# HOUSE BILL 460

# Introduced by Whalen, et al.

1/30	Introduced					
1/30	Referred to Taxation					
1/30	First Reading					
1/30	Fiscal Note Requested					
2/05	Fiscal Note Received					
2/07	Fiscal Note Printed					
2/07	Hearing					
3/27	Tabled in Committee					

and

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1	- JOUSE BILL NO. 460
2	INTRODUCED BY Whalen
3	4), 1
4	A BILL FOR AN ACT ENTITLED: "AN ACT IMPOSING THE CORPORATE
5	LICENSE TAX ON INSURANCE COMPANIES; AUTHORIZING THE
6	COMMISSIONER OF INSURANCE TO ADOPT RULES TO IMPLEMENT THE
7	TAX; PROVIDING AN APPROPRIATION; AMENDING SECTIONS 15-1-501,
8	15-31-101, 15-31-113, 33-1-313, AND 33-2-705, MCA; AND
9	PROVIDING AN IMMEDIATE EFFECTIVE DATE AND A RETROACTIVE
10	APPLICABILITY DATE."
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12	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
13	Section 1. Section 15-1-501, MCA, is amended to read:
14	"15-1-501. Disposition of money from certain designated
15	license and other taxes. (1) The state treasurer shall
16	deposit to the credit of the state general fund all money
17	received by him from the collection of:
18	(a) fees from driver's licenses, motorcycle
19	endorsements, and duplicate driver's licenses as provided is
20	61-5-121;
21	(b) electrical energy producer's license taxes unde
22	chapter 51;
23	(c) severance taxes allocated to the general fund unde
24	chapter 36;

(d) liquor license taxes under Title 16;

3	(I) inneritance and estate taxes under Title 72,
4	chapter 16.
5	(2) All money received from the collection of income
6	taxes under chapter 30 of this title must be deposited as
7	follows:
8	(a) 57% in fiscal year 1990 and 50% in fiscal year
9	1991, to the credit of the state general fund;
10	(b) 9.8% in fiscal year 1990 and 8.7% in fiscal year
11	1991, to the credit of the debt service account for
12	long-range building program bonds as described in 17-5-408;
13	and
14	(c) 33.2% in fiscal year 1990 and 41.3% in fiscal year
15	1991, to the credit of the state special revenue fund for
16	state equalization aid to the public schools of Montana as
17	described in 20-9-343.
18	(3) All money received from the collection of
19	corporation license and income taxes under chapter 31 of
20	this title, except as provided in subsection (4) and
21	15-31-702, must be deposited as follows:
22	(a) 64% in fiscal year 1990 and 61% in fiscal year

(e) telephone company license taxes under chapter 53;

1991, to the credit of the debt service account for

(b) 11% in fiscal year 1990 and 10.5% in fiscal year

1991, to the credit of the state general fund;

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- long-range building program bonds as described in 17-5-408;
  and
- 3 (c) 25% in fiscal year 1990 and 28.5% in fiscal year 1991, to the credit of the state special revenue fund for state equalization aid to the public schools of Montana as described in 20-9-343.

- (4) (a) The commissioner of insurance shall retain an amount of each tax paid under 15-31-101(5) equal to the amount the taxpayer would have paid under 33-2-705 had the taxpayer not been exempt from the tax under 33-2-705 by reason of paying a tax under 15-31-101(5). The commissioner of insurance shall distribute the retained amount in the same manner as taxes paid under 33-2-705.
- (b) Tax money not necessary for the purposes of subsection (4)(a) must be deposited to the credit of the state general fund.
- t4)(5) The state treasurer shall also deposit to the credit of the state general fund all money received by him from the collection of license taxes, fees, and all net revenues and receipts from all other sources under the operation of the Montana Alcoholic Beverage Code.
- 22 (5)(6) After the distribution provided for in 23 15-36-112, the remainder of the oil severance tax 24 collections must be deposited in the general fund."
  - Section 2. Section 15-31-101, MCA, is amended to read:

- "15-31-101. Organizations subject to tax. (1) The term "corporation" includes associations, joint-stock companies, common-law trusts and business trusts which do business in an organized capacity, and all other corporations whether created, organized, or existing under and pursuant to the laws, agreements, or declarations of trust of any state, country, or the United States.
  - (2) The terms "engaged in business" and "doing business" both mean actively engaging in any transaction for the purpose of financial or pecuniary gain or profit.
- (3) Except as provided in <u>subsection (5) and 15-31-103</u> or -33-2-765(4) or as may be otherwise specifically provided, every corporation engaged in business in the state of Montana shall annually pay to the state treasurer as a license fee for the privilege of carrying on business in this state such percentage or percentages of its total net income for the preceding taxable year at the rate hereinafter set forth. In the case of corporations having income from business activity which is taxable both within and without this state, the license fee shall be measured by the net income derived from or attributable to Montana sources as determined under part 3. Except as provided in 15-31-502, this tax is due and payable on the 15th day of the 5th month following the close of the taxable year of the

corporation; however, the tax becomes a lien as provided in

this chapter on the last day of the taxable year in which 1 2 the income was earned and is for the privilege of carrying 3 on business in this state for the taxable year in which the income was earned.

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- (4) Every bank organized under the laws of the state of Montana, of any other state, or of the United States and every savings and loan association organized under the laws of this state or of the United States is subject to the Montana corporation license tax provided for under this chapter. For taxable years beginning on and after January 1, 1972, this subsection is effective in accordance with Public Law 91-156, section 2 (12 U.S.C. 548).
- (5) An insurance company not exempt from the license tax under 15-31-102 shall pay the license tax imposed by this section if the amount of the license tax exceeds the amount of the tax on net premiums due under 33-2-705. An insurance company that pays the tax imposed by this section is exempt from the tax imposed by 33-2-705. The license tax on insurance companies must be collected by the commissioner of insurance, and for purposes of this subsection, any references in this title to the collection of taxes by the 21 department or department of revenue means collection by the 22 23 commissioner of insurance."
- Section 3. Section 15-31-113, MCA, is amended to read: 24 \*15-31-113. Gross income and net income. (1) The term 25

- "gross income" means all income recognized in determining 1
- 2 the corporation's gross income for federal income tax
- 3 purposes and:

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- (a) including:
  - (i) interest exempt from federal income tax;
- (ii) the portion of gain from a liquidation of the 6
- 7 reporting corporation not recognized for federal corporate
- 8 income tax purposes pursuant to sections 331 through 337 of
- 9 the Internal Revenue Code (as those sections may be amended
- 10 renumbered) attributable to stockholders, either
- 11 individual or corporate, not subject to Montana income or
- 12 license tax under Title 15, chapter 30 or chapter 31, as
  - appropriate, on the gain passing through to the stockholders
- 14 pursuant to federal law; and
- 15 (b) excluding gain recognized for federal tax purposes
- 16 as a shareholder of a liquidating corporation pursuant to
- 17 sections 331 through 337 of the Internal Revenue Code (as
- 18 those sections may be amended or renumbered) when the gain
- 19 is required to be recognized by the liquidating corporation
- 20 pursuant to subsection (1)(a)(ii) of this section.
- 21 (2) The term "net income" means the gross income of the
- 22 corporation less, except as provided in subsection (4), the
- 23 deductions set forth in 15-31-114.
- 24 (3) No corporation is exempt from the corporation
- 25 license tax unless specifically provided under

1 15-31-101(3) or 15-31-102. Any corporation not subject to or
2 liable for federal income tax but not exempt from the
3 corporation license tax under 15-31-101(3) or 15-31-102
4 shall compute gross income for corporation license tax
5 purposes in the same manner as a corporation that is subject
6 to or liable for federal income tax according to the
7 provisions for determining gross income in the federal
8 Internal Revenue Code in effect for the taxable year.

- under 15-31-101(5) is the gross income, as determined under this section, less either the deductions set forth in 15-31-114 or the deductions allowed by any standard adopted by the national association of insurance commissioners for determining net income. If the commissioner of insurance chooses to apply the deductions adopted by the national association of insurance commissioners, the commissioner of insurance shall adopt the standards by rule and shall require their use."
- Section 4. Section 33-1-313, MCA, is amended to read:
- "33-1-313. Rules -- notice, hearing, and penalty. (1)
  The commissioner may make reasonable rules necessary for or
  as an aid to effectuation of any provision of this code and

  15-31-113(4). No such rule shall extend, modify, or conflict
  with any law of this state or the reasonable implications
  thereof. Any such rule affecting persons or matters other

- than the personnel or the internal affairs of the commissioner's office shall be made or amended only after a hearing thereon of which notice was given as required by 33-1-703. If reasonably possible the commissioner shall set forth the proposed rule or amendment in or with the notice of hearing. No such rule or amendment as to which a hearing is required shall be effective until it has been on file as a public record in the commissioner's office for at least 10 days.
  - (2) In addition to any other penalty provided, willful violation of any such rule shall subject the violator to such administrative penalties as may be applicable under this code as for violation of the provision as to which such rule relates."
    - Section 5. Section 33-2-705, MCA, is amended to read:
  - "33-2-705. Report on premiums and other consideration
    -- tax. (1) Each authorized insurer and each formerly
    authorized insurer with respect to premiums so received
    while an authorized insurer in this state shall file with
    the commissioner, on or before March 1 each year, a report
    in form as prescribed by the commissioner showing total
- 22 direct premium income, including policy, membership, and
- other fees, premiums paid by application of dividends,
- 24 refunds, savings, savings coupons, and similar returns or
- 25 credits to payment of premiums for new or additional or

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extended or renewed insurance, charges for payment of premium in installments, and all other consideration for insurance from all kinds and classes of insurance, whether designated as a premium or otherwise, received by it during the preceding calendar year on account of policies covering property, subjects, or risks located, resident, or to be performed in Montana, with proper proportionate allocation of premium as to such property, subjects, or risks in Montana insured under policies or contracts covering property, subjects, or risks located or resident in more than one state, after deducting from such total direct premium income applicable cancellations, returned premiums, the unabsorbed portion of any deposit premium, the amount of reduction in or refund of premiums allowed to industrial life policyholders for payment of premiums direct to an office of the insurer, all policy dividends, refunds, 16 savings, savings coupons, and other similar returns paid or credited to policyholders with respect to such policies. As 18 to title insurance, "premium" includes the total charge for 19 such insurance. No deduction shall be made of the cash 20 surrender values of policies. Considerations received on 21 annuity contracts shall not be included in total direct 22 premium income and shall not be subject to tax. 23

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(2) Coincident with the filing of the tax report 24 referred to in subsection (1) above, each such insurer shall 25

1 pay to the commissioner a tax upon such net premiums computed at the rate of 2 3/4%.

- (3) That portion of the tax paid hereunder by an 3 insurer on account of premiums received for fire insurance shall be separately specified in the report as required by the commissioner, for apportionment as provided by law. Where insurance against fire is included with insurance of property against other perils at an undivided premium, the insurer shall make such reasonable allocation from such 9 entire premium to the fire portion of the coverage as shall 10 be stated in such report and as may be approved or accepted 11 12 by the commissioner.
  - (4) With respect to authorized insurers the premium tax provided by this section shall be payment in full and in lieu of all other demands for any and all state, county, city, district, municipal, and school taxes, licenses, fees, and excises of whatever kind or character, excepting only those prescribed by this code, taxes on real and tangible personal property located in this state, and taxes payable under 15-31-101 or 50-3-109.
- 21 (5) The commissioner may suspend or revoke the 22 certificate of authority of any insurer which fails to pay its taxes as required under this section. 23
- (6) In addition to the penalty provided 24 25 subsection (5), the commissioner may impose upon an insurer

- who fails to pay the tax required under this section a fine of \$100 a day for each day the tax remains unpaid past the due date or 1% of the amount owed in tax, whichever is qreater.
- 5 (7) The commissioner may by rule provide a quarterly 6 schedule for payment of portions of the premium tax under 7 this section during the year in which such tax liability is 8 accrued."
- 9 NEW SECTION. Section 6. Appropriation. The first \$50,000 collected under 15-31-101(5) in each fiscal year of the fiscal biennium ending June 30, 1993, is appropriated from the state general fund to the commissioner of insurance to be used to administer the collection of the tax imposed by 15-31-101(5).
- NEW SECTION. Section 7. Retroactive applicability.

  [This act] applies retroactively, within the meaning of
  1-2-109, to taxable years beginning after December 31, 1990.

  NEW SECTION. Section 8. Effective date. [This act] is

effective on passage and approval.

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-End-

## STATE OF MONTANA - FISCAL NOTE

Form BD-15

In compliance with a written request, there is hereby submitted a Fiscal Note for HB0460, as introduced.

#### DESCRIPTION OF PROPOSED LEGISLATION:

The proposed legislation would impose the corporate license tax on insurance companies; authorize the Commissioner of Insurance to adopt rules to implement the tax; provide an appropriation, an immediate effective data and a retroactive applicability date.

#### **ASSUMPTIONS:**

- 1. Property/casualty insurance premiums and insurer profits will increase by 3% per year for each year in the 1993 biennium. The estimate of corporate license taxes for these insurers was based upon a sample of 25 insurers.
- 2. Life/health insurance premiums and insurer profits will increase by 1% per year for each year in the 1993 biennium.
- 3. The estimate of corporate license tax for life and health insurers assumes that annuities will be subject to the tax even though they are exempt from premium tax. The calculation of the corporate license tax for this category of insurer was based upon a sample of 37 insurers, premium data for calendar year 1989, and pro-rata estimates of expenses and other income.
- 4. The corporate license tax rate will remain 6.75% and the premium tax rate will remain 2.75% throughout the 1993 biennium.
- 5. 2.00 FTE insurance examiners will be added to the Insurance Program in the State Auditors Office to administer the new tax. 1.00 FTE will be at Grade 13, Step 2 and 1.00 FTE will be at Grade 12, Step 2. The bill provides for a \$50,000 general fund appropriation each year to the Commissioner of Insurance for administration of the tax collection. The program is currently entirely funded by general fund.
- 6. Current law is represented by the executive budget for the Insurance Program in the State Auditors Office.
- 7. The effects of reinsurance ceded for Montana business are not considered because the necessary information is not available in insurer's annual statements. However, the absence of this information may substantially affect the accuracy of the estimates presented.

#### FISCAL IMPACT:

See next page.

ROD SUNDSTED, BUDGET DIRECTOR

DATE

Office of Budget and Program Planning

MOTHY J. WHALEN PRIMARY SPONSOR

DATE

Fiscal Note for <u>HB0460</u>, as introduced

HB 460

Fiscal Note Request, <u>HB0460</u>, <u>as introduced</u> Form BD-15 Page 2

State Auditors Office-Insurance Program

	FY 92			FY 93		
	Current Law	Proposed Law	Difference	Current Law	Proposed Law	Difference
Expenditures:						
FTE	30.00	32.00	2.00	30.00	32.00	2.00
Personal Services	854,690	906,090	51,400	853,720	907,840	54,120
Operating Costs	144,680	154,680	10,000	145,900	154,900	9,000
Equipment	0	6,000	6,000	0	0	0
Total	999,370	1,066,770	67,400	999,620	1,062,740	63,120
<u>Funding:</u>						
General Fund (01)	999,370	1,016,770	17,400	999,620	1,012,740	13,120
Insurance Corp Lic Tax(01)	0	50,000	50,000	0	50,000	50,000
Total	999,370	1,066,770	67,400	999,620	1,062,740	63,120
Revenues:						
Property/Casualty CLT (01)	0	224,090	224,090	0	230,813	230,813
Life/Health CLT (01)	0	73,390	73,390	0	74,124	<u>74,124</u>
Total	0	297,480	297,480	0	304,937	304,937
General Fund Impact			230,480			241,817

## EFFECT ON COUNTY OR OTHER LOCAL REVENUES OR EXPENDITURES:

None.

### LONG-RANGE EFFECTS OF PROPOSED LEGISLATION:

A tax on annuities offered by insurers, which is not specifically addressed in the bill, may affect consumer demand for these products if interest rate yields decline as a result of imposition of a new tax.