HOUSE BILL NO. 383

INTRODUCED BY RANEY, REA, BRADLEY

IN THE HOUSE

	IN THE HOUSE
JANUARY 24, 1991	INTRODUCED AND REFERRED TO COMMITTEE ON NATURAL RESOURCES.
JANUARY 25, 1991	FIRST READING.
FEBRUARY 7, 1991	COMMITTEE RECOMMEND BILL DO PASS. REPORT ADOPTED.
FEBRUARY 8, 1991	PRINTING REPORT.
FEBRUARY 9, 1991	SECOND READING, DO PASS.
FEBRUARY 11, 1991	ENGROSSING REPORT.
FEBRUARY 12, 1991	THIRD READING, PASSED. AYES, 75; NOES, 22.
	TRANSMITTED TO SENATE.
	IN THE SENATE
FEBRUARY 13, 1991	INTRODUCED AND REFERRED TO COMMITTEE ON NATURAL RESOURCES.
	FIRST READING.
MARCH 23, 1991	COMMITTEE RECOMMEND BILL BE CONCURRED IN. REPORT ADOPTED.
MARCH 27, 1991	SECOND READING, CONCURRED IN.
MARCH 28, 1991	THIRD READING, CONCURRED IN. AYES, 38; NOES, 10.
	RETURNED TO HOUSE.
	IN THE HOUSE
APRIL 1, 1991	RECEIVED FROM SENATE.
	SENT TO ENROLLING.

REPORTED CORRECTLY ENROLLED.

1		Jauski SK	BILL NO.	383
2	INTRODUCED BY	Karey	Clea	Bradley
3		' d		,

A BILL FOR AN ACT ENTITLED: "AN ACT TO ALLOW THE DEPARTMENT OF HEALTH AND ENVIRONMENTAL SCIENCES TO REGULATE INDUSTRIAL FURNACES AND INDUSTRIAL BOILERS THAT BURN HAZARDOUS WASTES IF THERE ARE NO FEDERAL REGULATIONS OR TO REGULATE THEM MORE STRINGENTLY THAN FEDERAL REGULATIONS; AMENDING SECTION 75-10-405, MCA; AND PROVIDING AN IMMEDIATE EFFECTIVE DATE."

9 10 11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

5

7

8

STATEMENT OF INTENT

A statement of intent is required for this bill because it expands and clarifies rulemaking authority delegated to the department of health and environmental sciences. It is the intent of the legislature to provide the authority for the adoption of administrative rules for the operation and performance of industrial boilers and industrial furnaces that burn hazardous wastes. The department currently has two applications for interim status permits for such fuel-burning activities at cement plants operating in the state.

The United States environmental protection agency (EPA) was scheduled to have published performance regulations by the end of 1990 for industrial furnaces and industrial boilers, including cement kilns, but it has not published

these regulations. The EPA has the authority and has been

2 requested to approve two cement kilns that would burn

3 hazardous wastes before the EPA regulations are in effect.

4 It is the intent of the legislature to ensure that adequate

5 state regulations are in place before any hazardous wastes

6 are burned.

7 It is the additional intent of the legislature to allow 8 the state regulations to be more restrictive than the 9 federal regulations if needed to adequately protect the

10 citizens and environment of Montana.

11

12 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

Section 1. Section 75-10-405, MCA, is amended to read:

14 "75-10-405. Administrative rules. (1) The department

may adopt, amend, or repeal rules governing hazardous waste,

16 including but not limited to the following:

17 (a) identification and classification of those

18 hazardous wastes subject to regulation and those that are

19 not;

25

20 (b) requirements for the proper treatment, storage,

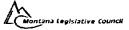
21 transportation, and disposal of hazardous waste;

22 (c) requirements for siting, design, operation,

23 maintenance, monitoring, inspection, closure, postclosure,

24 and reclamation of hazardous waste management facilities;

(d) requirements for the issuance, denial, renewal,



LC 0740/01

modification, and revocation of permits for hazardous waste management facilities;

2

3

5

6

7

В

9

18

19

20

- (e) requirements for corrective action within and outside of facility boundaries and for financial assurance of that corrective action:
- (f) requirements for manifests and the manifest system for tracking hazardous waste and for reporting and recordkeeping by generators, transporters, and owners and operators of hazardous waste management facilities;
- (g) requirements for training of facility personnel and for financial assurance of facility owners and operators and for liability of quarantors providing financial assurance;
- (h) requirements for registration of generators and transporters;
- (i) a schedule of fees for hazardous waste management facility permits and registration of hazardous waste generators;
 - (j) a schedule of fees to defray a portion of the costs of establishing, operating, and maintaining any state hazardous waste management facility authorized by 75-10-412;
- 21 (k) requirements for availability to the public of 22 information obtained by the department regarding facilities 23 and sites used for the treatment, storage, and disposal of 24 hazardous wastes; and
- 25 (1) other rules which are necessary to obtain and

-3-

- maintain authorization under the federal program.
- 2 (2) The department may not adopt rules under this part
 3 that are more restrictive than those promulgated by the
 4 federal government under the Resource Conservation and
 5 Recovery Act of 1976, as amended, except that the
- 7 (a) may require the registration of transporters not 8 otherwise required to register with the state of Montana 9 pursuant to the federal Resource Conservation and Recovery 10 Act of 1976, as amended:
- 11 (b) may require generators and facilities to report on 12 an annual rather than on a biennial basis;
- 13 (c) may adopt requirements for the prevention and 14 correction of leakage from underground storage tanks, 15 including:
- 16 (i) reporting by owners and operators;
- 17 (ii) financial responsibility;

department:

- 18 (iii) release detection, prevention, and corrective
 19 action;
- 20 (iv) standards for design, construction, installation,
 21 and closure;
- (v) development of a schedule of fees, not to exceed

 \$50 for a tank over 1,100 gallons and not to exceed \$20 for

 a tank 1,100 gallons or less, per tank, for tank
- 25 notification and permits to defray state and local costs of

1	implementing an underground storage tank program; and
2	(vi) delegation of authority and funds to local agents
3	for inspections and implementation. The delegation of
4	authority to local agents must complement and may not
5	duplicate existing authority for implementation of rules
6	adopted by the state fire marshal that relate to underground
7	storage tanks.
8	(d) may adopt regulatory requirements for hazardous
9	waste transfer facilities; and
10	(e) shall require the owner or manager of any proposed
11	commercial facility for the storage, collection, or transfer
12	of hazardous waste to conduct a public hearing, as provided
13	for in 75-10-441+; and
14	(f) may adopt rules and performance standards for
15	industrial furnaces and boilers that burn hazardous wastes.
16	The rules and performance standards:
17	(i) may be adopted if there are no federal regulations;
18	<u>or</u>
19	(ii) may be more restrictive than federal regulations."
20	NEW SECTION. Section 2. Effective date. [This act] is
21	effective on passage and approval.

-End-

STATE OF MONTANA - FISCAL NOTE

Form BD-15

In compliance with a written request, there is hereby submitted a Fiscal Note for HB0383, as introduced.

DESCRIPTION OF PROPOSED LEGISLATION:

A bill to allow the Department of Health and Environmental Sciences to regulate industrial furnaces and industrial boilers that burn hazardous wastes if there are no federal regulations or to regulate them more stringently than federal regulations.

ASSUMPTIONS:

- 1. Rules adopted by DHES under authority of this bill would be essentially equivalent to EPA rules.
- 2. Implementation of rules could be accomplished with the staff resources as proposed in the executive budget.

FISCAL IMPACT:

None

ROD SUNDSTED, BUDGET DIRECTOR

Office of Budget and Program Planning

BOB RANEY, PRIMARY SPONSOR

Fiscal Note for HB0383, as introduced.

B 383

APPROVED BY COMM. ON NATURAL RESOURCES

INTRODUCED BY

Parey Pea Bradle

A BILL FOR AN ACT ENTITLED: "AN ACT TO ALLOW THE DEPARTMENT
OF HEALTH AND ENVIRONMENTAL SCIENCES TO REGULATE INDUSTRIAL
FURNACES AND INDUSTRIAL BOILERS THAT BURN HAZARDOUS WASTES
IF THERE ARE NO FEDERAL REGULATIONS OR TO REGULATE THEM MORE
STRINGENTLY THAN FEDERAL REGULATIONS; AMENDING SECTION
75-10-405, MCA; AND PROVIDING AN IMMEDIATE EFFECTIVE DATE."

10 11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

1

2

3

STATEMENT OF INTENT

A statement of intent is required for this bill because it expands and clarifies rulemaking authority delegated to the department of health and environmental sciences. It is the intent of the legislature to provide the authority for the adoption of administrative rules for the operation and performance of industrial boilers and industrial furnaces that burn hazardous wastes. The department currently has two applications for interim status permits for such fuel-burning activities at cement plants operating in the state.

The United States environmental protection agency (EPA) was scheduled to have published performance regulations by the end of 1990 for industrial furnaces and industrial boilers, including cement kilns, but it has not published



- these regulations. The EPA has the authority and has been
- 2 requested to approve two cement kilns that would burn
- 3 hazardous wastes before the EPA regulations are in effect.
- 4 It is the intent of the legislature to ensure that adequate
- 5 state regulations are in place before any hazardous wastes
- 6 are burned.
- 7 It is the additional intent of the legislature to allow
- 8 the state regulations to be more restrictive than the
- 9 federal regulations if needed to adequately protect the
- 10 citizens and environment of Montana.

11

- 12 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
- 13 Section 1. Section 75-10-405, MCA, is amended to read:
- 14 "75-10-405. Administrative rules. (1) The department
- 15 may adopt, amend, or repeal rules governing hazardous waste,
- 16 including but not limited to the following:
- 17 (a) identification and classification of those
- 18 hazardous wastes subject to regulation and those that are
- 19 not;

25

- 20 (b) requirements for the proper treatment, storage,
- 21 transportation, and disposal of hazardous waste;
- 22 (c) requirements for siting, design, operation,
- 23 maintenance, monitoring, inspection, closure, postclosure,
- 24 and reclamation of hazardous waste management facilities;
 - (d) requirements for the issuance, denial, renewal,

SECOND READING

1

3

modification, and revocation of permits for hazardous waste 1 2 management facilities;

3

4

5

б

7

8

9

10

11

12

15

16

17

18

19

20

21

22

23

24

- (e) requirements for corrective action within and outside of facility boundaries and for financial assurance of that corrective action;
 - (f) requirements for manifests and the manifest system for tracking hazardous waste and for reporting and recordkeeping by generators, transporters, and owners and operators of hazardous waste management facilities;
- (g) requirements for training of facility personnel and for financial assurance of facility owners and operators and for liability of quarantors providing financial assurance;
- 13 (h) requirements for registration of generators and 14 transporters;
 - (i) a schedule of fees for hazardous waste management facility permits and registration of hazardous waste generators:
 - (j) a schedule of fees to defray a portion of the costs of establishing, operating, and maintaining any state hazardous waste management facility authorized by 75-10-412;
 - (k) requirements for availability to the public of information obtained by the department regarding facilities and sites used for the treatment, storage, and disposal of hazardous wastes; and
- (1) other rules which are necessary to obtain and 25

- maintain authorization under the federal program.
- 2 (2) The department may not adopt rules under this part that are more restrictive than those promulgated by the federal government under the Resource Conservation and except that the 5 Recovery Act of 1976, as amended, 6 department:
- (a) may require the registration of transporters not 7 otherwise required to register with the state of Montana 8 pursuant to the federal Resource Conservation and Recovery 9 10 Act of 1976, as amended;
- (b) may require generators and facilities to report on 11 12 an annual rather than on a biennial basis;
- 13 (c) may adopt requirements for the prevention and correction of leakage from underground storage tanks, 14 including: 15
- 16 (i) reporting by owners and operators;
- 17 (ii) financial responsibility;
- 18 (iii) release detection, prevention, and corrective action: 19
- 20 (iv) standards for design, construction, installation, and closure; 21
- 22 (v) development of a schedule of fees, not to exceed 23 \$50 for a tank over 1,100 gallons and not to exceed \$20 for
- 24 a tank 1,100 gallons or less, per tank,
- notification and permits to defray state and local costs of 25

-	implementing an underground scorage can't program, and
2	(vi) delegation of authority and funds to local agents
3	for inspections and implementation. The delegation of
4	authority to local agents must complement and may not
5	duplicate existing authority for implementation of rules
6	adopted by the state fire marshal that relate to underground
7	storage tanks.
8	(d) may adopt regulatory requirements for hazardous
9	waste transfer facilities; and
10	(e) shall require the owner or manager of any proposed
11	commercial facility for the storage, collection, or transfer
12	of hazardous waste to conduct a public hearing, as provided
13	for in 75-10-441+; and
14	(f) may adopt rules and performance standards for
15	industrial furnaces and boilers that burn hazardous wastes.
16	The rules and performance standards:
17	(i) may be adopted if there are no federal regulations;
18	<u>or</u>
19	(ii) may be more restrictive than federal regulations."

-End-

effective on passage and approval.

20

21

NEW SECTION. Section 2. Effective date. [This act] is

1 Augstbill No. 383
2 INTRODUCED BY Pag Bradley
3

A BILL FOR AN ACT ENTITLED: "AN ACT TO ALLOW THE DEPARTMENT OF HEALTH AND ENVIRONMENTAL SCIENCES TO REGULATE INDUSTRIAL FURNACES AND INDUSTRIAL BOILERS THAT BURN HAZARDOUS WASTES IF THERE ARE NO FEDERAL REGULATIONS OR TO REGULATE THEM MORE STRINGENTLY THAN FEDERAL REGULATIONS; AMENDING SECTION 75-10-405, MCA; AND PROVIDING AN IMMEDIATE EFFECTIVE DATE."

10 11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

4

5

6

7

8

9

STATEMENT OF INTENT

A statement of intent is required for this bill because it expands and clarifies rulemaking authority delegated to the department of health and environmental sciences. It is the intent of the legislature to provide the authority for the adoption of administrative rules for the operation and performance of industrial boilers and industrial furnaces that burn hazardous wastes. The department currently has two applications for interim status permits for such fuel-burning activities at cement plants operating in the state.

The United States environmental protection agency (EPA) was scheduled to have published performance regulations by the end of 1990 for industrial furnaces and industrial boilers, including cement kilms, but it has not published

1 these regulations. The EPA has the authority and has been

2 requested to approve two cement kilns that would burn

3 hazardous wastes before the EPA regulations are in effect.

4 It is the intent of the legislature to ensure that adequate

5 state regulations are in place before any hazardous wastes

6 are burned.

7 It is the additional intent of the legislature to allow

8 the state regulations to be more restrictive than the

9 federal regulations if needed to adequately protect the

10 citizens and environment of Montana.

11

12 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

13 Section 1. Section 75-10-405, MCA, is amended to read:

14 "75-10-405. Administrative rules. (1) The department

may adopt, amend, or repeal rules governing hazardous waste,

16 including but not limited to the following:

17 (a) identification and classification of those

18 hazardous wastes subject to regulation and those that are

19 not;

25

20 (b) requirements for the proper treatment, storage,

21 transportation, and disposal of hazardous waste;

(c) requirements for siting, design, operation,

23 maintenance, monitoring, inspection, closure, postclosure,

24 and reclamation of hazardous waste management facilities;

(d) requirements for the issuance, denial, renewal,

THIRD READING

LC 0740/01

modification,	and	revocation	of	permits	for	hazardous	waste
management fa	cili	ties;					

1

2

6

7

8

9

19

21

22

23

24

- (e) requirements for corrective action within and 3 4 outside of facility boundaries and for financial assurance 5 of that corrective action;
 - (f) requirements for manifests and the manifest system for tracking hazardous waste and for reporting and recordkeeping by generators, transporters, and owners and operators of hazardous waste management facilities;
- (q) requirements for training of facility personnel and 10 11 for financial assurance of facility owners and operators and for liability of quarantors providing financial assurance; 12
- 13 (h) requirements for registration of generators and 14 transporters;
- 15 (i) a schedule of fees for hazardous waste management 16 facility permits and registration of hazardous waste 17 generators:
- 18 (j) a schedule of fees to defray a portion of the costs establishing, operating, and maintaining any state 20 hazardous waste management facility authorized by 75-10-412;
 - (k) requirements for availability to the public of information obtained by the department regarding facilities and sites used for the treatment, storage, and disposal of hazardous wastes; and
- 25 (1) other rules which are necessary to obtain and

- maintain authorization under the federal program. 1
- (2) The department may not adopt rules under this part 2 that are more restrictive than those promulgated by the 3 federal government under the Resource Conservation and 4 the Recovery Act of 1976, as amended, except that
- (a) may require the registration of transporters not 7 R otherwise required to register with the state of Montana pursuant to the federal Resource Conservation and Recovery 9 Act of 1976, as amended; 10
- (b) may require generators and facilities to report on 11 12 an annual rather than on a biennial basis;
- (c) may adopt requirements for the prevention and 13 correction of leakage from underground storage tanks, 14 15 including:
- 16 (i) reporting by owners and operators;
- 17 (ii) financial responsibility;

department:

- 18 (iii) release detection, prevention, and corrective 19 action:
- 20 (iv) standards for design, construction, installation, 21 and closure:
- (v) development of a schedule of fees, not to exceed 22 23 \$50 for a tank over 1,100 gallons and not to exceed \$20 for 24 a tank 1,100 gallons or less, per tank, for tank
- 25 notification and permits to defray state and local costs of

- 1 implementing an underground storage tank program; and
- 2 (vi) delegation of authority and funds to local agents
- 3 for inspections and implementation. The delegation of
- 4 authority to local agents must complement and may not
- 5 duplicate existing authority for implementation of rules
- 6 adopted by the state fire marshal that relate to underground
- 7 storage tanks.
- 8 (d) may adopt regulatory requirements for hazardous
- 9 waste transfer facilities; and
- 10 (e) shall require the owner or manager of any proposed
- 11 commercial facility for the storage, collection, or transfer
- 12 of hazardous waste to conduct a public hearing, as provided
- 13 for in 75-10-441+; and
- 14 (f) may adopt rules and performance standards for
- 15 industrial furnaces and boilers that burn hazardous wastes.
- 16 The rules and performance standards:
- 17 (i) may be adopted if there are no federal regulations;
- 18 <u>or</u>
- 19 (ii) may be more restrictive than federal regulations."
- 20 NEW SECTION. Section 2. Effective date. [This act] is
- 21 effective on passage and approval.

-End-

25

2

10 11 12

13

18

19

25

_	INTRODUCED BY KANDLY KER, BRADELY
3	
4	A BILL FOR AN ACT ENTITLED: "AN ACT TO ALLOW THE DEPARTMENT
5	OF HEALTH AND ENVIRONMENTAL SCIENCES TO REGULATE INDUSTRIAL
6	FURNACES AND INDUSTRIAL BOILERS THAT BURN HAZARDOUS WASTES
7	IF THERE ARE NO FEDERAL REGULATIONS OR TO REGULATE THEM MORE
8	STRINGENTLY THAN FEDERAL REGULATIONS; AMENDING SECTION
9	75-10-405, MCA; AND PROVIDING AN IMMEDIATE EFFECTIVE DATE."
10	
11	STATEMENT OF INTENT
12	A statement of intent is required for this bill because
13	it expands and clarifies rulemaking authority delegated to
14	the department of health and environmental sciences. It is
15	the intent of the legislature to provide the authority for
16	the adoption of administrative rules for the operation and
17	performance of industrial boilers and industrial furnaces
18	that burn hazardous wastes. The department currently has two
19	applications for interim status permits for such
20	fuel-burning activities at cement plants operating in the
21	state.
22	The United States environmental protection agency (EPA)
23	was scheduled to have published performance regulations by
24	the end of 1990 for industrial furnaces and industrial

boilers, including cement kilns, but it has not published

HOUSE BILL NO. 383

these regulations. The LPA has the authority and has been
requested to approve two cement kilns that would burn
hazardous wastes before the EPA regulations are in effect
It is the intent of the legislature to ensure that adequate
state regulations are in place before any hazardous waste
are burned.
It is the additional intent of the legislature to allow
the state regulations to be more restrictive than the
federal regulations if needed to adequately protect th
citizens and environment of Montana.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

Section 1. Section 75-10-405, MCA, is amended to read:

*75-10-405. Administrative rules. (1) The department 14 may adopt, amend, or repeal rules governing hazardous waste, 15

16 including but not limited to the following:

- 17 (a) identification and classification those hazardous wastes subject to regulation and those that are not;
- (b) requirements for the proper treatment, storage, 20 21 transportation, and disposal of hazardous waste;
- 22 (c) requirements for siting, design, operation, 23 maintenance, monitoring, inspection, closure, postclosure, 24 and reclamation of hazardous waste management facilities;
 - (d) requirements for the issuance, denial, renewal,

- modification, and revocation of permits for hazardous waste management facilities;
 - (e) requirements for corrective action within and outside of facility boundaries and for financial assurance of that corrective action;
- (f) requirements for manifests and the manifest system for tracking hazardous waste and for reporting and recordkeeping by generators, transporters, and owners and operators of hazardous waste management facilities;
- 10 (g) requirements for training of facility personnel and 11 for financial assurance of facility owners and operators and 12 for liability of guarantors providing financial assurance;
 - (h) requirements for registration of generators and transporters:
- 15 (i) a schedule of fees for hazardous waste management 16 facility permits and registration of hazardous waste 17 generators;
 - (j) a schedule of fees to defray a portion of the costs of establishing, operating, and maintaining any state hazardous waste management facility authorized by 75-10-412;
 - (k) requirements for availability to the public of information obtained by the department regarding facilities and sites used for the treatment, storage, and disposal of hazardous wastes; and

-3-

25 (1) other rules which are necessary to obtain and

- 1 maintain authorization under the federal program.
- 2 (2) The department may not adopt rules under this part
 3 that are more restrictive than those promulgated by the
 4 federal government under the Resource Conservation and
 5 Recovery Act of 1976, as amended, except that the
 6 department:
- 7 (a) may require the registration of transporters not 8 otherwise required to register with the state of Montana 9 pursuant to the federal Resource Conservation and Recovery 10 Act of 1976, as amended:
- 11 (b) may require generators and facilities to report on 12 an annual rather than on a biennial basis;
- 13 (c) may adopt requirements for the prevention and 14 correction of leakage from underground storage tanks, 15 including:
- 16 (i) reporting by owners and operators;
- 17 (ii) financial responsibility;
- 18 (iii) release detection, prevention, and corrective
 19 action:
- (iv) standards for design, construction, installation,and closure;
- 22 (v) development of a schedule of fees, not to exceed
 23 \$50 for a tank over 1,100 gallons and not to exceed \$20 for
 24 a tank 1,100 gallons or less, per tank, for tank
 25 notification and permits to defray state and local costs of

1

2

3

5

6

7

8

9

13

14

18

19

20

21

22

23

24

implementing	an	under	pround	storage	≘ tank	program;	and

1

2

5

6

10

11

12

13

14 15

16

- (vi) delegation of authority and funds to local agents for inspections and implementation. The delegation of authority to local agents must complement and may not duplicate existing authority for implementation of rules adopted by the state fire marshal that relate to underground storage tanks.
- 8 (d) may adopt regulatory requirements for hazardous
 9 waste transfer facilities; and
 - (e) shall require the owner or manager of any proposed commercial facility for the storage, collection, or transfer of hazardous waste to conduct a public hearing, as provided for in 75-10-441; and
 - (f) may adopt rules and performance standards for industrial furnaces and boilers that burn hazardous wastes.

 The rules and performance standards:
- 17 (i) may be adopted if there are no federal regulations;
 18 or
- 19 (ii) may be more restrictive than federal regulations."
 20 NEW SECTION. Section 2. Effective date. [This act] is

21 effective on passage and approval.

-End-