HOUSE BILL NO. 846

INTRODUCED BY MENAHAN, SQUIRES, DRISCOLL

IN THE HOUSE

	IN THE HOUSE
FEBRUARY 14, 1991	INTRODUCED AND REFERRED TO COMMITTEE ON LABOR & EMPLOYMENT RELATIONS.
	FIRST READING.
FEBRUARY 20, 1991	COMMITTEE RECOMMEND BILL DO PASS AS AMENDED. REPORT ADOPTED.
FEBRUARY 21, 1991	PRINTING REPORT.
FEBRUARY 23, 1991	SECOND READING, DO PASS.
FEBRUARY 25, 1991	ENGROSSING REPORT.
FEBRUARY 26, 1991	THIRD READING, PASSED. AYES, 89; NOES, 8.
	TRANSMITTED TO SENATE.
	IN THE SENATE
FEBRUARY 27, 1991	INTRODUCED AND REFERRED TO COMMITTEE ON STATE ADMINISTRATION.
	FIRST READING.
MARCH 6, 1991	ON MOTION, REREFERRED TO COMMITTEE ON LABOR & EMPLOYMENT RELATIONS.
ADDIT 2 1001	COMMITTEE RECOMMEND BILL BE
APRIL 3, 1991	CONCURRED IN AS AMENDED. REPORT ADOPTED.
APRIL 3, 1991 APRIL 5, 1991	CONCURRED IN AS AMENDED. REPORT
	CONCURRED IN AS AMENDED. REPORT ADOPTED.
APRIL 5, 1991	CONCURRED IN AS AMENDED. REPORT ADOPTED. SECOND READING, CONCURRED IN. THIRD READING, CONCURRED IN.
APRIL 5, 1991	CONCURRED IN AS AMENDED. REPORT ADOPTED. SECOND READING, CONCURRED IN. THIRD READING, CONCURRED IN. AYES, 29; NOES, 20.

SECOND READING, AMENDMENTS

CONCURRED IN

APRIL 11, 1991 THIRD READING, AMENDMENTS CONCURRED IN.	
anim ma minare ria	
SENT TO ENROLLING.	
April 16, 1991 REPORTED CORRECTLY ENROLLED.	
APRIL 17, 1991 SIGNED BY SPEAKER.	
IN THE SENATE	
APRIL 17, 1991 SIGNED BY PRESIDENT.	
IN THE HOUSE	
APRIL 17, 1991 DELIVERED TO GOVERNOR.	
APRIL 20, 1991 RETURNED FROM GOVERNOR WITH RECOMMENDED AMENDMENTS.	
APRIL 22, 1991 SECOND READING, GOVERNOR'S AMENDMENTS NOT CONCURRED IN.	
TRANSMITTED TO SENATE.	
IN THE SENATE	
APRIL 23, 1991 SECOND READING, GOVERNOR'S AMENDMENTS CONCURRED IN.	
APRIL 24, 1991 THIRD READING, GOVERNOR'S AMENDMENTS CONCURRED IN.	
RETURNED TO HOUSE.	
IN THE HOUSE	
APRIL 24, 1991 ON MOTION, CONFERENCE COMMITS REQUESTED AND APPOINTED.	PEE
IN THE SENATE	
APRIL 25, 1991 ON MOTION, CONFERENCE COMMITS REQUESTED AND APPOINTED.	ree
IN THE HOUSE	
APRIL 25, 1991 ON: MOTION; CONFERENCE COMMITS DISSOLVED.	PEE

SECOND READING, GOVERNOR'S AMENDMENTS CONCURRED IN.

IN THE SENATE

APRIL 25, 1991

ON MOTION, CONFERENCE COMMITTEE

DISSOLVED.

IN THE HOUSE

APRIL 25, 1991

SENT TO ENROLLING.

REPORTED CORRECTLY ENROLLED.

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1	HOUSE BILL NO. 846
2	INTRODUCED BY Millahan Deures
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Α	A RILL FOR AN ACT FNTTTLED. PAN ACT TO ALLOW DIRLT

A BILL FOR AN ACT ENTITLED: "AN ACT TO ALLOW PUBLIC INSPECTION OF COMPETITIVE SEALED BIDS AND PROPOSALS FOR THE PRIVATIZATION OF STATE SERVICES AFTER THE BIDS OR PROPOSALS ARE OPENED; AMENDING SECTIONS 18-4-301, 18-4-303, AND 18-4-304, MCA; AND PROVIDING AN IMMEDIATE EFFECTIVE DATE."

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BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

Section 1. Section 18-4-301, MCA, is amended to read:

12 "18-4-301. Definitions. As used in this part, the 13 following definitions apply:

- (1) "Cost-reimbursement contract" means a contract under which a contractor is reimbursed for costs which are allowable and allocable in accordance with the contract terms and the provisions of this chapter, and a fee, if any.
- (2) "Displacement" means the layoff, demotion, or involuntary transfer of a state employee. The term does not include changes in shift or days off or reassignment to other positions within the same class and at the same general location.
- 23 (2)(3) "Established catalog price" means the price
 24 included in a catalog, price list, schedule, or other form
 25 that:

1	(a) is	regularly	maintained	рÀ	а	manufacturer	or
2	contractor;						

- 3 (b) is either published or otherwise available for
 4 inspection by customers; and
- 5 (c) states prices at which sales are currently or were 6 last made to a significant number of any category of buyers 7 or buyers constituting the general buying public for the 8 supplies or services involved.
- 9 (3)(4) "Invitation for bids" means all documents,
 10 whether attached or incorporated by reference, utilized for
 11 soliciting bids.
- 12 (4)(5) "Office supply" means an item included under the 13 office supply commodity class codes maintained by the 14 department.
- 15 (5)(6) "Purchase description" means the words used in a 16 solicitation to describe the supplies or services to be 17 purchased and includes specifications attached to or made a 18 part of the solicitation.
- 19 (6)(7) "Request for proposals" means all documents, 20 whether attached or incorporated by reference, utilized for 21 soliciting proposals.
- 22 (77)(8) "Responsible bidder or offeror" means a person 23 who has the capability in all respects to perform fully the 24 contract requirements and the integrity and reliability 25 which will assure good faith performance.

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(8)(9) "Responsive bidder" means a person who has submitted a bid which conforms in all material respects to the invitation for bids.

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4 (9)(10) "Term contract" means a contract in which 5 supplies or services are purchased at a predetermined unit 6 price for a specific period of time."

Section 2. Section 18-4-303, MCA, is amended to read:

- *18-4-303. Competitive sealed bidding. (1) An invitation for bids must be issued and must include a purchase description and conditions applicable to the procurement.
- (2) Adequate public notice of the invitation for bids must be given a reasonable time prior to the date set forth therein for the opening of bids, in accordance with rules adopted by the department. Notice may include publication in a newspaper of general circulation at a reasonable time prior to bid opening.
- or more witnesses at the time and place designated in the invitation for bids. Each bidder has the right to be present, either in person or by agent, when the bids are opened and has the right to examine and inspect all bids. The amount of each bid and such other relevant information as may be specified by rule, together with the name of each bidder, must be recorded. The record must be open to public

inspection. After the time of award, all bids and bid documents must be open to public inspection in accordance with the provisions of 2-6-102 and are subject to the requirements of subsection (4).

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- 5 (4) Bids must be available for public inspection after 6 the bids are opened if:
- 7 (a) the invitation for bids is issued by a state agency
 8 to contract with the private sector to provide services
 9 currently conducted by state employees; and
- (b) acceptance of bids would result in the displacement
 of five or more state employees.

+++(5) Bids must be unconditionally accepted without

- alteration or correction, except as authorized in this 13 14 chapter. Bids must be evaluated based on the requirements 15 set forth in the invitation for bids, which may include 16 criteria to determine acceptability, such as inspection, 17 testing, quality, workmanship, delivery, and suitability for 18 a particular purpose. Those criteria that will affect the 19 bid price and be considered in evaluation for award must be 20 objectively measurable, such as discounts, transportation
- costs, and total or life-cycle costs. The invitation for bids shall set forth the evaluation criteria to be used.
- 23 Only criteria set forth in the invitation for bids may be
- 23 Only criteria set forth in the invitation for bids may b
- 24 used in bid evaluation.
- 25 (5)(6) Correction or withdrawal of inadvertently

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erroneous bids, before or after award, or cancellation of awards or contracts based on such bid mistakes may be permitted in accordance with rules adopted by the department. After bid opening no changes in bid prices or other provisions of bids prejudicial to the interest of the state or fair competition may be permitted. Except as otherwise provided by rule, all decisions to permit the correction or withdrawal of bids or to cancel awards or contracts based on bid mistakes must be supported by a written determination made by the department.

 responsive bidder whose bid meets the requirements and criteria set forth in the invitation for bids, including the preferences established by Title 18, chapter 1, part 1. If all bids exceed available funds as certified by the appropriate fiscal officer and the low responsive and responsible bid does not exceed such funds by more than 5%, the director or the head of a purchasing agency is authorized, in situations where time or economic considerations preclude resolicitation of a reduced scope, to negotiate an adjustment of the bid price, including changes in the bid requirements, with the low responsive and responsible bidder in order to bring the bid within the amount of available funds.

1 (7)(8) When it is considered impractical to initially
2 prepare a purchase description to support an award based on
3 price, an invitation for bids may be issued requesting the
4 submission of unpriced offers, to be followed by an
5 invitation for bids limited to those bidders whose offers
6 have been qualified under the criteria set forth in the
7 first solicitation."

Section 3. Section 18-4-304, MCA, is amended to read:

"18-4-304. Competitive sealed proposals. (1) When, under rules adopted by the department, the director, the head of a purchasing agency, or a designee of either officer above the level of the procurement officer determines in writing that the use of competitive sealed bidding is either not practicable or not advantageous to the state, a contract may be entered into by competitive sealed proposals. The department may provide by rule that it is either not practicable or not advantageous to the state to procure specified types of supplies and services by competitive sealed bidding.

- 20 (2) Proposals must be solicited through a request for proposals.
- 22 (3) Adequate public notice of the request for proposals 23 must be given in the same manner as provided in 18-4-303(2).
- 24 (4) Proposals must be opened so as to avoid disclosure 25 of contents to competing offerors during the process of

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- negotiation. A register of proposals must be prepared in accordance with rules adopted by the department and must be open for public inspection after contract award and is subject to the requirements of subsection (5).
- 5 (5) Proposals must be available for public inspection 6 after the proposals are opened if:
- 7 (a) the proposals are solicited by a state agency to
 8 contract with the private sector to provide services
 9 currently conducted by state employees; and
- 10 (b) the proposals would result in the displacement of
 11 five or more state employees.
 - (5)(6) The request for proposals must state the relative importance of price and other evaluation factors.

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t6†(7) As provided in the request for proposals and under rules adopted by the department, discussions may be conducted with responsible offerors who submit apparently responsive proposals for the purpose of clarification, to assure full understanding of and responsiveness to the solicitation requirements. Offerors must be accorded fair and equal treatment with respect to any opportunity for discussion and revision of proposals, and such revisions may be permitted, after submissions and prior to award, for the purpose of obtaining best and final offers. In conducting discussions, there may be no disclosure of any information derived from proposals submitted by competing offerors. The

- department may require the submission of cost or pricing data in connection with an award under this section.
- 3 (77)(8) The award must be made to the responsible
 4 offeror whose proposal is determined in writing to be the
- 5 most advantageous to the state, taking into consideration
- 6 price, including the preference in 18-1-102, and the
- 7 evaluation factors set forth in the request for proposals.
- 8 No other factors or criteria may be used in the evaluation.
- 9 The contract file shall contain the basis on which the award
- 10 is made."
- 11 <u>NEW SECTION.</u> Section 4. Effective date. [This act] is
- 12 effective on passage and approval.

-End-

APPROVED BY COMMITTEE ON LABOR & EMPLOYMENT RELATIONS

1	HOUSE BILL NO. 846
2	INTRODUCED BY MENAHAN, SQUIRES, DRISCOLL
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4	A BILL FOR AN ACT ENTITLED: "AN ACT TO ALLOW PUBLIC
5	INSPECTION OF COMPETITIVE SEALED BIDS AND PROPOSALS FOR THE
6	PRIVATIZATION OF STATE SERVICES APTER WHEN THE BIDS OR
7	PROPOSALS ARE OPENED; AMENDING SECTIONS 18-4-301, 18-4-303,
8	AND 18-4-304, MCA; AND PROVIDING AN IMMEDIATE EFFECTIVE
9	DATE."
10	
11	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
12	Section 1. Section 18-4-301, MCA, is amended to read:
13	*18-4-301. Definitions. As used in this part, the
14	following definitions apply:
15	(1) "Cost-reimbursement contract" means a contract
16	under which a contractor is reimbursed for costs which are
17	allowable and allocable in accordance with the contract
18	terms and the provisions of this chapter, and a fee, if any.
19	(2) "Displacement" means the layoff, demotion, or
20	involuntary transfer of a state employee. The term does not
21	include changes in shift or days off or reassignment to
22	other positions within the same class and at the same
23	general location.
24	(27)(3) "Established catalog price" means the price
25	included in a catalog, price list, schedule, or other form

3	contractor;
4	(b) is either published or otherwise available for
5	inspection by customers; and
6	(c) states prices at which sales are currently or were
7	last made to a significant number of any category of buyers
8	or buyers constituting the general buying public for the
9	supplies or services involved.
10	+3+(4) "Invitation for bids" means all documents,
11	whether attached or incorporated by reference, utilized for
12	soliciting bids.
13	(4)(5) "Office supply" means an item included under the
14	office supply commodity class codes maintained by the
15	department.
16	(5)(6) "Purchase description" means the words used in a
17	solicitation to describe the supplies or services to be
18	purchased and includes specifications attached to or made a
19	part of the solicitation.
20	(6)(7) "Request for proposals" means all documents,
21	whether attached or incorporated by reference, utilized for
22	soliciting proposals.
23	(7)(8) "Responsible bidder or offeror" means a person
24	who has the capability in all respects to perform fully the

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that:

3	contractor;
4	(b) is either published or otherwise available for
5	inspection by customers; and
6	(c) states prices at which sales are currently or were
7	last made to a significant number of any category of buyers
8	or buyers constituting the general buying public for the
9	supplies or services involved.
10	$+3\frac{1}{2}$ "Invitation for bids" means all documents,
11	whether attached or incorporated by reference, utilized for
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14	office supply commodity class codes maintained by the
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17	solicitation to describe the supplies or services to be
18	purchased and includes specifications attached to or made a
19	part of the solicitation.
20	(6)(7) "Request for proposals" means all documents,
21	whether attached or incorporated by reference, utilized for
22	soliciting proposals.
23	(7)(8) "Responsible bidder or offeror" means a person

(a) is regularly maintained by a manufacturer or

contract requirements and the integrity and reliability

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which will assure good faith performance.

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2 +0+(9) "Responsive bidder" means a person who has 3 submitted a bid which conforms in all material respects to 4 the invitation for bids.

#97(10) "Term contract" means a contract in which
supplies or services are purchased at a predetermined unit
price for a specific period of time."

Section 2. Section 18-4-303, MCA, is amended to read:

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- or more witnesses at the time and place designated in the invitation for bids. Each bidder has the right to be present, either in person or by agent, when the bids are opened and has the right to examine and inspect all bids. The amount of each bid and such other relevant information as may be specified by rule, together with the name of each

- bidder, must be recorded. The record must be open to public
- 2 inspection. After the time of award, all bids and bid
- 3 documents must be open to public inspection in accordance
- 4 with the provisions of 2-6-102 and are subject to the
- 5 requirements of subsection (4).
- 6 (4) Bids must be available for public inspection after
- WHEN the bids are opened if:

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- 8 (a) the invitation for bids is issued by a state agency
- 9 to contract with the private sector to provide services
- 10 currently conducted by state employees; and
- (b) acceptance of bids would result in the displacement
- 12 of five or more state employees.
- 13 (4)(5) Bids must be unconditionally accepted without
- 14 alteration or correction, except as authorized in this
- 15 chapter. Bids must be evaluated based on the requirements
- 16 set forth in the invitation for bids, which may include
- 17 criteria to determine acceptability, such as inspection,
- 18 testing, quality, workmanship, delivery, and suitability for
 - a particular purpose. Those criteria that will affect the
- 20 bid price and be considered in evaluation for award must be
- 21 objectively measurable, such as discounts, transportation
- 22 costs, and total or life-cycle costs. The invitation for
- 23 bids shall set forth the evaluation criteria to be used.
- 24 Only criteria set forth in the invitation for bids may be
- 25 used in bid evaluation.

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amount of available funds.

(5)(6) Correction or withdrawal of inadvertently erroneous bids, before or after award, or cancellation of awards or contracts based on such bid mistakes may be permitted in accordance with rules adopted by the department. After bid opening no changes in bid prices or other provisions of bids prejudicial to the interest of the state or fair competition may be permitted. Except as otherwise provided by rule, all decisions to permit the correction or withdrawal of bids or to cancel awards or contracts based on bid mistakes must be supported by a written determination made by the department.

promptness by written notice to the lowest responsible and responsive bidder whose bid meets the requirements and criteria set forth in the invitation for bids, including the preferences established by Title 18, chapter 1, part 1. If all bids exceed available funds as certified by the appropriate fiscal officer and the low responsive and responsible bid does not exceed such funds by more than 5%, the director or the head of a purchasing agency is authorized, in situations where time or economic considerations preclude resolicitation of a reduced scope, to negotiate an adjustment of the bid price, including changes in the bid requirements, with the low responsive and responsible bidder in order to bring the bid within the

(7)(8) When it is considered impractical to initially prepare a purchase description to support an award based on price, an invitation for bids may be issued requesting the submission of unpriced offers, to be followed by an invitation for bids limited to those bidders whose offers

7 have been qualified under the criteria set forth in the

first solicitation."

Section 3. Section 18-4-304, MCA, is amended to read:

"18-4-304. Competitive sealed proposals. (1) When, under rules adopted by the department, the director, the head of a purchasing agency, or a designee of either officer above the level of the procurement officer determines in writing that the use of competitive sealed bidding is either not practicable or not advantageous to the state, a contract may be entered into by competitive sealed proposals. The department may provide by rule that it is either not practicable or not advantageous to the state to procure specified types of supplies and services by competitive sealed bidding.

- 21 (2) Proposals must be solicited through a request for 22 proposals.
- 23 (3) Adequate public notice of the request for proposals
 24 must be given in the same manner as provided in 18-4-303(2).
 - (4) Proposals must be opened so as to avoid disclosure

- of contents to competing offerors during the process of negotiation. A register of proposals must be prepared in accordance with rules adopted by the department and must be open for public inspection after contract award and is subject to the requirements of subsection (5).
- 6 (5) Proposals must be available for public inspection
 7 after the proposals are opened if:

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- (a) the proposals are solicited by a state agency to contract with the private sector to provide services currently conducted by state employees; and
- 11 (b) the proposals would result in the displacement of 12 five or more state employees.
 - (5)(6) The request for proposals must state the relative importance of price and other evaluation factors.
 - under rules adopted by the department, discussions may be conducted with responsible offerors who submit apparently responsive proposals for the purpose of clarification, to assure full understanding of and responsiveness to the solicitation requirements. Offerors must be accorded fair and equal treatment with respect to any opportunity for discussion and revision of proposals, and such revisions may be permitted, after submissions and prior to award, for the purpose of obtaining best and final offers. In conducting discussions, there may be no disclosure of any information

derived from proposals submitted by competing offerors. The
department may require the submission of cost or pricing

data in connection with an award under this section.

- 4 (7)(8) The award must be made to the responsible
 5 offeror whose proposal is determined in writing to be the
 6 most advantageous to the state, taking into consideration
- price, including the preference in 18-1-102, and the evaluation factors set forth in the request for proposals.
- 9 No other factors or criteria may be used in the evaluation.
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- ll is made."
- NEW SECTION. Section 4. Effective date. [This act] is effective on passage and approval.

-End-

Montana Legislativa Council

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2	INTRODUCED BY MENAHAN, SQUIRES, DRISCOLL
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5	INSPECTION OF COMPETITIVE SEALED BIDS AND PROPOSALS FOR THE
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25	included in a catalog, price list, schedule, or other form

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- 2 (a) is regularly maintained by a manufacturer or 3 contractor:
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- 6 (c) states prices at which sales are currently or were last made to a significant number of any category of buyers 8 or buyers constituting the general buying public for the ġ supplies or services involved.
- 10 (4) "Invitation for bids" means all documents, 11 whether attached or incorporated by reference, utilized for 12 soliciting bids.
- 13 (4)(5) "Office supply" means an item included under the 14 office supply commodity class codes maintained by the 15 department.
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- 20 +6+(7) "Request for proposals" means all documents, 21 whether attached or incorporated by reference, utilized for 22 soliciting proposals.
- (7)(8) "Responsible bidder or offeror" means a person 24 who has the capability in all respects to perform fully the contract requirements and the integrity and reliability 25

THIRD READING

-2-**HB 846** 1 which will assure good faith performance.

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- 2 (0) "Responsive bidder" means a person who has 3 submitted a bid which conforms in all material respects to 4 the invitation for bids.
- 5 (9)(10) "Term contract" means a contract in which 6 supplies or services are purchased at a predetermined unit 7 price for a specific period of time."
 - Section 2. Section 18-4-303, MCA, is amended to read:
 - "18-4-303. Competitive sealed bidding. (1) invitation for bids must be issued and must include a purchase description and conditions applicable to procurement.
 - (2) Adequate public notice of the invitation for bids must be given a reasonable time prior to the date set forth therein for the opening of bids, in accordance with rules adopted by the department. Notice may include publication in a newspaper of general circulation at a reasonable time prior to bid opening.
 - (3) Bids must be opened publicly in the presence of one or more witnesses at the time and place designated in the invitation for bids. Each bidder has the right to be present, either in person or by agent, when the bids are opened and has the right to examine and inspect all bids. The amount of each bid and such other relevant information as may be specified by rule, together with the name of each

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- bidder, must be recorded. The record must be open to public 1
- inspection. After the time of award, all bids and bid
- documents must be open to public inspection in accordance 3
 - with the provisions of 2-6-102 and are subject to the
- 5 requirements of subsection (4).
- 6 (4) Bids must be available for public inspection after 7 WHEN the bids are opened if:
- (a) the invitation for bids is issued by a state agency я 9 to contract with the private sector to provide services currently conducted by state employees; and 10
- (b) acceptance of bids would result in the displacement 11 12 of five or more state employees.
 - (4)(5) Bids must be unconditionally accepted without alteration or correction, except as authorized in this chapter. Bids must be evaluated based on the requirements set forth in the invitation for bids, which may include criteria to determine acceptability, such as inspection, testing, quality, workmanship, delivery, and suitability for a particular purpose. Those criteria that will affect the bid price and be considered in evaluation for award must be objectively measurable, such as discounts, transportation costs, and total or life-cycle costs. The invitation for bids shall set forth the evaluation criteria to be used.
- Only criteria set forth in the invitation for bids may be 24

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t6†(7) The contract must be awarded with reasonable promptness by written notice to the lowest responsible and responsive bidder whose bid meets the requirements and criteria set forth in the invitation for bids, including the preferences established by Title 18, chapter 1, part 1. If all bids exceed available funds as certified by the appropriate fiscal officer and the low responsive and responsible bid does not exceed such funds by more than 5%, the director or the head of a purchasing agency is authorized, in situations where time or economic considerations preclude resolicitation of a reduced scope, to negotiate an adjustment of the bid price, including changes in the bid requirements, with the low responsive and responsible bidder in order to bring the bid within the

1 amount of available funds.

to initially prepare a purchase description to support an award based on price, an invitation for bids may be issued requesting the submission of unpriced offers, to be followed by an invitation for bids limited to those bidders whose offers have been qualified under the criteria set forth in the first solicitation."

Section 3. Section 18-4-304, MCA, is amended to read:

"18-4-304. Competitive sealed proposals. (1) When, under rules adopted by the department, the director, the head of a purchasing agency, or a designee of either officer above the level of the procurement officer determines in writing that the use of competitive sealed bidding is either not practicable or not advantageous to the state, a contract may be entered into by competitive sealed proposals. The department may provide by rule that it is either not practicable or not advantageous to the state to procure specified types of supplies and services by competitive sealed bidding.

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of contents to competing offerors during the process of negotiation. A register of proposals must be prepared in accordance with rules adopted by the department and must be open for public inspection after contract award and is subject to the requirements of subsection (5).

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- (5) Proposals must be available for public inspection after the proposals are opened if:
- (a) the proposals are solicited by a state agency to contract with the private sector to provide services currently conducted by state employees; and
- 11 (b) the proposals would result in the displacement of 12 five or more state employees.
 - (5)(6) The request for proposals must state the relative importance of price and other evaluation factors.
 - t6)(7) As provided in the request for proposals and under rules adopted by the department, discussions may be conducted with responsible offerors who submit apparently responsive proposals for the purpose of clarification, to assure full understanding of and responsiveness to the solicitation requirements. Offerors must be accorded fair and equal treatment with respect to any opportunity for discussion and revision of proposals, and such revisions may be permitted, after submissions and prior to award, for the purpose of obtaining best and final offers. In conducting discussions, there may be no disclosure of any information

derived from proposals submitted by competing offerors. The
department may require the submission of cost or pricing
data in connection with an award under this section.

4 (7)(8) The award must be made to the responsible
5 offeror whose proposal is determined in writing to be the
6 most advantageous to the state, taking into consideration
7 price, including the preference in 18-1-102, and the
8 evaluation factors set forth in the request for proposals.

- 9 No other factors or criteria may be used in the evaluation.
- The contract file shall contain the basis on which the award is made."
- NEW SECTION. Section 4. Effective date. [This act] is effective on passage and approval.

-End-

SENATE STANDING COMMITTEE REPORT

Page 1 of 1 April 3, 1991

MR. PRESIDENT:

We, your committee on Labor and Employment Relations having had under consideration House Bill No. 846 (third reading copy -- blue), respectfully report that House Bill No. 846 be amended and as so amended be concurred in:

1. Page 3, line 16.
Following: "Notice"
Strike: "may"
Insert: "must"

Signed

Richard E. Manning, Chairman

LB 4/3/9/ Amd. Coord.

5 B 4/3 1:50 Sec. of Senate

that:

(a) is

1	HOUSE BILL NO. 846
2	INTRODUCED BY MENAHAN, SQUIRES, DRISCOLL
3	
4	A BILL FOR AN ACT ENTITLED: "AN ACT TO ALLOW PUBLIC
5	INSPECTION OF COMPETITIVE SEALED BIDS AND PROPOSALS FOR THE
6	PRIVATIZATION OF STATE SERVICES APTER WHEN THE BIDS OR
7	PROPOSALS ARE OPENED; AMENDING SECTIONS 18-4-301, 18-4-303,
8	AND 18-4-304, MCA; AND PROVIDING AN IMMEDIATE EFFECTIVE
9	DATE."
10	
11	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
12	Section 1. Section 18-4-301, MCA, is amended to read:
13	*18-4-301. Definitions. As used in this part, the
14	following definitions apply:
15	(1) "Cost-reimbursement contract" means a contract
16 .	under which a contractor is reimbursed for costs which are
17	allowable and allocable in accordance with the contract
18	terms and the provisions of this chapter, and a fee, if any.
19	(2) "Displacement" means the layoff, demotion, or
20	involuntary transfer of a state employee. The term does not
21	include changes in shift or days off or reassignment to
22	other positions within the same class and at the same
23	general location.
24	<pre>(2)(3) "Established catalog price" means the price</pre>
25	included in a catalog, price list, schedule, or other form

3	contractor;
4	(b) is either published or otherwise available fo
5	inspection by customers; and
6	(c) states prices at which sales are currently or wer
7	last made to a significant number of any category of buyer
8	or buyers constituting the general buying public for th
9	supplies or services involved.
10	<pre>+3+(4) "Invitation for bids" means all documents</pre>
11	whether attached or incorporated by reference, utilized for
12	soliciting bids.
13	+4+(5) "Office supply" means an item included under th
14	office supply commodity class codes maintained by the
15	department.
16	+5+(6) "Purchase description" means the words used in
17	solicitation to describe the supplies or services to b
18	purchased and includes specifications attached to or made
19	part of the solicitation.
20	t6t(7) "Request for proposals" means all documents
21	whether attached or incorporated by reference, utilized for
22	soliciting proposals.
23	(7) (8) "Responsible bidder or offeror" means a personal responsible bidder or offeror" means a personal responsible bidder or offeror
24	who has the capability in all respects to perform fully the

contract requirements and the integrity and reliability

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regularly maintained by a manufacturer or

1 which will assure good faith performance.

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- 2 (8)(9) "Responsive bidder" means a person who has 3 submitted a bid which conforms in all material respects to the invitation for bids.
- 5 (10) "Term contract" means a contract in which supplies or services are purchased at a predetermined unit price for a specific period of time."
- 8 Section 2. Section 18-4-303, MCA, is amended to read:
 - *18-4-303. Competitive sealed bidding. Αn (1)invitation for bids must be issued and must include a purchase description and conditions applicable to the procurement.
 - (2) Adequate public notice of the invitation for bids must be given a reasonable time prior to the date set forth therein for the opening of bids, in accordance with rules adopted by the department. Notice may MUST include publication in a newspaper of general circulation at a reasonable time prior to bid opening.
 - (3) Bids must be opened publicly in the presence of one or more witnesses at the time and place designated in the invitation for bids. Each bidder has the right to be present, either in person or by agent, when the bids are opened and has the right to examine and inspect all bids. The amount of each bid and such other relevant information as may be specified by rule, together with the name of each

-3-

- bidder, must be recorded. The record must be open to public 1
- inspection. After the time of award, all bids and bid 2
- documents must be open to public inspection in accordance 3
- with the provisions of 2-6-102 and are subject to the
- 5 requirements of subsection (4).

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- (4) Bids must be available for public inspection after WHEN the bids are opened if:
- 8 (a) the invitation for bids is issued by a state agency 9 to contract with the private sector to provide services
- 10 currently conducted by state employees; and
- 11 (b) acceptance of bids would result in the displacement
- 12 of five or more state employees.
- 13 +4+(5) Bids must be unconditionally accepted without
- 14 alteration or correction, except as authorized in this
- chapter. Bids must be evaluated based on the requirements 15
- 16 set forth in the invitation for bids, which may include
- 17 criteria to determine acceptability, such as inspection,
- 18 testing, quality, workmanship, delivery, and suitability for
- 19 a particular purpose. Those criteria that will affect the
- bid price and be considered in evaluation for award must be 20
- objectively measurable, such as discounts, transportation 21
- costs, and total or life-cycle costs. The invitation for 22
- 23 bids shall set forth the evaluation criteria to be used.
- 24 Only criteria set forth in the invitation for bids may be
- 25 used in bid evaluation.

erroneous bids, before or after award, or cancellation of awards or contracts based on such bid mistakes may be permitted in accordance with rules adopted by the department. After bid opening no changes in bid prices or other provisions of bids prejudicial to the interest of the state or fair competition may be permitted. Except as otherwise provided by rule, all decisions to permit the correction or withdrawal of bids or to cancel awards or contracts based on bid mistakes must be supported by a written determination made by the department.

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responsive bidder whose bid meets the requirements and criteria set forth in the invitation for bids, including the preferences established by Title 18, chapter 1, part 1. If all bids exceed available funds as certified by the appropriate fiscal officer and the low responsive and responsible bid does not exceed such funds by more than 5%, the director or the head of a purchasing agency is authorized, in situations where time or economic considerations preclude resolicitation of a reduced scope, to negotiate an adjustment of the bid price, including changes in the bid requirements, with the low responsive and responsible bidder in order to bring the bid within the

amount of available funds.

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(7)(8) When it is considered impractical to initially prepare a purchase description to support an award based on price, an invitation for bids may be issued requesting the submission of unpriced offers, to be followed by an invitation for bids limited to those bidders whose offers have been qualified under the criteria set forth in the first solicitation."

Section 3. Section 18-4-304, MCA, is amended to read:

- 10 "18-4-304. Competitive sealed proposals. (1) When, 11 under rules adopted by the department, the director, the 12 head of a purchasing agency, or a designee of either officer 13 above the level of the procurement officer determines in 14 writing that the use of competitive sealed bidding is either 15 not practicable or not advantageous to the state, a contract 16 may be entered into by competitive sealed proposals. The department may provide by rule that it is either not 1.7 practicable or not advantageous to the state to procure 18 19 specified types of supplies and services by competitive 20 sealed bidding.
- 21 (2) Proposals must be solicited through a request for proposals.
 - (3) Adequate public notice of the request for proposals must be given in the same manner as provided in 18-4-303(2).
- 25 (4) Proposals must be opened so as to avoid disclosure

-6-

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of contents to competing offerors during the process of negotiation. A register of proposals must be prepared in accordance with rules adopted by the department and must be open for public inspection after contract award and is subject to the requirements of subsection (5).

- (5) Proposals must be available for public inspection

 after WHEN the proposals are opened if:
- (a) the proposals are solicited by a state agency to contract with the private sector to provide services currently conducted by state employees; and
- 11 (b) the proposals would result in the displacement of
 12 five or more state employees.
 - (5)(6) The request for proposals must state the relative importance of price and other evaluation factors.
 - t6)(7) As provided in the request for proposals and under rules adopted by the department, discussions may be conducted with responsible offerors who submit apparently responsive proposals for the purpose of clarification, to assure full understanding of and responsiveness to the solicitation requirements. Offerors must be accorded fair and equal treatment with respect to any opportunity for discussion and revision of proposals, and such revisions may be permitted, after submissions and prior to award, for the purpose of obtaining best and final offers. In conducting discussions, there may be no disclosure of any information

derived from proposals submitted by competing offerors. The
department may require the submission of cost or pricing
data in connection with an award under this section.

4 (7)(8) The award must be made to the responsible
5 offeror whose proposal is determined in writing to be the
6 most advantageous to the state, taking into consideration
7 price, including the preference in 18-1-102, and the
8 evaluation factors set forth in the request for proposals.
9 No other factors or criteria may be used in the evaluation.
10 The contract file shall contain the basis on which the award
11 is made."

NEW SECTION. Section 4. Effective date. [This act] is effective on passage and approval.

-End-

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-7- НВ 846

HB 846

GOVERNOR'S AMENDMENTS TO HOUSE BILL 846 (REFERENCE COPY, AS AMENDED) April 20, 1991

1. Page 3, line 16.

Following: "Notice"

Strike: "MUST"
Insert: "may"

2. Page 7, lines 4 through 12.

Following: "award"

Strike: remainder of line 4 through "employees" one line 12

Renumber: subsequent sections



AN ACT TO ALLOW PUBLIC INSPECTION OF COMPETITIVE SEALED BIDS AND PROPOSALS FOR THE PRIVATIZATION OF STATE SERVICES WHEN THE BIDS OR PROPOSALS ARE OPENED; AMENDING SECTIONS 18-4-301 AND 18-4-303, MCA; AND PROVIDING AN IMMEDIATE EFFECTIVE DATE.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

Section 1. Section 18-4-301, MCA, is amended to read:

"18-4-301. Definitions. As used in this part, the following definitions apply:

- (1) "Cost-reimbursement contract" means a contract under which a contractor is reimbursed for costs which are allowable and allocable in accordance with the contract terms and the provisions of this chapter, and a fee, if any.
- (2) "Displacement" means the layoff, demotion, or involuntary transfer of a state employee. The term does not include changes in shift or days off or reassignment to other positions within the same class and at the same general location.
- (2)(3) "Established catalog price" means the price included in a catalog, price list, schedule, or other form that:
 - (a) is regularly maintained by a manufacturer or contractor;
- (b) is either published or otherwise available for inspection by customers; and
- (c) states prices at which sales are currently or were last made to a significant number of any category of buyers or buyers constituting the general buying public for the supplies or



services involved.

- (3)(4) "Invitation for bids" means all documents, whether attached or incorporated by reference, utilized for soliciting bids.
- (4)(5) "Office supply" means an item included under the office supply commodity class codes maintained by the department.
- (5)(6) "Purchase description" means the words used in a solicitation to describe the supplies or services to be purchased and includes specifications attached to or made a part of the solicitation.
- +6+(7) "Request for proposals" means all documents, whether attached or incorporated by reference, utilized for soliciting proposals.
- †7†<u>[8]</u> "Responsible bidder or offeror" means a person who has the capability in all respects to perform fully the contract requirements and the integrity and reliability which will assure good faith performance.
- (8) (9) "Responsive bidder" means a person who has submitted a bid which conforms in all material respects to the invitation for bids.
- (9)(10) "Term contract" means a contract in which supplies or services are purchased at a predetermined unit price for a specific period of time."
 - Section 2. Section 18-4-303, MCA, is amended to read:
 - "18-4-303. Competitive sealed bidding. (1) An invitation for

bids must be issued and must include a purchase description and conditions applicable to the procurement.

- (2) Adequate public notice of the invitation for bids must be given a reasonable time prior to the date set forth therein for the opening of bids, in accordance with rules adopted by the department. Notice may include publication in a newspaper of general circulation at a reasonable time prior to bid opening.
- (3) Bids must be opened publicly in the presence of one or more witnesses at the time and place designated in the invitation for bids. Each bidder has the right to be present, either in person or by agent, when the bids are opened and has the right to examine and inspect all bids. The amount of each bid and such other relevant information as may be specified by rule, together with the name of each bidder, must be recorded. The record must be open to public inspection. After the time of award, all bids and bid documents must be open to public inspection in accordance with the provisions of 2-6-102 and are subject to the requirements of subsection (4).
- (4) Bids must be available for public inspection when the bids are opened if:
- (a) the invitation for bids is issued by a state agency to contract with the private sector to provide services currently conducted by state employees; and
- (b) acceptance of bids would result in the displacement of five or more state employees.

that will affect the bid price and be considered in evaluation for award must be objectively measurable, such as discounts, transportation costs, and total or life-cycle costs. The invitation for bids shall set forth the evaluation for bids shall set forth the invitation for bids are to determine acceptability, such as inspection, testing, quality, workmanship, delivery, and suitability for a particular purpose. Those criteria that will affect the bid price and be considered in evaluation for award must be objectively measurable, such as discounts, transportation costs, and total or life-cycle costs. The invitation for bids shall set forth the evaluation criteria to be used. Only criteria set forth in the invitation for bids may be used in bid evaluation.

t57(6) Correction or withdrawal of inadvertently erroneous bids, before or after award, or cancellation of awards or contracts based on such bid mistakes may be permitted in accordance with rules adopted by the department. After bid opening no changes in bid prices or other provisions of bids prejudicial to the interest of the state or fair competition may be permitted. Except as otherwise provided by rule, all decisions to permit the correction or withdrawal of bids or to cancel awards or contracts based on bid mistakes must be supported by a written determination made by the department.

f6)(7) The contract must be awarded with reasonable promptness by written notice to the lowest responsible and responsive bidder whose bid meets the requirements and criteria

set forth in the invitation for bids, including the preferences established by Title 18, chapter 1, part 1. If all bids exceed available funds as certified by the appropriate fiscal officer and the low responsive and responsible bid does not exceed such funds by more than 5%, the director or the head of a purchasing agency is authorized, in situations where time or economic considerations preclude resolicitation of a reduced scope, to negotiate an adjustment of the bid price, including changes in the bid requirements, with the low responsive and responsible bidder in order to bring the bid within the amount of available funds.

(7)(8) When it is considered impractical to initially prepare a purchase description to support an award based on price, an invitation for bids may be issued requesting the submission of unpriced offers, to be followed by an invitation for bids limited to those bidders whose offers have been qualified under the criteria set forth in the first solicitation."

Section 3. Effective date. [This act] is effective on passage and approval.

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contractor:

1	HOUSE BILL NO. 846
2	INTRODUCED BY MENAHAN, SQUIRES, DRISCOLL
3	
4	A BILL FOR AN ACT ENTITLED: "AN ACT TO ALLOW PUBLIC
5	INSPECTION OF COMPETITIVE SEALED BIDS AND PROPOSALS FOR THE
6	PRIVATIZATION OF STATE SERVICES AFTER WHEN THE BIDS OR
7	PROPOSALS ARE OPENED; AMENDING SECTIONS 18-4-301, 18-4-303,
8	AND 18-4-304, MCA; AND PROVIDING AN IMMEDIATE EFFECTIVE
9	DATE."
10	
11	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
12	Section 1. Section 18-4-301, MCA, is amended to read:
13	"18-4-301. Definitions. As used in this part, the
14	following definitions apply:
15	(1) "Cost-reimbursement contract" means a contract
16	under which a contractor is reimbursed for costs which are
17	allowable and allocable in accordance with the contract
18	terms and the provisions of this chapter, and a fee, if any.
19	(2) "Displacement" means the layoff, demotion, or
20	involuntary transfer of a state employee. The term does not
21	include changes in shift or days off or reassignment to
22	other positions within the same class and at the same
23	general location.
24	(2) "Established catalog price" means the price
25	included in a catalog, price list, schedule, or other form

that:						
(a)	is	regularly	maintained	hν	а	manufacturer

- 4 (b) is either published or otherwise available for inspection by customers; and
- 6 (c) states prices at which sales are currently or were
 7 last made to a significant number of any category of buyers
 8 or buyers constituting the general buying public for the
- 10 (3)(4) "Invitation for bids" means all documents,

 11 whether attached or incorporated by reference, utilized for

 12 soliciting bids.

supplies or services involved.

- 13 (4)(5) "Office supply" means an item included under the
 14 office supply commodity class codes maintained by the
 15 department.
- 16 (5)(6) "Purchase description" means the words used in a 17 solicitation to describe the supplies or services to be 18 purchased and includes specifications attached to or made a 19 part of the solicitation.
- 20 (6)(7) "Request for proposals" means all documents,
 21 whether attached or incorporated by reference, utilized for
 22 soliciting proposals.
- 23 (7)(8) "Responsible bidder or offeror" means a person
 24 who has the capability in all respects to perform fully the
 25 contract requirements and the integrity and reliability

which will assure good faith performance.

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- (8)(9) "Responsive bidder" means a person who has submitted a bid which conforms in all material respects to the invitation for bids.
- (9) (10) "Term contract" means a contract in which supplies or services are purchased at a predetermined unit price for a specific period of time."
 - Section 2. Section 18-4-303, MCA, is amended to read:
- "18-4-303. Competitive sealed bidding. (1) An invitation for bids must be issued and must include a purchase description and conditions applicable to the procurement.
- (2) Adequate public notice of the invitation for bids must be given a reasonable time prior to the date set forth therein for the opening of bids, in accordance with rules adopted by the department. Notice may MUST MAY include publication in a newspaper of general circulation at a reasonable time prior to bid opening.
- or more witnesses at the time and place designated in the invitation for bids. Each bidder has the right to be present, either in person or by agent, when the bids are opened and has the right to examine and inspect all bids. The amount of each bid and such other relevant information as may be specified by rule, together with the name of each

- bidder, must be recorded. The record must be open to public
- 2 inspection. After the time of award, all bids and bid
- 3 documents must be open to public inspection in accordance
 - with the provisions of 2-6-102 and are subject to the
- 5 requirements of subsection (4).
- 6 (4) Bids must be available for public inspection after
- 7 WHEN the bids are opened if:
- 8 (a) the invitation for bids is issued by a state agency
- 9 to contract with the private sector to provide services
- 10 currently conducted by state employees; and
- 11 (b) acceptance of bids would result in the displacement
- 12 of five or more state employees.
- 13 (4)(5) Bids must be unconditionally accepted without
- 14 alteration or correction, except as authorized in this
- 15 chapter. Bids must be evaluated based on the requirements
- 16 set forth in the invitation for bids, which may include
- 17 criteria to determine acceptability, such as inspection,
- 18 testing, quality, workmanship, delivery, and suitability for
- 19 a particular purpose. Those criteria that will affect the
- 20 bid price and be considered in evaluation for award must be
- 21 objectively measurable, such as discounts, transportation
- 22 costs, and total or life-cycle costs. The invitation for
- 23 bids shall set forth the evaluation criteria to be used.
- 24 Only criteria set forth in the invitation for bids may be
- 25 used in bid evaluation.

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(5)(6) Correction or withdrawal of inadvertently erroneous bids, before or after award, or cancellation of awards or contracts based on such bid mistakes may be permitted in accordance with rules adopted by the department. After bid opening no changes in bid prices or other provisions of bids prejudicial to the interest of the state or fair competition may be permitted. Except as otherwise provided by rule, all decisions to permit the correction or withdrawal of bids or to cancel awards or contracts based on bid mistakes must be supported by a written determination made by the department.

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promptness by written notice to the lowest responsible and responsive bidder whose bid meets the requirements and criteria set forth in the invitation for bids, including the preferences established by Title 18, chapter 1, part 1. If all bids exceed available funds as certified by the appropriate fiscal officer and the low responsive and responsible bid does not exceed such funds by more than 5%, the director or the head of a purchasing agency is authorized, in situations where time or economic considerations preclude resolicitation of a reduced scope, to negotiate an adjustment of the bid price, including changes in the bid requirements, with the low responsive and responsible bidder in order to bring the bid within the

l amount of available funds.

(7)(8) When it is considered impractical to initially prepare a purchase description to support an award based on price, an invitation for bids may be issued requesting the submission of unpriced offers, to be followed by an invitation for bids limited to those bidders whose offers have been qualified under the criteria set forth in the first solicitation."

Section 3. Section 18-4-304, MCA, is amended to read:

"18-4-304. Competitive sealed proposals. (1) When, under rules adopted by the department, the director, the head of a purchasing agency, or a designee of either officer above the level of the procurement officer determines in writing that the use of competitive sealed bidding is either not practicable or not advantageous to the state, a contract may be entered into by competitive sealed proposals. The department may provide by rule that it is either not practicable or not advantageous to the state to procure specified types of supplies and services by competitive sealed bidding.

- 21 (2) Proposals must be solicited through a request for proposals.
- 23 (3) Adequate public notice of the request for proposals
 24 must be given in the same manner as provided in 18-4-303(2).
 - (4) Proposals must be opened so as to avoid disclosure

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of contents to competing offerors during the process of negotiation. A register of proposals must be prepared in accordance with rules adopted by the department and must be open for public inspection after contract award and-is subject-to-the-requirements-of-subsection-(5).

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24 25 (5)--Proposals-must-be-available-for--public--inspection
after WHEN the-proposals-are-opened-if:

{a}--the--proposals--are--solicited-by-a-state-agency-to
contract--with--the--private--sector--to--provide---services
currently-conducted-by-state-employees; and

tb)--the--proposals--would-result-in-the-displacement-of
five-or-more-state-employees.

(5)(6)(5) The request for proposals must state the relative importance of price and other evaluation factors.

t6) 171(6) As provided in the request for proposals and under rules adopted by the department, discussions may be conducted with responsible offerors who submit apparently responsive proposals for the purpose of clarification, to assure full understanding of and responsiveness to the solicitation requirements. Offerors must be accorded fair and equal treatment with respect to any opportunity for discussion and revision of proposals, and such revisions may be permitted, after submissions and prior to award, for the purpose of obtaining best and final offers. In conducting discussions, there may be no disclosure of any information

derived from proposals submitted by competing offerors. The department may require the submission of cost or pricing data in connection with an award under this section.

(7)(8)(7) The award must be made to the responsible

offeror whose proposal is determined in writing to be the most advantageous to the state, taking into consideration price, including the preference in 18-1-102, and the evaluation factors set forth in the request for proposals.

9 No other factors or criteria may be used in the evaluation.

The contract file shall contain the basis on which the award is made."

NEW SECTION. **Section 4.** Effective date. [This act] is effective on passage and approval.

-End-