# HOUSE BILL 550

# Introduced by Grady, et al.

2/01	Introduced
2/01	Referred to Taxation
2/02	First Reading
2/02	Fiscal Note Requested
2/07	Fiscal Note Received
2/07	Fiscal Note Printed
2/13	Hearing
3/28	Committee ReportBill Passed as Amended
4/03	2nd Reading Passed
4/03	On Motion Rules Suspended to Place on 3rd Reading this Day
4/03	3rd Reading Passed
	Transmitted to Senate
4/04	First Reading
4/04	Referred to Taxation
4/08	Hearing
4/09	Committee ReportBill Not Passed
4/09	Adverse Committee Report Adopted
4/10	Revised Fiscal Note Requested

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1	House BILL NO. 550
2	INTRODUCED BY Sind Harling Weeding
3	Selya Bengtion Linker
4	A BILL FOR AN ACT ENTITLED: "AN ACT TO FUND STATE PARKS
5	THROUGH ENACTMENT OF A TAX ON RENTAL CAR FEES; TO ESTABLISH
6	A TAX RATE; TO PROVIDE FOR COLLECTION AND ENFORCEMENT BY THE
7	DEPARTMENT OF REVENUE; TO PROVIDE THAT TAX PROCEEDS, AFTER
8	DEDUCTION FOR ADMINISTRATIVE AND COLLECTION COSTS, BE USED
9	BY THE DEPARTMENT OF FISH, WILDLIFE, AND PARKS TO ADDRESS
10	STATE PARKS NEEDS; AND PROVIDING A DELAYED EFFECTIVE DATE
11	AND AN APPLICABILITY DATE."
12	
13	WHEREAS, Montana's state parks provide an extremely
14	valuable resource for the enjoyment of both state residents
15	and nonresidents and are a legitimate part of Montana's

WHEREAS, adequate funding of the state parks system is an issue of concern to the Legislature and maintenance and improvement of state parks is in the interest of all Montanans; and

social and material infrastructure; and

WHEREAS, the State Park Futures Committee, in its 1990 report, suggested a tax on rental car fees as a viable funding option for state parks; and

24 WHEREAS, the Committee found that 80% to 100% of gross 25 annual earnings on short-term car rentals by the major

1	rental companies comes from rentals by nonresidents;	and
2	WHEREAS, the Legislature finds it appropriate to	enact a
3	tax on certain rental car fees to enhance the	revenue
4	available for funding the state parks system and	to help
5	curb the degradation of the system occurring due to	current

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

funding levels.

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9 NEW SECTION. Section 1. Definitions. As used in

10 [sections 1 through 6], the following definitions apply:

"Department" means the department of revenue.

12 (2) "Rental car" means any motor vehicle supplied for a
13 fee by a rental car provider for temporary use by the
14 public.

(3) "Rental car fee" means the total fee charged by a rental car provider for the use of a rental car and includes any charge based on time or mileage, insurance, and incidental fees or charges related to the rental.

19 (4) "Rental car provider" means an individual,
20 corporation, company, or partnership whose primary business
21 is the rental of motor vehicles for temporary contractual
22 use by the public. The term does not include a licensed

23 Montana motor vehicle dealership that provides rental cars

24 as an incidental part of the dealership business.

NEW SECTION. Section 2. Tax rate. There is imposed on

- the user of a rental car a tax of 6% of the rental car fee.
- 2 NEW SECTION. Section 3. Collection and reporting of
- 3 tax. (1) The rental car provider shall collect the tax
- imposed by [section 2].
- 5 (2) The rental car provider shall report to the
- 6 department, at the end of each calendar quarter, the gross
  - receipts collected during that quarter that are attributable
- 8 to rental car fees. The report is due within 30 days
- 9 following the end of the calendar quarter and must be
- 10 accompanied by a payment in an amount equal to the tax
- 11 required to be collected under subsection (1).
- 12 NEW SECTION. Section 4. Audits -- records -- revision
- of returns. (1) The department may audit the books and
- 14 records of any rental car provider to ensure that the proper
- 15 amount of tax imposed by [section 2] has been collected. An
- 16 audit may be done on the premises of the rental car provider
- 17 or at any other convenient location.
- 18 (2) The department may request the rental car provider
  - to provide the department with books, ledgers, registers, or
  - other documents necessary to verify the correct amount of
- 21 tax.

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- 22 (3) The rental car provider shall maintain and have
- 23 available for inspection by the department books, ledgers.
- 24 registers, or other documents showing the collection of
- 25 rental car fees for the preceding 5 years.

- 1 (4) Except in the case of a person who, with intent to
- 2 evade the tax, purposely or knowingly files a false or
- 3 fraudulent return violating the provisions of [sections 1
- 4 through 6), the amount of tax due under any return must be
- 5 determined by the department within 5 years after the return
- 6 is made. After that time, the department is barred from

revising any return or recomputing the tax due. A proceeding

- 8 in court for the collection of the tax may not be instituted
- 9 unless notice of any additional tax is provided within the
- 10 5-year period.
- 11 (5) An application for revision may be filed with the
- 12 department by a rental car provider within 5 years from the
- 13 original due date of the return.
- 14 NEW SECTION. Section 5. Failure to pay or file --
- 15 penalty -- interest. (1) A rental car provider who fails to
- 16 file a report as required by [section 3] must be assessed a
- 17 penalty of 2% of the tax that should have been collected
- 18 during the calendar quarter. Upon a showing of good cause,
- 19 the department may waive the penalty.
- 20 (2) A rental car provider who fails to make payment or
- 21 fails to report and make payment as required by [section 3]
- 22 must be assessed a penalty of 2% of the amount that was not
- 23 paid. Upon a showing of good cause, the department may waive
- 24 the penalty.
- 25 (3) If a rental car provider fails to file the report

- 1 required by [section 3] or if the department determines that 2 the report understates the amount of tax due, the department may determine the amount of tax due and assess that amount 3 4 against the rental car provider.
- 5 (4) The amount required to be paid under [section 3] 6 accrues interest at the rate of 1% a month or part of a 7 month from delinquency until paid.

#### NEW SECTION. Section 6. Distribution of tax proceeds. 8

- (1) Proceeds derived from the tax imposed under [section 2] must be deposited in the state treasury in a state special revenue fund to the credit of the department. The department may spend from that account an amount necessary to cover actual costs of collecting the tax and administering the provisions of [sections 1 through 6], but that amount may not exceed 5% of the total annual proceeds collected.
- (2) The balance of the tax proceeds received each reporting period and not deducted pursuant to subsection (1) must be transferred to the state special revenue fund established in 23-1-105 for use by the department of fish, wildlife, and parks to fund operation, development, and maintenance of the state parks system.
- NEW SECTION. Section 7. Codification instruction. 22
- 23 [Sections 1 through 6] are intended to be codified as an
- 24 integral part of Title 15, and the provisions of Title 15
- 25 apply to [sections 1 through 6].

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NEW SECTION. Section 8. Effective date applicability. [This act] is effective January 1, 1992, and 2

applies to rental car fees collected on and after January 1,

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## STATE OF MONTANA - FISCAL NOTE

Form BD-15

In compliance with a written request, there is hereby submitted a Fiscal Note for HB0550, as introduced.

## DESCRIPTION OF PROPOSED LEGISLATION:

An act to fund state parks through enactment of a tax on rental car fees; to establish a tax rate; to provide for collection and enforcement by the Department of Revenue; and to provide that tax proceeds, after deduction for administrative and collection costs, be used by the Department of Fish, Wildlife and Parks to address state parks needs.

#### ASSUMPTIONS:

- 1. All vehicles are rented through a car rental establishment.
- 2. Gross receipts from car rental fees in Montana in 1987 were approximately \$13,500,000 (estimated from the 1987 Census of Service Industries, U.S. Bureau of the Census).
- 3. The average annual growth rate for vehicle rental gross receipts between 1977 and 1987 was about 9% per year.
- 4. Car rental gross receipts between 1987 and 1993 increased or will increase at a rate of 9% per year, yielding Calendar Year (CY) 1992 and 1993 estimates of \$19,575,000 and \$20,790,000 respectively.
- 5. Since the proposed legislation contains an effective date of January 1, 1992 and quarterly submission of tax collections within 30 days following the end of the quarter, only one quarterly payment would be received in FY92. Thus FY92 tax receipts would consist of collections for the first quarter of (CY) 1992; FY93 tax receipts would consist of collections for the last three quarters of CY 1992 and the first quarter of CY 1993.
- 6. The proposed legislation specifies a 6% tax rate on rental car fees (receipts).
- 7. No penalties and interest are collected in FY92 and FY93.
- 8. In FY92, 0.45 FTE staff would be required at the Department of Revenue (DoR) during the development stage; for FY93 and beyond, 0.25 FTE would handle DoR functions.

## FISCAL IMPACT:

Expenditures:	FY '92			FY '93		
	Current Law	Proposed Law	Difference	Current Law	Proposed Law	Difference
F.T.E.	0	0.45	0.45	0	0.25	0.25
Personal Services	0	23,427	23,427	0	3,898	3,898
Operating Expenses	0	2,185	2,185	0	1,155	1,155
Equipment	0	4,430	4,430	0	0	0
Total	0	30,042	30,042	0	5,053	5,053
Funding:						
State Special	0	30,042	30,042	0	5,053	5,053
Povenie						
<u>Revenues:</u> Rental Car Tax	0	293,625	293,625	0	1,192,725	1,192,725

continued on next page

ROD SUNDSTED, BUDGET DIRECTOR

DATE

Office of Budget and Program Planning

EDWARD J. (ED) GRADY, PRIMARY SPONSOR

DATE

Fiscal Note for HB0550, as introduced

Fiscal Note Request for <u>HB0550</u>, <u>as introduced</u> Form BD-15 page 2

## LONG-RANGE EFFECTS OF PROPOSED LEGISLATION:

Ongoing costs after FY93 would be approximately \$5,000 per year. Taxes received net of annual administrative costs (no more than 5% of tax collections per year) would be deposited in a special revenue fund for use by the Department of Fish, Wildlife and Parks to fund operation, development, and maintenance of the state parks system. The amount deposited for FY92 would be \$263,583. The amount deposited for FY93 and future years would be approximately \$1,187,672.

### TECHNICAL NOTES:

- 1. It appears that the intent of the legislation is to exclude trucks from rental car tax. In order to clarify that intent, the words "passenger car and/or motorized recreational vehicle" could be substituted for "motor vehicle" on line 12 of page 2 of the bill, and similarly the plural of this phrase could be substituted for "motor vehicles" on line 21 of page 2.
- 2. In order to be consistent with other Department of Revenue due dates, lines 8-9 on p. 3 should be amended after the word due to read "on or before the last day of the month following the close of the quarter".

# APPROVED BY COMMITTEE ON TAXATION

1	HOUSE BILL NO. 550
2	INTRODUCED BY GRADY, HARDING, WEEDING, SCHYE,
3	BENGTSON, QUILICI
4	
5	A BILL FOR AN ACT ENTITLED: "AN ACT TO FUND STATE PARKS
6	THROUGH ENACTMENT OF A TAX ON RENTAL CAR FEES; TO ESTABLISH
7	A TAX RATE; TO PROVIDE FOR COLLECTION AND ENFORCEMENT BY THE
8	DEPARTMENT OF REVENUE; TO PROVIDE THAT TAX PROCEEDS, AFTER
9	DEDUCTION FOR ADMINISTRATIVE AND COLLECTION COSTS, BE USED
10	BY THE DEPARTMENT OF FISH, WILDLIFE, AND PARKS TO ADDRESS
11	STATE PARKS NEEDS; TO PROVIDE A STATUTORY APPROPRIATION OF
12	ADMINISTRATIVE FEES; AMENDING SECTION 17-7-502, MCA; AND
13	PROVIDING A DELAYED EFFECTIVE DATE AND AN APPLICABILITY
14	DATE."
15	
16	WHEREAS, Montana's state parks provide an extremely
17	valuable resource for the enjoyment of both state residents
18	and nonresidents and are a legitimate part of Montana's
19	social and material infrastructure; and
20	WHEREAS, adequate funding of the state parks system is
21	an issue of concern to the Legislature and maintenance and
22	improvement of state parks is in the interest of all
23	Montanans; and
24	WHEREAS, the State Park Futures Committee, in its 1990
25	report, suggested a tax on rental car fees as a viable

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funding option for state parks; and

WHEREAS, the Committee found that 80% to 100% of gross

annual earnings on short-term car rentals by the major
rental companies comes from rentals by nonresidents; and

WHEREAS, the Legislature finds it appropriate to enact a
tax on certain rental car fees to enhance the revenue
available for funding the state parks system and to help
curb the degradation of the system occurring due to current
funding levels.

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BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

NEW SECTION. Section 1. Definitions. As used in [sections 1 through 6 7], the following definitions apply:

(1) "Department" means the department of revenue.

- 15 (2) "Rental car" means any motor vehicle supplied for a 16 fee by a rental car provider for temporary use by the 17 public.
- 18 (3) "Rental car fee" means the total fee charged by a

  19 rental car provider for the use of a rental car and includes

  20 any charge based on time or mileage, insurance, and

  21 incidental fees or charges related to the rental.
- 22 (4) "Rental car provider" means an individual,
  23 corporation, company, or partnership whose primary business
  24 is INCLUDES the rental of motor vehicles for temporary

25 contractual use by the public. The term does not include a

licensed Montana motor vehicle dealership that provides rental cars as an--incidental--part LESS THAN 5% of the dealership-business DEALERSHIP'S GROSS SALES.

4 <u>NEW SECTION.</u> **Section 2.** Tax rate. There is imposed on the user of a rental car a tax of 6% of the rental car fee.

NEW SECTION. Section 3. Collection and reporting of tax. (1) The rental car provider shall collect the tax imposed by (section 2).

(2) The rental car provider shall report to the department, at the end of each calendar quarter, the gross receipts collected during that quarter that are attributable to rental car fees. The report is due within-30-days ON OR BEFORE THE LAST DAY OF THE MONTH following the end of the calendar quarter and must be accompanied by a payment in an amount equal to the tax required to be collected under subsection (1).

NEW SECTION. Section 4. Audits — records — revision of returns — STATUTE OF LIMITATIONS. (1) The department may audit the books and records of any rental car provider to ensure that the proper amount of tax imposed by (section 2) has been collected. An audit may be done on the premises of the rental car provider or at any other convenient location.

(2) The department may request the rental car provider to provide the department with books, ledgers, registers, or other documents necessary to verify the correct amount of

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(3) The rental car provider shall maintain and have available for inspection by the department books, ledgers,

tax.

4 registers, or other documents showing the collection of

rental car fees for the preceding 5 years.

(4)--Bxcept-in-the-case-of-a-person-whoy-with-intent--to evade--the--tax7--purposely--or--knowingly--files-a-false-or fraudulent-return-violating-the-provisions--of--{sections--limethrough--6}y--the-amount-of-tax-due-under-any-return-must-be determined-by-the-department-within-5-years-after-the-return is-mader-After-that-time7--the--department--is--barred--from revising-any-return-or-recomputing-the-tax-due--A-proceeding in-court-for-the-callection-of-the-tax-may-not-be-instituted unless--notice--of-any-additional-tax-is-provided-within-the 5-year-period-

### 157--An-application-for-revision-may-be-filed--with--the

department--by-a-rental-car-provider-within-5-years-from-the

original-duo-date-of-the-return-

(4) (A) IF THE DEPARTMENT DETERMINES THAT THE AMOUNT OF
TAXES DUE IS GREATER THAN THE AMOUNT REPORTED, IT SHALL MAIL
TO THE TAXPAYER A NOTICE OF THE ADDITIONAL TAXES PROPOSED TO
BE ASSESSED. WITHIN 30 DAYS AFTER MAILING OF THE NOTICE, THE
TAXPAYER MAY FILE WITH THE DEPARTMENT A WRITTEN PROTEST
AGAINST THE PROPOSED ADDITIONAL TAXES, SETTING FORTH THE
GROUNDS UPON WHICH THE PROTEST IS BASED, AND MAY REQUEST IN

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HIS PROTEST AN ORAL HEARING OR AN OPPORTUNITY TO PRESENT 1 ADDITIONAL EVIDENCE RELATING TO HIS ADDITIONAL LIABILITY. IF 2 A PROTEST IS NOT FILED, THE AMOUNT OF THE ADDITIONAL TAXES 3 PROPOSED TO BE ASSESSED BECOMES FINAL UPON EXPIRATION OF THE 4 30-DAY PERIOD. IF A PROTEST IS FILED, THE DEPARTMENT SHALL 5 RECONSIDER THE PROPOSED ASSESSMENT AND, IF THE TAXPAYER HAS 6 7 SO REQUESTED, SHALL GRANT THE TAXPAYER AN ORAL HEARING. AFTER CONSIDERATION OF THE PROTEST AND THE EVIDENCE 8 PRESENTED AT AN ORAL HEARING, THE DEPARTMENT'S ACTION UPON THE PROTEST IS FINAL WHEN IT MAILS NOTICE OF ITS ACTION TO 10 11 THE TAXPAYER.

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(B) WHEN A DEFICIENCY IS DETERMINED AND THE ADDITIONAL TAXES BECOME FINAL, THE DEPARTMENT SHALL MAIL A NOTICE AND DEMAND FOR PAYMENT TO THE TAXPAYER. THE TAXES ARE DUE AND PAYABLE AT THE EXPIRATION OF 10 DAYS AFTER THE NOTICE AND DEMAND WERE MAILED. INTEREST ON ANY DEFICIENCY ASSESSMENT BEARS INTEREST FROM THE DATE SPECIFIED IN [SECTION 3]. A CERTIFICATE BY THE DEPARTMENT OF THE MAILING OF THE NOTICES REQUIRED BY SUBSECTION (4) IS PRIMA FACIE EVIDENCE OF THE COMPUTATION AND LEVY OF THE DEFICIENCY IN THE TAXES AND OF THE GIVING OF REQUIRED NOTICE.

22 (5) EXCEPT AS PROVIDED IN THIS SECTION, A DEFICIENCY
23 MAY NOT BE ASSESSED OR COLLECTED WITH RESPECT TO THE TAXABLE
24 PERIOD FOR WHICH A RETURN OR REPORT IS FILED UNLESS THE
25 NOTICE OF THE ADDITIONAL TAX PROPOSED TO BE ASSESSED IS

MAILED WITHIN 5 YEARS FROM THE DATE THE RETURN WAS FILED. 1 2 FOR PURPOSES OF THIS SECTION, A RETURN OR REPORT FILED 3 BEFORE THE LAST DAY PRESCRIBED FOR FILING IS CONSIDERED AS FILED ON THE LAST DAY. IF THE TAXPAYER, BEFORE 4 5 EXPIRATION OF THE PERIOD PRESCRIBED FOR ASSESSMENT, CONSENTS 6 IN WRITING TO AN EXTENDED TIME, THE ASSESSMENT MAY BE MADE 7 AT ANY TIME PRIOR TO THE EXPIRATION OF THE PERIOD AGREED 8 UPON. (6) A REFUND OR CREDIT MAY NOT BE ALLOWED OR PAID WITH 9 10 RESPECT TO THE YEAR FOR WHICH A RETURN OR REPORT IS FILED 11 AFTER 5 YEARS FROM THE LAST DAY PRESCRIBED FOR FILING THE

12 RETURN OR REPORT OR AFTER 1 YEAR FROM THE DATE OF THE OVERPAYMENT, WHICHEVER PERIOD EXPIRES LATER, UNLESS BEFORE 13 14 THE EXPIRATION OF THE PERIOD THE TAXPAYER FILES A CLAIM OR 15 THE DEPARTMENT DETERMINES THE EXISTENCE OF THE OVERPAYMENT 16 AND APPROVES THE REFUND OR CREDIT. IF THE TAXPAYER HAS 17 AGREED IN WRITING UNDER THE PROVISIONS OF SUBSECTION (5) TO 18 EXTEND THE TIME WITHIN WHICH THE DEPARTMENT MAY PROPOSE AN 19 ADDITIONAL ASSESSMENT, THE PERIOD WITHIN WHICH A CLAIM FOR 20 REFUND OR CREDIT MAY BE FILED OR A REFUND OR CREDIT ALLOWED 21 IF NO CLAIM IS FILED IS AUTOMATICALLY EXTENDED.

22 (7) IF A RETURN IS REQUIRED TO BE FILED AND THE
23 TAXPAYER FAILS TO FILE THE RETURN, THE TAX MAY BE ASSESSED
24 OR AN ACTION TO COLLECT THE TAX MAY BE BROUGHT AT ANY TIME.

25 IF A RETURN IS REQUIRED TO BE FILED AND THE TAXPAYER FILES A

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- FRAUDULENT RETURN, THE 5-YEAR PERIOD PROVIDED FOR IN

  SUBSECTION (6) DOES NOT BEGIN UNTIL DISCOVERY OF THE FRAUD

  BY THE DEPARTMENT.
- NEW SECTION. Section 5. Failure to pay or file -
  penalty -- interest. (1) A rental car provider who fails to

  file a report as required by [section 3] must be assessed a

  penalty of 24 104 of the tax that should have been collected
- 8 during the calendar quarter. Upon a showing of good cause,9 the department may waive the penalty.

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- (2) A rental car provider who fails to make payment or fails to report and make payment as required by [section 3] must be assessed a penalty of 2% 10% of the amount that was not paid. Upon a showing of good cause, the department may waive the penalty.
  - (3) If a rental car provider fails to file the report required by [section 3] or if the department determines that the report understates the amount of tax due, the department may determine the amount of tax due and assess that amount against the rental car provider.
- 20 (4) The amount required to be paid under [section 3]
  21 accrues interest at the rate of 1% a month or part of a
  22 month from delinquency until paid.
- NEW SECTION. Section 6. Distribution of tax proceeds.

  (1) Proceeds derived from the tax imposed under [section 2]

  must be deposited in the state treasury in a state special

- revenue fund to the credit of the department. The department
- 2 may spend from that account an amount necessary to cover
- 3 actual costs of collecting the tax and administering the
- 4 provisions of [sections 1 through 6 7], but that amount may
  - not exceed 5% of the total annual proceeds collected.
- 6 (2) The balance of the tax proceeds received each
- 7 reporting period and not deducted pursuant to subsection (1)
- 8 must be transferred to the state special revenue fund
  - established in 23-1-105 for use by the department of fish,
- 10 wildlife, and parks to fund operation, development, and
- 11 maintenance of the state parks system.
- 12 NEW SECTION. SECTION 7. SPECIAL REVENUE ACCOUNT. (1)
- 13 THERE IS A RENTAL CAR TAX ADMINISTRATION ACCOUNT IN THE
- 14 STATE SPECIAL REVENUE FUND.
- 15 (2) ALL ADMINISTRATIVE FEES COLLECTED UNDER [SECTION
- 16 6(1)] MUST BE DEPOSITED BY THE DEPARTMENT INTO THE RENTAL
- 17 CAR TAX ADMINISTRATION ACCOUNT.
- 18 (3) THE MONEY IN THE RENTAL CAR TAX ADMINISTRATION
- 19 ACCOUNT IS STATUTORILY APPROPRIATED, AS PROVIDED IN
- 20 17-7-502, TO THE DEPARTMENT TO ADMINISTER THE RENTAL CAR
- 21 TAX.
- SECTION 8. SECTION 17-7-502, MCA, IS AMENDED TO READ:
- 23 \*17-7-502. Statutory appropriations -- definition --
- 24 requisites For validity. (1) A statutory appropriation is an
- 25 appropriation made by permanent law that authorizes spending

- by a state agency without the need for a biennial
  legislative appropriation or budget amendment.
- 3 (2) Except as provided in subsection (4), to be 4 effective, a statutory appropriation must comply with both 5 of the following provisions:
- 6 (a) The law containing the statutory authority must be
  7 listed in subsection (3).
- 8 (b) The law or portion of the law making a statutory
  9 appropriation must specifically state that a statutory
  10 appropriation is made as provided in this section.
- (3) The following laws are the only laws containing 11 statutory appropriations: 2-9-202; 2-17-105; 2-18-812; 12 10-3-203; 10-3-312; 10-3-314; 10-4-301; 13-37-304; 15-1-111; 13 15-25-123; 15-31-702; 15-36-112; 15-37-117; 15-65-121; 14 15-70-101; 16-1-404; 16-1-410; 16-1-411; 17-3-212; 17-5-404; 15 19-8-504; 19-9-702; 19-9-1007: 16 17-5-424; 17-5-804: 17 19-10-205; 19-10-305; 19-10-506; 19-11-512; 19-11-513; 19-12-301; 19-13-604; 20-6-406; 20-8-111; 18 19-11-606; 20-9-361; 23-5-306; 23-5-409; 23-5-610; 23-5-612; 23-5-1016; 19 37-51-501; 39-71-2504; 53-6-150; 27-12-206; 20 23-5-1027; 61-2-406: 61-5-121; 67-3-205; 75-1-1101; 21 53-24-206; 80-2-103; 82-11-136; 76-12-123; 22 75-5-1108; 75-11-313; 82-11-161: 90-3-301: 90-4-215; 90-4-613; 90-6-331; 90-9-306; 23

- 1 (4) There is a statutory appropriation to pay the 2 principal, interest, premiums, and costs of issuing, paying, 3 and securing all bonds, notes, or other obligations, as due,
- 4 that have been authorized and issued pursuant to the laws of
- 5 Montana. Agencies that have entered into agreements
- 6 authorized by the laws of Montana to pay the state
- 7 treasurer, for deposit in accordance with 17-2-101 through
- 8 17-2-107, as determined by the state treasurer, an amount
- 9 sufficient to pay the principal and interest as due on the
- 10 bonds or notes have statutory appropriation authority for
- 11 such payments. (In subsection (3), pursuant to sec. 10, Ch.
- 12 664, L. 1987, the inclusion of 39-71-2504 terminates June
- 13 30, 1991.)"
- 14 NEW SECTION. SECTION 9. COORDINATION INSTRUCTION. IF
- 15 SENATE BILL NO. 445 IS PASSED AND APPROVED AND IF IT
- 16 INCLUDES A SECTION ADOPTING A UNIFORM TAX APPEAL PROCEDURE,
- 17 THEN THE LANGUAGE CONTAINED IN [SECTION 4(4) THROUGH (7)] IS
- 18 VOID AND THE PROVISIONS OF SENATE BILL NO. 445 GOVERN THE
- 19 APPEAL PROCEDURES.
- NEW SECTION. Section 10. Codification instruction.
- 21 [Sections 1 through 6  $\underline{7}$ ] are intended to be codified as an
- 22 integral part of Title 15, and the provisions of Title 15
- 23 apply to [sections 1 through 6 7].
- NEW SECTION. Section 11. Effective date --
- 25 applicability. [This act] is effective January 1, 1992, and

(SECTION 7); and section 13, House Bill No. 861, Laws of

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1985.

HB 0550/02

applies to rental car fees collected on and after January 1,

2 1992.

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1	HOUSE BILL NO. 350
2	INTRODUCED BY GRADY, HARDING, WEEDING, SCHYE,
3	BENGTSON, QUILICI
4	
5	A BILL FOR AN ACT ENTITLED: "AN ACT TO FUND STATE PARKS
6	THROUGH ENACTMENT OF A TAX ON RENTAL CAR FEES; TO ESTABLISH
7	A TAX RATE; TO PROVIDE FOR COLLECTION AND ENFORCEMENT BY THE
8	DEPARTMENT OF REVENUE; TO PROVIDE THAT TAX PROCEEDS, AFTER
9	DEDUCTION FOR ADMINISTRATIVE AND COLLECTION COSTS, BE USED
10	BY THE DEPARTMENT OF FISH, WILDLIFE, AND PARKS TO ADDRESS
11	STATE PARKS NEEDS; TO PROVIDE A STATUTORY APPROPRIATION OF
12	ADMINISTRATIVE FEES; AMENDING SECTION 17-7-502, MCA; AND
13	PROVIDING A DELAYED EFFECTIVE DATE AND AN APPLICABILITY
14	DATE."
15	
16	WHEREAS, Montana's state parks provide an extremely
17	valuable resource for the enjoyment of both state residents
18	and nonresidents and are a legitimate part of Montana's
19	social and material infrastructure; and
20	WHEREAS, adequate funding of the state parks system is
21	an issue of concern to the Legislature and maintenance and
22	improvement of state parks is in the interest of all
23	Montanans; and
24	WHEREAS, the State Park Futures Committee, in its 1990
25	report, suggested a tax on rental car fees as a viable

1	funding option for state parks; and
2	WHEREAS, the Committee found that 80% to 100% of gros
3	annual earnings on short-term car rentals by the majo
4	rental companies comes from rentals by nonresidents; and
5	WHEREAS, the Legislature finds it appropriate to enact
6	tax on certain rental car fees to enhance the revenu
7	available for funding the state parks system and to hel
8	curb the degradation of the system occurring due to curren
9	funding levels.
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11	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

NEW SECTION. Section 1. Definitions. 12 As used in 13 [sections 1 through 6 7], the following definitions apply:

- (1) "Department" means the department of revenue.
- 15 (2) "Rental car" means any motor vehicle supplied for a 16 fee by a rental car provider for temporary use by the 17 public.
- 18 (3) "Rental car fee" means the total fee charged by a rental car provider for the use of a rental car and includes 20 any charge based on time or mileage, insurance, and incidental fees or charges related to the rental. 21
- (4) "Rental car provider" means an individual, 22 23 corporation, company, or partnership whose primary business 24 is INCLUDES the rental of motor vehicles for temporary 25 contractual use by the public. The term does not include a

licensed Montana motor vehicle dealership that provides
rental cars as an-incidental--part LESS THAN 5% of the
dealership-business DEALERSHIP'S GROSS SALES.

4 NEW SECTION. Section 2. Tax rate. There is imposed on the user of a rental car a tax of 6% of the rental car fee.

NEW SECTION. Section 3. Collection and reporting of tax. (1) The rental car provider shall collect the tax imposed by [section 2].

(2) The rental car provider shall report to the department, at the end of each calendar quarter, the gross receipts collected during that quarter that are attributable to rental car fees. The report is due within-30-days ON OR BEFORE THE LAST DAY OF THE MONTH following the end of the calendar quarter and must be accompanied by a payment in an amount equal to the tax required to be collected under subsection (1).

NEW SECTION. Section 4. Audits -- records -- revision of returns -- STATUTE OF LIMITATIONS. (1) The department may audit the books and records of any rental car provider to ensure that the proper amount of tax imposed by [section 2] has been collected. An audit may be done on the premises of the rental car provider or at any other convenient location.

(2) The department may request the rental car provider to provide the department with books, ledgers, registers, or other documents necessary to verify the correct amount of

2 (3) The rental car provider shall maintain and have 3 available for inspection by the department books, ledgers, 4 registers, or other documents showing the collection of

5 rental car fees for the preceding 5 years.

tax.

(4)--Except-in-the-case-of-a-person-whoy-with-intent--to
evade--the--taxy--purposely--or--knowingly--files-a-false-or
fraudulent-return-violating-the-provisions--of--fsections--l
through--6}y--the-amount-of-tax-due-under-any-return-must-be
determined-by-the-department-within-5-years-after-the-return
is-made--After-that-timey--the--department--is--barred--from
revising-any-return-or-recomputing-the-tax-due--A-proceeding
in-court-for-the-collection-of-the-tax-may-not-be-instituted
unless--notice--of-any-additional-tax-is-provided-within-the
5-year-period:

f5;--An-application-for-revision-may-be-filed--with--the
department--by-a-rental-car-provider-within-5-years-from-the
original-due-date-of-the-return;

(4) (A) IF THE DEPARTMENT DETERMINES THAT THE AMOUNT OF TAXES DUE IS GREATER THAN THE AMOUNT REPORTED, IT SHALL MAIL TO THE TAXPAYER A NOTICE OF THE ADDITIONAL TAXES PROPOSED TO BE ASSESSED. WITHIN 30 DAYS AFTER MAILING OF THE NOTICE, THE TAXPAYER MAY FILE WITH THE DEPARTMENT A WRITTEN PROTEST AGAINST THE PROPOSED ADDITIONAL TAXES, SETTING FORTH THE GROUNDS UPON WHICH THE PROTEST IS BASED, AND MAY REQUEST IN

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1	HIS PROTEST AN ORAL HEARING OR AN OPPORTUNITY TO PRESENT
2	ADDITIONAL EVIDENCE RELATING TO HIS ADDITIONAL LIABILITY. IF
3	A PROTEST IS NOT FILED, THE AMOUNT OF THE ADDITIONAL TAXES
4	PROPOSED TO BE ASSESSED BECOMES FINAL UPON EXPIRATION OF THE
5	30-DAY PERIOD. IF A PROTEST IS FILED, THE DEPARTMENT SHALL
6	RECONSIDER THE PROPOSED ASSESSMENT AND, IF THE TAXPAYER HAS
7	SO REQUESTED, SHALL GRANT THE TAXPAYER AN ORAL HEARING.
В	AFTER CONSIDERATION OF THE PROTEST AND THE EVIDENCE
9	PRESENTED AT AN ORAL HEARING, THE DEPARTMENT'S ACTION UPON
10	THE PROTEST IS FINAL WHEN IT MAILS NOTICE OF ITS ACTION TO
11	THE TAXPAYER.

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- (B) WHEN A DEFICIENCY IS DETERMINED AND THE ADDITIONAL TAXES BECOME FINAL, THE DEPARTMENT SHALL MAIL A NOTICE AND DEMAND FOR PAYMENT TO THE TAXPAYER. THE TAXES ARE DUE AND PAYABLE AT THE EXPIRATION OF 10 DAYS AFTER THE NOTICE AND DEMAND WERE MAILED. INTEREST ON ANY DEFICIENCY ASSESSMENT BEARS INTEREST FROM THE DATE SPECIFIED IN [SECTION 3]. A CERTIFICATE BY THE DEPARTMENT OF THE MAILING OF THE NOTICES REQUIRED BY SUBSECTION (4) IS PRIMA FACIE EVIDENCE OF THE COMPUTATION AND LEVY OF THE DEFICIENCY IN THE TAXES AND OF THE GIVING OF REQUIRED NOTICE.
- 22 (5) EXCEPT AS PROVIDED IN THIS SECTION, A DEFICIENCY
  23 MAY NOT BE ASSESSED OR COLLECTED WITH RESPECT TO THE TAXABLE
  24 PERIOD FOR WHICH A RETURN OR REPORT IS FILED UNLESS THE
  25 NOTICE OF THE ADDITIONAL TAX PROPOSED TO BE ASSESSED IS

- 1 MAILED WITHIN 5 YEARS FROM THE DATE THE RETURN WAS FILED.
- FOR PURPOSES OF THIS SECTION, A RETURN OR REPORT FILED
- 3 BEFORE THE LAST DAY PRESCRIBED FOR FILING IS CONSIDERED AS
- 4 FILED ON THE LAST DAY. IF THE TAXPAYER, BEFORE TH
- 5 EXPIRATION OF THE PERIOD PRESCRIBED FOR ASSESSMENT, CONSENTS
- 6 IN WRITING TO AN EXTENDED TIME, THE ASSESSMENT MAY BE MADE
- 7 AT ANY TIME PRIOR TO THE EXPIRATION OF THE PERIOD AGREED
- 8 UPON.
- 9 (6) A REFUND OR CREDIT MAY NOT BE ALLOWED OR PAID WITH
- 10 RESPECT TO THE YEAR FOR WHICH A RETURN OR REPORT IS FILED
- 11 AFTER 5 YEARS FROM THE LAST DAY PRESCRIBED FOR FILING THE
- 12 RETURN OR REPORT OR AFTER 1 YEAR FROM THE DATE OF THE
- 13 OVERPAYMENT, WHICHEVER PERIOD EXPIRES LATER, UNLESS BEFORE
- 14 THE EXPIRATION OF THE PERIOD THE TAXPAYER PILES A CLAIM OR
- 15 THE DEPARTMENT DETERMINES THE EXISTENCE OF THE OVERPAYMENT
- 16 AND APPROVES THE REFUND OR CREDIT. IF THE TAXPAYER HAS
- 17 AGREED IN WRITING UNDER THE PROVISIONS OF SUBSECTION (5) TO
- 18 EXTEND THE TIME WITHIN WHICH THE DEPARTMENT MAY PROPOSE AN
- 19 ADDITIONAL ASSESSMENT, THE PERIOD WITHIN WHICH A CLAIM FOR
- 20 REFUND OR CREDIT MAY BE FILED OR A REFUND OR CREDIT ALLOWED
- 21 IF NO CLAIM IS FILED IS AUTOMATICALLY EXTENDED.
- 22 (7) IF A RETURN IS REQUIRED TO BE FILED AND THE
- 23 TAXPAYER FAILS TO FILE THE RETURN, THE TAX MAY BE ASSESSED
- OR AN ACTION TO COLLECT THE TAX MAY BE BROUGHT AT ANY TIME.
- 25 IF A RETURN IS REQUIRED TO BE FILED AND THE TAXPAYER FILES A

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- 1 FRAUDULENT RETURN, THE 5-YEAR PERIOD PROVIDED FOR IN
  2 SUBSECTION (6) DOES NOT BEGIN UNTIL DISCOVERY OF THE FRAUD
  3 BY THE DEPARTMENT.
  - NEW SECTION. Section 5. Pailure to pay or file -penalty -- interest. (1) A rental car provider who fails to
    file a report as required by [section 3] must be assessed a
    penalty of 24 104 of the tax that should have been collected
    during the calendar quarter. Upon a showing of good cause,
    the department may waive the penalty.
  - (2) A rental car provider who fails to make payment or fails to report and make payment as required by [section 3] must be assessed a penalty of 2% 10% of the amount that was not paid. Upon a showing of good cause, the department may waive the penalty.
  - (3) If a rental car provider fails to file the report required by [section 3] or if the department determines that the report understates the amount of tax due, the department may determine the amount of tax due and assess that amount against the rental car provider.
  - (4) The amount required to be paid under {section 3} accrues interest at the rate of 1% a month or part of a month from delinquency until paid.
- NEW SECTION. Section 6. Distribution of tax proceeds.

  (1) Proceeds derived from the tax imposed under [section 2]
- 25 must be deposited in the state treasury in a state special

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- revenue fund to the credit of the department. The department may spend from that account an amount necessary to cover actual costs of collecting the tax and administering the provisions of (sections 1 through 6 7), but that amount may not exceed 5% of the total annual proceeds collected.
- 6 (2) The balance of the tax proceeds received each
  7 reporting period and not deducted pursuant to subsection (1)
  8 must be transferred to the state special revenue fund
  9 established in 23-1-105 for use by the department of fish,
  10 wildlife, and parks to fund operation, development, and
  11 maintenance of the state parks system.
- 12 NEW SECTION. SECTION 7. SPECIAL REVENUE ACCOUNT. (1)

  13 THERE IS A RENTAL CAR TAX ADMINISTRATION ACCOUNT IN THE

  14 STATE SPECIAL REVENUE FUND.
- 15 (2) ALL ADMINISTRATIVE FEES COLLECTED UNDER [SECTION 16 6(1)] MUST BE DEPOSITED BY THE DEPARTMENT INTO THE RENTAL 17 CAR TAX ADMINISTRATION ACCOUNT.
- 18 (3) THE MONEY IN THE RENTAL CAR TAX ADMINISTRATION

  19 ACCOUNT IS STATUTORILY APPROPRIATED, AS PROVIDED IN

  20 17-7-502, TO THE DEPARTMENT TO ADMINISTER THE RENTAL CAR

  21 TAX.
- SECTION 8. SECTION 17-7-502, MCA, IS AMENDED TO READ:
- requisites for validity. (1) A statutory appropriation is an appropriation made by permanent law that authorizes spending

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- by a state agency without the need for a biennial
  legislative appropriation or budget amendment.
- 3 (2) Except as provided in subsection (4), to be 4 effective, a statutory appropriation must comply with both 5 of the following provisions:
- 6 (a) The law containing the statutory authority must be
  7 listed in subsection (3).
- 8 (b) The law or portion of the law making a statutory
  9 appropriation must specifically state that a statutory
  10 appropriation is made as provided in this section.
- 11 (3) The following laws are the only laws containing statutory appropriations: 2-9-202; 2-17-105; 2-18-812; 12 13 10-3-203; 10-3-312; 10-3-314; 10-4-301; 13-37-304; 15-1-111; 15-25-123; 15-31-702; 15-36-112; 15-37-117; 15-65-121: 14 15 15-70-101; 16-1-404; 16-1-410; 16-1-411; 17-3-212; 17-5-404; 17-5-424; 17-5-804; 19-8-504; 19-9-702; 19-9-1007; 16 19-10-205: 19-10-305: 19-10-506; 19-11-512; 19-11-513: 17 19-11-606; 19-12-301; 19-13-604; 20-6-406; 20-8-111; 18
- 20 23-5-1027; 27-12-206; 37-51-501; 39-71-2504; 53-6-150; 21 53-24-206; 61-2-406; 61-5-121; 67-3-205; 75-1-1101;

20-9-361: 23-5-306: 23-5-409: 23-5-610: 23-5-612: 23-5-1016;

- 22 75-5-1108; 75-11-313; 76-12-123; 80-2-103; 82-11-136;
- 23 82-11-161; 90-3-301; 90-4-215; 90-4-613; 90-6-331; 90-9-306;
- 24 [SECTION 7]; and section 13, House Bill No. 861, Laws of
- 25 1985.

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1 (4) There is a statutory appropriation to pay the 2 principal, interest, premiums, and costs of issuing, paying, and securing all bonds, notes, or other obligations, as due, that have been authorized and issued pursuant to the laws of Montana. Agencies that have entered into agreements authorized by the laws of Montana to pay the state treasurer, for deposit in accordance with 17-2-101 through 17-2-107, as determined by the state treasurer, an amount sufficient to pay the principal and interest as due on the bonds or notes have statutory appropriation authority for such payments. (In subsection (3), pursuant to sec. 10, Ch. 664, L. 1987, the inclusion of 39-71-2504 terminates June 30, 1991.)" NEW SECTION. SECTION 9. COORDINATION INSTRUCTION. IF SENATE BILL NO. 445 IS PASSED AND APPROVED AND IF IT INCLUDES A SECTION ADOPTING A UNIFORM TAX APPEAL PROCEDURE, THEN THE LANGUAGE CONTAINED IN [SECTION 4(4) THROUGH (7)] IS VOID AND THE PROVISIONS OF SENATE BILL NO. 445 GOVERN THE

NEW SECTION. Section 10. Codification instruction.

21 [Sections 1 through 6 7] are intended to be codified as an

22 integral part of Title 15, and the provisions of Title 15

23 apply to [sections 1 through 6 2].

APPEAL PROCEDURES.

25 applicability. [This act] is effective January 1, 1992, and

NEW SECTION. Section 11. Effective

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date

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applies to rental car fees collected on and after January 1,

2 1992.

-End-