HOUSE BILL 737

Introduced by Elliott

2/09	Introduced
2/09	Referred to State Administration
2/11	First Reading
2/11	Fiscal Note Requested
2/15	Fiscal Note Received
2/19	Hearing
2/20	Fiscal Note Printed
3/05	Tabled in Committee

1 Four BILL NO. 737
2 INTRODUCED BY

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4 A BILL FOR AN ACT ENTITLED: "AN ACT PROVIDING ELECTORS WITH

5 A "NONE OF THE ABOVE CANDIDATES" BALLOT CHOICE IN FEDERAL,

STATE, COUNTY, AND MUNICIPAL PARTISAN AND NONPARTISAN

PRIMARY AND GENERAL ELECTIONS; AMENDING SECTIONS 13-10-209,

8 13-10-403, 13-12-203, 13-12-208, 13-12-209, 13-12-212,

9 13-13-117, 13-14-115, 13-14-116, 13-15-101, 13-15-202,

10 13-15-404, 13-15-501, AND 13-15-506, MCA; AND PROVIDING AN

11 IMMEDIATE EFFECTIVE DATE."

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13 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

NEW SECTION. Section 1. Short title. [Sections 1]

through 31 may be cited as "The "None of the Above

through 3] may be cited as "The "None of the Above

16 Candidates" Act".

NEW SECTION. Section 2. "None of the above candidates" ballot choice for primary and general elections — purpose and intent. The purpose of a "none of the above candidates" choice in elections is to provide voters with a choice to vote for none of the candidates running for a municipal, county, statewide, or federal public office and to require that votes for "none of the above candidates" be reported in the official canvass.

25 NEW SECTION. Section 3. General provisions. (1) The



provisions of [sections 1 through 3] apply only to elections for municipal, county, statewide, and federal offices.

- 3 (2) Ballots for municipal, county, statewide, and 4 federal elections shall include a "none of the above 5 candidates" choice for ech office listed on the ballot as 6 provided in 13-10-209, 13-12-203, 13-12-212, and 13-14-115.
 - (3) Votes for the category of "none of the above candidates" must be counted and reported in the offical canvass in a manner consistent with the provisions of chapter 15.

Section 4. Section 13-10-209, MCA, is amended to read:

12 *13-10-209. Arrangement of ballots. (1) (a) Ballots for
13 a primary election shall be arranged and printed in the same
14 manner and number as provided in chapter 12 for general
15 election ballots and shall include a "none of the above
16 candidates" ballot choice, except there shall be separate

16 <u>candidates" ballot choice</u>, except there shall be separate
17 ballots for each political party entitled to participate.

18 The name of the political party shall be printed at the top

of the separate ballot for that party and need not be

20 printed opposite each candidate's name.

21 (b) Nonpartisan offices and ballot issues may be

22 printed on separate ballots or may appear on the same ballot

23 as partisan offices if:

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24 (i) each section is clearly identified as separate; and

(ii) such nonpartisan offices and ballot issues appear

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on each party's ballot.

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- (2) It is not necessary to print a primary ballot for a political party which does not have candidates for more than half of the offices on the ballot in even-year elections if no more than one candidate files for nomination by that party for any of the offices on the ballot. The secretary of state shall certify that no primary election is necessary for that party if such is the case and shall certify or instruct the election administrator to certify the names of the candidates for that party for the general election ballot only.
- (3) The separate ballots for each party shall be the same size and color. The stubs of each set of party ballots shall bear the same number. If printed as a separate ballot, the nonpartisan ballot shall be a different size or color than the party ballots, but the stubs shall be numbered in the same order as the party ballots.
- (4) If a ballot issue is to be voted on at a primary election, it may be placed on the nonpartisan ballot or a separate ballot. A separate ballot may be a different size and color than the other ballots in the election, but the stubs shall be numbered in the same order.
- 23 (5) Each elector shall receive a set of party ballots 24 and a nonpartisan and a ballot issue ballot if such ballots 25 are printed."

Section 5. Section 13-10-403, MCA, is amended to read:

2 "13-10-403. Form of ballot. The presidential preference
3 ballot shall list all candidates nominated in accordance
4 with the provisions of this part and shall, in addition,
5 include a presidential ballot position which shall be
6 designated as "no-preference none of the above candidates"
7 and a blank write-in space."

Section 6. Section 13-12-203, MCA, is amended to read:

"13-12-203. Printing of candidate's name and party designation on ballot. (1) Except as provided in 13-10-209 and 13-10-303, in partisan elections, candidates' names shall be printed under the title of the office sought, with the name of the party, in not more than three words, or "Independent" printed opposite the name.

- (2) In nonpartisan elections, the candidates' names shall be printed under the title of the office sought, with no description or designation printed with the name unless partisan and nonpartisan offices appear on the same ballot. In such a case, the names of nonpartisan candidates shall have printed with them the words "Nominated without party designation".
- 22 (3) The election administrator shall ensure that:
- 23 (a) every ballot in primary and general elections,
 24 including special elections, that lists the name or names of
 25 the candidate or candidates for a municipal, county,

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- statewide, or federal public office, including the names of
- 2 candidates for president or vice president of the United
- 3 States, shall include a ballot choice for "none of the above
- 4 candidates", which shall appear on the ballot directly below
- 5 the names of the candidates; and
- (b) every sample ballot or other instruction to voters
- 7 prepared or approved by the secretary of state shall clearly
- 8 explain that the voter may mark his choice for the category
- 9 of "none of the above candidates" only if he has not voted
- 10 for any candidate for the office."
- 11 Section 7. Section 13-12-208, MCA, is amended to read:
- 12 "13-12-208. Provision for write-in votes. Below the
- 13 list of names of candidates and the "none of the above
- 14 candidates" ballot choice for each office there must be as
- 15 many blank spaces for write-in voting as there are officers
 - to be elected."

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- Section 8. Section 13-12-209, MCA, is amended to read:
- 18 "13-12-209. Paper ballots -- stub size -- content. (1)
- 19 Paper ballots shall be printed on the same sheet with a
- 20 stub, separated by perforation.
- 21 (2) The stub shall extend the entire width of the
- 22 ballot and have instructions printed on it.
- 23 (3) Upon the face of the stub shall be printed the
- 24 following:
- 25 This ballot should be marked with an "x" in the square

- l before the name of each individual or candidate for whom the
- 2 elector intends to vote or in the square before "none of the
- 3 above candidates" if the elector does not wish to vote for
- 4 any of the candidates listed for an office. The elector may
- 5 write in or affix a preprinted label in the blank spaces or
- 6 over any other name, the name of an individual for whom he
- 7 wishes to vote and vote by marking an "x" in the square
- 8 before the name. If a ballot contains a constitutional
- 9 amendment or other issue to be submitted to a vote of the
- 10 people, it is voted on by marking an "x" in the square
- ll before the amendment or issue.
- 12 (4) On the stub shall be printed or stamped the
- 13 consecutive number of the ballot, beginning with number 1
- 14 and increasing in regular numerical order to the total
- 15 number of ballots required for the precinct."
- Section 9. Section 13-12-212, MCA, is amended to read:
- 17 "13-12-212. Election administrator to provide printed
- 18 ballots -- other ballots prohibited. Except as otherwise
- 19 provided in the election laws of this state:
- 20 (1) the election administrator shall provide printed
- 21 ballots for every election. He shall have printed on the
- 22 ballot the names of all candidates for all offices to be
- 23 filled at the election, a "none of the above candidates"
- 24 ballot choice, and the title and other wording required by
- 25 law for all ballot issues.

(2) ballots other than those printed by the election administrator may not be cast or counted in any election."

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- Section 10. Section 13-13-117, MCA, is amended to read:

 "13-13-117. Method of voting. (1) On receipt of his ballot, the elector must immediately retire to one of the booths and prepare his ballot.
- (2) He shall prepare his ballot by marking an "x" in the square before the name of the individual or individuals for whom he intends to vote, or the elector may mark an "x" before "none of the above candidates" if he does not vote for any candidate for an office.
- (3) If the ballot contains a ballot issue, he shall mark an "x" in the applicable square indicating his vote either for or against the issue.
- (4) The elector may write the name of an individual for whom he wishes to vote in the blank space or affix a preprinted label in the blank space and may vote for that individual by marking an "x" before the name. When the ballot is marked in this manner, it must be counted the same as though the name were printed upon the ballot and marked by the elector, except as provided in 13-15-202.
- (5) An elector voting a ballot that will be counted by an optical scan ballot tabulating device shall mark his ballot in the manner prescribed on his ballot. However, his ballot must not be invalidated if he marks the voting

positions with an "x".

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- 2 (6) After preparing his ballot, the elector must fold 3 it so the face of the ballot will be concealed and the 4 official stamp may be seen and hand it to the election 5 judges.
 - (7) The judge receiving the ballots shall remove the stubs in sight of the elector and deposit each ballot in the ballot box and each stub in a box for detached stubs. The judge must place the ballots in the ballot box immediately without opening or examining them.
- 11 (8) No individual except an election judge may put a 12 ballot, any paper resembling a ballot, or anything other 13 than a ballot in a ballot box.
 - (9) Any elector who spoils his ballot may, on returning the spoiled ballot, receive another in place of it."
- Section 11. Section 13-14-115, MCA, is amended to read:
 - primary ballots. (1) The election administrators shall arrange, prepare, and distribute primary ballots for

"13-14-115. Preparation and distribution of nonpartisan

- 20 nonpartisan offices, designated "nonpartisan primary
- ballots". They shall be arranged as other primary ballots.

 include a "none of the above candidates" ballot choice for
- 23 each office, and be without political designation.
- 24 (2) The number of nonpartisan primary ballots and 25 sample ballots furnished shall be the same as other primary

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- 2 (3) The governing body of a political subdivision may
 3 determine that a primary need not be held if:
 - (a) the number of candidates for an office exceeds twice the number to be elected to that office in no more than one-half of the offices on the ballot;
 - (b) the number of candidates in excess of twice the number to be elected is not more than one for any office on the ballot; and
- 10 (c) the governing body passes a resolution not more
 11 than 7 days after the close of filing by candidates for
 12 election, stating that a primary election need not be held."
- Section 12. Section 13-14-116, MCA, is amended to read:
 - "13-14-116. Counting and canvassing of nonpartisan ballots. (1) After closing the polls, the election officers shall separately count, canvass, record, and certify nonpartisan ballots, showing the number of votes cast for each person and for the category of "none of the above candidates", except as provided in 13-15-202.
 - (2) Nonpartisan ballots, stubs, and unused ballots must be disposed of in the same manner as other ballots, stubs, and unused ballots. Returns must be made as provided by law."
- Section 13. Section 13-15-101, MCA, is amended to read:

 "13-15-101. Votes to be publicly counted upon closing

- of polls. (1) When the polls are closed, the election judges shall immediately count the votes. The count shall be public
- 3 and continue without adjournment until completed and the
- 4 result is publicly declared.

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- (2) Immediately after all the ballots are counted by precinct, the election judges shall copy the total votes cast for each candidate, for the category of "none of the above candidates", and for and against each proposition on the return forms furnished by the election administrator.
- 10 (3) The election judges shall immediately post one of
 11 the return forms at the place of counting and return a copy
 12 to the election administrator. Both forms shall be signed by
 13 all the election judges completing the count."
- Section 14. Section 13-15-202, MCA, is amended to read:
- 15 "13-15-202. Counting votes cast -- pollbook. (1) (a)
 16 When the procedures required by 13-15-201 are completed, the
 17 election judges shall count and determine the votes cast for
 18 each individual or for the category of "none of the above
- 19 candidates", except as provided in subsection (1)(b).
- 20 (b) The judges may not count or record write-in votes
 21 for candidates who have not filed a declaration of intent as
 22 provided in 13-10-211, except for write-in votes cast:
- 23 (i) for the office of precinct committeeman of 24 committeewoman in a primary election;
- 25 (ii) for an office for which no candidate has filed a

- declaration or petition for nomination or a declaration of intent; or
- 3 (iii) on a federal write-in absentee ballot as provided
 4 in 13-13-273.
- 5 (2) In counting, the ballots shall be opened singly by 6 one of the election judges and the contents read aloud to 7 the other judges.

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- (3) A ballot or part of a ballot is void and shall not be counted if the elector's choice cannot be determined. If part of a ballot is sufficiently plain to determine the elector's intention, the election judges shall count that part.
- (4) As the ballots are read, two judges must write on a tally sheet the name of every individual and the office voted for and keep tallies of the number of votes for each individual and for the category of "none of the above candidates", except as provided in subsection (1)(b).
- 18 (5) The tally sneets shall be compared and their
 19 correctness ascertained, and the judges shall immediately
 20 write in the pollbook:
- 21 (a) the names of all individuals who received votes.

 22 including as a name the category of "none of the above

 23 candidates";
 - (b) the offices for which they received votes;
- 25 (c) total votes received by each individual and by the

- category of "none of the above candidates", as shown by the tally sheets.
- 3 (6) In making the count in precincts where voting 4 machines are used, the votes cast by absentee ballot shall 5 be added to the votes cast on the voting machines.
- 6 (7) A ballot or vote rejected by the election judges 7 may not be included in the count."
- Section 15. Section 13-15-404, MCA, is amended to read:

 "13-15-404. Information to be entered on record. (1)

 The secretary of the board shall prepare and file in the
 official records of his office a report of the canvass which
 lists:
- 13 (a) the total number of electors voting in each 14 precinct, district, or portion of a district in the county 15 and the total in the county;
- (b) the name of each individual, including as a name

 the category of "none of the above candidates", receiving

 votes and the office for which the votes were received;
 - (c) the number and title of each ballot issue;
- 20 (d) the votes by precinct, district, or portion of a 21 district within the county for each individual, for the 22 category of "none of the above candidates", and for and
- 23 against each ballot issue:

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24 (e) the total votes in the county for each individual, 25 for the category of "none of the above candidates", and for LC 0198/01 LC 0198/01

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and against each ballot issue; and

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- (f) for municipal elections, the total number of electors voting in each municipality and the votes by municipality for each individual, for the category of "none of the above candidates", and for and against each ballot issue.
- 7 (2) Write-in votes for an individual shall be entered 8 in the report in the same place as the votes for other 9 individuals for the same office but shall be identified as 10 write-in votes."
 - Section 16. Section 13-15-501, MCA, is amended to read: *13-15-501. Certification of canvass to state canvassers. (1) The board of county canvassers shall certify the vote for each individual, including the category of "none of the above candidates" as provided in [sections 1 through 3], for whom votes were cast for the offices of president and vice president of the United States, congressional offices, state or district offices voted for in more than one county, members of the legislature, judges of the district court, and for and against ballot issues voted on in more than one county to the board of state canvassers. The certification shall contain all the information required in 13-15-404 for such candidates and issues.
- 25 (2) The secretary of the board shall send th

- certification to the secretary of state by certified mail in an envelope marked "election returns"."
- Section 17. Section 13-15-506, MCA, is amended to read:

 "13-15-506. Report of the canvass. (1) The secretary of
 the board shall prepare and file in the official records of
- 7 (a) the total number of electors voting in each county 8 and in each legislative house district and the total in the 9 state:

his office a report of the canvass which lists:

- 10 (b) the name of each individual, including as a name

 11 the category of "none of the above candidates", receiving

 12 votes and the office for which the votes were received:
 - (c) the number and title of each ballot issue; and
- 14 (d) the votes by county and legislative house district
 15 and the total votes for each individual, for the category of
 16 "none of the above candidates", and for and against each
 17 ballot issue.
- 18 (2) Write-in votes for an individual shall be entered 19 in the report in the same place as votes of other 20 individuals for the same office but shall be identified as
- NEW SECTION. Section 18. Codification instruction.

 [Sections 1 through 3] are intended to be codified as an
- 24 integral part of Title 13, and the provisions of Title 13
- 25 apply to [sections 1 through 3].

write-in votes."

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- 1 NEW SECTION. Section 19. Effective date. [This act] is
- 2 effective on passage and approval.

-End-

STATE OF MONTANA - FISCAL NOTE

Form BD-15

In compliance with a written request, there is hereby submitted a Fiscal Note for HB0737, as introduced.

DESCRIPTION OF PROPOSED LEGISLATION:

The bill would provide electors with a "none of the above candidates" ballot choice in federal, state, county, and municipal partisan and nonpartisan primary and general elections.

ASSUMPTIONS:

- 1. The placement of "none of the above" on the ballot will not cause additional run-off or special elections and thus will have no fiscal impact on the Secretary of State's office or other state agencies.
- 2. Counties may have some expenditure impact in ballot production due to the additional option in each race.

FISCAL IMPACT:

None.

EFFECT ON COUNTY OR OTHER LOCAL REVENUES OR EXPENDITURES:

Counties may experience cost increases for sample ballot and election day ballot production due to the addition of "none of the above candidates" as an option in each race.

TECHNICAL NOTES:

- 1. The bill does not provide clear direction regarding the disposition of a situation in which "none of the above candidates" receives the most votes in a specific race.
- 2. Provisions of the bill that impact federal races may contradict federal law, particularly in presidential elections when Montana reports to the Electoral College.

ROD SUNDSTED, BUDGET DIRECTOR

Office of Budget and Program Planning

JIM ELLIOTT, PRIMARY SPONSOR

HB 73

Fiscal Note for HB0737, as introduced