HOUSE BILL NO. 450

INTRODUCED BY HARPER, MERCER, MAZUREK, CRIPPEN, J. BROWN BY REQUEST OF THE COMMISSIONER OF POLITICAL PRACTICES

IN THE HOUSE

	IN THE HOUSE
JANUARY 30, 1991	INTRODUCED AND REFERRED TO COMMITTEE ON STATE ADMINISTRATION.
	FIRST READING.
FEBRUARY 11, 1991	COMMITTEE RECOMMEND BILL DO PASS AS AMENDED. REPORT ADOPTED.
FEBRUARY 12, 1991	PRINTING REPORT.
FEBRUARY 13, 1991	SECOND READING, DO PASS AS AMENDED.
FEBRUARY 14, 1991	ENGROSSING REPORT.
FEBRUARY 15, 1991	THIRD READING, PASSED. AYES, 95; NOES, 2.
	TRANSMITTED TO SENATE.
	IN THE SENATE
FEBRUARY 16, 1991	INTRODUCED AND REFERRED TO COMMITTEE ON STATE ADMINISTRATION.
	FIRST READING.
MARCH 6, 1991	COMMITTEE RECOMMEND BILL BE CONCURRED IN. REPORT ADOPTED.
MARCH 6, 1991 MARCH 8, 1991	
	CONCURRED IN. REPORT ADOPTED.
MARCH 8, 1991	CONCURRED IN. REPORT ADOPTED. SECOND READING, CONCURRED IN. THIRD READING, CONCURRED IN.

RECEIVED FROM SENATE.

SENT TO ENROLLING.

MARCH 11, 1991

REPORTED CORRECTLY ENROLLED.

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1	SCISE BILL NO. 450
2	INTRODUCED BY Jagar Marcon Maryul Cypan
3	BY REQUEST OF THE COMMISSIONER OF
4	POLITICAL PRACTICES
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6	A BILL FOR AN ACT ENTITLED: "AN ACT PROVIDING FOR THE
7	DISAPPROVAL OF AN APPLICATION TO LOBBY IF REPORTS HAVE NOT
8	BEEN FILED OR ARE INACCURATE; CLARIFYING THE CONTENTS OF THE
9	LOBBYING DOCKET; PROVIDING FOR THE ISSUANCE OF ORDERS OF
10	NONCOMPLIANCE; PROVIDING FOR THE ENFORCEMENT AND REVIEW OF
11	ORDERS OF NONCOMPLIANCE; REDUCING THE PERIOD OF TIME
12	LOBBYING RECORDS MUST BE KEPT; REDUCING THE TIME PERIOD FOR
13	BRINGING AN ACTION FOR A VIOLATION OF THE LOBBYING LAWS; AND
14	AMENDING SECTIONS 5-7-103, 5-7-201, 5-7-208, 5-7-212, AND
15	5-7-305, MCA."
16	
17	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
18	Section 1. Section 5-7-103, MCA, is amended to read:
19	"5-7-103. Licenses fees eligibility. (1) Any
20	adult of good moral character who is a citizen of the United
21	States and who is otherwise qualified under this chapter may
22	be licensed as a lobbyist. The commissioner shall provide a
23	license application form. The application form may be
24	obtained in the office of the commissioner and filed
25	therein. Upon approval of the application and receipt of the

license fee of \$10 by the commissioner, a license shall be
issued which entitles the licensee to practice lobbying on
behalf of one or more enumerated principals. Each license
shall expire on December 31 of each even-numbered year or
may be terminated at the request of the lobbyist.
(2) (a) No Except as provided in subsection (2)(b), an
application may $\underline{\mathtt{not}}$ be disapproved without affording the
applicant a hearing. The hearing shall must be held and the
decision entered within 10 days of the date of the filing of
the application.
(b) An application may not be approved if a principal
has failed to file reports required under 5-7-208.
(3) The fines and license fees collected under this
chapter shall be deposited in the state treasury."
Section 2. Section 5-7-201, MCA, is amended to read:
"5-7-201. Docket contents. The commissioner shall
make available to the public the information required by
this chapter, including but not limited to the name and
business address of each lobbyist, the name and business
address of his principal, and the subject or subjects to
which the employment relates or a statement that the
employment relates to all matters in which the principal has
an interest. The docket entry for each principal shall must

also indicate the date of receipt of the principal's

required lobbying reports of-payments-to-influence--official

- 1 action-by-a-public-official as required by 5-7-208."
- 2 NEW SECTION. Section 3. Inspection of applications and
- 3 reports -- issuance of orders of noncompliance. (1) Each
- application and report filed with the commissioner must be
- 5 inspected within 10 days after it is filed. If a person has
- 6 not satisfied the provisions of this chapter, th
- 7 commissioner shall immediately notify the person of the
- 8 noncompliance. An order of noncompliance may be issued when:
- 9 (a) it is determined that an application or report
- 10 filed with the commissioner does not conform to the
- 11 requirements of this chapter; or
- 12 (b) a person has failed to file an application or
- 13 report required by law.

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- 14 (2) The person shall submit the necessary information
- 15 within 5 days after receiving the notice of noncompliance.
- arenam a daily drawn reconstruction and another are
- 17 days, the commissioner may initiate a civil or criminal

Upon failure to submit the required information within 5

- 18 action pursuant to the procedures contained in 5-7-305.
- 19 NEW SECTION. Section 4. Judicial review of
- 20 noncompliance orders. A person who receives an order of
- 21 noncompliance may seek judicial review of the order in the
- 22 district court of the county in which the person resides or
- 23 has headquarters in the state. If the person resides or has
- 24 headquarters outside the state, judicial review may be
- 25 sought in the district court for the first judicial district

- in Lewis and Clark County, All petitions for judicial review
- 2 under this section must be expeditiously reviewed by the
- 3 district court.
- Section 5. Section 5-7-208, MCA, is amended to read:
- 5 "5-7-208. Principals to file accountings reports. (1) A
- 6 principal subject to this chapter shall file with the
- 7 commissioner an-accounting a report of payments made for the
- 8 purpose of lobbying.
- 9 (2) If such payments are made solely to influence
- 10 legislative action, such-accounting a report shall be made:
- 11 (a) before February 16th of any year the legislature is
- 12 in session and shall include all payments made in that
- 13 calendar year prior to February 1;
- 14 (b) before the 16th day of the calendar month following
- any calendar month in which the principal spent \$5,000 or
- 16 more and shall include all payments made during the prior
 - calendar month: and

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- 18 (c) within 60 days following adjournment of suc
- 19 session and shall include all payments made during such
- 20 session, except as has previously been reported.
- 21 (3) If such payments are made to influence any other
 - official action by a public official or made to influence
- 23 such other action and legislative action, such accounting a
- 24 report shall be made:
- 25 (a) before February 16th of the calabdar year following

LC 1530/01 LC 1530/01

- such payments and shall include all payments made during the
 prior calendar year; and
- 3 (b) before the 16th day of the calendar month following 4 any calendar month in which the principal spent \$5,000 or 5 more and shall include all payments made during the prior 6 calendar month.
- 7 (4) If no such payments are made during the reporting 8 periods provided in subsections (2)(a), (2)(c), and (3)(a) 9 above, the principal shall file a report stating such.
- 10 (5) Each accounting report filed under this section
 11 shall:
- 12 (a) list all payments for lobbying in each of the 13 following categories:
- 14 (i) printing;
- 15 (ii) advertising, including production costs;
- 16 (iii) postage;
- 17 (iv) travel expenses;
- 18 (v) salaries and fees, including allowances, rewards,
- 19 and contingency fees;
- 20 (vi) entertainment, including all foods and
- 21 refreshments;
- 22 (vii) telephone and telegraph; and
- 23 (viii) other office expenses;
- 24 (b) itemize, identifying the payee and the beneficiary:
- 25 (i) each separate payment conferring \$25 or more

- 1 benefit to any public official when the payment was made for
- 2 the purpose of lobbying; and
- 3 (ii) each separate payment conferring \$100 or more
- 4 benefit to more than one public official, regardless of
- 5 individual benefit when the payment was made for the purpose
- 6 of lobbying, except that in regard to a dinner or other
- 7 function to which all senators or all representatives have
- 8 been invited, the beneficiary may be listed as all members
- 9 of that group without listing separately each person who
- 10 attended;
- 11 (c) list each contribution and membership fee which
- 12 amounts to \$250 or more when aggregated over the period of 1
- 13 calendar year paid to the principal for the purpose of
- 14 lobbying, with the full address of each payer and the issue
- 15 area, if any, for which such payment was earmarked;
- 16 (d) list each official action which the principal or
- 17 his agents exerted a major effort to support, oppose, or
- 18 modify, together with a statement of the principal's
- 19 position for or against such action; and
- 20 (e) be kept by the commissioner for a period of 10
- 21 years."
- 22 Section 6. Section 5-7-212, MCA, is amended to read:
- 23 *5-7-212. Audit of final-accounting-statements lobbying
- 24 reports. (1) The commissioner shall-examine--and may audit
- 25 the accountings reports filed under 5-7-208 and shall

- investigate any irregularities and report any apparent violations of this chapter to the attorneys having authority to prosecute. The lobbyist is required to provide and the principal is required to obtain and keep for a period of 7 3 years from the date of filing all records supporting the accountings reports filed under 5-7-208.
 - (2) All such records shall be open to inspection on request of the commissioner or an attorney having authority to prosecute violations of this chapter. The commissioner and such attorneys are given the power to:
 - (a) subpoena and compel attendance;
 - (b) issue enforceable civil investigative demands;
 - (c) take evidence; and

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- (d) require the production of any books, correspondence, memoranda, bank account statements, or other records which are relevant or material for the purpose of conducting any investigation pursuant to the provisions of this chapter."
 - Section 7. Section 5-7-305, MCA, is amended to read:
- *5-7-305. Penalties and enforcement. (1) Any person violating the provisions of this chapter shall be deemed guilty of a misdemeanor and upon conviction thereof shall be punished by imprisonment in the county jail not more than 6 months or by a fine not exceeding \$200, or both.
- 25 (2) Any person who violates any of the provisions of

1 this chapter shall be subject to civil penalties of not less 2 than \$250 and not more than \$7,500 according to the 3 discretion of the district court, as court of original jurisdiction. A lobbyist who violates any of the provisions of this chapter shall have his license suspended or revoked 6 according to the discretion of the court. Any public 7 official holding elective office adjudged in violation of 8 the provisions of this act is additionally subject to recall 9 under Montana Recall Act, 2-16-601, et seq., and such 10 violation shall constitute an additional basis for recall to

those mentioned in 2-16-603(3).

- (3) The attorney general, commissioner, or the county attorney of the county in which the violation takes place may bring criminal or civil actions in the name of the state for any appropriate criminal of civil remedy.
- 16 (4) If a prosecution is undertaken by the commissioner 17 or any county attorney, all costs associated with the 18 prosecution shall be paid by the state of Montana.
 - (5) (a) Any individual who has notified the commissioner, the attorney general, and the appropriate county attorney in writing that there is reason to believe that some portion of this chapter is being violated may himself bring in the name of the state an action (hereinafter referred to as a citizen's action) authorized
- 25 under this chapter if:

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- 1 (i) the attorney general and the appropriate county
 2 attorney have failed to commence an action hereunder within
 3 40 days after such notice; and
- 4 (ii) said attorneys then fail to commence an action 5 within 10 days after a written notice delivered to them 6 advising them that a citizen's action will be brought if 7 they do not bring an action.
- 8 (b) Each notification shall toll the statute of
 9 limitations applicable until the expiration of the waiting
 10 period.

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- (c) If the individual who brings the citizen's action prevails, he shall be entitled to be reimbursed by the state of Montana for costs and attorney's fees incurred; provided that in the case of a citizen's action which is dismissed and which the court also finds was brought without reasonable cause, the court may order the individual commencing the action to pay all costs of trial and reasonable attorney's fees incurred by the defendant.
- (6) No civil action may be brought under this section more than $7 \ \underline{3}$ years after the occurrence of the facts which give rise to the action.
- (7) All civil penalties imposed pursuant to thissection shall be deposited in the state general fund.
- 24 (8) A hearing under this chapter shall be held by the 25 court unless the defendant-licensee demands a jury trial.

- The trial shall be held as soon as possible but at least 20
- 2 days after the filing of the charges and shall take
- 3 precedence over all other matters pending before the court.
- 4 (9) If the court finds for the plaintiff, judgment
- 5 shall be rendered revoking or suspending the license and the
- 6 clerk of court shall file a certified copy of the judgment
- 7 with the commissioner."
- 8 NEW SECTION. Section 8. Codification instruction.
- 9 [Sections 3 and 4] are intended to be codified as an
- 10 integral part of Title 5, chapter 7, and the provisions of
- II Title 5, chapter 7, apply to [sections 3 and 4].

-End-

STATE OF MONTANA - FISCAL NOTE

Form BD-15

In compliance with a written request, there is hereby submitted a Fiscal Note for <u>HB0450</u>, <u>as introduced</u>.

DESCRIPTION OF PROPOSED LEGISLATION:

The proposed legislation provides for the disapproval of an application to lobby if required reports have not been filed or are inaccurate; clarifies the contents of the lobbying docket; provides for the issuance of orders of noncompliance; provides for the enforcement and review of orders of noncompliance; and reduces the time periods for keeping lobbying records and for bringing an action for violation of lobbying laws.

ASSUMPTIONS:

- 1. A total of 25 orders of noncompliance will be issued by the Commissioner of Political Practices to employers of lobbyists during FY93 for failure to file lobbying disclosure reports.
- 2. No actions will be brought by the Commissioner in any court of law during the 1993 biennium.
- 3. Expenses associated with issuing orders of noncompliance, which would primarily be postage for certified mail, will be absorbed without an increase over the executive budget recommendation for the Commissioner of Political Practices for the 1993 biennium.

FISCAL IMPACT:

None.

EFFECT ON COUNTY OR OTHER LOCAL REVENUES OR EXPENDITURES:

None.

ROD SUNDSTED, BUDGET DIRECTOR DA

Office of Budget and Program Planning

HAL HARPER, PRIMARY SPONSOR

DATE

Fiscal Note for HB0450, as introduced

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the application.

APPROVED BY COMMITTEE ON STATE ADMINISTRATION

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3	CRIPPEN, J. BROWN
4	BY REQUEST OF THE COMMISSIONER OF
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8	DISAPPROVAL OF AN APPLICATION TO LOBBY IF REPORTS HAVE NOT
9	BEEN FILED OR ARE INACCURATE; CLARIFYING THE CONTENTS OF THE
10	LOBBYING DOCKET; PROVIDING FOR THE ISSUANCE OF ORDERS OF
11	NONCOMPLIANCE; PROVIDING FOR THE ENFORCEMENT AND-REVIEW-OF
12	ORDERSOFNONCOMPLIANCE; REDUCING THE PERIOD OF TIME
13	LOBBYING RECORDS MUST BE KEPT; REDUCING THE TIME PERIOD FOR
14	BRINGING AN ACTION FOR A VIOLATION OF THE LOBBYING LAWS; AND
15	AMENDING SECTIONS 5-7-103, 5-7-201, 5-7-208; 5-7-212, AND
16	5-7-305, MCA."
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18	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
19	Section 1. Section 5-7-103, MCA, is amended to read:
20	"5-7-103. Licenses fees eligibility. (1) Any
21	adult of good moral character who is a citizen of the United
22	States and who is otherwise qualified under this chapter may
23	be licensed as a lobbyist. The commissioner shall provide
24	license application form. The application form may be
25	obtained in the office of the commissioner and filed

1	therein. Upon approval of the application and receipt of the
2	license fee of \$10 by the commissioner, a license shall be
3	issued which entitles the licensee to practice lobbying on
4	behalf of one or more enumerated principals. Each license
5	shall expire on December 31 of each even-numbered year or
6	may be terminated at the request of the lobbyist.
7	(2) (a) No Except as provided in subsection (2)(b), an
8	application may not be disapproved without affording the
9	applicant a hearing. The hearing shall must be held and the
10	decision entered within 10 days of the date of the filing of

- (b) An application may not be approved if a principal has failed to file reports required under 5-7-208.
- 14 (3) The fines and license fees collected under this 15 chapter shall be deposited in the state treasury."
 - Section 2. Section 5-7-201, MCA, is amended to read:
 - "5-7-201. Docket -- contents. The commissioner shall make available to the public the information required by this chapter, including but not limited to the name and business address of each lobbyist, the name and business address of his principal, and the subject or subjects to which the employment relates or a statement that the employment relates to all matters in which the principal has an interest. The docket entry for each principal shall must also indicate the date of receipt of the principal's

required <u>lobbying</u> reports of-payments-to-influence--official action-by-a-public-official as required by 5-7-208."

NEW SECTION. Section 3. Inspection of applications and reports — issuance of orders of noncompliance. (1) Each application and report filed with the commissioner must be inspected within 10 days after it is filed. If a person has not satisfied the provisions of this chapter, the commissioner shall immediately notify the person of the noncompliance. An order of noncompliance may be issued when:

- (a) it is determined that an application or report filed with the commissioner does not conform to the requirements of this chapter; or
- (b) a person has failed to file an application or report required by law.
- (2) The person shall submit the necessary information within 5 days after receiving the notice of noncompliance. Upon failure to submit the required information within 5 days, the commissioner may initiate a civil or criminal action pursuant to the procedures contained in 5-7-305.

NEW-SECTION:--Section-4:--Judicial-----review------of
noncompliance--orders:--A--person--who--receives-an-order-of
noncompliance-may-seek-judicial-review-of-the-order--in--the
district--court-of-the-county-in-which-the-person-resides-or--has
headquarters--outside--the--state:--fi-the-person-resides-or--has

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sought-in-the-district-court-for-the-first-judicial-district
in-bewis-and-Glark-County:-All-petitions-for-judicial-review
under-this-section-must-be--expeditiously--reviewed--by--the
district-court:

Section-5---Section-5-7-2087-MCA7-is-amended-to-read:

"5-7-208---Principals-to-file-accountings reports--(1)-A

principal--subject--to--this--chapter--shall--file--with-the

commissioner-an-accounting a-report of-payments-made-for-the

purpose-of-lobbying-

tb)==before=the=16th=day=of=the=calendar=month=following
any=calendar=month=in=which=the=principal==spent==957000==or
more==and==shall==include=all=payments=made=during=the=prior
calendar=month==and

calendar-year-prior-to-February-1;

(c)--within--60--days--following--adjournment--of---such session--and--shall--include--all--payments-made-during-such session--except-as-has-previously-been-reported:

1	(a)before-Pebruary-16th-of-the-calendar-year-following
2	such-payments-and-shall-include-all-payments-made-during-the
3	prior-calendar-year;-and
4	<pre>tb)before-the-16th-day-of-the-calendar-month-following</pre>
5	anycalendarmonthin-which-the-principal-spent-\$57000-or
6	more-and-shall-include-all-payments-madeduringtheprior
7	calendar-month:
8	<pre>+4}Ifnosuch-payments-are-made-during-the-reporting</pre>
9	periods-provided-in-subsections-(2)(a);-(2)(c);and(3)(a)
10	above,-the-principal-shall-file-a-report-stating-such-
11	(5)Bachaccounting report filedunder-this-section
12	shall:
13	(a)list-all-paymentsforlobbyingineachofthe
14	following-categories:
15	(i)printing;
16	(ii)-advertising,-including-production-costs;
17	(iii)-postage;
18	<pre>fiv)-travel-expenses;</pre>
19	<pre>(v)salariesandfees₇-including-allowances₇-rewards₇</pre>
20	and-contingency-fees;
21	<pre>fvi)-entertainment;includingallfoodsand</pre>
22	refreshments $ au$
23	<pre>{vii}-telephone-and-telegraph;-and</pre>
24	<pre>tviii)-other-office-expenses;</pre>
25	<pre>fbtitemizeidentifying-the-payee-and-the-beneficiary:</pre>

1	(1)eachseparatepaymentconferring515of more
2	benefit-to-any-public-official-when-the-payment-was-made-for
3	the-purpose-of-lobbying;-and
4	(ii)-eachseparatepaymentconferring\$100ormore
5	benefit-to-more-thanonepublicofficialyregardlessof
6	individual-benefit-when-the-payment-was-made-for-the-purpose
7	oflobbying,exceptthatinregard-to-a-dinner-or-other
8	function-to-which-all-senators-or-allrepresentativeshave
9	beeninvited;the-beneficiary-may-be-listed-as-all-members
10	of-that-group-without-listingseparatelyeachpersonwho
11	attended;
12	(c)listeachcontributionandmembership-fee-which
13	emounts-to-\$250-or-more-when-aggregated-over-the-period-of-
14	calendar-year-paid-totheprincipalforthepurposeof
15	lobbying,with-the-full-address-of-each-payer-and-the-issue
16	area;-if-any;-for-which-such-payment-was-earmarked;
17	(d)list-each-official-action-whichtheprincipalor
18	hisagentsexertedamajor-effort-to-supporty-opposey-or
19	modify,togetherwithastatementoftheprincipal-:
20	position-for-or-against-such-action;-and
21	(e)bekeptbythecommissionerfor-a-period-of-1
22	years."
23	Section 4. Section 5-7-212, MCA, is amended to read:
24	"5-7-212. Audit of final-accounting-statements lobbyin

HB 450

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-6-

reports. (1) The commissioner shall-examine-and may audit

HB 450

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- the accountings reports filed under 5-7-208 and shall investigate any irregularities and report any apparent violations of this chapter to the attorneys having authority to prosecute. The lobbyist is required to provide and the principal is required to obtain and keep for a period of 7 3 years from the date of filing all records supporting the accountings reports filed under 5-7-208.
 - (2) All such records shall be open to inspection on request of the commissioner or an attorney having authority to prosecute violations of this chapter. The commissioner and such attorneys are given the power to:
 - (a) subpoena and compel attendance;
 - issue enforceable civil investigative demands;
- (c) take evidence; and 14

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- (d) require the production οf any books. correspondence, memoranda, bank account statements, or other records which are relevant or material for the purpose of conducting any investigation pursuant to the provisions of this chapter."
 - **Section 5.** Section 5-7-305, MCA, is amended to read:
- *5-7-305. Penalties and enforcement. (1) Any person violating the provisions of this chapter shall be deemed guilty of a misdemeanor and upon conviction thereof shall be punished by imprisonment in the county jail not more than 6 months or by a fine not exceeding \$200, or both.

-7-

- (2) Any person who violates any of the provisions of 1 this chapter shall be subject to civil penalties of not less than \$250 and not more than \$7,500 according to the discretion of the district court, as court of original jurisdiction. A lobbyist who violates any of the provisions of this chapter shall have his license suspended or revoked according to the discretion of the court. Any public official holding elective office adjudged in violation of 9 the provisions of this act is additionally subject to recall 10 under Montana Recall Act, 2-16-601, et seq., and such violation shall constitute an additional basis for recall to 11 those mentioned in 2-16-603(3). 12
 - (3) The attorney general, commissioner, or the county attorney of the county in which the violation takes place may bring criminal or civil actions in the name of the state for any appropriate criminal or civil remedy.
- (4) If a prosecution is undertaken by the commissioner 18 or any county attorney, all costs associated with the prosecution shall be paid by the state of Montana.
 - (5) (a) Any individual who has notified commissioner, the attorney general, and the appropriate county attorney in writing that there is reason to believe that some portion of this chapter is being violated may himself bring in the name of the state an action (hereinafter referred to as a citizen's action) authorized

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under this chapter if:

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- 2 (i) the attorney general and the appropriate county 3 attorney have failed to commence an action hereunder within 4 days after such notice; and
- 5 (ii) said attorneys then fail to commence an action 6 within 10 days after a written notice delivered to them 7 advising them that a citizen's action will be brought if 8 they do not bring an action.
- 9 (b) Each notification shall toll the statute of 10 limitations applicable until the expiration of the waiting 11 period.
 - (c) If the individual who brings the citizen's action prevails, he shall be entitled to be reimbursed by the state of Montana for costs and attorney's fees incurred; provided that in the case of a citizen's action which is dismissed and which the court also finds was brought without reasonable cause, the court may order the individual commencing the action to pay all costs of trial and reasonable attorney's fees incurred by the defendant.
- 20 (6) No civil action may be brought under this section 21 more than 7 3 years after the occurrence of the facts which 22 give rise to the action.
- 23 (7) All civil penalties imposed pursuant to this 24 section shall be deposited in the state general fund.
- 25 (8) A hearing under this chapter shall be held by the

l court unless the defendant-licensee demands a jury trial.

2 The trial shall be held as soon as possible but at least 20 3 days after the filing of the charges and shall take

precedence over all other matters pending before the court.

(9) If the court finds for the plaintiff, judgment shall be rendered revoking or suspending the license and the clerk of court shall file a certified copy of the judgment with the commissioner."

9 NEW SECTION. Section 6. Codification instruction.

10 [Sections SECTION 3 and-4] are IS intended to be codified as

11 an integral part of Title 5, chapter 7, and the provisions

of Title 5, chapter 7, apply to [sections SECTION 3 and-4].

-End-

-9- HB 450

-10- HB 450

52nd Legislature

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HB 0450/03

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HB 0450/03

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16	5-7-212, AND 5-7-305, MCA."
17	
18	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
19	Section 1. Section 5-7-103, MCA, is amended to read:
20	"5-7-103. Licenses fees eligibility. (1) Any
21	adult of good moral character who is a citizen of the United
22	States and who is otherwise qualified under this chapter may
23	be licensed as a lobbyist. The commissioner shall provide a
24	license application form. The application form may be
25	obtained in the office of the commissioner and filed

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- therein. Upon approval of the application and receipt of the 1 license fee of \$10 by the commissioner, a license shall be 3 issued which entitles the licensee to practice lobbying on behalf of one or more enumerated principals. Each license 5 shall expire on December 31 of each even-numbered year or may be terminated at the request of the lobbyist. 6 (2) (a) No Except as provided in subsection (2)(b), an 7 application may not be disapproved without affording the applicant a hearing. The hearing shall must be held and the 10 decision entered within 10 days of the date of the filing of 11 the application.
- 12 (b) An application may not be approved if a principal
 13 has failed to file reports required under 5-7-208.
- 14 (3) The fines and license fees collected under this 15 chapter shall be deposited in the state treasury."
- Section 2. Section 5-7-201, MCA, is amended to read:
 - "5-7-201. Docket -- contents. The commissioner shall make available to the public the information required by this chapter, including but not limited to the name and business address of each lobbyist, the name and business address of his principal, and the subject or subjects to which the employment relates or a statement that the employment relates to all matters in which the principal has
- 24 an interest. The docket entry for each principal shall must
 - also indicate the date of receipt of the principal's

THIRD READING

report shall-be-made:

required <u>lobbying</u> reports of	f-payments-to-influenceofficial
action-by-a-public-official	as required by 5-7-208."

NEW SECTION. Section 3. Inspection of applications and reports — issuance of orders of noncompliance. (1) Each application and report filed with the commissioner must be inspected within 10 days after it is filed. If a person has not satisfied the provisions of this chapter, the commissioner shall immediately notify the person of the noncompliance. An order of noncompliance may be issued when:

- (a) it is determined that an application or report filed with the commissioner does not conform to the requirements of this chapter; or
- (b) a person has failed to file an application or report required by law.
- (2) The person shall submit the necessary information within 5 days after receiving the notice of noncompliance. Upon failure to submit the required information within 5 days, the commissioner may initiate a civil or criminal action pursuant to the procedures contained in 5-7-305.

NEW-SECTION:--Section-4:--Judicial-----review------of
noncompliance--orders:--A--person--who--receives-an-order-of
noncompliance-may-seek-judicial-review-of-the-order--in--the
district--court-of-the-county-in-which-the-person-resides-or
has-headquarters-in-the-state:--If-the-person-resides-or--has
headquarters--outside--the--state;--judicial--review--may-be

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in-bewis-and-Clark-County:-All-petitions-for-judicial-review
under-this-section-must-beexpeditiouslyreviewedbythe
district-court-
Section-5Section-5-7-200;-MCA;-is-amended-to-read:
45-7-208Principals-to-file-accountings reports(1)-A
principalsubjecttothischaptershallfilewith-the
commissioner-an-accounting a-report of-payments-made-for-the
purpose-of-lobbying-
(2)If-suchpaymentsaremadesolelytoinfluence
legislative-action,-such-accounting a-report shall-be-made:
<pre>{a}before-February-16th-of-any-year-the-legislature-is</pre>
insessionandshallincludeallpayments-made-in-that
calendar-year-prior-to-Pebruary-1;
tb)before-the-16th-day-of-the-calendar-month-following
any-calendar-month-in-which-the-principalspent\$5,000or
moreandshallinclude-all-payments-made-during-the-prior
calendar-month;-and
(c)within60daysfollowingadjournmentofsuch
sessionandshallincludeallpayments-made-during-such

(3)--If-such-payments-are-made-to--influence--any--other

official--action--by--a-public-official-or-made-to-influence

such-other-action-and-legislative-action;-such-accounting a

session;-except-as-has-previously-been-reported;

1	(a)before-February-16th-of-the-calendar-year-following
2	such-payments-and-shall-include-all-payments-made-during-the
3	prior-calendar-year;-and
4	<pre>tb)before-the-16th-day-of-the-calendar-month-following</pre>
5	anycalendarmonthin-which-the-principal-spent-\$5,000-or
6	more-and-shall-include-all-payments-madeduringtheprior
7	calendar-month-
8	(4)Ifnosuch-payments-are-made-during-the-reporting
9	periods-provided-in-subsections-(2)(a),-(2)(c),and(3)(a)
10	above;-the-principal-shall-file-a-report-stating-such-
L1	(5)Eachaccounting report filedunder-this-section
12	shall:
13	<pre>ta}list-all-paymentsforlobbyingineachofthe</pre>
14	following-categories:
15	(i)printing;
16	(ii)-advertising,-including-production-costs;
17	(iii)-postage;
18	<pre>tiv}-travel-expenses;</pre>
19	(v)salariesandfees,-including-allowances,-rewards,
20	and-contingency-fees7
21	(vi)-entertainment,includingallfoodsand
22	refreshments;
23	<pre>{vii}-telephone-and-telegraph;-and</pre>
24	(Viii)-other-office-expenses;
25	<pre>tb}itemizeidentifying-the-payee-and-the-beneficiary-</pre>

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1	(i)eachseparatepaymentconferring\$25ormor
2	benefit-to-any-public-official-when-the-payment-was-made-fo
3	the-purpose-of-lobbying;-and
4	<pre>fii)-eachseparatepaymentconferring\$100ormor</pre>
5	benefit-to-more-thanonepublicofficial,regardlesso
6	individual-benefit-when-the-payment-was-made-for-the-purpos
7	oflobbying;exceptthatinregard-to-a-dinner-or-othe
8	function-to-which-all-senators-or-allrepresentativeshav
9	beeninvited;the-beneficiary-may-be-listed-as-all-member
10	of-that-group-without-listingseparatelyeachpersonwh
11	attended;
12	<pre>fc}listeachcontributionandmembership-fee-whic</pre>
13	amounts-to-\$250-or-more-when-aggregated-over-the-period-of-
14	calendar-year-paid-totheprincipalforthepurposec
15	lobbying,with-the-full-address-of-each-payer-and-the-issu
16	areay-if-anyy-for-which-such-payment-was-earmarkedy
17	(d)list-each-official-action-whichtheprincipalc
18	hisagentsexertedamajor-effort-to-supporty-oppose;
19	modify,togetherwithastatementoftheprincipal
20	position-for-or-against-such-action;-and
21	te}bekeptbythecommissionerfor-a-period-of-
22	years."
23	SECTION 4. SECTION 5-7-208, MCA, IS AMENDED TO READ:
24	"5-7-208. Principals to file accountings report. (1)

25 principal subject to this chapter shall file with the

commissioner an-accounting a report of payments made for the purpose of lobbying.

(2) If such payments are made solely to influence legislative action, such-accounting a report shall be made:

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- (a) before February 16th of any year the legislature is in session and shall include all payments made in that calendar year prior to February 1;
- (b) before the 16th day of the calendar month following any calendar month in which the principal spent \$5,000 or more and shall include all payments made during the prior calendar month; and
- (c) within 60 days following adjournment of such session and shall include all payments made during such session, except as has previously been reported.
 - (3) If such payments are made to influence any other official action by a public official or made to influence such other action and legislative action, such-accounting \underline{a} report shall be made:
 - (a) before February 16th of the calendar year following such payments and shall include all payments made during the prior calendar year; and
 - (b) before the 16th day of the calendar month following any calendar month in which the principal spent \$5,000 or more and shall include all payments made during the prior calendar month.

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- 1 (4) If no such payments are made during the reporting
 2 periods provided in subsections (2)(a), (2)(c), and (3)(a)
 3 above, the principal shall file a report stating such.
- 4 (5) Each accounting report filed under this section
 5 shall:
- 6 (a) list all payments for lobbying in each of the 7 following categories:
- 8 (i) printing;
- 9 (ii) advertising, including production costs;
- 10 (iii) postage;

refreshments;

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- 11 (iv) travel expenses;
- (v) salaries and fees, including allowances, rewards,and contingency fees;
- 14 (vi) entertainment, including all foods and
- (vii) telephone and telegraph; and
- 17 (viii) other office expenses;
 - (b) itemize, identifying the payee and the beneficiary:
- 19 (i) each separate payment conferring \$25 or more
- 20 benefit to any public official when the payment was made for
- 21 the purpose of lobbying; and
- 22 (ii) each separate payment conferring \$100 or more
 - benefit to more than one public official, regardless of

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- 24 individual benefit when the payment was made for the purpose
- 25 of lobbying, except that in regard to a dinner or other

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function to which all senators or all representatives have been invited, the beneficiary may be listed as all members of that group without listing separately each person who attended;

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- (c) list each contribution and membership fee which amounts to \$250 or more when aggregated over the period of 1 calendar year paid to the principal for the purpose of lobbying, with the full address of each payer and the issue area, if any, for which such payment was earmarked;
- (d) list each official action which the principal or his agents exerted a major effort to support, oppose, or modify, together with a statement of the principal's position for or against such action; and
- 14 (e) be kept by the commissioner for a period of 10
 15 years."
 - Section 5. Section 5-7-212, MCA, is amended to read:
 - reports. (1) The commissioner shall-examine--and may audit the accountings reports filed under 5-7-208 and shall investigate any irregularities and report any apparent violations of this chapter to the attorneys having authority to prosecute. The lobbyist is required to provide and the principal is required to obtain and keep for a period of 7 3 years from the date of filing all records supporting the accountings reports filed under 5-7-208.

1 (2) All such records shall be open to inspection on 2 request of the commissioner or an attorney having authority 3 to prosecute violations of this chapter. The commissioner 4 and such attorneys are given the power to:

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- (a) subpoena and compel attendance;
 - (b) issue enforceable civil investigative demands;
 - (c) take evidence; and
- 8 (d) require the production of any books,
 9 correspondence, memoranda, bank account statements, or other
 10 records which are relevant or material for the purpose of
 11 conducting any investigation pursuant to the provisions of
 12 this chapter."
- Section 6. Section 5-7-305, MCA, is amended to read:
 - *5-7-305. Penalties and enforcement. (1) Any person violating the provisions of this chapter shall be deemed guilty of a misdemeanor and upon conviction thereof shall be punished by imprisonment in the county jail not more than 6 months or by a fine not exceeding \$200, or both.
- 19 (2) Any person who violates any of the provisions of
 20 this chapter shall be subject to civil penalties of not less
 21 than \$250 and not more than \$7,500 according to the
 22 discretion of the district court, as court of original
 23 jurisdiction. A lobbyist who violates any of the provisions
 24 of this chapter shall have his license suspended or revoked
 25 according to the discretion of the court. Any public

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official holding elective office adjudged in violation of the provisions of this act is additionally subject to recall under Montana Recall Act, 2-16-601, et seq., and such violation shall constitute an additional basis for recall to those mentioned in 2-16-603(3).

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- (3) The attorney general, commissioner, or the county attorney of the county in which the violation takes place may bring criminal or civil actions in the name of the state for any appropriate criminal or civil remedy.
- (4) If a prosecution is undertaken by the commissioner or any county attorney, all costs associated with the prosecution shall be paid by the state of Montana.
- (5) (a) Any individual who has notified the commissioner, the attorney general, and the appropriate county attorney in writing that there is reason to believe that some portion of this chapter is being violated may himself bring in the name of the state an action (hereinafter referred to as a citizen's action) authorized under this chapter if:
- (i) the attorney general and the appropriate county attorney have failed to commence an action hereunder within 40 days after such notice; and
- (ii) said attorneys then fail to commence an action within 10 days after a written notice delivered to them advising them that a citizen's action will be brought if

- 1 they do not bring an action.
- 2 (b) Each notification shall toll the statute of 3 limitations applicable until the expiration of the waiting 4 period.
 - (c) If the individual who brings the citizen's action prevails, he shall be entitled to be reimbursed by the state of Montana for costs and attorney's fees incurred; provided that in the case of a citizen's action which is dismissed and which the court also finds was brought without reasonable cause, the court may order the individual commencing the action to pay all costs of trial and reasonable attorney's fees incurred by the defendant.
 - (6) No civil action may be brought under this section more than 7 3 years after the occurrence of the facts which give rise to the action.
 - (7) All civil penalties imposed pursuant to this section shall be deposited in the state general fund.
- 18 (8) A hearing under this chapter shall be held by the
 19 court unless the defendant-licensee demands a jury trial.
 20 The trial shall be held as soon as possible but at least 20
 21 days after the filing of the charges and shall take
 22 precedence over all other matters pending before the court.
- 23 (9) If the court finds for the plaintiff, judgment 24 shall be rendered revoking or suspending the license and the 25 clerk of court shall file a certified copy of the judgment

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with the commissioner."

NEW SECTION. Section 7. Codification instruction.

[Sections SECTION 3 and-4] are IS intended to be codified as an integral part of Title 5, chapter 7, and the provisions of Title 5, chapter 7, apply to [sections SECTION 3 and-4].

-End-