HOUSE BILL 459

Introduced by Whalen

1/30	Introduced
1/30	Referred to Highways & Transportation
1/30	First Reading
1/30	Fiscal Note Requested
2/04	Fiscal Note Received
2/13	Hearing
2/13	Fiscal Note Printed
3/27	Tabled in Committee

INTRODUCED BY Whalen 1 2 3 4 A BILL FOR AN ACT ENTITLED: "AN ACT REQUIRING FINES S ASSESSED FOR A MOTOR VEHICLE OWNER'S FAILURE TO COMPLY WITH 6 THE MOTOR VEHICLE SAFETY-RESPONSIBILITY ACT TO BE DEPOSITED 7 INTO AN ACCOUNT TO BE USED TO SATISFY JUDGMENTS FOR DAMAGES 8 AGAINST UNINSURED MOTORISTS; PROVIDING CRITERIA FOR PAYMENTS 9 FROM THE ACCOUNT AND APPLICABILITY DATES FOR PAYMENTS; INCREASING THE MINIMUM REQUIRED MOTOR VEHICLE LIABILITY 10 INSURANCE COVERAGE: EXPANDING THE DEFINITION OF AN UNINSURED 11 12 MOTOR VEHICLE TO INCLUDE AN UNDERINSURED MOTOR VEHICLE; 13 REOUIRING MOTOR VEHICLE LIABILITY POLICIES TO INCLUDE 14 UNINSURED MOTORIST COVERAGE: PROVIDING А STATUTORY

APPROPRIATION; AND AMENDING SECTIONS 17-7-502, 33-23-201,
61-6-103, AND 61-6-304, MCA."

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18 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

NEW SECTION. Section 1. Uninsured motorist's judgment satisfaction account -- statutory appropriation -- deposit earnings of account -- redemptions must be deposited in account. (1) There is in the fiduciary fund category an uninsured motorist's judgment satisfaction account intc which fines assessed under 61-6-304 must be deposited. (2) The money in the uninsured motorist's judgment

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1 satisfaction account is statutorily appropriated to the 2 commissioner of insurance, as provided in 17-7-502, to be 3 used, under rules adopted by the commissioner, to satisfy 4 judgments for damages caused by uninsured motorists as 5 provided in [section 2]. 6 (3) Interest, if any, earned on the balance in the 7 account must be deposited in the account. 8 (4) Repayment received from a judgment debtor in 9 satisfaction of the debt after payment was made as provided 10 in subsection (2) must be deposited in the account until the repayment deposited equals the payment from the account 11 12 under the judgment. 13 NEW SECTION. Section 2. Payments from uninsured 14 motorist's judgment satisfaction account -- applicability 15 dates. The commissioner may not disburse money from the 16 uninsured motorist's judgment satisfaction account: (1) before July 1, 1993, or before the balance on 17 deposit in the account exceeds \$250,000, whichever comes 18 19 first; 20 (2) to compensate a judgment creditor whose claims 21 arise from an event that occurred before [the effective date 22 of sections 1 through 71: 23 (3) until submission of the record of a final judgment 24 in favor of a claimant against a person subject to a penalty

under 61-6-304 arising from an event that occurred while the

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person was in violation of 61-6-301; and

2 (4) until submission of proof as required by the
3 commissioner that the judgment creditor has exhausted the
4 remedies provided under Title 25, chapter 13, without
5 satisfaction of the judgment.

6 <u>NEW SECTION.</u> Section 3. Priority for payments. (1) The 7 commissioner shall settle the claims in an order of priority 8 established by the judgment date of each claim, ranking the 9 earliest as first to be paid.

10 (2) At the end of each calendar quarter following the 11 date provided in [section 2(1)(a)], the commissioner shall 12 compute from the claims filed and verified by him as 13 qualified for payment under [section 2] and the rules 14 adopted by him, the total amount of:

15 (a) all claims arising from the judgments; and

16 (b) the total of the portion of all claims attributable17 to medical expenses.

18 (3) If the total of claims arrived at under subsection 19 (2)(a) is greater than the amount of the balance in the 20 uninsured motorist's judgment satisfaction account, the 21 commissioner shall first pay the portions of the claims 22 under subsection (2)(b), up to the limits of insurance 23 required in an owner's policy of liability insurance in 24 61-6-103(2)(b)(i) and (2)(b)(ii), to the extent that the 25 money in the account allows. After payment of all medical

expense claims, the commissioner shall apply the balance, if any, in the account to settlement of the remainder of each claim, in the order of priority established under subsection (1), up to the limits of insurance required in an owner's policy of liability insurance in 61-6-103(2)(b). (4) A judgment claim that is not among those settled must be included by the commissioner among the claims for settlement at the end of the next calendar quarter. Section 4. Section 17-7-502, MCA, is amended to read: "17-7-502. Statutory appropriations -- definition -requisites for validity. (1) A statutory appropriation is an appropriation made by permanent law that authorizes spending

by a state agency without the need for a biennia)

effective, a statutory appropriation must comply with both

(2) Except as provided in subsection (4), to be

(a) The law containing the statutory authority must be

(b) The law or portion of the law making a statutory

(3) The following laws are the only laws containing

appropriation must specifically state that a statutory

appropriation is made as provided in this section.

legislative appropriation or budget amendment.

of the following provisions:

listed in subsection (3).

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statutory appropriations: 2-9-202; 2-17-105; 2-18-812;

10-3-203; 10-3-312; 10-3-314; 10-4-301; 13-37-304; 15-1-111;

1 15-25-123; 15-31-702; 15-36-112; 15-37-117; 15-65-121; 2 15-70-101; 16-1-404; 16-1-410; 16-1-411; 17-3-212; 17-5-404; 3 17-5-424; 17-5-804; 19-8-504: 19-9-702: 19-9-1007: 4 19-10-205; 19-10-305; 19-10-506; 19-11-512; 19-11-513: 5 19-11-606: 19-12-301; 19-13-604; 20-6-406; 20-8-111: 6 20-9-361; 23-5-306; 23-5-409; 23-5-610; 23-5-612; 23-5-1016; 7 23-5-1027: 27-12-206; 37-51-501; 39-71-2504; 53-6-150; 8 53-24-206; 61-2-406; 61-5-121; [section 1]; 67-3-205; 9 75-1-1101; 75-5-1108; 75-11-313; 76-12-123; 80-2-103; 10 82-11-136; 82-11-161; 90-3-301; 90-4-215; 90-4-613; 11 90-6-331; 90-9-306; and section 13, House Bill No. 861, Laws 12 of 1985.

13 (4) There is a statutory appropriation to pay the 14 principal, interest, premiums, and costs of issuing, paying, 15 and securing all bonds, notes, or other obligations, as due, 16 that have been authorized and issued pursuant to the laws of 17 Montana. Agencies that have entered into agreements 18 authorized by the laws of Montana to pay the state 19 treasurer, for deposit in accordance with 17-2-101 through 20 17-2-107, as determined by the state treasurer, an amount 21 sufficient to pay the principal and interest as due on the 22 bonds or notes have statutory appropriation authority for 23 such payments. (In subsection (3), pursuant to sec. 10, Ch. 24 664, L. 1987, the inclusion of 39-71-2504 terminates June 25 30, 1991.)"

Section 5. Section 33-23-201, MCA, is amended to read: 1 2 "33-23-201. Motor vehicle liability policies to include 3 uninsured motorist coverage ---rejection-by-insured. flt--No A motor vehicle liability policy insuring against loss 4 5 resulting from liability imposed by law for bodily injury or death suffered by any person arising out of the ownership, 6 7 maintenance, or use of a motor vehicle may not be delivered 8 or issued for delivery in this state, with respect to any 9 motor vehicle registered and principally garaged in this 10 state, unless coverage is provided therein in or 11 supplemental thereto to the policy, in limits for bodily 12 injury or death set forth in 61-6-103, under provisions 13 filed with and approved by the commissioner, for the 14 protection of persons insured thereunder under the policy 15 who are legally entitled to recover damages from owners or operators of uninsured motor vehicles because of bodily 16 17 injury, sickness, or disease, including death, resulting 18 therefrom, caused by an accident arising out of the 19 operation or use of such the vehicle. An uninsured motor 20 vehicle is a land motor vehicle, the ownership, the 21 maintenance, or the use of which is not insured or bonded 22 for bodily injury liability at the time of the accident or 23 which is insured or bonded for less than the limits set 24 forth in 61-6-103. 25 (2)--The--named--insured--shall-have-the-right-to-reject

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1 such--coverage---Unless--the--named--insured--requests--such
2 coverage-in-writing;-such-coverage-need-not-be--provided--in
3 or--supplemental-to-a-renewal-policy-where-the-named-insured
4 had-rejected-the-coverage--in--connection--with--the--policy
5 previously-issued-to-him-by-the-same-insurer."

6 Section 6. Section 61-6-103, MCA, is amended to read: 7 "61-6-103. Motor vehicle liability policy defined. (1) 8 A "motor vehicle liability policy", as the term is used in 9 this part, means an owner's or operator's policy of liability insurance, certified as provided in 61-6-133 or 10 11 61-6-134 as proof of financial responsibility and issued, 12 except as otherwise provided in 61-6-134, by an insurance 13 carrier duly authorized to transact business in this state, 14 to or for the benefit of the person named therein in the 15 policy as insured.

16 (2) The owner's policy of liability insurance must:

17 (a) designate by explicit description or by appropriate 18 reference all motor vehicles with respect to which coverage 19 is thereby to be granted by the policy; and

20 (b) insure the person named therein in the policy and 21 any other person, as insured, using any motor vehicle or 22 motor vehicles with the express or implied permission of the 23 named insured, against loss from the liability imposed by 24 law for damages arising out of the ownership, maintenance, 25 or use of the motor vehicle or motor vehicles within the LC 1332/01

1	United States of America or the Dominion of Canada, subject					
2	to limits exclusive of interest and costs, with respect to					
3	each motor vehicle, as follows:					
4	(i) \$257000 <u>\$50,000</u> because of bodily injury to or					
5	death of one person in any one accident and subject to said					
6	5 limit for one person;					
7	(ii) \$50,900 <u>\$100,000</u> because of bodily injury to or					
8	death of two or more persons in any one accident; and					
9	(iii) \$107000 <u>\$20,000</u> because of injury to or					
10	destruction of property of others in any one accident.					
11	(3) An operator's policy of liability insurance must					
12	insure the person named as insured therein in the policy					
13	against loss from the liability imposed upon him by law for					
14	damages arising out of the use by him of any motor vehicle					
15	not owned by him, within the same territorial limits and					
16	subject to the same limits of liability as are set forth					
17	above with respect to the operator's policy of liability					
18	insurance.					
19	(4) A motor vehicle liability policy must state the					
20	name and address of the named insured, the coverage afforded					
21	by the policy, the premium charged therefor for the					
22	coverage, the policy period, and the limits of liability and					

25 coverage defined in this part as respects bodily injury and

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contain an agreement or be endorsed that insurance is

provided thereunder under the policy in accordance with the

death or property damage, or both, and is subject to all the
 provisions of this part.

(5) A motor vehicle liability policy need not insure 3 4 any liability under any workers' compensation law or any 5 liability on account of bodily injury to or death of an employee of the insured while engaged in the employment, 6 other than domestic, of the insured or while engaged in the 7 operation, maintenance, or repair of a motor vehicle or any 8 liability for damage to property owned by, rented to, in 9 charge of, or transported by the insured. 10

11 (6) A motor vehicle liability policy is subject to the 12 following provisions, which need not be contained therein in 13 the policy:

(a) The liability of the insurance carrier with respect 14 to the insurance required by this part becomes absolute 15 whenever injury or damage covered by the motor vehicle 16 17 liability policy occurs. The policy may not be canceled or annulled as to the liability by any agreement between the 18 insurance carrier and the insured after the occurrence of 19 the injury or damage. No A statement made by the insured or 20 21 on his behalf and-no or a violation of the policy may not defeat or void the policy. 22

(b) The satisfaction by the insured of a judgment for
the injury or damage may not be a condition precedent to the
right or duty of the insurance carrier to make payment on

1 account of the injury or damage.

2 (c) The insurance carrier has the right to settle any
3 claim covered by the policy, and if the settlement is made
4 in good faith, the amount is deductible from the limits of
5 liability specified in subsection (2)(b).

6 (d) The policy, the written application therefor for 7 <u>the policy</u>, if any, and any rider or endorsement which that 8 does not conflict with the provisions of this part 9 constitute the entire contract between the parties.

10 (7) A motor vehicle policy is not subject to cancellation, termination, nonrenewal, or premium increase 11 due to injury or damage incurred by the insured or operator 12 13 unless the insured or operator is found to have violated a 14 traffic law or ordinance of the state or a city, is found 15 negligent or contributorily negligent in a court of law or 16 by the arbitration proceedings contained in chapter 5 of 17 Title 27, or pays damages to another party, whether by 18 settlement or otherwise. In-no-event-may-a A premium may not 19 be increased during the term of the policy unless there is a 20 change in exposure.

21 (8) Any policy which that grants the coverage required 22 for a motor vehicle liability policy may also grant any 23 lawful coverage in excess of or in addition to the coverage 24 specified for a motor vehicle liability policy, and the 25 excess or additional coverage is not subject to the

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1 provisions of this part. With respect to a policy which 2 grants the excess or additional coverage, the term "motor 3 vehicle liability policy" applies only to that part of the coverage which is required by this section. 4

5 (9) Any motor vehicle liability policy may provide that 6 the insured shall reimburse the insurance carrier for any payment the insurance carrier would not have been obligated 7 to make under the terms of the policy except for the 8 9 provisions of this part.

10 (10) Any motor vehicle liability policy may provide for 11 the prorating of the insurance thereander under the policy 12 with other valid and collectable insurance.

13 (11) The requirements for a motor vehicle liability 14 policy may be fulfilled by the policies of one or more 15 insurance carriers, which policies together meet such the 16 requirements.

17 (12) Any binder issued pending the issuance of a motor 18 vehicle liability policy fulfills the requirements for such 19 a the policy.

20 (13) A reduced limits endorsement may not be issued by 21 any a company to be attached to any a policy issued in 22 compliance with this section."

Section 7. Section 61-6-304, MCA, is amended to read: 23

"61-6-304. Penalties -- disposition. It is unlawful for 24 any person to operate a motor vehicle upon ways of this 25

state open to the public without a valid policy of liability 1 insurance in effect in an amount not less than that provided 2 in 61-6-301 or unless such the person has been issued a 3 certificate of self-insurance pursuant to 61-6-143 or has 4 previously posted an indemnity bond with the department as 5 provided by 61-6-301 or is operating a vehicle exempt under 6 61-6-303. A violation of 61-6-301 through 61-6-304 is a 7 misdemeanor punishable by a fine of not less than \$250 and 8 not to exceed \$500 or by imprisonment in the county jail for 9 not more than 10 days, or both. A fine assessed under this 10 section must be deposited in the uninsured motorist's 11 judgment satisfaction account established under [section 12 13 1]." NEW SECTION. Section 8. Saving clause. [This act] does 14 not affect rights and duties that matured, penalties that 15 were incurred, or proceedings that were begun before [the 16 effective date of this act]. 17 NEW SECTION. Section 9. Severability. If a part of 18 [this act] is invalid, all valid parts that are severable 19 from the invalid part remain in effect. If a part of [this 20 act] is invalid in one or more of its applications, the part 21 remains in effect in all valid applications that are 22 severable from the invalid applications. 23 NEW SECTION. Section 10. Codification instruction. (1) 24 [Section 1] is intended to be codified as an integral part

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1 of Title 61, chapter 6, part 3, and the provisions of Title

2 61, chapter 6, part 3, apply to [section 1].

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3 (2) [Sections 2 and 3] are intended to be codified as 4 an integral part of Title 33, chapter 1, part 3, and the 5 provisions of Title 33, chapter 1, part 3, apply to 6 [sections 2 and 3].

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STATE OF MONTANA - FISCAL NOTE Form BD-15

In compliance with a written request, there is hereby submitted a Fiscal Note for HB0459, as introduced.

DESCRIPTION OF PROPOSED LEGISLATION:

The bill would require that fines assessed for a motor vehicle owner's failure to comply with the Motor Vehicle Safety-Responsibility Act be deposited into an account to be used to satisfy judgments for damages against uninsured motorists; provides criteria for payments from the account and applicability dates for payments; increases the minimum required motor vehicle liability insurance coverage; expands the definition of an uninsured motor vehicle to include an underinsured motor vehicle; requires motor vehicle liability policies to include uninsured motorist coverage, and provides a statutory appropriation for the uninsured motorist's judgment satisfaction account.

ASSUMPTIONS:

<u>Department of Justice</u>

- 1. 6,400 uninsured motor vehicle summons will be issued each year of the 1993 biennium by the Highway Patrol and county sheriff's departments, and 25% of those summons will be charged and collected. The average fine which will be collected is estimated to be \$250.
- 2. The bill intends for revenue from uninsured motor vehicle fines initiated by city police to also be deposited to the state fiduciary fund. Total city fine revenue is based upon the assumption that the ratio of total statewide city police tickets to total City of Helena tickets is 8.2 to 1.0, and that the City of Helena has issued an average of 1,617 uninsured vehicle tickets per year with an average collection per ticket of \$51.
- 3. In the absence of an effective date for the bill, it is assumed that the effective date will be October 1, 1991, and that the revenue diverted to the uninsured motorist's judgment satisfaction account (UMJSA) will be estimated on the basis of nine months during FY92 and twelve months during FY93.
- 4. The bill prohibits disbursements from the UMJSA until the earlier of the date the account balance exceeds \$250,000 or July 1, 1993. On the basis of estimated revenue for FY92 and in the absence of claims data to reasonably estimate the amount of payments to project for the 1993 biennium, it is assumed that all revenue deposited in the account will be paid out in the same fiscal year.

State Auditor

- 1. 1.00 FTE Compliance Specialist Grade 12 will be added to both years of the biennium to review and settle the claims against the UMJSA. Employee benefits are calculated at 22%.
- 2. Current law is represented by the executive budget for the Insurance Program in the State Auditor's Office.

ROD SUNDSTED. BUDGET DIRECTOR Office of Budget and Program Planning

PRIMARY SPONSOR Fiscal Note for \$60459, as introduced

HB 45

Fiscal Note Request, <u>HB0459</u>, <u>as introduced</u> Form BD-15 Page 2

FISCAL IMPACT:

State Auditors Office-Insurance Program and Uninsured Motorist's Judgment Satisfaction Account

	FY 92			FY 93		
	<u>Current Law</u>	Proposed Law	Difference	Current Law	Proposed Law	Difference
<u>Expenditures:</u>						
FTE	30,00	31.00	1.00	30.00	31.00	1.00
Personal Services	854,693	879,443	24,750	853,719	879,769	26,050
Operating Costs	144,677	150,877	6,200	145,901	152,101	6,200
Benefits and Claims	0	<u> </u>	<u>806,000</u>	0	1,075,000	<u>1,075,000</u>
Total	999,370	1,836,320	836,950	999,620	2,106,870	1,107,250
<u>Funding:</u>						
General Fund (01)	999,370	1,030,320	30,950	999,620	1,031,870	32,250
Uninsured Motorist JSA (08)	0	806,000	<u>806,000</u>	Q	1,075,000	<u>1,075,000</u>
Total	999,370	1,836,320	836,950	999,620	2,106,870	1,107,250
<u>Revenues:</u>						
General Fund (01)	46,000	11,500	(34,500)	46,000	0	(46,000)
State Special (02)	154,000	38,500	(115,500)	154,000	0	(154,000)
Uninsured Motorist JSA (08)	0	806,000	806,000	0	1,075,000	<u>1,075,000</u>
Total	200,000	856,000	656,000	200,000	1,075,000	875,000
General Fund Impact			(65,450)			(78,250)

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EFFECT ON COUNTY OR OTHER LOCAL REVENUES OR EXPENDITURES:

50% of uninsured motorist's fines currently retained by counties, estimated to be about \$200,000 per year, would be forwarded to the state uninsured motorist's judgment satisfaction account. Approximately \$675,000 per year currently collected and retained by cities would also be forwarded to the same account. The effect would be to reduce county and city revenue by these amounts.