HOUSE BILL 623

Introduced by Cohen, et al.

2/05	Introduced
2/05	Referred to Fish & Game
2/06	First Reading
2/06	Fiscal Note Requested
2/11	Fiscal Note Received
2/13	Fiscal note Printed
2/14	Hearing
2/14	Sponsor Fiscal Note Printed
2/15	Revised Fiscal Note Printed
2/19	Tabled in Committee
3/22	Taken From Table
3/23	Committee ReportBill Passed
3/23	Rereferred to Appropriations
3/27	Tabled in Committee

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1	HOUST BILL NO. 622
2	INTRODUCED BY Stante Ream
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4	A BILL FOR AN ACT ENTITLED: "AN ACT PROVIDING FOR FREE
5	ACCESS TO STATE PARKS BY ELIMINATING PARK ENTRANCE AND
6	CAMPING FEES; REPLACING PARK ENTRANCE AND CAMPING FEE
7	REVENUE WITH A PORTION OF THE COAL SEVERANCE TAX INTEREST
8	INCOME; AMENDING SECTIONS 17-5-704 AND 23-1-105, MCA; AND
9	PROVIDING AN EFFECTIVE DATE AND AN APPLICABILITY DATE."
10	
11	WHEREAS, Montana's state parks belong to the people of
12	Montana and exist for the enjoyment and use of the people of
13	Montana, as well as for the protection of state historical
14	and cultural resources; and
15	WHEREAS, state parks are vital to the tourism economy;
16	and
17	WHEREAS, the charging of user fees, such as entrance
18	fees and camping fees, reduces public support for state
19	parks and discriminates economically against lower-income
20	park users; and
21	WHEREAS, it is advisable that state parks be funded from
22	a constant source of revenue, rather than by user fees.
23	
24	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
2 5	Section 1. Section 23-1-105, MCA, is amended to read:

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*23-1-105. Fees and charges. (1) The department shall have power to levy and collect reasonable fees or other charges for the use of privileges and conveniences as may be provided and to grant concessions as it considers advisable, except as provided in subsection (2). All money derived from the activities of the department shall be deposited in the state treasury in a state special revenue fund to the credit of the department.

- (2) Overnight—camping—fees—established—by—the department—under—subsection—(1)—must—be—discounted—50%—for—a campsite—rented—by—a—person—who—is—a—resident—of—Montana—as defined—in—87-2-102—and—either—62—years—of—age—or—older—or certified—as—disabled—in—accordance—with—rules—adopted—by the—department—A fee may not be charged for entrance—to—a state—park, and a camping fee may not be charged for use of state—park facilities by the general public."
 - Section 2. Section 17-5-704, MCA, is amended to read:

"17-5-704. Investment of funds. (1) Money in the coal

- severance tax bond fund, the coal severance tax permanent fund, and the coal severance tax income fund must be invested in accordance with the investment standards for coal severance tax funds except as provided in subsection
- 23 (2). income Except as provided in subsection (3), income and
- 24 earnings from all funds must be transferred to and retained
- 25 in the coal severance tax income fund until appropriated by

Montana Legislative Counc

INTRODUCED BILL
-2- HB623

- 1 the legislature.
- 2 (2) Except as provided in section 1, Chapter 634, Laws
- 3 of 1989, beginning on July 1, 1990, the legislature shall
- appropriate 15% of the income and earnings from all funds to
- 5 be deposited to the state equalization aid account each
- 6 year.
- 7 (3) There is allocated biennially 1.3% of the interest
- 8 earned from the coal severance tax trust fund to the state
- 9 special revenue fund for state parks, established in
- 10 23-1-105, to replace revenue lost through the elimination of
- 11 state park entrance and camping fees."
- 12 NEW SECTION. Section 3. Effective date --
- applicability. [This act] is effective July 1, 1991, and
- 14 applies to coal severance tax trust fund interest accrued on
- 15 and after July 1, 1991.

-End-

STATE OF MONTANA - FISCAL NOTE

Form BD-15

In compliance with a written request, there is hereby submitted a Fiscal Note for HB0623, as introduced.

DESCRIPTION OF PROPOSED LEGISLATION:

An act providing for free access to state parks by eliminating park entrance and camping fees; replacing park entrance and camping fee revenue with a portion of the coal severance tax interest income.

ASSUMPTIONS:

- 1. Coal trust fund interest earnings will be \$49,234,000 and \$51,155,000 in FY92 and FY93, respectively.
- 2. If the proposal is adopted, 1.3% of the interest earnings of the coal trust fund would be allocated to the parks fund, 15% to the school foundation program, and the remainder to the general fund.

FISCAL IMPACT:

Fish, Wildlife and Parks:

	FY_92			FY 93		
Expenditures:	Current Law	Proposed Law	<u>Difference</u>	Current Law	Proposed Law	Difference
Operating Costs	105,000	0	(105,000)	110,000	0	(110,000)
Capital Outlay	30,000	0	(30,000)	30,000	0	(30,000)
Total	135,000	0	(135,000)	140,000	0	(140,000)
<u>Funding:</u>						
Fed & Private Spec. Revenue	135,000	0	(135,000)	140,000	0	(140,000)
Revenues:						
Entrance and Camping Fees (02)	575,000	0	(575,000)	600,000	0	(600,000)
Coal Tax Trust Interest (01)	41,848,900	41,208,858	(640,042)	43,481,750	42,816,735	(665,015)
School Foundation	7,385,100	7,385,100	0	7,673,250	7,673,250	0
Parks Fund	0	640,042	<u>640.042</u>	0	<u>665,015</u>	<u>665,015</u>
Total	49,809,000	49,234,000	(575,000)	51,755,000	51,155,000	(600,000)

EFFECT ON COUNTY OR OTHER LOCAL REVENUES OR EXPENDITURES:

The proposal would permanently allocate 1.3% of the interest income from the coal severance tax trust fund to the state special revenue fund for the state parks, thus reducing the percentage available for allocation to other uses. The department would no longer pay the 4% accommodations tax on camping fees.

ROD SUNDSTED, BUDGET DIRECTOR

DATE

Office of Budget and Program Planning

BEN COHEN, PRIMARY SPONSOR

DATE

Fiscal Note for HB0623, as introduced

HB 623

STATE OF MONTANA - FISCAL NOTE

Form BD-15

In compliance with a written request, there is hereby submitted a Fiscal Note for HB0623, as introduced, revised.

DESCRIPTION OF PROPOSED LEGISLATION:

An act providing for free access to state parks by eliminating park entrance and camping fees; replacing park entrance and camping fee revenue with a portion of the coal severance tax interest income.

ASSUMPTIONS:

- 1. Coal trust fund interest earnings will be \$49,234,000 and \$51,155,000 in FY92 and FY93, respectively.
- 2. If the proposal is adopted, 1.3% of the interest earnings of the coal trust fund would be allocated to the parks fund, 15% to the school foundation program, and the remainder to the general fund.
- 3. The Department will no longer incur collection costs in relation to Park entrance and camping fee collections.

FISCAL IMPACT:

Fish, Wildlife and Parks:

		FY 92			FY 93	
Expenditures:	Current Law	Proposed Law	Difference	Current Law	Proposed Law	Difference
Operating Costs	105,000	0	(105,000)	110,000	0	(110,000)
Capital Outlay	30,000	0	(30,000)	30,000	0	(30,000)
Total	135,000	0	(135,000)	140,000	0	(140,000)
Funding:						
State Special	135,000	0	(135,000)	140,000	0	(140,000)
Revenues:						
Entrance and Camping Fees (02)	575,000	0	(575,000)	600,000	0	(600,000)
Coal Tax Trust Interest (01)	41,848,900	41,208,858	(640,042)	43,481,750	42,816,735	(665,015)
School Foundation	7,385,100	7,385,100	0	7,673,250	7,673,250	0
Parks Fund (02)	0	640,042	640,042	0	665,015	<u>665,015</u>
Total	49,809,000	49,234,000	(575,000)	51,755,000	51,155,000	(600,000)

EFFECT ON COUNTY OR OTHER LOCAL REVENUES OR EXPENDITURES:

The proposal would permanently allocate 1.3% of the interest income from the coal severance tax trust fund to the state special revenue fund for the state parks, thus reducing the percentage available for allocation to other uses. The department would no longer pay the 4% accommodations tax on camping fees.

ROD SUNDSTED, BUDGET DIRECTOR

DATE

BEN COHEN, PRIMARY SPONSOR

DATE

Office of Budget and Program Planning

Fiscal Note for HB0623, as introduced, revised

HBC23 Rev.

SPONSOR'S FISCAL NOTE

Form BD-15S

There is hereby submitted a Sponsor's Fiscal Note for: HB 0623 , Version: As introduced

DESCRIPTION OF PROPOSED LEGISLATION:

An act providing for free access to state parks by eliminating park entrance and camping fees; replacing this fee revenue with a portion of the coal severance tax interest income.

ASSUMPTIONS:

- 1. Coal tax trust fund interest earnings will be \$49,234,000 and \$51,155,000 in FY92 & FY93, respectively
- 2. If the proposal is adopted, 1.3% of the interest earnings of the coal trust fund would be allocated to the parks fund, 15% to the school foundation program, and the remainder to the general fund.
- 3. State employees shall receive a 4% raise in pay and benefits in FY92 and FY93.
- 4. The Department will no longer incur collection costs.

FISCAL IMPACT:

Fish, Wildlife and Parks:

Expenditures: Operating costs (see attached Capital outlay-code #6817 Total	Current Lav 490,785 34,000 524,785		(490,785) (34,000) (524,785)	Current Law 510,416 34,000 544,416	Proposed Law 0 0 0	(510,416) (34,000) (544,416)
Funding: State Special Revenue	524,785		(524,785)	544,416		(544,416)
School foundation Parks fund	575,000 1,858,900 7,385,100 0 8,809,000	0 41,208,858 7,385,100 640,042 49,234,000	(575,000) (640,042) 0 640,042 (575,000)	600,000 43,481,750 7,673,250 0 51,755,000	0 42,816,735 7,673,250 665,015 51,155,000	(600,000) (665,015) 0 665,015 (600,000)

EFFECT ON OTHER REVENUES AND EXPENDITURES:

The proposal would allocate 1.3% of the interest income from the coal severance tax trust fund to the state special revenue fund for state parks, thus reducing the percentage available for other uses. The department would no longer pay the 4% accommodations tax on pamping fees (about \$7,390, for 1990).

ADDITIONAL FISCAL NOTES ATTACHED-see pg. 2

PRIMARY SPONSOR DATE

Fiscal Note for: HB 623 Version: introduced

HB623

ADDITIONAL FISCAL NOTES page #2 - HB0623 - as introduced. Fee Mome is being used primarily to collect fees.

38.5 summer employees (excluding Region 7) are being used to collect fees. These employees will now be available for maintenance and improvement of state parks. SEE EXHIBIT A.

Actual fee collections were \$286,00% less than projected in Department Budget. In order to fund continued fee collections, the Department diverted \$95,000 from the proposed Montana Conservation Corps. This diversion of funds from a legislative mandated program resulted in a loss of \$250,000 of federal funds. SEE EXHIBIT B.

There was an increase of \$126,163 in the FY90 budget for temporary employees, over FY89. These employees were needed to implement the fee collection system (or most of them were).

But, only \$6,705 was cut from the FY90 budget for temporary employees for FY90.

Those cuts came from: Wildhorse Island - 609
Lonepine St. Park - 1,520
Bannack St. Park - 4,576*
Total - 6,705

So, there was a net increase of \$119,458 in FY90, over FY89, for temporary employees.

^{*}Note that the position was cut from Bannack because Bannack did not meet the minimum of 20% of its budget being produced from fees. SEE EXHIBIT C.