HOUSE BILL 319

Introduced by Toole, et al.

1/21	Introduced
1/21	Referred to Judiciary
1/22	First Reading
1/22	Fiscal Note Requested
1/29	Fiscal Note Received
1/30	Fiscal Note Printed
2/08	Hearing
2/15	Committee ReportBill Passed as Amended
4/02	2nd Reading Do Pass as Amended
Failed	

BILL NO. 21 1 2 INTRODUCED BY 3 BY REQUEST OF THE LEINT INTERIM SUBCOMMITTEE 4 ON ADULT AND JUVENILE DETENTION 5 6 A BILL FOR AN ACT ENTITLED: "AN ACT ESTABLISHING A PROGRAM 7 TO PROVIDE STATE AID FOR LOCAL GOVERNMENT JAILS; AUTHORIZING 8 STATE GRANTS TO LOCAL GOVERNMENTS FOR THE PLANNING. 9 10 11

CONSTRUCTION, OR RENOVATION OF REGIONAL JAILS; REQUIRING STATE REIMBURSEMENTS FOR THE COST OF HOUSING CONVICTED FELONS IN LOCAL JAILS; ALLOWING THE USE OF LOCAL JAILS TO HOUSE PROBATION AND PAROLE VIOLATORS; FURTHER ALLOWING USE 12 13 OF LOCAL JAILS TO HOUSE STATE PRISON INMATES: CREATING A 14 STATE DEBT BY AUTHORIZING ISSUANCE OF GENERAL OBLIGATION 15 BONDS TO FINANCE STATE GRANTS FOR REGIONAL JAILS; IMPOSING 16 AN ADDITIONAL CHARGE ON EACH PERSON CONVICTED OF CERTAIN 17 OFFENSES FOR THE PURPOSE OF SERVICING BONDS SOLD TO FUND 18 STATE GRANTS FOR REGIONAL JAILS; PROVIDING A STATUTORY 19 APPROPRIATION; AMENDING SECTIONS 3-10-601, 7-32-2203, 20 46-18-201, AND 46-18-236, MCA; AND PROVIDING EFFECTIVE 21 DATES."

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STATEMENT OF INTENT

A statement of intent is required for this bill because [section 4] grants the department of institutions authority

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to define the costs of incarceration for persons convicted
 of a felony who are housed in local jails and to establish a
 per diem rate for reimbursements to local governments.

4 It is the intent of the legislature that, in defining 5 the costs of incarceration, the department of institutions 6 consider the actual expenses of local governments in housing 7 inmates in local jails, including:

8 (1) the cost of operating and maintaining the jail; and
9 (2) the cost of providing inmates with necessary food,
10 clothing, bedding, and other services, except for medical
11 care. Medical care must be paid as provided in 7-32-2222.

12 In addition, it is the intent of the legislature that, 13 in establishing a per diem rate for reimbursements to local 14 governments, the department of institutions adopt a rate 15 that is fair and agreed upon by the department and each unit 16 of local government. The rate must be based on the average 17 daily costs of incarceration in each local jail used to 18 house convicted felons.

Furthermore, it is expressly intended that no reimbursements by the department may exceed the amount appropriated by the legislature for that purpose. Finally, nothing in this bill is intended to limit the provisions of 7-32-2242 as they may apply to the department of institutions.

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1 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA: 2 NEW SECTION. Section 1. Definitions. As used in 3 [sections 1 through 4], the following definitions apply: 4 (1) "Jail" means any facility used for the confinement 5 of adults accused or convicted of criminal offenses. 6 (2) "Local government" means a county or a city-county 7 consolidated government. 8 (3) "Regional jail" means a jail established and 9 maintained by two or more local governments, as authorized 10 in 7-32-2201(1). 11 (4) "State prison inmate" means a person convicted of a 12 felony who is committed to a correctional institution within 13 the jurisdiction of the department of institutions, as provided in 46-18-201. 14 NEW SECTION. Section 2. State aid for local jails. (1) 15 There is a program to provide state aid for local government 16 17 jails. 18 (2) Under the program, the state: 19 (a) is authorized to provide state grants for the 20 planning, construction, or renovation of regional jails, as 21 provided in [section 3]; and 22 (b) shall provide state reimbursements for the cost of 23 housing convicted felons in local jails, as provided for in 24 [section 4].

1 application -- criteria. (1) The board of crime control may 2 award grants to local governments for the planning, 3 construction, or renovation of regional jails. Grants may 4 not exceed 25% of the total cost of planning, construction, 5 or renovation.

6 (2) Local governments participating in the 7 establishment of a regional jail may apply to the board of 8 crime control for a grant authorized under subsection (1). 9 The application must include a regional jail plan developed by participating local governments. The plan must include 10 alternatives to incarceration that local governments and the 11 12 courts should develop and implement to prevent iail 13 overcrowding and to reduce the need for jail space.

14 (3) Jails funded under this section must comply with
15 state jail standards adopted by the board of crime control
16 and authorized under [LC 70].

17 <u>NEW SECTION.</u> Section 4. State reimbursements for 18 housing state prisoners in local jails. (1) The department 19 of institutions shall reimburse local governments for the 20 costs of incarceration for persons convicted of a felony who 21 are housed in local jails and who:

22 (a) have violated the conditions of their probation or 23 parole; or

24 (b) are state prison inmates.

25 (2) The department shall define the costs of

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NEW SECTION. Section 3. Grants for regional jails --

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incarceration and establish a per diem rate for
 reimbursements to local governments. Reimbursements by the
 department may not exceed the amount appropriated by the
 legislature for that purpose during the fiscal year.

5 (3) In defining the costs of incarceration, the 6 department shall consider the actual expenses of local 7 governments in housing inmates in local jails, including:

8 (a) the cost of operating and maintaining the jail; and
9 (b) the cost of providing inmates with necessary food,
10 clothing, bedding, and other services, except for medical
11 care.

Section 5. Section 7-32-2203, MCA, is amended to read:
"7-32-2203. Who may be confined in a--detention--center
jail. Betention-centers-are <u>A jail may be</u> used as follows:
(1) for the detention of persons committed in order to

16 secure their attendance as witnesses in criminal cases;

17 (2) for the detention of persons charged with crime and 18 committed for trial;

19 (3) for the confinement of persons committed for
20 contempt or upon civil process or by other authority of law;
21 (4) for the confinement of persons sentenced to
22 imprisonment therein upon conviction of a crime;

23 (5) for the confinement of persons convicted of a
24 felony who have violated conditions of their probation or
25 parole;

(5)(6) for the confinement of persons-sentenced-to--the 1 state--prison state prison inmates, as agreed upon by the 2 3 state-and-the--administrator--in--charge--of--the--detention center department of institutions and units of local 4 5 government that have suitable jails." Section 6. Section 46-18-201, MCA, is amended to read: 6 "46-18-201. Sentences that may be imposed. (1) Whenever 7 a person has been found quilty of an offense upon a verdict 8 or a plea of guilty, the court may: 9 (a) defer imposition of sentence, excepting sentences 10 for driving under the influence of alcohol or drugs, for a 11 12 period, except as otherwise provided, not exceeding 1 year for any misdemeanor or for a period not exceeding 3 years 13 14 for any felony. The sentencing judge may impose upon the defendant any reasonable restrictions or conditions during 15 16 period of the deferred imposition. Reasonable the restrictions or conditions may include: 17 18 (i) jail base release; 19 (ii) jail time not exceeding 180 days; 20 (iii) conditions for probation; 21 (iv) restitution: 22 (v) payment of the costs of confinement;

23 (vi) payment of a fine as provided in 46-18-231;

24 (vii) payment of costs as provided in 46-18-232 and 25 46-18-233;

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(viii) payment of costs of court---appointed
 court-appointed counsel as provided in 46-8-113;

3 (ix) community service;

4 (x) any other reasonable conditions considered 5 necessary for rehabilitation or for the protection of 6 society; or

7 (xi) any combination of the above.

8 (b) suspend execution of sentence up to the maximum 9 sentence allowed for each particular offense. The sentencing 10 judge may impose on the defendant any reasonable 11 restrictions or conditions during the period of suspended 12 sentence. Reasonable restrictions or conditions may include 13 any of those listed in subsections (l)(a)(i) through 14 (l)(a)(xi).

15 (c) impose a fine as provided by law for the offense; 16 (d) require payment of costs as provided in 46-18-232 17 or payment of costs of court-appointed counsel as provided 18 in 46-8-113;

(e) commit the defendant to a correctional institution,
with or without a fine as provided by law for the offense,
subject to the provisions of subsection (10);

22 (f) impose any combination of subsections (1)(b) 23 through (1)(e).

24 (2) If any financial obligation is imposed as a25 condition under subsection (1)(a), sentence may be deferred

for a period not exceeding 2 years for any misdemeanor or
 for a period not exceeding 6 years for any felony,
 regardless of whether any other conditions are imposed.

4 (3) If any restrictions or conditions imposed under 5 subsection (1)(a) or (1)(b) are violated, the court shall 6 consider any elapsed time and either expressly allow part or 7 all of it as a credit against the sentence or reject all or 8 part as a credit and state its reasons in the order. Credit, 9 however, must be allowed for jail time already served.

10 (4) Except as provided in 46-18-222, the imposition or 11 execution of the first 2 years of a sentence of imprisonment 12 imposed under the following sections may not be deferred or 13 suspended: 45-5-103, 45-5-202(3) relating to aggravated 14 assault, 45-5-302(2), 45-5-303(2), 45-5-401(2), 45-5-503(2) 15 and (3), 45-9-101(2), (3), and (5)(d), 45-9-102(3), and 16 45-9-103(2).

17 (5) Except as provided in 46-18-222, the imposition or 18 execution of the first 10 years of a sentence of 19 imprisonment imposed under 45-5-102 may not be deferred or 20 suspended.

(6) Except as provided in 46-18-222, imposition of
sentence in a felony case may not be deferred in the case of
a defendant who has been convicted of a felony on a prior
occasion, whether or not the sentence was imposed,
imposition of the sentence was deferred, or execution of the

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in

NEW SECTION. Section 7. Definitions. 1 used As 2 [sections 7 through 15], unless the context requires 3 otherwise, the following definitions apply: (1) "Board" means the board of examiners provided for Α in 2-15-1007. 5 (2) "Bonds" means bonds, notes, or other obligations 6 7 issued by the board under the provisions of this part. NEW SECTION. Section 8. Authorization of bonds for 8 9 regional jails. (1) The board may issue and sell bonds in an 10 amount not exceeding \$10 million payable from revenue deposited in the jail bond account created in [section 15] 11 and from any other funds legally available or pledged for 12 13 the payment of bonds. 14 (2) Bonds issued by the board must bear interest at a 15 rate determined by the board and must mature at times, not 16 later than 20 years from the date of issue, subject to 17 redemption at earlier times and prices and under terms and 18 conditions determined by the board prior to the issuance of 19 the bonds. 20 (3) In all other respects, the board shall prescribe

the form and denomination of the bonds, determine the place 21 22 or places for the payment of principal and interest on the 23 bonds, and do whatever is lawful and necessary for their 24 issuance and payment.

25 (4) Bonds and any appurtemant interest coupons must be

sentence was suspended. 1

2 (7) If the victim was less than 16 years old, the imposition or execution of the first 30 days of a sentence 3 4 o£ imprisonment imposed under 45-5-502(3), 45-5-503, 45-5-504, 45-5-505, or 45-5-507 may not be deferred or 5 suspended. Section 46-18-222 does not apply to the first 30 6 days of such imprisonment. 7

8 (8) In imposing a sentence on a defendant convicted of 9 a sexual offense as defined in 46-23-502, the court may not 10 waive the registration requirement provided in 46-18-254, 11 46-18-255, and Title 46, chapter 23, part 5.

12 (9) A person convicted of a sexual offense, as defined 13 in 46-23-502, and sentenced to imprisonment in the state 14 prison shall enroll in the educational phase of the prison's 15 sexual offender program.

16 (10) Commitment of a person to a correctional 17 institution within the jurisdiction of the department of 18 institutions must be to the department, not to a particular 19 institution. The department shall assign each person 20 committed to its custody to an appropriate correctional 21 institution or correctional program. The department may 22 transfer an inmate from one institution to another in a 23 manner consistent with the sentence imposed by the court and in accordance with the treatment, training, and security 24 25 needs in each circumstance."

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established in 17-2-102.

1 signed by the members of the board, and the bonds must be 2 issued under the great seal of the state of Montana. The 3 bonds and coupons may be signed with facsimile signatures and issued under facsimile seal in the manner and subject to 4 the limitations prescribed by law. The state treasurer shall 5 keep a record of all bonds issued and sold under [sections 7 6 7 through 15].

(5) All proceeds from the issuance of the bonds may be 8 9 used only for the purposes of providing grants to local 10 governments for the planning, construction, or renovation of 11 regional jails, as provided in [section 3]. All proceeds 12 must be disbursed in a manner and at the times directed by the board of crime control. 13

NEW SECTION. Section 9. Presumption of validity of 14 15 bonds. After issuance by the board, all bonds are 16 conclusively presumed to be fully authorized by and issued 17 under the laws of the state, and any person or governmental 18 unit is estopped from questioning their proper 19 authorization, sale, issuance, or delivery by the board.

NEW SECTION. Section 10. Signatures of board members. 20 21 Bonds bearing the signature of members of the board on the date of the signing of the bonds are valid obligations, 22 23 notwithstanding that before the delivery of the bonds and payment for the bonds, any of the persons whose signatures 24 25 appear on the bonds have ceased to be members.

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1	NEW SECTION. Section 11. Negotiability of bonds. Bonds
2	issued by the board are negotiable instruments under the
3	Uniform Commercial Code, subject to the provisions for
4	registration of bonds.
5	NEW SECTION. Section 12. Tax exemption of bonds
6	other exemptions. (1) Bonds issued under [sections 7 through
7	15] and their transfer and income, including any profits
8	made on their sale, are free from taxation by the state or
9	any political subdivision or other instrumentality of the
10	state, except for inheritance, estate, and gift taxes.
11	(2) The board is not required to pay recording or
12	transfer fees or taxes on instruments recorded by it.
13	NEW SECTION. Section 13. Nonimpairment by the state.
14	In accordance with the constitutions of the United States
15	and the state of Montana, the state pledges that it will not
16	in any way impair the obligations of any agreement between
17	the board and the holders of bonds issued under {sections 7
18	through 15].
19	NEW SECTION. Section 14. Credit of state pledged. The
20	full faith and credit and taxing power of the state is
21	pledged for the payment of all bonds issued under [sections
22	7 through 15].
23	NEW SECTION. Section 15. Jail bond account. (1) There
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1 (2) All collections of revenue under 46-18-236(1)(b) 2 must be deposited in the account and are statutorily 3 appropriated as provided in 17-7-502(4) to the board to be 4 used to pay the principal and interest on bonds issued under 5 [sections 7 through 15] and to accumulate and maintain the 6 required reserves attributable to these bonds.

7 Section 16. Section 46-18-236, MCA, is amended to read: 8 *46-18-236. Imposition of charge charges upon 9 conviction or forfeiture -- administration. (1) Except as 10 provided in subsection (2), there must be imposed by all 11 courts of original jurisdiction on a defendant upon his 12 conviction for any conduct made criminal by state statute or 13 upon forfeiture of bond or bail, a--charge--that-is in 14 addition to other taxable court costs, fees, or fines, as 15 follows the following charges:

(a) \$10 for each misdemeanor charge; and

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17 (b) the greater of \$20 or 10% of the fine levied for 18 each felony charge; and

19 (b) \$10 for each felony and each misdemeanor, except
20 for nonmoving parking violations and not including
21 violations of the fuel conservation speed limit.

(2) If a convicting court determines under 46-18-231
and 46-18-232 that the defendant is not able to pay the fine
and costs or that he is unable to pay within a reasonable
time, the court must shall waive payment of the charge

1 <u>charges</u> imposed by this section.

2 (3) The charge <u>charges</u> imposed by this section is <u>are</u> 3 not a-fine <u>fines</u> and must be imposed in addition to any fine 4 and may not be used in determining the jurisdiction of any 5 court.

6 (4) When the payment of a fine is to be made in 7 installments over a period of time, the charge charges imposed by this section must be collected from the first 8 9 payment made and each subsequent payment as necessary if the first payment is not sufficient to cover the charge charges. 10 11 (5) The charges collected under subsection (1), except 12 those collected by a justice's court, must be deposited with 13 the appropriate local government finance officer or 14 treasurer. If a city municipal court or city or town court 15 is the court of original jurisdiction, the charges collected 16 under subsection (1) must be deposited with the city or town finance officer or treasurer. If a district court is the 17 18 court of original jurisdiction, the charges collected under 19 subsection (1) must be deposited with the county finance 20 officer or treasurer. If the court of original jurisdiction is a court within a consolidated city-county government 21 22 within the meaning of Title 7, chapter 3, the charges collected under subsection (1) must be deposited with the 23 24 finance officer or treasurer of the consolidated government. 25 (6) (a) A city or town finance officer or treasurer may

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retain the charges collected under subsection (1)(a) by a
 city municipal court or a city or town court and may use
 that money for the payment of salaries of the city or town
 attorney and his deputies.

5 (b) Each county finance officer or treasurer may retain 6 the charges collected under subsection (1)(a) by district 7 courts for crimes committed or alleged to have been 8 committed within that county. The county finance officer or treasurer shall use the money for the payment of salaries of 9 10 its deputy county attorneys and for the payment of other 11 salaries in the office of the county attorney, and any funds 12 not needed for such those salaries may be used for the 13 payment of any other county salaries.

14 (7) Within 5 days after the last day of the month, each 15 local government finance officer or treasurer shall pay the 16 amount deposited with him under subsection (1)(b) in the 17 previous month to the state treasurer for deposit in the 18 jail bond account established in [section 15] to be used to pay the principal of and interest on bonds issued under 19 20 [sections 7 through 15] and to accumulate and maintain the 21 required reserve attributable to the bonds."

Section 17. Section 3-10-601, MCA, is amended to read:
"3-10-601. Collection and disposition of fines,
penalties, forfeitures, and fees. (1) Each justice of the
peace shall collect the fees prescribed by law for justices'

courts and shall pay them into the county treasury of the
 county wherein in which he holds office, on or before the
 l0th day of each month, to be credited to the general fund
 of the county.

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5 (2) All fines, penalties, and forfeitures that this 6 code requires to be imposed, collected, or paid in a 7 justice's court must, for each calendar month, be paid by 8 the justice's court on or before the 5th day of the 9 following month to the treasurer of the county in which the 10 justice's court is situated.

11 (3) The county treasurer shall, in the manner provided 12 in 15-1-504, distribute money received under subsection (2) 13 as follows:

- 14 (a) of the funds collected under 46-18-236(1)(a):
- 15 (a)(i) 50% to the state treasurer; and
- 16 (b)(ii) 50% to the county general fund:
- 17 (b) all of the funds collected under 46-18-236(1)(b) to
- 18 the state treasurer for deposit in the jail bond account
- 19 established in [section 15] to be used to pay the principal
- 20 of and interest on bonds issued under [sections 7 through
- 21 15] and to accumulate and maintain the required reserve
- 22 attributable to the bonds.

23	(4) The state treasurer shall distribute money received
24	under subsection (3) <u>(a)(i)</u> as follows:

25 (a) 23% to the state general fund;

1 (b) 10% to the fish and game account in the state
2 special revenue fund;

3 (c) 12.5% to the state highway account in the state4 special revenue fund;

5 (d) 36% to the traffic education account in the state6 special revenue fund;

7 (e) 0.6% to the department of livestock account in the8 state special revenue fund;

9 (f) 16.9% to the crime victims compensation account in10 the state special revenue fund; and

11 (g) 1% to the department of family services special 12 revenue account for the battered spouses and domestic 13 violence grant program."

NEW SECTION. Section 18. Code commissioner instruction
-- name change. The code commissioner is instructed to
substitute the term "jail" for the term "detention center"
wherever the term "detention center" appears in Title 7,
chapter 32, parts 21, 22, and 42.

NEW SECTION. Section 19. Codification instruction. (1)
(Sections 1 through 4) are intended to be codified as an
integral part of Title 7, chapter 32, and the provisions of
Title 7, chapter 32, apply to [sections 1 through 4].

23 (2) [Sections 7 through 15] are intended to be codified
24 as an integral part of Title 17, chapter 5, and the
25 provisions of Title 17, chapter 5, apply to [sections 7

1 through 15].

NEW SECTION. Section 20. Coordination instruction. If
Bill No. [LC 70] is not passed and approved, then
[section 3(3)] of [this act] is void.

5 <u>NEW SECTION.</u> Section 21. Severability. If a part of 6 [this act] is invalid, all valid parts that are severable 7 from the invalid part remain in effect. If a part of [this 8 act] is invalid in one or more of its applications, the part 9 remains in effect in all valid applications that are 10 severable from the invalid applications.

NEW SECTION. Section 22. Requirements for approval of state debt -- severability. (1) Because [sections 8 and 14] authorize the creation of a state debt, a vote of two-thirds of the members of each house is required for enactment of [sections 8 and 14].

16 (2) If [sections 8 and 14] are not approved by the 17 required vote, [sections 1 through 3, 7 through 17, and 19 18 through 21] are void. The remaining sections of [this act] 19 are valid and remain in effect in all valid applications 20 upon enactment.

21 NEW SECTION. Section 23. Effective dates. (1)
22 [Sections 15 through 22 and this section] are effective July
23 1, 1991.

24 (2) [Sections 1 through 14] are effective July 1, 1992. -End-

LC 0383/01

STATE OF MONTANA - FISCAL NOTE

Form BD-15

In compliance with a written request, there is hereby submitted a Fiscal Note for <u>HB0319</u>, as introduced.

DESCRIPTION OF PROPOSED LEGISLATION:

A bill for an act entitled: "An act establishing a program to provide state aid for local government jails; authorizing state grants to local governments for the planning, construction, or renovation of regional jails; requiring state reimbursements for the cost of housing convicted felons in local jails; allowing the use of local jails to house probation and parole violators; further allowing use of local jails to house state prison inmates; creating a state debt by authorizing issuance of general obligation bonds to finance state grants for regional jails; imposing an additional charge on each person convicted of certain offenses for the purpose of servicing bonds sold to fund state grants for regional jails; providing a statutory appropriation; amending sections 3-10-601, 7-32-2203, 46-18-201, and 46-18-236, MCA; and providing effective dates."

ASSUMPTIONS:

- 1. This bill establishes programs to provide aid and reimbursement to local governments in support of existing and future jails.
- 2. This bill authorizes use of jails to house probation and parole violators and prison inmates at the discretion of the Department of Institutions (DOI).
- 3. This bill requires DOI to reimburse jails for the costs of confinement.
- 4. This bill mandates commitment of convicted offenders to DOI rather than a specific institution and leaves placement of those offenders to the discretion of the department.
- 5. This bill authorizes issuance of general obligation bonds.
- 6. The jail bond account will be sufficient to retire the debt. Department of Administration has no way to estimate the revenues to this account. Annual payments on \$10 million of bonds are approximately \$1 million per year under current interest rates of 7%.
- 7. General fund will not be used to retire the debt.
- 8. Costs addressed in this bill affect the grant process of the Montana Board of Crime Control (MBCC). Grant applications would be requested beginning July 1, 1992 with two funding cycles per fiscal year.
- 9. It is estimated that between 5 to 10 applications would be received during FY92 and there would be \$200 for per diem in FY93 for the review committee.
- 10. It is assumed there will be no extraordinary or substantial increase in grant review, award, or reporting procedures above the current level MBCC grant process. Therefore, the grant process will be incorporated into Crime Control's existing grant program without additional staff and only minimal increased operating costs.
- 11. It is assumed promulgating administrative rules (ARM) will not be required.
- 12. Assumes enactment of HB0070 companion legislation for jail standards.
- 13. Assumes general fund will be needed for operating costs.

FISCAL IMPACT

see next page

ROD SUNDSTED, BUDGET DIRECTOR DATE Office of Budget and Program Planning

HOWARD TOOLE, PRIMARY SPONSOR

Fiscal Note for HE0319, as introduced

Fiscal Note Request for <u>HB0319</u>, <u>as introduced</u>. Form BD-15 Page 2

FISCAL IMPACT:

Department of Institutions:

	FY 92			<u>FY 93</u>		
	<u>Current</u> Law	Proposed Law	Difference	Current Law	Proposed Law	Difference
<u>Expenditures:</u> Operating Expenses	66,120	443,270	377,150	66,120	744,230	678,110
<u>Funding:</u> Other/Debt Service (07)	66,120	443,270	377,150	66,120	744,230	678,110

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Department of Administration:

	FY_92			FY <u>93</u>		
	<u>Current Law</u>	Proposed Law	Difference	Current Law	Proposed Law	Difference
<u>Expenditures:</u>						
Debt Service	0	1,000,000	1,000,000	0	1,000,000	1,000,000
<u>Funding:</u>						
Other/Debt Service (07)	0	1,000,000	1,000,000	0	1,000,000	1,000,000

Montana Board of Crime Control:

	FY 92			FY 93		
	Current Law	Proposed Law	Difference	Current Law	Proposed Law	<u>Difference</u>
<u>Expenditures:</u>						
Personal Services	0	0	0	0	200	200
Operating Costs	0	0	0	0	3,000	3,000
Grants	0	()	0	0	10,000,000	<u>10,000,000</u>
Total	0	0	0	0	10,003,200	10,003,200
<u>Funding:</u>						
General Fund (01)	0	0	0	0	3,200	3,200
Other/Bond Issue (07)	0	0	0	0	10,000,000	<u>10,000,000</u>
Total	0	0	U	0	10,003,200	10,003,200
<u>Revenues:</u>						
Issuance of Jail Bonds	0	0	Ð	0	10,000,000	10,000.000
Net Change	0	0	0	0	(3.200)	(3,200)

HB 319

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Fisčal Note Request for <u>HB0319</u>, <u>as introduced</u> Form BD-15 Page 3

EFFECT ON COUNTY OR OTHER LOCAL REVENUES OR EXPENDITURES:

Combined counties or local governments would have to form and enter into inter-local agreements to qualify as a regional jail. If a grant is awarded the state would provide 25% and local government would be required to provide 75% of the costs for the planning, construction, or renovation of a regional jail.

LONG-RANGE EFFECTS OF PROPOSED LEGISLATION:

- 1. Regionalized jails may lead to cost savings for counties or local governments due to consolidation of costs and efficiency.
- 2. Section 14 states that the full faith and credit of the state is pledged for the bond payment. If the jail bond account revenue stream is not adequate, it is possible that the general fund may have to be used to retire the debt.

52nd Legislature

HB 0319/02 APPROVED BY COMMITTEE ON JUDICIARY

1	HOUSE BILL NO. 319
2	INTRODUCED BY TOOLE, HALLIGAN, J. RICE, BROOKE, STRIZICH
3	BY REQUEST OF THE JOINT INTERIM SUBCOMMITTEE
4	ON ADULT AND JUVENILE DETENTION

A BILL FOR AN ACT ENTITLED: "AN ACT ESTABLISHING A PROGRAM 6 TO PROVIDE STATE AID FOR LOCAL GOVERNMENT JAILS; AUTHORIZING 7 GRANTS TO LOCAL GOVERNMENTS FOR THE PLANNING, STATE 8 CONSTRUCTION, OR RENOVATION OF REGIONAL JAILS; REQUIRING 9 STATE REIMBURSEMENTS FOR THE COST OF HOUSING CONVICTED 10 FELONS IN LOCAL JAILS; ALLOWING THE USE OF LOCAL JAILS TO 11 HOUSE PROBATION AND PAROLE VIOLATORS; FURTHER ALLOWING USE 12 OF LOCAL JAILS TO HOUSE STATE PRISON INMATES; CREATING A 13 STATE DEBT BY AUTHORIZING ISSUANCE OF GENERAL OBLIGATION 14 BONDS TO FINANCE STATE GRANTS FOR REGIONAL JAILS; IMPOSING 15 AN ADDITIONAL CHARGE ON EACH PERSON CONVICTED OF CERTAIN 16 OFFENSES FOR THE PURPOSE OF SERVICING BONDS SOLD TO FUND 17 STATE GRANTS FOR REGIONAL JAILS; PROVIDING A STATUTORY 18 APPROPRIATION; AMENDING SECTIONS 3-10-601, 7-32-2203, 19 45-18-201, AND 46-18-236, MCA; AND PROVIDING EFFECTIVE 20 DATES." 21

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STATEMENT OF INTENT

A statement of intent is required for this bill because [section 4] grants the department of institutions authority

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to define the costs of incarceration for persons convicted
 of a felony who are housed in local jails and to establish a
 per diem rate for reimbursements to local governments.

4 It is the intent of the legislature that, in defining 5 the costs of incarceration, the department of institutions 6 consider the actual expenses of local governments in housing 7 inmates in local jails, including:

8 (1) the cost of operating and maintaining the jail; and
9 (2) the cost of providing inmates with necessary food,
10 clothing, bedding, and other services, except for medical
11 care. Medical care must be paid as provided in 7-32-2222.

12 In addition, it is the intent of the legislature that, 13 in establishing a per diem rate for reimbursements to local 14 governments, the department of institutions adopt a rate 15 that is fair and agreed upon by the department and each unit 16 of local government. The rate must be based on the average 17 daily costs of incarceration in each local jail used to 18 house convicted felons.

19 Furthermore, it is expressly intended that no 20 reimbursements by the department may exceed the amount 21 appropriated by the legislature for that purpose. Finally, 22 nothing in this bill is intended to limit the provisions of 23 7-32-2242 as they may apply to the department of 24 institutions.

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1 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

2 <u>NEW SECTION.</u> Section 1. Definitions. As used in
3 [sections 1 through 4], the following definitions apply:

4 (1) "Jail" means any facility used for the confinement5 of adults accused or convicted of criminal offenses.

6 (2) "Local government" means a county or a city-county7 consolidated government.

8 (3) "Regional jail" means a jail established and
9 maintained by two or more local governments, as authorized
10 in 7-32-2201(1).

11 (4) "State prison inmate" means a person convicted of a 12 felony who is committed to a correctional institution within 13 the jurisdiction of the department of institutions, as 14 provided in 46-18-201.

NEW SECTION. Section 2. State aid for local jails. (1)
There is a program to provide state aid for local government
jails.

18 (2) Under the program, the state:

19 (a) is authorized to provide state grants for the 20 planning, construction, or renovation of regional jails, as 21 provided in [section 3]; and

(b) shall provide state reimbursements for the cost of
housing convicted felons in local jails, as provided for in
(section 4).

25 NEW SECTION, Section 3. Grants for regional jails --

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application -- criteria. (1) The board of crime control may
 award grants to local governments for the planning,
 construction, or renovation of regional jails. Grants may
 not exceed 25% of the total cost of planning, construction,
 or renovation.

participating in the 6 (2) Local covernments 7 establishment of a regional jail may apply to the board of 8 crime control for a grant authorized under subsection (1). 9 The application must include a regional jail plan developed 10 by participating local governments. The plan must include 11 alternatives to incarceration that local governments and the courts should develop and implement to prevent jail 12 13 overcrowding and to reduce the need for jail space.

14 (3) Jails funded under this section must comply with
15 state jail standards adopted by the board of crime control
16 and authorized under [LC 70].

NEW SECTION. Section 4. State reimbursements for housing state prisoners in local jails. (1) The department of institutions shall reimburse local governments for the costs of incarceration for persons convicted of a felony who are housed in local jails and who:

22 (a) have violated the conditions of their probation-or23 parole; or

24 (b) are state prison inmates.

25 (2) The department shall define the costs of

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incarceration and establish a per diem rate for
 reimbursements to local governments. Reimbursements by the
 department may not exceed the amount appropriated by the
 legislature for that purpose during the fiscal year.

5 (3) In defining the costs of incarceration, the 6 department shall consider the actual expenses of local 7 governments in housing inmates in local jails, including:

8 (a) the cost of operating and maintaining the jail; and
9 (b) the cost of providing inmates with necessary food,
10 clothing, bedding, and other services, except for medical
11 care.

Section 5. Section 7-32-2203, MCA, is amended to read:
 "7-32-2203. Who may be confined in a--detention--center

14 jail. Betention-centers-are <u>A jail may be</u> used as follows:

15 (1) for the detention of persons committed in order to16 secure their attendance as witnesses in criminal cases;

17 (2) for the detention of persons charged with crime and18 committed for trial;

19 (3) for the confinement of persons committed for
20 contempt or upon civil process or by other authority of law;
21 (4) for the confinement of persons sentenced to
22 imprisonment therein upon conviction of a crime;

23 (5) for the confinement of persons convicted of a 24 felony who have violated conditions of their probation or 25 parole;

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(5)(6) for the confinement of persons-sentenced-to--the 1 2 state--prison state prison inmates, as agreed upon by the 3 state-and-the--administrator--in--charge--of--the--detention center department of institutions and units of local 4 government that have suitable jails." 5 Section 5. Section 46-18-201, MCA, is amended to read: 6 7 "46-18-201. Sentences that may be imposed. (1) Whenever 8 a person has been found quilty of an offense upon a verdict 9 or a plea of quilty, the court may: (a) defer imposition of sentence, excepting sentences 10 11 for driving under the influence of alcohol or drugs, for a 12 period, except as otherwise provided, not exceeding 1 year 13 for any misdemeanor or for a period not exceeding 3 years 14 for any felony. The sentencing judge may impose upon the 15 defendant any reasonable restrictions or conditions during 16 period of the deferred imposition. Reasonable the 17 restrictions or conditions may include: 18 (i) jail base release; 19 (ii) jail time not exceeding 180 days; 20 (iii) conditions for probation;

- 21 (iv) restitution;
- 22 (v) payment of the costs of confinement;
- 23 (vi) payment of a fine as provided in 46-18-231;
- 24 (vii) payment of costs as provided in 46-18-232 and 25 46-18-233:

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(viii) payment of costs of court--appointed
 <u>court-appointed</u> counsel as provided in 46-8-113;

3 (ix) community service;

4 (x) any other reasonable conditions considered 5 necessary for rehabilitation or for the protection of 6 society; or

7 (xi) any combination of the above.

8 (b) suspend execution of sentence up to the maximum 9 sentence allowed for each particular offense. The sentencing 10 judge may impose on the defendant any reasonable 11 restrictions or conditions during the period of suspended 12 sentence. Reasonable restrictions or conditions may include 13 any of those listed in subsections (1)(a)(i) through 14 (1)(a)(xi).

15 (c) impose a fine as provided by law for the offense;
16 (d) require payment of costs as provided in 46-18-232
17 or payment of costs of court-appointed counsel as provided

18 in 46-8-113;

(e) commit the defendant to a correctional institution,
with or without a fine as provided by law for the offense,
subject to the provisions of subsection (10);

22 (f) impose any combination of subsections (1)(b) 23 through (1)(e).

(2) If any financial obligation is imposed as acondition under subsection (1)(a), sentence may be deferred

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for a period not exceeding 2 years for any misdemeanor or for a period not exceeding 6 years for any felony, regardless of whether any other conditions are imposed.

4 (3) If any restrictions or conditions imposed under 5 subsection (1)(a) or (1)(b) are violated, the court shall 6 consider any elapsed time and either expressly allow part or 7 all of it as a credit against the sentence or reject all or 8 part as a credit and state its reasons in the order. Credit, 9 however, must be allowed for jail time already served.

10 (4) Except as provided in 46-18-222, the imposition or 11 execution of the first 2 years of a sentence of imprisonment 12 imposed under the following sections may not be deferred or 13 suspended: 45-5-103, 45-5-202(3) relating to aggravated 14 assault, 45-5-302(2), 45-5-303(2), 45-5-401(2), 45-5-503(2)15 and (3), 45-9-101(2), (3), and (5)(d), 45-9-102(3), and 16 45-9-103(2).

17 (5) Except as provided in 46-18-222, the imposition or 18 execution of the first 10 years of a sentence of 19 imprisonment imposed under 45-5-102 may not be deferred or 20 suspended.

(6) Except as provided in 46-18-222, imposition of sentence in a felony case may not be deferred in the case of a defendant who has been convicted of a felony on a prior occasion, whether or not the sentence was imposed, imposition of the sentence was deferred, or execution of the

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sentence was suspended.

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2 (7) If the victim was less than 16 years old, the 3 imposition or execution of the first 30 days of a sentence of imprisonment imposed under 45-5-502(3), 45-5-503, 4 45-5-504, 45-5-505, or 45-5-507 may not be deferred or S suspended. Section 46-18-222 does not apply to the first 30 6 7 days of such imprisonment.

(8) In imposing a sentence on a defendant convicted of 8 9 a sexual offense as defined in 46-23-502, the court may not 10 waive the registration requirement provided in 46-18-254, 11 46-18-255, and Title 46, chapter 23, part 5.

12 (9) A person convicted of a sexual offense, as defined 13 in 46-23-502, and sentenced to imprisonment in the state 14 prison shall enroll in the educational phase of the prison's 15 sexual offender program.

16 (10) Commitment of a person to a correctional 17 institution within the jurisdiction of the department of 18 institutions must be to the department, not to a particular 19 institution. The department shall assign each person 20 committed to its custody to an appropriate correctional 21 institution or correctional program. The department may 22 transfer an inmate from one institution to another in a 23 manner consistent with the sentence imposed by the court and 24 in accordance with the treatment, training, and security 25 needs in each circumstance."

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NEW SECTION. Section 7. Definitions. 1 [sections 7 through 15], unless the context 2 ٦ otherwise, the following definitions apply: (1) "Board" means the board of examiners provided for 4 5 in 2-15-1007. (2) "Bonds" means bonds, notes, or other obligations 6 7 issued by the board under the provisions of this part. 8 9 10 11

NEW SECTION. Section 8. Authorization of bonds for

regional jails. (1) The board may issue and sell bonds in an amount not exceeding \$10 million payable from revenue deposited in the jail bond account created in [section 15] 12 and from any other funds legally available or pledged for the payment of bonds. 13

14 (2) Bonds issued by the board must bear interest at a 15 rate determined by the board and must mature at times, not 16 later than 20 years from the date of issue, subject to redemption at earlier times and prices and under terms and 17 conditions determined by the board prior to the issuance of 18 19 the bonds.

20 (3) In all other respects, the board shall prescribe 21 the form and denomination of the bonds, determine the place 22 or places for the payment of principal and interest on the 23 bonds, and do whatever is lawful and necessary for their 24 issuance and payment.

25 (4) Bonds and any appurtenant interest coupons must be

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signed by the members of the board, and the bonds must be issued under the great seal of the state of Montana. The bonds and coupons may be signed with facsimile signatures and issued under facsimile seal in the manner and subject to the limitations prescribed by law. The state treasurer shall keep a record of all bonds issued and sold under [sections 7 through 15].

8 (5) All proceeds from the issuance of the bonds may be 9 used only for the purposes of providing grants to local 10 governments for the planning, construction, or renovation of 11 regional jails, as provided in [section 3]. All proceeds 12 must be disbursed in a manner and at the times directed by 13 the board of crime control.

14 <u>NEW SECTION.</u> Section 9. Presumption of validity of 15 bonds. After issuance by the board, all bonds are 16 conclusively presumed to be fully authorized by and issued 17 under the laws of the state, and any person or governmental 18 unit is estopped from questioning their proper 19 authorization, sale, issuance, or delivery by the board.

20 <u>NEW SECTION.</u> Section 10. Signatures of board members. 21 Bonds bearing the signature of members of the board on the 22 date of the signing of the bonds are valid obligations, 23 notwithstanding that before the delivery of the bonds and 24 payment for the bonds, any of the persons whose signatures 25 appear on the bonds have ceased to be members. HB 0319/02

<u>NEW SECTION.</u> Section 11. Negotiability of bonds. Bonds
 issued by the board are negotiable instruments under the
 Uniform Commercial Code, subject to the provisions for
 registration of bonds.

5 <u>NEW SECTION.</u> Section 12. Tax exemption of bonds --6 other exemptions. (1) Bonds issued under (sections 7 through 7 15) and their transfer and income, including any profits 8 made on their sale, are free from taxation by the state or 9 any political subdivision or other instrumentality of the 10 state, except for inheritance, estate, and gift taxes.

11 (2) The board is not required to pay recording or 12 transfer fees or taxes on instruments recorded by it.

13 <u>NEW SECTION.</u> Section 13. Nonimpairment by the state. 14 In accordance with the constitutions of the United States 15 and the state of Montana, the state pledges that it will not 16 in any way impair the obligations of any agreement between 17 the board and the holders of bonds issued under (sections 7 18 through 15].

19 <u>NEW SECTION.</u> Section 14. Credit of state pledged. The 20 full faith and credit and taxing power of the state is 21 pledged for the payment of all bonds issued under [sections 22 7 through 15].

23 <u>NEW SECTION.</u> Section 15. Jail bond account. (1) There
24 is a jail bond account in the debt service fund type
25 established in 17-2-102.

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1 (2) All collections of revenue under 46-18-236(1)(b) 2 must be deposited in the account and are statutorily 3 appropriated as provided in 17-7-502(4) to the board to be 4 used to pay the principal and interest on bonds issued under 5 [sections 7 through 15] and to accumulate and maintain the 6 required reserves attributable to these bonds.

7 Section 16. Section 46-18-236, MCA, is amended to read: 8 *46-18-236. Imposition of charge charges upon 9 conviction or forfeiture -- administration. (1) Except as 10 provided in subsection (2), there must be imposed by all 11 courts of original jurisdiction on a defendant upon his 12 conviction for any conduct made criminal by state statute or 13 upon forfeiture of bond or bail, a--charge--that-is in 14 addition to other taxable court costs, fees, or fines, as 15 following charges:

16 (a) \$10 for each misdemeanor charge; and

17 (b) the greater of \$20 or 10% of the fine levied for 18 each felony eharger; and

(b) \$10 for each felony and each misdemeanor, except
 for nonmoving parking violations and not including
 violations of the fuel conservation speed limit.

(2) If a convicting court determines under 46-18-231
and 46-18-232 that the defendant is not able to pay the fine
and costs or that he is unable to pay within a reasonable
time, the court must shall waive payment of the charge

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1 charges imposed by this section.

2 (3) The charge <u>charges</u> imposed by this section is <u>are</u> 3 not <u>a-fine fines</u> and must be imposed in addition to any fine 4 and may not be used in determining the jurisdiction of any 5 court.

6 (4) When the payment of a fine is to be made in 7 installments over a period of time, the charge charges imposed by this section must be collected from the first 8 9 payment made and each subsequent payment as necessary if the 10 first payment is not sufficient to cover the charge charges. 11 (5) The charges collected under subsection (1), except 12 those collected by a justice's court, must be deposited with 13 the appropriate local government finance officer or 14 treasurer. If a city municipal court or city or town court 15 is the court of original jurisdiction, the charges collected 16 under subsection (1) must be deposited with the city or town 17 finance officer or treasurer. If a district court is the 18 court of original jurisdiction, the charges collected under 19 subsection (1) must be deposited with the county finance 20 officer or treasurer. If the court of original jurisdiction 21 is a court within a consolidated city-county government 22 within the meaning of Title 7, chapter 3, the charges 23 collected under subsection (1) must be deposited with the 24 finance officer or treasurer of the consolidated government. 25 (6) (a) A city or town finance officer or treasurer may

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retain the charges collected under subsection (1)(a) by a
 city municipal court or a city or town court and may use
 that money for the payment of salaries of the city or town
 attorney and his deputies.

5 (b) Each county finance officer or treasurer may retain 6 the charges collected under subsection (1)(a) by district 7 courts for crimes committed or alleged to have been 8 committed within that county. The county finance officer or 9 treasurer shall use the money for the payment of salaries of 10 its deputy county attorneys and for the payment of other 11 salaries in the office of the county attorney, and any funds 12 not needed for such those salaries may be used for the 13 payment of any other county salaries.

14 (7) Within 5 days after the last day of the month, each 15 local government finance officer or treasurer shall pay the 16 amount deposited with him under subsection (1)(b) in the 17 previous month to the state treasurer for deposit in the jail bond account established in [section 15] to be used to 18 19 pay the principal of and interest on bonds issued under 20 [sections 7 through 15] and to accumulate and maintain the 21 required reserve attributable to the bonds."

Section 17. Section 3-10-601, MCA, is amended to read:
"3-10-601. Collection and disposition of fines,
penalties, forfeitures, and fees. (1) Each justice of the
peace shall collect the fees prescribed by law for justices'

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courts and shall pay them into the county treasury of the
 county wherein in which he holds office, on or before the
 l0th day of each month, to be credited to the general fund
 of the county.

5 (2) All fines, penalties, and forfeitures that this 6 code requires to be imposed, collected, or paid in a 7 justice's court must, for each calendar month, be paid by 8 the justice's court on or before the 5th day of the 9 following month to the treasurer of the county in which the 10 justice's court is situated.

11 (3) (A) The county treasurer shall, in the manner 12 provided in 15-1-504, distribute money received under 13 <u>46-18-235(1)(A) AND</u> subsection (2) <u>OF THIS SECTION</u> as 14 follows:

15 <u>taj--of-the-funds-collected-under-46-18-236(1)(a):</u>

16	<pre>(a)(1) 50% to the state treasurer; and</pre>
17	(b)(ii) 50% to the county general fund ₇ .
18	(b) THE COUNTY TREASURER SHALL, IN THE MANNER

- 19 IN 15-1-504, DISTRIBUTE all of the funds collected under
- 20 46-18-236(1)(b) to the state treasurer for deposit in the
- 21 jail bond account established in [section 15] to be used to
- 22 pay the principal of and interest on bonds issued under
- 23 [sections 7 through 15] and to accumulate and maintain the
- 24 required reserve attributable to the bonds.

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25 (4) The state treasurer shall distribute money received

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1 under subsection (3)(a)(i) as follows: 2 (a) 23% to the state general fund; з (b) 10% to the fish and game account in the state special revenue fund: 4 (c) 12.5% to the state highway account in the state 5 special revenue fund; 6 7 (d) 36% to the traffic education account in the state 8 special revenue fund: 9 (e) 0.6% to the department of livestock account in the 10 state special revenue fund: 11 (f) 16.9% to the crime victims compensation account in 12 the state special revenue fund; and 13 (q) 1% to the department of family services special 14 revenue account for the battered spouses and domestic 15 violence grant program." 16 NEW SECTION. Section 18. Code commissioner instruction 17 -- name change. The code commissioner is instructed to 18 substitute the term "jail" for the term "detention center" 19 wherever the term "detention center" appears in Title 7, 20 chapter 32, parts 21, 22, and 42. 21 NEW SECTION. Section 19. Codification instruction. (1) 22 [Sections 1 through 4] are intended to be codified as an 23 integral part of Title 7, chapter 32, and the provisions of 24 Title 7, chapter 32, apply to [sections 1 through 4]. 25 (2) [Sections 7 through 15] are intended to be codified

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9 from the invalid part remain in effect. If a part of {this 10 act] is invalid in one or more of its applications, the part

through 15].

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12 severable from the invalid applications.
13 <u>NEW SECTION.</u> Section 22. Requirements for approval of
14 state debt -- severability. (1) Because [sections 8 and 14]
15 authorize the creation of a state debt, a vote of two-thirds
16 of the members of each house is required for enactment of
17 [sections 8 and 14].

as an integral part of Title 17, chapter 5, and the

provisions of Title 17, chapter 5, apply to [sections 7

Bill No. [LC 70] is not passed and approved, then

[this act] is invalid, all valid parts that are severable

remains in effect in all valid applications that are

[section 3(3)] of [this act] is void.

NEW SECTION. Section 20. Coordination instruction. If

NEW SECTION. Section 21. Severability. If a part of

18 (2) If [sections 8 and 14] are not approved by the
19 required vote, [sections 1 through 3, 7 through 17, and 19
20 through 21] are void. The remaining sections of [this act]
21 are valid and remain in effect in all valid applications
22 upon enactment.

23 <u>NEW SECTION.</u> Section 23. Effective dates. (1)
24 [Sections 15 through 22 and this section] are effective July
25 1, 1991.

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1 (2) [Sections 1 through 14] are effective July 1, 1992.

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