not used by the taxpayer in a-particular THE
5 TAXABLE year may not be carried forward to offset a
6 taxpayer's tax liability for any succeeding tax year.

7 (6)(5) The taxpayer's adjusted basis for determining
8 gain or loss may not be further decreased by any tax credits
9 allowed under this section.

 $\{7\}$ (6) If the taxpayer is a shareholder of an electing 10 11 small business corporation, the credit must be computed using the shareholder's pro rata share of the corporation's 12 13 cost of investing in equipment necessary to collect, 14 transport, or process reclaimed RECLAIMABLE material or to 15 manufacture a product from reclaimed material. In all other 16 respects, the allowance and effect of the tax credit apply 17 to the corporation as otherwise provided by law.

NEW SECTION. SECTION 4. LIMITATION OF CREDIT. NOT
 WITHSTANDING THE PROVISIONS OF [SECTIONS 2 AND 3], A TAX
 CREDIT MAY NOT BE CLAIMED FOR AN INVESTMENT IN PROPERTY USED
 TO PRODUCE ENERGY FROM RECLAIMED MATERIAL.

22 <u>NEW SECTION.</u> Section 5. Deduction for purchase of 23 recycled material. In addition to all other deductions from 24 adjusted gross individual income allowed in computing 25 taxable income under Title 15, chapter 30, or from gross

corporate income allowed in computing net income under Title 1 15, chapter 31, part 1, a taxpayer may deduct an additional 2 3 amount equal to 5% of the taxpayer's expenditures for the 4 purchase of recycled material that was otherwise deductible 5 by the taxpayer as business-related expense in Montana. NEW SECTION. Section 6. Department to make rules. The 6 department of revenue shall prescribe rules necessary to 7 8 carry out the purposes of [sections 1 through 5 6]. 9 NEW SECTION. SECTION 7. REPORTS BY DEPARTMENT OF REVENUE. THE DEPARTMENT OF REVENUE SHALL REPORT TO THE 53RD 10 LEGISLATURE AND THE 54TH LEGISLATURE ON THE AMOUNTS OF THE 11 12 CREDIT CLAIMED UNDER [SECTIONS 2 AND 3], THE NUMBER AND 13 TYPES OF BUSINESSES CLAIMING THE CREDIT, AND THE GENERAL 14 EFFECTIVENESS OF THE CREDIT, 15 NEW SECTION. Section 8. Effective date 16 applicability -- rulemaking. (1) Except for the purposes of 17 subsection (2), [this act] is effective December 31, 1991, 18 and applies to tax years beginning after December 31, 1991. 19 (2) For the purposes of promulgating administrative 20 rules to implement [sections 1 through 4 5], [this act] is 21 effective on passage and approval. 22 NEW SECTION. SECTION 9. TERMINATION. THIS ACT] 23 TERMINATES DECEMBER 31, 1995.

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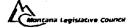
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SB 0111/02

SB 0111/02

1 .	SENATE BILL NO. 111	1	normally be discarded, by encouraging the collection,
2	INTRODUCED BY HALLIGAN, RANEY, SVRCEK,	2	transportation, processing, and reuse of reclaimed
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5	A BILL FOR AN ACT ENTITLED: "AN ACT ENCOURAGING BUSINESS	5	in the reclamation and recycling of materials:
6	INVOLVEMENT IN THE RECLAMATION AND RECYCLING OF MATERIALS;	6	(1) Retail businesses are encouraged to purchase
7	PROVIDING TAX CREDITS FOR INVESTMENTS IN DEPRECIABLE	7	equipment to collect reclaimed RECLAIMABLE material from
8	PROPERTY TO COLLECT, TRANSPORT, OR PROCESS RECLAIMED	8	consumers.
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10	RECLAIMED MATERIAL; PROVIDING A LIMITATION TO THE TAX	10	collect reclaimed RECLAIMABLE material from businesses and
11	CREDIT; PROVIDING AN ADDITIONAL 5 PERCENT TAX DEDUCTION FOR	11	other sources, transport the material, and process it.
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16	STATEMENT OF INTENT	16	the course of their business.
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18	[section 5] grants rulemaking authority to the department of	18	credit should be broad. Retail grocery stores and other
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22	and elicit the views of taxpayers, the public, and groups	22	directly receive a business-related profit from the
23	interested in the reclamation and recycling of materials.	23	equipment or collection operation. Recyclers are encouraged
24	The legislature expects the department to adopt rules	24	to purchase collection, transportation, and processing
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SB 111

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(a) The investment must be for depreciable property
 used solely <u>PRIMARILY</u> to collect, transport, or process
 reclaimed <u>RECLAIMABLE</u> material or to manufacture a product
 from reclaimed material.

5 (b) (i) The taxpayer claiming a credit must be a person who, as an owner, including a contract purchaser or lessee, 6 or who pursuant to an agreement owns, leases, or has a 7 8 beneficial interest in a business that collects, transports, or processes rectained RECLAIMABLE material or that 9 manufactures a product from reclaimed material. For the 10 purposes of this section, a business qualifies as a business 11 12 that collects rectained RECLAIMABLE material if it gathers 13 reclaimable material for later sale, OR processing, or disposal for another business that has as its primary 14 15 business function the collection, transportation, or processing of reclaimed RECLAIMABLE material or 16 the 17 manufacture of a product from reclaimed material. The collection of reclaimed RECLAIMABLE material may be a minor 18 or nonprofit part of a business otherwise engaged in a 19 20 retail trade or other business activity.

(ii) The taxpayer may but need not operate or conduct a
 business that collects, transports, or processes reclaimed
 <u>RECLAIMABLE</u> material or manufactures a product from
 reclaimed material. If more than one person has an interest
 in a business with qualifying property, they may allocate

all or any part of the investment cost among themselves and
 their successors or assigns.

3 (c) The business must be owned or leased during the tax year by the taxpayer claiming the credit, except as 4 otherwise provided in subsection (1)(b), and must have been 5 processing reclaimed or 6 collecting, transporting, RECLAIMABLE material or manufacturing a product from 7 reclaimed material during the tax year for which the credit 8 9 is claimed.

10 (d) The reclaimed material collected, transported,
11 processed, or used to manufacture a product may not be an
12 industrial waste generated by the person claiming the tax
13 credit.

14 (2) A credit under this section may be claimed by a
15 taxpayer for a business only if the qualifying property was
16 purchased on or after January 1, 1986, but before July
17 JANUARY 1, 1996.

18 (3) The credit provided by this section is not in lieu
19 of any depreciation or amortization deduction for the
20 investment or other tax incentive to which the taxpayer
21 otherwise may be entitled under Title 15.

22 (4)--Upon--sale;--exchange;--or--other--disposition---of 23 qualifying-property-for-which-the-transferor-was-receiving-a 24 tax--credit;--the--tax-credit-available-to-the-transferee-is 25 limited-to-the-amount-and-duration-of-credit-that-could-have

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Small pushess corporation, the create must be computed
using the shareholder's pro rata share of the corporation's
cost of investing in equipment necessary to collect,
transport, or process reclaimed <u>RECLAIMABLE</u> material or to
manufacture a product from reclaimed material. In all other
respects, the allowance and effect of the tax credit apply
to the corporation as otherwise provided by law.
NEW SECTION. SECTION 4. LIMITATION OF CREDIT. NOT
WITHSTANDING THE PROVISIONS OF [SECTIONS 2 AND 3], A TAX
CREDIT MAY NOT BE CLAIMED FOR AN INVESTMENT IN PROPERTY USED
TO PRODUCE ENERGY FROM RECLAIMED MATERIAL.
NEW SECTION. Section 5. Deduction for purchase of
recycled material. In addition to all other deductions from
adjusted gross individual income allowed in computing
taxable income under Title 15, chapter 30, or from gross

been-claimed-by-the-original-purchaser-had-the-property--not

section that is not used by the taxpayer in a-particular THE

TAXABLE year may not be carried forward to offset a

gain or loss may not be further decreased by any tax credits

small business corporation, the credit must be computed

taxpayer's tax liability for any succeeding tax year.

(5)(4) A tax credit otherwise allowable under this

(6)(5) The taxpayer's adjusted basis for determining

(7)(6) If the taxpayer is a shareholder of an electing

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been-transferred-

allowed under this section.

1	corporate income allowed in computing net income under Title
2	15, chapter 31, part 1, a taxpayer may deduct an additional
3	amount equal to 5% of the taxpayer's expenditures for the
4	purchase of recycled material that was otherwise deductible
5	by the taxpayer as business-related expense in Montana.
6	NEW SECTION. Section 6. Department to make rules. The
7	department of revenue shall prescribe rules necessary to
8	carry out the purposes of [sections 1 through $5 6$].
9	NEW SECTION. SECTION 7. REPORTS BY DEPARTMENT OF
10	REVENUE. THE DEPARTMENT OF REVENUE SHALL REPORT TO THE 53RD
11	LEGISLATURE AND THE 54TH LEGISLATURE ON THE AMOUNTS OF THE
12	CREDIT CLAIMED UNDER [SECTIONS 2 AND 3], THE NUMBER AND
13	TYPES OF BUSINESSES CLAIMING THE CREDIT, AND THE GENERAL
14	EFFECTIVENESS OF THE CREDIT.
15	NEW SECTION. Section 8. Effective date
16	applicability rulemaking. (1) Except for the purposes of
17	subsection (2), [this act] is effective December 31, 1991,
18	and applies to tax years beginning after December 31, 1991.
19	(2) For the purposes of promulgating administrative
20	rules to implement [sections 1 through 45], [this act] is
21	effective on passage and approval.
22	NEW SECTION. SECTION 9. TERMINATION. [THIS ACT]
23	TERMINATES DECEMBER 31, 1995.

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-End-

HOUSE STANDING COMMITTEE REPORT

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Mr. Speaker: We, the committee on Taxation report that Senate Bill 111 (third reading copy -- blue) be/concurred in as amended . any Signed: Dan Harrington, irman Carried by: Rep. McCaffree And, that such amendments read: 1. Title, line 8. Strike: ", TRANSPORT," 2. Page 2, lines 1 and 2. Strike: ", transportation," 3. Page 2, line 11. Strike: ", transport the material," Following: "process" Strike: "it" Insert: "the material" 4. Page 2, line 24. Strike: ", transportation," 5. Page 3, line 4. Strike: "solely" Insert: "primarily" 6. Page 3. Following: line 15 Insert: "(1) "Collect" means the collection and delivery of reclaimable materials to a recycling or reclaimable materials processing facility." Renumber: subsequent subsections 7. Page 4, line 3. Strike: ", transport," 8. Page 4, line 9. Strike: ", transport,"

9. Page 4, line 14. Strike: "1986" Insert: "1990" 10. Page 4, line 19. Strike: ", transport," 11. Page 4, line 23. Strike: ", transport," 12. Page 5, line 2. Strike: ", transport," 13. Page 5, line 8. Strike: ", transports," 14. Page 5, line 15. Strike: ", transportion," 15. Page 5, line 22. Strike: ", transports," 16. Page 6, line 6. Strike: ", transporting," 17. Page 6, line 16. Strike: "1986" Insert: "1990" 18. Page 7, lines 13 and 14. Strike: ", transport,"

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16

SB 0111/03

1	SENATE BILL NO. 111
2	INTRODUCED BY HALLIGAN, RANEY, SVRCEK,
3	WANZENRIED, SCHYE, DOLEZAL
4	
5	A BILL FOR AN ACT ENTITLED: "AN ACT ENCOURAGING BUSINESS
6	INVOLVEMENT IN THE RECLAMATION AND RECYCLING OF MATERIALS;
7	PROVIDING TAX CREDITS FOR INVESTMENTS IN DEPRECIABLE
8	PROPERTY TO COLLECT7TRANSPORT7 OR PROCESS RECLAIMED
9	RECLAIMABLE MATERIAL OR TO MANUFACTURE A PRODUCT FROM
10	RECLAIMED MATERIAL; PROVIDING A LIMITATION TO THE TAX
11	CREDIT; PROVIDING AN ADDITIONAL 5 PERCENT TAX DEDUCTION FOR
1 2	BUSINESS-RELATED USE OF RECYCLED MATERIALS; AND PROVIDING
13	EFFECTIVE DATES, AND AN APPLICABILITY DATE, AND A
14	TERMINATION DATE."
15	

STATEMENT OF INTENT

17 A statement of intent is necessary for this bill because 18 [section 5] grants rulemaking authority to the department of 19 revenue. This bill allows rulemaking to proceed prior to the 20 effective date of the act to allow the department ample time 21 prior to the time the bill goes into effect to hold hearings 22 and elicit the views of taxpayers, the public, and groups 23 interested in the reclamation and recycling of materials.

The legislature expects the department to adopt rulesthat will promote the reclamation of materials that would



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1	normally be discarded, by encouraging the collection;
2	transportation, processing, and reuse of reclaimed
3	RECLAIMABLE and recycled materials by businesses.
4	The bill addresses four levels of business involvement
5	in the reclamation and recycling of materials:
6	(1) Retail businesses are encouraged to purchase
7	equipment to collect reclaimed <u>RECLAIMABLE</u> material from
8	consumers.
9	(2) Recyclers are encouraged to purchase equipment to
10	collect rectaimed <u>RECLAIMABLE</u> material from businesses and
11	other sources;-transport-the-material; and process it THE
12	MATERIAL.
13	(3) Manufacturers are encouraged to purchase equipment
14	to manufacture products from reclaimed material.
15	(4) All businesses are offered an additional
16	business-related tax deduction to use recycled products in
17	the course of their business.
18	The scope of the business activity to qualify for a tax
19	credit should be broad. Retail grocery stores and other
20	businesses should be encouraged to collect reclaimed
21	RECLAIMABLE material by receiving a tax credit for equipment
22	they purchase to collect the material, even if they do not
23	directly receive a business-related profit from the
24	equipment or collection operation. Recyclers are encouraged
25	to purchase collection ₇ transportation ₇ and processing

-2- SB 111 REFERENCE BILL AS AMENDED

equipment, and manufacturers are encouraged to purchase 1 2 equipment to make products from reclaimed material.

The rules should be inflexible in allowing dual roles 3 4 for equipment--the qualifying equipment should be used solely PRIMARILY for the purposes of this bill. The rules 5 6 should be flexible in determining the specifics of what are 7 to be defined as reclaimed RECLAIMABLE materials and 8 recycled materials. The in-state advantages to building g industry based upon reclamation and recycling may have local 10 and interstate benefits that far outweigh the cost of a tax 11 credit and additional deduction.

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13 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

NEW SECTION. Section 1. Definitions. For the purposes 14 15 of [sections 1 through 5], unless otherwise required by the 16 context, the following definitions apply:

17 (1) "COLLECT" MEANS THE COLLECTION AND DELIVERY OF 18 RECLAIMABLE MATERIALS TO A RECYCLING OR RECLAIMABLE 19 MATERIALS PROCESSING FACILITY.

20 ti)(2) "Reclaimed RECLAIMABLE material" means material 21 that has useful physical or chemical properties after 22 serving a specific purpose and that would normally be 23 disposed of as solid waste, AS DEFINED IN 75-10-203, by a 24 consumer, processor, or manufacturer.

25 (2) "Recycled material" means a substance that is

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in an amount equal to 5% 25% of the cost of the property 12 purchased to collect7--transport7 or process reclaimed 13 RECLAIMABLE material or to manufacture a product from 14 reclaimed material for ONLY IN the year in which the 15 property was purchased and-for-a-period-of-10-consecutive 16 years. If qualifying property was purchased prior to January 17 1, 1998 1992, but on or after January 1, 1986 1990, a 18 taxpayer is entitled to a credit for tax year 1990 19927-but 19

produced from at least 90% reclaimed material.

NEW SECTION. Section 2. Amount and duration of credit

-- how claimed. (1) An individual, corporation, partnership,

or small business corporation, as defined in 15-31-201, may

receive a credit against taxes imposed by Title 15, chapter

30 or 31, for investments in depreciable property to

collect7---transport7 or process reclaimed RECLAIMABLE

material or to manufacture a product from reclaimed

for a credit under (section 3) is entitled to claim a credit

(2) Subject to [section 3(2)], a taxpayer qualifying

material, if the taxpayer qualifies under [section 3].

the--10-year--period-is-considered-to-have-begun-in-the-year 20 in-which-the-qualifying-property-was-purchased. 21

NEW SECTION. Section 3. Credit for investment in 22 property used to collect7-transport7 or process reclaimed 23 RECLAIMABLE material or to manufacture a product from 24 reclaimed material. (1) The following requirements must be 25

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met to be entitled to a tax credit for investment in
 property to collect₇--transport₇ or process reclaimed
 <u>RECLAIMABLE</u> material or to manufacture a product from
 reclaimed material:

\$

5 (a) The investment must be for depreciable property 6 used solely <u>PRIMARILY</u> to collect₇--transport₇ or process 7 reclaimed <u>RECLAIMABLE</u> material or to manufacture a product 8 from reclaimed material.

9 (b) (i) The taxpayer claiming a credit must be a person 10 who, as an owner, including a contract purchaser or lessee, 11 or who pursuant to an agreement owns, leases, or has a 12 beneficial interest in a business that collects7-transports7 13 processes rectaimed RECLAIMABLE material or that or 14 manufactures a product from reclaimed material. For the 15 purposes of this section, a business qualifies as a business 16 that collects reclaimed RECLAIMABLE material if it gathers 17 reclaimable material for later sale, OR processing, -- or 18 disposal for another business that has as its primary 19 business function the collection---transportation, or 20 processing of reclaimed RECLAIMABLE material or the 21 manufacture of a product from reclaimed material. The 22 collection of reclaimed RECLAIMABLE material may be a minor 23 or nonprofit part of a business otherwise engaged in a 24 retail trade or other business activity.

25 (ii) The taxpayer may but need not operate or conduct a

business that collects-transports or processes reclaimed <u>RECLAIMABLE</u> material or manufactures a product from reclaimed material. If more than one person has an interest in a business with qualifying property, they may allocate all or any part of the investment cost among themselves and their successors or assigns.

(c) The business must be owned or leased during the tax 7 year by the taxpayer claiming the credit, except as 8 otherwise provided in subsection (1)(b), and must have been 9 reclaimed collecting --- transporting processing or 10 RECLAIMABLE material or manufacturing a product from 11 reclaimed material during the tax year for which the credit 12 13 is claimed.

(d) The reclaimed material collected, transported,
processed, or used to manufacture a product may not be an
industrial waste generated by the person claiming the tax
credit.

18 (2) A credit under this section may be claimed by a 19 taxpayer for a business only if the qualifying property was 20 purchased on or after January 1, $\frac{1}{2966}$ $\frac{1990}{1990}$, but before $\frac{\partial u_{ky}}{\partial u_{ky}}$ 21 JANUARY 1, 1995.

(3) The credit provided by this section is not in lieu
of any depreciation or amortization deduction for the
investment or other tax incentive to which the taxpayer
otherwise may be entitled under Title 15.

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1 {4}--Upon---sale;--exchange;--or--other--disposition--of 2 qualifying-property-for-which-the-transferor-was-receiving-a 3 tax-credit7-the-tax-credit-available-to--the--transferee--is limited-to-the-amount-and-duration-of-credit-that-could-have 4 been--claimed-by-the-original-purchaser-had-the-property-not 5 been-transferred. 6

7 (5)(4) A tax credit otherwise allowable under this 8 section that is not used by the taxpayer in a-particular THE 9 TAXABLE year may not be carried forward to offset a 10 taxpayer's tax liability for any succeeding tax year.

11 (5) The taxpayer's adjusted basis for determining 12 gain or loss may not be further decreased by any tax credits 13 allowed under this section.

14 (77)(6) If the taxpayer is a shareholder of an electing 15 small business corporation, the credit must be computed 16 using the shareholder's pro rata share of the corporation's 17 cost of investing in equipment necessary to collect7 18 transport, or process reclaimed RECLAIMABLE material or to 19 manufacture a product from reclaimed material. In all other 20 respects, the allowance and effect of the tax credit apply 21 to the corporation as otherwise provided by law.

22 NEW SECTION, SECTION 4. LIMITATION OF CREDIT, NOT 23 WITHSTANDING THE PROVISIONS OF [SECTIONS 2 AND 3], A TAX 24 CREDIT MAY NOT BE CLAIMED FOR AN INVESTMENT IN PROPERTY USED 25 TO PRODUCE ENERGY FROM RECLAIMED MATERIAL.

1	NEW SECTION. Section 5. Deduction for purchase of
2	recycled material. In addition to all other deductions from
3	adjusted gross individual income allowed in computing
4	taxable income under Title 15, chapter 30, or from gross
5	corporate income allowed in computing net income under Title
6	15, chapter 31, part 1, a taxpayer may deduct an additional
7	amount equal to 5% of the taxpayer's expenditures for the
8	purchase of recycled material that was otherwise deductible
9	by the taxpayer as business-related expense in Montana.
10	NEW SECTION. Section 6. Department to make rules. The
11	department of revenue shall prescribe rules necessary to
12	carry out the purposes of (sections 1 through 5 $\underline{6}$).
13	NEW SECTION. SECTION 7. REPORTS BY DEPARTMENT OF
14	REVENUE. THE DEPARTMENT OF REVENUE SHALL REPORT TO THE 53RD
15	LEGISLATURE AND THE 54TH LEGISLATURE ON THE AMOUNTS OF THE
16	CREDIT CLAIMED UNDER [SECTIONS 2 AND 3], THE NUMBER AND
17	TYPES OF BUSINESSES CLAIMING THE CREDIT, AND THE GENERAL
18	EFFECTIVENESS OF THE CREDIT.
19	NEW SECTION. Section 8. Effective date
20	applicability rulemaking. (1) Except for the purposes of
21	subsection (2), [this act] is effective December 31, 1991,
22	and applies to tax years beginning after December 31, 1991.
23	(2) For the purposes of promulgating administrative
24	rules to implement [sections 1 through 4 5], [this act] is
25	effective on passage and approval.

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1 NEW SECTION. SECTION 9. TERMINATION. [THIS ACT]

2 TERMINATES DECEMBER 31, 1995.

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-End-

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