HOUSE BILL NO. 857

INTRODUCED BY O'KEEFE, HARPER, JERGESON, SQUIRES,
PIPINICH, HARRINGTON, MAZUREK, DRISCOLL, COCCHIARELLA,
STRIZICH, D. BROWN, MENAHAN, QUILICI, MCCARTHY,
BARNHART, GRADY, J. BROWN, COBB, DAILY, BROOKE, NISBET,
DOWELL, PAVLOVICH, SCHYE, ELLIOTT, KILPATRICK, PECK,
REAM, BECKER, DOHERTY, J. JOHNSON, WYATT, KADAS, MCCULLOCH,
WHALEN, GALVIN, LYNCH, MEASURE, BACHINI, SOUTHWORTH, DARKO,
MADISON, GERVAIS, SCOTT, YELLOWTAIL, VAN VALKENBURG, SVRCEK,
JACOBSON, WATERMAN, MANNING, HALLIGAN, BLAYLOCK, FRITZ,
G. BECK, WANZENRIED, DOLEZAL, TOWE

IN THE HOUSE

FEBRUARY 14, 1991	INTRODUCED AND REFERRED TO COMMITTEE ON LABOR & EMPLOYMENT RELATIONS.
FEBRUARY 15, 1991	FIRST READING.
FEBRUARY 20, 1991	COMMITTEE RECOMMEND BILL DO PASS AS AMENDED. REPORT ADOPTED.
FEBRUARY 21, 1991	PRINTING REPORT.
FEBRUARY 23, 1991	SECOND READING, DO PASS.
FEBRUARY 25, 1991	ENGROSSING REPORT.
FEBRUARY 26, 1991	THIRD READING, PASSED. AYES, 71; NOES, 28.
	TRANSMITTED TO SENATE.
IN	THE SENATE
FEBRUARY 27, 1991	INTRODUCED AND REFERRED TO COMMITTEE ON LABOR & EMPLOYMENT RELATIONS.
	FIRST READING.
APRIL 3, 1991	COMMITTEE RECOMMEND BILL BE CONCURRED IN AS AMENDED. REPORT ADOPTED.
APRIL 5, 1991	SECOND READING, CONCURRED IN.
APRIL 6, 1991	THIRD READING, CONCURRED IN. AYES, 31; NOES, 18.
	RETURNED TO HOUSE WITH AMENDMENTS.

IN THE HOUSE

APRIL 10, 1991		RECEIVED FROM SENATE.
		SECOND READING, AMENDMENTS CONCURRED IN.
APRIL 11, 1991		THIRD READING, AMENDMENTS CONCURRED IN.
		SENT TO ENROLLING.
APRIL 17, 1991		REPORTED CORRECTLY ENROLLED.
APRIL 18, 1991		SIGNED BY SPEAKER.
APRIL 19, 1991		SIGNED BY PRESIDENT.
		DELIVERED TO GOVERNOR.
APRIL 24, 1991		RETURNED FROM GOVERNOR WITH RECOMMENDED AMENDMENTS.
		ON MOTION, CONSIDERATION PASSED.
APRIL 25, 1991		SECOND READING, GOVERNOR'S AMENDMENTS CONCURRED IN.
	IN	THE SENATE
APRIL 29, 1991		SECOND READING, GOVERNOR'S AMENDMENTS CONCURRED IN.
		THIRD READING, GOVERNOR'S AMENDMENTS CONCURRED IN.
	IN	THE HOUSE
APRIL 29, 1991		SENT TO ENROLLING.
		REPORTED CORRECTLY ENROLLED.

1 INTRODUCED BY

2 INTRODUCED BY

3 A HILL FOR AN ACT ENTITLED! IN ACT TO PROVIDE REVIEW (16)

5 PROCEDURE FOR, PROPOSALS TO PRIVATIZE STATE PROGRAMS; TO PROVIDE FOR REVIEW OF CURRENTLY PRIVATIZED STATE PROGRAMS;

7 TO REQUIRE PREPARATION OF A PRIVATIZATION PLAN; TO PROVIDE

8 FOR A PRIVATIZATION REVIEW BY THE LEGISLATIVE AUDIT

9 COMMITTEE, AND PROVIDING AN EFFECTIVE DATE. IN THE LEGISLATIVE AUDIT

10 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

NEW SECTION. Section 1. Definitions. As used in [sections 1 through 4], the following definitions apply:

- (1) "Agency" means an office, position, commission, committee, board, department, council, division, bureau, section, or any other entity or instrumentality of the executive, legislative, or judicial branch of state government.
- (2) "Private sector" means any entity or individual not principally a part of or associated with a governmental unit that is associated with or involved in commercial activity.
- (3) "Privatize" means an agency contracting with the private sector to provide services normally conducted directly by the employees of the agency if the contract displaces five or more current state employees. For the

purposes of this subsection, an employee is displaced if the privatization proposal will result in his layoff, demotion, or involuntary transfer to a new location requiring a change in residence of the employee.

(4) "Program" means a legislatively or administratively created function, project, or duty of an agency.

NEW SECTION. Section 2. Privatization plan — hearing. Before an agency may privatize a program it shall prepare a privatization plan as provided in [section 3]. The privatization plan must be released to the public and any affected employee organizations and must be submitted to the legislative audit committee at least 120 days prior to the proposed implementation date. At least 75 days prior to the proposed implementation date, the legislative audit committee shall conduct a public hearing on the proposed privatization plan at which public comments and testimony must be received. At least 30 days prior to the proposed implementation date, the legislative audit committee shall release to the public a summary of the results of the hearing, including any recommendations of the committee relating to the proposed privatization plan.

NEW SECTION. Section 3. Privatization plan -- contents. An agency proposing to privatize a program shall prepare a privatization plan that includes the following:

(1) a description of the program to be privatized,

Montana Legislative Council

-2- INTRODUCED BILL

#8 857

- including references to the legal authority under which the
 program was created;
- 3 (2) detailed budget information that includes a list of 4 expenditures for the 2 most recent fiscal years and the 5 sources of revenue for the program;
- 6 (3) a list of all personnel currently employed in the 7 program and the estimated effect of the proposed 8 privatization on their employment status;
- 9 (4) a listing of the assets of the program and their 10 proposed disposition if the plan is implemented;

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- (5) an estimate of the cost savings or any additional costs resulting from privatizing the program, compared to the costs of the existing, nonprivatized program. Additional costs must include the estimated cost to the state of inspection, supervision, and monitoring of the proposed privatization.
- (6) the estimated current and future economic impacts of the implementation of the plan on other state programs, including public assistance programs, unemployment insurance programs, retirement programs, and agency personal services budgets used to pay out accrued vacation and sick leave benefits:
- 23 (7) the estimated increases or decreases in costs of 24 goods or services to the public if the plan is implemented;
- 25 (8) the estimated changes in individual wages and

- benefits resulting from the proposed privatization;
- 2 (9) a narrative explanation and justification for the 3 proposed privatization.
- 4 NEW SECTION. Section 4. Review of privatized programs.
- 5 (1) If during audits of state agencies, the legislative
 6 auditor identifies programs being conducted by an agency
 7 under contract that may be administered more cost
 8 effectively directly by the agency or identifies services
 9 performed by an agency that may be performed more cost
 10 effectively by the private sector, he shall submit this
 11 information to the legislative audit committee.
- 12 (2) Members of the public, elected officials,
 13 legislators, and agency directors may submit to the
 14 legislative audit committee a request to review programs
 15 being conducted under contract by an agency that may be
 16 administered more cost effectively directly by the agency.
- 17 (3) The legislative audit committee shall review the 18 information and requests provided under subsections (1) and 19 (2) and may direct the legislative auditor to conduct a 20 review of any contracted program or program administered 21 directly by the agency, or both. The review must include a 22 report to the legislative audit committee that includes the information required in a privatization plan under [section 23 24 31.
- 25 (4) The report required by subsection (3) must be

1 provided to the legislative audit committee and released to 2 the public. Not less than 30 days after the release of the 3 report, the legislative audit committee shall conduct a 4 public hearing on the report at which public comments and 5 testimony must be received. Upon completion of the hearing 6 on the report the legislative audit committee may make 7 recommendations it believes appropriate concerning the 8 program.

9 NEW SECTION. Section 5. Codification instruction.

10 [Sections 1 through 4] are intended to be codified as an

11 integral part of Title 2, chapter 8, and the provisions of

12 Title 2, chapter 8, apply to [sections 1 through 4].

13 NEW SECTION. Section 6. Effective date. [This act] is

14 effective July 1, 1991.

-End-

STATE OF MONTANA - FISCAL NOTE

Form BD-15

In compliance with a written request, there is hereby submitted a Fiscal Note for HB0857, as introduced.

DESCRIPTION OF PROPOSED LEGISLATION:

An act to provide a review procedure for proposals to privatize state programs; to provide for review of currently privatized state programs; to require preparation of a privatization plan; to provide for a privatization review by the Legislative Audit Committee; and providing an effective date.

ASSUMPTIONS:

- 1. Each fiscal year the Legislative Auditor will complete six reviews generated as follows: two from Executive Branch action; two from the public, elected officials or legislators; one review for privatization from the Audit Committee; and one review for public services from the Audit Committee.
- 2. These six reviews will require three public hearings to be held each year.
- 3. There will be no increase in per diem rates for the legislators; however, total per diem payments will increase for the eight Legislative Audit Committee members because of the increase in public hearings.
- 4. Each review will generate a ten page report.
- 5. There is a current request before the legislature for an increase in FTE in the Office of the Legislative Auditor so no increase in FTE will be necessary to complete this work. Current law is represented by the executive budget request for the Office of Legislative Auditor which includes the additional FTE.

FISCAL IMPACT: Office of the Legislative Auditor

Expenditures:		FY '92		FY '93			
	Current Law	Proposed Law	Difference	Current Law	Proposed Law	Difference	
Personal Services	2,154,900	2,156,244	1,344	2,152,500	2,153,844	1,344	
Operating Costs	337,200	337,906	706	312,100	312,806	706	
Total	2,492,100	2,494,150	2,050	2,464,600	2,466,650	2,050	
Funding:							
General Fund (01)	1,270,970	1,273,020	2,050	1,256,950	1,259,000	2,050	
Audit Fees (02)	1,221,130	1,221,130	<u> </u>	1,207,650	1,207,650	0	
Total	2,492,100	2,494,150	2,050	2,464,600	2,466,650	2,050	

Impact to General Fund

ROD SUNDSTED, BUDGET DIRECTOR

DATE

Office of Budget and Program Planning

MARK O'KEEFE, PRIMARY SPONSOR

(2,050)

Fiscal Note for HB0857, as introduced

(2,050)

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1	HOUSE BILL NO. 857
2	INTRODUCED BY O'KEEFE, HARPER, JERGESON, SQUIRES,
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13	A BILL FOR AN ACT ENTITLED: "AN ACT TO PROVIDE A REVIEW
14	PROCEDURE FOR PROPOSALS TO PRIVATIZE STATE PROGRAMS; TO
15	PROVIDE FOR REVIEW OF CURRENTLY PRIVATIZED STATE PROGRAMS;
16	TO REQUIRE PREPARATION OF A PRIVATIZATION PLAN; TO PROVIDE
17	FOR A PRIVATIZATION REVIEW BY THE LEGISLATIVE AUDIT
18	COMMITTEE; AND PROVIDING AN EFFECTIVE DATE."
19	
20	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
21	NEW SECTION. Section 1. Definitions. As used in
22	[sections 1 through 4], the following definitions apply:
23	(1) "Agency" means an office, position, commission,
24	committee, board, department, council, division, bureau,

section, or any other entity or instrumentality of the

- judicial branch of state executive, legislative, or government.
- (2) "Private sector" means any entity or individual not principally a part of or associated with a governmental unit that is associated with or involved in commercial activity.
- (3) "Privatize" means an agency contracting with the private sector to provide services normally conducted directly by the employees of the agency if the contract displaces five or more current state employees. For the purposes of this subsection, an employee is displaced if the privatization proposal will result in his lavoff, demotion, or involuntary transfer to a new location requiring a change in residence of the employee.
- (4) "Program" means a legislatively or administratively created function, project, or duty of an agency.
- NEW SECTION. Section 2. Privatization plan -- hearing. Before an agency may privatize a program it shall prepare a privatization plan as provided in [section 3]. The privatization plan must be released to the public and any affected employee organizations and must be submitted to the legislative audit committee at least 120 days prior to the proposed implementation date. At least 75 days prior to the proposed implementation date, the legislative audit committee shall conduct a public hearing on the proposed privatization plan at which public comments and testimony

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- must be received. At least 30 days prior to the proposed implementation date, the legislative audit committee shall release to the public a summary of the results of the hearing, including any recommendations of the committee relating to the proposed privatization plan.
- 6 NEW SECTION. Section 3. Privatization plan -7 contents. An agency proposing to privatize a program shall prepare a privatization plan that includes the following:

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- a description of the program to be privatized, including references to the legal authority under which the program was created;
- (2) detailed budget information that includes a list of expenditures for the 2 most recent fiscal years and the sources of revenue for the program;
- (3) a list of all personnel currently employed in the program and the estimated effect of the proposed privatization on their employment status;
- 18 (4) a listing of the assets of the program and their proposed disposition if the plan is implemented;
 - (5) an estimate of the cost savings or any additional costs resulting from privatizing the program, compared to the costs of the existing, nonprivatized program. Additional costs must include the estimated cost to the state of inspection, supervision, and monitoring of the proposed privatization.

-3-

- (6) the estimated current and future economic impacts of the implementation of the plan on other state programs, including public assistance programs, unemployment insurance programs, retirement programs, and agency personal services budgets used to pay out accrued vacation and sick leave benefits;
- 7 (7) the estimated increases or decreases in costs AND
 8 QUALITY of goods or services to the public if the plan is
 9 implemented;
- 10 (8) the estimated changes in individual wages and
 11 benefits resulting from the proposed privatization;
- (9) a narrative explanation and justification for theproposed privatization.

14 NEW SECTION. Section 4. Review of privatized programs.

- (1) If during audits of state agencies, the legislative auditor identifies programs being conducted by an agency under contract that may be administered more cost effectively directly by the agency or identifies services performed by an agency that may be performed more cost effectively by the private sector, he shall submit this information to the legislative audit committee.
- (2) Members of the public, elected officials, legislators, and agency directors may submit to the legislative audit committee a request to review programs being conducted under contract by an agency that may be

- administered more cost effectively directly by the agency.
- 2 (3) The legislative audit committee shall review the
 3 information and requests provided under subsections (1) and
 4 (2) and may direct the legislative auditor to conduct a
 5 review of any contracted program or program administered
 6 directly by the agency, or both. The review must include a
- 7 report to the legislative audit committee that includes the
- 8 information required in a privatization plan under [section
- 9 3].
- 10 (4) The report required by subsection (3) must be 11 provided to the legislative audit committee and released to 12 the public. Not less than 30 days after the release of the
- 13 report, the legislative audit committee shall conduct a
- 14 public hearing on the report at which public comments and
- 15 testimony must be received. Upon completion of the hearing
- 16 on the report the legislative audit committee may make
- 17 recommendations it believes appropriate concerning the
- 18 program.
- 19 NEW SECTION. Section 5. Codification instruction.
- 20 [Sections 1 through 4] are intended to be codified as an
- 21 integral part of Title 2, chapter 8, and the provisions of
- 22 Title 2, chapter 8, apply to [sections 1 through 4].
- 23 NEW SECTION. Section 6. Effective date. [This act] is
- effective July 1, 1991.

-End-

-5-

HB 857

52nd Legislature HB 0857/02 HB 0857/02

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1	HOUSE BILL NO. 857
2	INTRODUCED BY O'KEEFE, HARPER, JERGESON, SQUIRES,
3	PIPINICH, HARRINGTON, MAZUREK, DRISCOLL, COCCHIARELLA,
4	STRIZICH, D. BROWN, MENAHAN, QUILICI, B. MCCARTHY,
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13	A BILL FOR AN ACT ENTITLED: "AN ACT TO PROVIDE A REVIEW
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16	TO REQUIRE PREPARATION OF A PRIVATIZATION PLAN; TO PROVIDE
17	FOR A PRIVATIZATION REVIEW BY THE LEGISLATIVE AUDIT
18	COMMITTEE; AND PROVIDING AN EFFECTIVE DATE."
19	
20	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
21	NEW SECTION. Section 1. Definitions. As used in
22	[sections 1 through 4], the following definitions apply:
23	(1) "Agency" means an office, position, commission,
24	committee, board, department, council, division, bureau,
25	section, or any other entity or instrumentality of the

- executive, legislative, or judicial branch of state 1 government. (2) "Private sector" means any entity or individual not 3 principally a part of or associated with a governmental unit that is associated with or involved in commercial activity. (3) "Privatize" means an agency contracting with the private sector to provide services normally conducted directly by the employees of the agency if the contract displaces five or more current state employees. For the 10 purposes of this subsection, an employee is displaced if the 11 privatization proposal will result in his layoff, demotion, or involuntary transfer to a new location requiring a change 12 13 in residence of the employee. 14 (4) "Program" means a legislatively or administratively 15 created function, project, or duty of an agency.
 - NEW SECTION. Section 2. Privatization plan -- hearing.

 Before an agency may privatize a program it shall prepare a privatization plan as provided in [section 3]. The privatization plan must be released to the public and any affected employee organizations and must be submitted to the legislative audit committee at least 120 days prior to the proposed implementation date. At least 75 days prior to the proposed implementation date, the legislative audit committee shall conduct a public hearing on the proposed privatization plan at which public comments and testimony

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must be received. At least 30 days prior to the proposed 2 implementation date, the legislative audit committee shall release to the public a summary of the results of the hearing, including any recommendations of the committee relating to the proposed privatization plan. 5

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- NEW SECTION. Section 3. Privatization plan contents. An agency proposing to privatize a program shall prepare a privatization plan that includes the following:
- 9 (1) a description of the program to be privatized. 10 including references to the legal authority under which the 11 program was created:
 - (2) detailed budget information that includes a list of expenditures for the 2 most recent fiscal years and the sources of revenue for the program;
 - (3) a list of all personnel currently employed in the program and the estimated effect of the proposed privatization on their employment status:
- (4) a listing of the assets of the program and their 18 proposed disposition if the plan is implemented; 19
 - (5) an estimate of the cost savings or any additional costs resulting from privatizing the program, compared to the costs of the existing, nonprivatized program. Additional costs must include the estimated cost to the state of inspection, supervision, and monitoring of the proposed privatization.

- (6) the estimated current and future economic impacts of the implementation of the plan on other state programs, including public assistance programs, unemployment insurance programs, retirement programs, and agency personal services budgets used to pay out accrued vacation and sick leave benefits:
- (7) the estimated increases or decreases in costs AND 7 QUALITY of goods or services to the public if the plan is 9 implemented:
- (8) the estimated changes in individual wages and 10 benefits resulting from the proposed privatization; 11
- (9) a narrative explanation and justification for the 12 proposed privatization. 13
- 14 NEW SECTION. Section 4. Review of privatized programs.
- 15 (1) If during audits of state agencies, the legislative auditor identifies programs being conducted by an agency 16 under contract that may be administered more 17 effectively directly by the agency or identifies services 18 19 performed by an agency that may be performed more cost 20 effectively by the private sector, he shall submit this information to the legislative audit committee. 21
- (2) Members of the public, elected officials, 22 legislators, and agency directors may submit 23 legislative audit committee a request to review programs 24
- being conducted under contract by an agency that may be 25

administered more cost effectively directly by the agency.

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- (3) The legislative audit committee shall review the information and requests provided under subsections (1) and (2) and may direct the legislative auditor to conduct a review of any contracted program or program administered directly by the agency, or both. The review must include a report to the legislative audit committee that includes the information required in a privatization plan under [section 3].
- (4) The report required by subsection (3) must be provided to the legislative audit committee and released to the public. Not less than 30 days after the release of the report, the legislative audit committee shall conduct a public hearing on the report at which public comments and testimony must be received. Upon completion of the hearing on the report the legislative audit committee may make recommendations it believes appropriate concerning the program.
- 19 <u>NEW SECTION.</u> Section 5. Codification instruction.
- 20 [Sections 1 through 4] are intended to be codified as an
- 21 integral part of Title 2, chapter 8, and the provisions of
- 22 Title 2, chapter 8, apply to [sections 1 through 4].
- NEW SECTION. Section 6. Effective date. [This act] is effective July 1, 1991.

-End~

SENATE STANDING COMMITTEE REPORT

Page 1 of 1 April 3, 1991

MR. PRESIDENT:

We, your committee on Labor and Employment Relations having had under consideration House Bill No. 857 (third reading copy -- blue), respectfully report that House Bill No. 857 be amended and as so amended be concurred in:

1. Page 3, line 25.

Following: "privatization"

2. Page 4, line 11.

Following: "privatization"

Insert: ", which shall remain comparable to existing state rates"

3. Page 4, line 22.

Following: "public,"

Insert: "elected bargaining agents or employee representatives,"

Richard E. Manning, Chairman

April Coord.

5B 4-3 1:50

Sec. of Senate

1	HOUSE BILL NO. 857
2	INTRODUCED BY O'KEEFE, HARPER, JERGESON, SQUIRES,
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- 6 (3) "Privatize" means an agency contracting with the 7 sector to provide services normally conducted directly by the employees of the agency if the contract 9 displaces five or more current state employees. For the 10 purposes of this subsection, an employee is displaced if the 11 privatization proposal will result in his layoff, demotion, or involuntary transfer to a new location requiring a change 12 13 in residence of the employee.
 - (4) "Program" means a legislatively or administratively created function, project, or duty of an agency.

NEW SECTION. Section 2. Privatization plan -- hearing.

- 17 Before an agency may privatize a program it shall prepare a 18 privatization plan as provided in [section 3]. The 19 privatization plan must be released to the public and any 20 affected employee organizations and must be submitted to the 21 legislative audit committee at least 120 days prior to the
- 23 proposed implementation date, the legislative audit committee shall conduct a public hearing on the proposed

proposed implementation date. At least 75 days prior to the

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privatization plan at which public comments and testimony

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L	must be	receivea.	At .	leasc	su days	prio	r to the	propos	sed
2	implement	ation date,	the .	legisl	ative a	udit	committ	ee sha	a ll
3	release	to the pul	olic	a su	mmary	of t	he resul	ts of	the
ı	hearing,	including a	any	recomm	endatio	ons o	f the	commit	tee
5	relating	to the propo	sed	privat	ization	n plan			

NEW SECTION. Section 3. Privatization plan -contents. An agency proposing to privatize a program shall
prepare a privatization plan that includes the following:

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 - (2) detailed budget information that includes a list of expenditures for the 2 most recent fiscal years and the sources of revenue for the program;
 - (3) a list of all personnel currently employed in the program and the estimated effect of the proposed privatization on their employment status;
 - (4) a listing of the assets of the program and their proposed disposition if the plan is implemented;
 - (5) an estimate of the cost savings or any additional costs resulting from privatizing the program, compared to the costs of the existing, nonprivatized program. Additional costs must include the estimated cost to the state of inspection, supervision, and monitoring of the proposed privatization AND THE COSTS INCURRED IN THE DISCONTINUATION

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- 2 (6) the estimated current and future economic impacts
 3 of the implementation of the plan on other state programs,
 4 including public assistance programs, unemployment insurance
 5 programs, retirement programs, and agency personal services
 6 budgets used to pay out accrued vacation and sick leave
 7 benefits;
 - (7) the estimated increases or decreases in costs AND QUALITY of goods or services to the public if the plan is implemented;
 - (8) the estimated changes in individual wages and benefits resulting from the proposed privatization, WHICH MUST REMAIN COMPARABLE TO EXISTING STATE RATES;
- 14 (9) a narrative explanation and justification for the 15 proposed privatization.

NEW SECTION. Section 4. Review of privatized programs.

17 (1) If during audits of state agencies, the legislative
18 auditor identifies programs being conducted by an agency
19 under contract that may be administered more cost
20 effectively directly by the agency or identifies services
21 performed by an agency that may be performed more cost
22 effectively by the private sector, he shall submit this

information to the legislative audit committee.

(2) Members of the public, <u>ELECTED BARGAINING AGENTS OR</u>

<u>EMPLOYEE REPRESENTATIVES</u>, elected officials, legis'ators,

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and agency directors may submit to the legislative audit
committee a request to review programs being conducted under
contract by an agency that may be administered more cost
effectively directly by the agency.

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- (3) The legislative audit committee shall review the information and requests provided under subsections (1) and (2) and may direct the legislative auditor to conduct a review of any contracted program or program administered directly by the agency, or both. The review must include a report to the legislative audit committee that includes the information required in a privatization plan under [section 3].
- (4) The report required by subsection (3) must be provided to the legislative audit committee and released to the public. Not less than 30 days after the release of the report, the legislative audit committee shall conduct a public hearing on the report at which public comments and testimony must be received. Upon completion of the hearing on the report the legislative audit committee may make recommendations it believes appropriate concerning the program.
- NEW SECTION. Section 5. Codification instruction.

 [Sections 1 through 4] are intended to be codified as an integral part of Title 2, chapter 8, and the provisions of Title 2, chapter 8, apply to (sections 1 through 4).

- 1 NEW SECTION. Section 6. Effective date. [This act] is
- 2 effective July 1, 1991.

-End-

GOVERNOR'S AMENDMENTS TO HOUSE BILL 857 (REFERENCE COPY, AS AMENDED) April 24, 1991

1. Page 2, line 21.
Following: "least"

Strike: "120" Insert: "90"

2. Page 2, line 22.
Following: "least"

Strike: "75" Insert: "60"

3. Page 3, line 1.
Following: "least"

Strike: "30" Insert: "15"

4. Page 4, lines 12-13. Following: "privatization"

Strike: ", WHICH MUST REMAIN COMPARABLE TO EXISTING STATE RATES"

5. Page 4, line 15.

Following: "privatization."

Insert: "(10) To implement the privatization plan, an agency may

transfer funds between budget categories."

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1	HOUSE BILL NO. 857
2	INTRODUCED BY O'KEEFE, HARPER, JERGESON, SQUIRES,
3	PIPINICH, HARRINGTON, MAZUREK, DRISCOLL, COCCHIARELLA,
4	STRIZICH, D. BROWN, MENAHAN, QUILICI, MCCARTHY,
5	BARNHART, GRADY, J. BROWN, COBB, DAILY, BROOKE, NISBET,
6	DOWELL, PAVLOVICH, SCHYE, ELLIOTT, KILPATRICK, PECK,
7	REAM, BECKER, DOHERTY, J. JOHNSON, WYATT, KADAS, MCCULLOCH,
8	WHALEN, GALVIN, LYNCH, MEASURE, BACHINI, SOUTHWORTH, DARKO,
9	MADISON, GERVAIS, SCOTT, YELLOWTAIL, VAN VALKENBURG, SVRCEK,
10	JACOBSON, WATERMAN, MANNING, HALLIGAN, BLAYLOCK, FRITZ,
11	G. BECK, WANZENRIED, DOLEZAL, TOWE
12	
13	A BILL FOR AN ACT ENTITLED: "AN ACT TO PROVIDE A REVIEW
14	PROCEDURE FOR PROPOSALS TO PRIVATIZE STATE PROGRAMS; TO
15	PROVIDE FOR REVIEW OF CURRENTLY PRIVATIZED STATE PROGRAMS;
16	TO REQUIRE PREPARATION OF A PRIVATIZATION PLAN; TO PROVIDE
17	FOR A PRIVATIZATION REVIEW BY THE LEGISLATIVE AUDIT
18	COMMITTEE; AND PROVIDING AN EFFECTIVE DATE."
19	
20	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
21	NEW SECTION. Section 1. Definitions. As used in
22	[sections 1 through 4], the following definitions apply:
23	(1) "Agency" means an office, position, commission,
24	committee, board, department, council, division, bureau,

section, or any other entity or instrumentality of the

2 government. 3 (2) "Private sector" means any entity or individual not principally a part of or associated with a governmental unit 4 that is associated with or involved in commercial activity.

executive, legislative, or judicial branch of state

6 (3) "Privatize" means an agency contracting with the 7 private sector to provide services normally conducted directly by the employees of the agency if the contract displaces five or more current state employees. For the 10 purposes of this subsection, an employee is displaced if the 11 privatization proposal will result in his layoff, demotion, 12 or involuntary transfer to a new location requiring a change 13 in residence of the employee.

14 . (4) "Program" means a legislatively or administratively 15 created function, project, or duty of an agency.

NEW SECTION. Section 2. Privatization plan -- hearing.

Before an agency may privatize a program it shall prepare a

18 privatization plan as provided in (section 3). The 19 privatization plan must be released to the public and any 20 affected employee organizations and must be submitted to the legislative audit committee at least 120 90 days prior to 21

the proposed implementation date. At least 75 60 days prior to the proposed implementation date, the legislative audit 23

24 committee shall conduct a public hearing on the proposed

25 privatization plan at which public comments and testimony

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- must be received. At least 30 15 days prior to the proposed implementation date, the legislative audit committee shall release to the public a summary of the results of the hearing, including any recommendations of the committee relating to the proposed privatization plan.
- 6 NEW SECTION. **Section 3.** Privatization plan -7 contents. (1) An agency proposing to privatize a program
 8 shall prepare a privatization plan that includes the
 9 following:
- 10 (1)(A) a description of the program to be privatized,
 11 including references to the legal authority under which the
 12 program was created;
- 13 f2)(B) detailed budget information that includes a list
 14 of expenditures for the 2 most recent fiscal years and the
 15 sources of revenue for the program;

- t57(E) an estimate of the cost savings or any additional costs resulting from privatizing the program, compared to the costs of the existing, nonprivatized program. Additional costs must include the estimated cost to the state of inspection, supervision, and monitoring of the

- proposed privatization AND THE COSTS INCURRED IN THE
 DISCONTINUATION OF SUCH A CONTRACT.
- 3 f6f(F) the estimated current and future economic
- 5 programs, including public assistance programs, unemployment

impacts of the implementation of the plan on other state

- 6 insurance programs, retirement programs, and agency personal
- 7 services budgets used to pay out accrued vacation and sick
- 8 leave benefits:

- 9 (7)(G) the estimated increases or decreases in costs
- 10 AND QUALITY of goods or services to the public if the plan
- 11 is implemented;
- 12 +0+(H) the estimated changes in individual wages and
- 13 benefits resulting from the proposed privatization -- WHICH
- 14 MUST-REMAIN-COMPARABLE-TO-EXISTING-STATE-RATES;
- 15 (9)(I) a narrative explanation and justification for
- 16 the proposed privatization.
- 17 (2) TO IMPLEMENT THE PRIVATIZATION PLAN, AN AGENCY MAY
- 18 TRANSFER FUNDS BETWEEN BUDGET CATEGORIES.
- 19 NEW SECTION. Section 4. Review of privatized programs.
- 20 (1) If during audits of state agencies, the legislative
- 21 auditor identifies programs being conducted by an agency
- 22 under contract that may be administered more cost
- 23 effectively directly by the agency or identifies services
- 24 performed by an agency that may be performed more cost
- 25 effectively by the private sector, he shall submit this

1 information to the legislative audit committee.

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- (2) Members of the public, ELECTED BARGAINING AGENTS OR EMPLOYEE REPRESENTATIVES, elected officials, legislators, and agency directors may submit to the legislative audit committee a request to review programs being conducted under contract by an agency that may be administered more cost effectively directly by the agency.
- (3) The legislative audit committee shall review the information and requests provided under subsections (1) and (2) and may direct the legislative auditor to conduct a review of any contracted program or program administered directly by the agency, or both. The review must include a report to the legislative audit committee that includes the information required in a privatization plan under [section 3].
- (4) The report required by subsection (3) must be provided to the legislative audit committee and released to the public. Not less than 30 days after the release of the report, the legislative audit committee shall conduct a public hearing on the report at which public comments and testimony must be received. Upon completion of the hearing on the report the legislative audit committee may make recommendations it believes appropriate concerning the program.
- 25 NEW SECTION. Section 5. Codification instruction.

- 1 [Sections 1 through 4] are intended to be codified as an
- 2 integral part of Title 2, chapter 8, and the provisions of
 - Title 2, chapter 8, apply to [sections 1 through 4].
- 4 <u>NEW SECTION.</u> Section 6. Effective date. [This act] is
- 5 effective July 1, 1991.

-End-

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