## HOUSE BILL NO. 272

# INTRODUCED BY BRADLEY, LEE, MENAHAN, STRIZICH, WANZENRIED, J. RICE, FAGG

## IN THE HOUSE

JANUARY 19, 1991	INTRODUCED AND REFERRED TO COMMITTEE ON JUDICIARY.
	FIRST READING.
JANUARY 30, 1991	COMMITTEE RECOMMEND BILL DO PASS AS AMENDED. REPORT ADOPTED.
JANUARY 31, 1991	PRINTING REPORT.
FEBRUARY 1, 1991	SECOND READING, DO PASS.
FEBRUARY 2, 1991	ENGROSSING REPORT.
FEBRUARY 4, 1991	THIRD READING, PASSED. AYES, 100; NOES, 0.
	TRANSMITTED TO SENATE.
IN	THE SENATE
FEBRUARY 4, 1991	INTRODUCED AND REFERRED TO COMMITTEE ON JUDICIARY.
	FIRST READING.
MARCH 19, 1991	COMMITTEE RECOMMEND BILL BE CONCURRED IN AS AMENDED. REPORT ADOPTED.
MARCH 20, 1991	ON MOTION, CONSIDERATION PASSED UNTIL THE 61ST LEGISLATIVE DAY.
MARCH 22, 1991	ON MOTION, CONSIDERATION PASSED UNTIL THE 63RD LEGISLATIVE DAY.
MARCH 23, 1991	SECOND READING, CONCURRED IN AS AMENDED.
	ON MOTION TAKEN FROM THIRD READING AND REREFERRED TO COMMITTEE ON FINANCE AND CLAIMS.
MARCH 27, 1991	COMMITTEE RECOMMEND BILL BE

CONCURRED IN. REPORT ADOPTED.

SECOND READING, CONCURRED IN.

THIRD READING, CONCURRED IN.

AYES, 47; NOES, 3.

RETURNED TO HOUSE WITH AMENDMENTS.

IN THE HOUSE

APRIL 8, 1991 RECEIVED FROM SENATE.

SECOND READING, AMENDMENTS

CONCURRED IN.

APRIL 9, 1991 THIRD READING, AMENDMENTS

APRIL 3, 1991

APRIL 4, 1991

CONCURRED IN.

SENT TO ENROLLING.

REPORTED CORRECTLY ENROLLED.

INTRODUCED BILL

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1	BILL NO.
2	INTRODUCED BY Bradley Lee Menchan I amore
3	Alice Jazz
4	A BILL FOR AN ACT ENTITLED: "AN ACT CREATING THE MONTANA
5	COMMUNITY CORRECTIONS ACT; AUTHORIZING LOCAL GOVERNMENTS AND
6	PRIVATE AGENCIES TO ESTABLISH AND OPERATE COMMUNITY
7	CORRECTIONS FACILITIES AND PROGRAMS; PROVIDING FOR CREATION
8	OF COMMUNITY CORRECTIONS BOARDS; ALLOWING SENTENCING COURTS
9	TO SENTENCE NONVIOLENT FELONY OFFENDERS TO A COMMUNITY
10	CORRECTIONS FACILITY OR PROGRAM; GRANTING THE DEPARTMENT OF
11	INSTITUTIONS AUTHORITY TO ADOPT RULES GOVERNING OPERATION OF
12	COMMUNITY CORRECTIONS FACILITIES AND PROGRAMS; ESTABLISHING
13	PENALTIES FOR OFFENDERS WHO ESCAPE FROM COMMUNITY
14	CORRECTIONS FACILITIES; AUTHORIZING PLACEMENT OF OFFENDERS
15	IN A COMMUNITY CORRECTIONS FACILITY OR PROGRAM AS A
16	CONDITION OF THE DEFERRED IMPOSITION OR SUSPENDED EXECUTION
17	OF SENTENCES; AMENDING SECTIONS 45-7-306 AND 46-18-201, MCA;
18	AND PROVIDING AN EFFECTIVE DATE."
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20	WHEREAS, Article II, section 28, of the Montana
21	Constitution requires that laws for the punishment of crime
22	must be founded on the principles of prevention and
23	reformation; and

WHEREAS, it is the state's policy that persons convicted

of crime should be treated in accordance with their

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Montana	Legislative	Council

1	individual characteristics, circumstances, needs, and
2	potentialities; and
3	WHEREAS, the existing state corrections system offers
4	few alternatives to imprisonment for offenders who have been
5	convicted of a nonviolent felony offense; and
6	WHEREAS, community corrections programs provide an
7	alternative to imprisonment that is of value both to society
8	and to the individual because such programs provide
9	offenders opportunities to overcome alcohol and drug
10	problems, to obtain employment or become involved in ar
11	educational or vocational program, to learn life skills, or
12	to be engaged in other activities that will reduce the
13	recidivism of offenders and enable them to be productive
14	members of society; and
15	WHEREAS, community corrections programs are desirable
16	because such programs cost substantially less compared to
17	the costs of imprisonment in the Montana State Prison.
18	THEREFORE, the Legislature of the State of Montana find
19	it appropriate to enact legislation to establish communit
20	corrections facilities and programs for the placement an
21	treatment of nonviolent felony offenders.
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23	STATEMENT OF INTENT
24	A statement of intent is required for this bill becaus
25	[section 9] grants the department of institutions authorit

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to adopt rules necessary to carry out the provisions of [sections 1 through 14].

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It is the intent of the legislature that the department adopt regulations and standards for the operation of community corrections facilities and programs. In adopting rules, the department shall comply with the requirements established under [section 9]. In addition, the department should consider the goals of [sections 1 through 14], which are:

- (1) to reduce reliance upon the Montana state prison for detention of low-risk, nonviolent felony offenders;
- 12 (2) to increase services to offenders to help them
  13 become productive members of society;
- 14 (3) to require offenders to pay restitution to crime
  15 victims;
  - (4) to impose upon offenders responsibility for payment of a portion of the costs of their room and board at community corrections facilities or programs;
  - (5) to decentralize authority for corrections programs from state government to local governments;
- 21 (6) to stimulate local participation in the 22 establishment of community corrections facilities and 23 programs;
- 24 (7) to reduce the long-term costs of state corrections;
  25 and

1 (8) to reduce court commitments to the state prison,
2 thereby reducing the long-term capital construction costs
3 for the Montana state prison and other corrections
4 facilities.

To ensure the success of the community corrections
program, the department, when contracting for services,
should consider a potential service provider's knowledge,
background, and special expertise in the area of
postconviction diversion community corrections programs.

Prior to adopting rules, the department should examine community corrections programs established in other states, especially in the states of Colorado, Iowa, Minnesota, Oregon, and Wyoming. In addition, the comments of potential service providers should be encouraged during the rulemaking process.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

NEW SECTION. Section 1. Short title. [Sections 1

19 through 14] may be cited as the "Montana Community
20 Corrections Act".

- 21 NEW SECTION. Section 2. Purpose. It is the purpose of
- 22 [sections 1 through 14] to:

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23 (1) encourage the development of community corrections
24 facilities and programs by units of local government and
25 nongovernmental agencies;

- 1 (2) reduce court commitments to the state penitentiary
  2 through diversion of low-risk, nonviolent felony offenders
  3 to community corrections facilities and programs;
  - (3) provide a procedure by which units of local government and nongovernmental agencies may provide corrections services to the sentencing courts; and

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- (4) include citizen participation in the policymaking and program planning related to community corrections facilities and programs through the formation of local community corrections boards.
- NEW SECTION. Section 3. Definitions. As used in [sections 1 through 14], unless the context requires otherwise, the following definitions apply:
- 14 (1) "Community corrections board" means a community
  15 corrections board as provided in {section 5}.
- 16 (2) "Community corrections facility or program" means a 17 community-based or community-oriented facility or program, 18 other than a jail, that:
- 19 (a) is operated by a unit of local government or a 20 nongovernmental agency; and
- 21 (b) provides programs and services to aid offenders in:
  - (i) obtaining and holding regular employment;
- 23 (ii) enrolling in and maintaining academic courses;
- 24 (iii) participating in vocational training programs;
- 25 (iv) utilizing the resources of the community to meet

- 1 their personal and family needs;
- 2 (v) obtaining the benefits of specialized treatment
- 3 services that exist within the community; and
- 4 (vi) paying restitution or performing community
- 5 restitution to crime victims.
  - (3) "Crime of violence" means:
- 7 (a) a crime in which an offender uses or possesses and
- 8 threatens the use of a deadly weapon during the commission
- 9 or attempted commission of a crime, including felon
- 10 assault, kidnapping, aggravated kidnapping, robbery, arson,
- ll burglary, aggravated burglary, escape, or intimidation;
- 12 (b) a crime in which the offender causes serious bodily
- 13 injury or death to a person other than himself or a
- 14 participant during the commission or attempted commission of
- 15 a crime; or

- 16 (c) any sexual offense in which the offender causes
- 17 bodily injury to the victim or uses threat, intimidation, or
- 18 force against the victim.
- 19 (4) "Department" means the department of institutions
- 20 created in 2-15-2301.
- 21 (5) "Nongovernmental agency" means a person, private
- 22 nonprofit agency, corporation, association, labor
- 23 organization, or other nongovernmental entity.
- 24 (6) "Offender" means a person who has entered a plea of
- 25 guilty or has been convicted of a felony. The term excludes

- 1 a person who has committed a crime of violence.
- (7) "Unit of local government" means a county, city,town, or city-county consolidated government.
- NEW SECTION. Section 4. Community corrections
- 5 facilities and programs operated by units of local
  - government. (1) A unit of local government may establish,
- maintain, and operate any community corrections facilities
- 8 and programs that it considers necessary to serve its own
- 9 needs or the needs of offenders who are sentenced to the
- facility or program by a judge as provided in [section 8].
- 11 (2) A unit of local government may enter into a
- 12 contract or agreement with the department for the purpose of
- 13 providing community corrections facilities and programs for
- 14 offenders.

- 15 NEW SECTION. Section 5. Creation of community
- 16 corrections boards -- membership -- appointment -- terms --
- 17 compensation. (1) A unit of local government or the
- 18 governing bodies of two or more units of local government
- may establish a community corrections board.
- 20 (2) A community corrections board consists of nine
- 21 members who must be appointed as follows:
- 22 (a) one local law enforcement officer;
- 23 (b) one county attorney;
- 24 (c) one district court judge;
- 25 (d) one probation and parole officer;

- 1 (e) one local private employer or representative of the
  2 department of labor and industry;
- 3 (f) one mental health professional;
- 4 (g) one person representing local drug and alcohol
  5 treatment programs; and
  - (h) two members of the public.
- 7 (3) Members of a community corrections board must be 8 nominated by representatives of units of local government 9 and appointed by the district court judges in the judicial
- 10 district in which community corrections facilities or
- ll programs are established.
- 12 (4) Members of a community corrections board shall
- 13 serve for a term of 4 years.
- 14 (5) Members of a community corrections board shall
- 15 serve without compensation except as otherwise decided by
- 16 the units of local government.
- 17 NEW SECTION. Section 6. Powers and duties of community
- 18 corrections boards. (1) A community corrections board may
- 19 establish and enforce standards for:
- 20 (a) the operation of community corrections facilities
- 21 and programs operated by the unit of local government served
- 22 by the community corrections board; and
- 23 (b) the conduct of offenders placed in local community
- 24 corrections facilities and programs.
- 25 (2) The community corrections board, together with the

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department and the judicial district, shall establish procedures for screening offenders who are to be placed in the community corrections facility or program. The screening must take into account the aptitude, attitude, and social and occupational skills of the offender and the risk of harm the offender may present to himself and others.

or reject after acceptance the placement of any offender in the community corrections facility or program. If an offender is rejected by the community corrections board after initial acceptance, the offender must be remanded to the custody of the sheriff of the county in which the facility or program is located. The community corrections board shall notify in writing the sentencing judge who, after considering the board's reasons for rejection, shall appropriately modify the sentencing order.

NEW SECTION. Section 7. Community corrections facilities and programs operated by nongovernmental agencies. (1) Except as provided in subsection (2), a nongovernmental agency may establish, maintain, and operate a community corrections facility or program to serve the needs of offenders who are sentenced to the facility or program by a judge as provided in [section 8].

(2) A nongovernmental agency may not establish a community corrections facility or program unless approved by

the local community corrections board in a local government that has established a community corrections board.

- (3) A nongovernmental agency may enter into a contract or agreement with the department for the purpose of providing community corrections facilities or programs for offenders. The contract or agreement must provide for strict accountability procedures and practices for the conduct and supervision of offenders assigned or sentenced to a facility or program operated by a nongovernmental agency.
- (4) A nongovernmental agency operating a community corrections facility or program may accept, reject, or reject after acceptance the placement of any offender in the facility or program pursuant to a contract or agreement with a unit of local government or a judicial district. If an offender is rejected by the nongovernmental agency after initial acceptance and the offender is a court referral, the offender must be remanded to the custody of the sheriff of the county in which the facility or program is located. The nongovernmental agency shall notify in writing the sentencing judge who, after considering the agency's reasons for rejection, shall appropriately modify the sentencing order.
- NEW SECTION. Section 8. Authority of judge to utilize community corrections facilities or programs -- procedure -- restrictions. (1) Subject to the restrictions contained in

subsection (3), a judge may order placement of a nonviolent felony offender in a community corrections facility or program operated by a unit of local government or a nongovernmental agency. If a judge orders placement of an offender in a community corrections facility or program, the judge shall indicate in the sentencing order that the offender would have been sentenced to prison if the community corrections facility or program had not been available.

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- (2) Placement of an offender in a community corrections facility or program may be ordered only if:
- (a) the community corrections facility or program is operated by a unit of local government or a nongovernmental agency that has entered into a contract or agreement with the department to provide community corrections services for offenders; and
  - (b) funding for the placement is available.
- (3) A judge may not order placement of an offender in a residential community corrections facility or program for a period exceeding 1 year. After completing the residential community corrections portion of his sentence, an offender shall serve the remainder of his sentence under normal probation supervision, if applicable.
- (4) An offender is not eligible for parole while serving a sentence in a community corrections facility or

program.

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2 (5) The probation and parole officers for the judicial 3 district shall include in their presentence report to the 4 sentencing judge recommendations for utilization of a 5 community correctional facility or program that has been 6 approved for use by the judicial district.

NEW SECTION. Section 9. Powers and responsibilities of department -- rulemaking authority. The department shall:

- (1) with the active and full participation of the local community corrections board, establish minimum standards for the operation of community corrections facilities and programs operated by a unit of local government or a nongovernmental agency that has entered into a contract or agreement with the department to provide services for offenders:
- 16 (2) review and evaluate all community corrections
  17 facilities and programs established under [sections 1
  18 through 14], subject to the requirements established in
  19 [section 13]:
- 20 (3) prescribe accounting and reporting standards for all units of local government and nongovernmental agencies 22 that have entered into a contract or agreement with the 23 department;
- 24 (4) reimburse units of local government or 25 nongovernmental agencies for community correctional services

- 1 at a rate to be negotiated by the department;
- 2 (5) adopt rules necessary to carry out the provisions
- 3 of [sections 1 through 14].
- 4 NEW SECTION. Section 10. Offender payments. (1) An
- 5 offender placed in a community corrections facility or
- 6 program under [sections 1 through 14] shall execute a
- 7 written contract or agreement with the director of the
  - facility or program, setting forth the terms and conditions
- 9 for placement in the facility or program. The contract or
- 10 agreement may provide that a portion of any money received
- 11 from employment of the offender be set aside for payment of
- 12 the following expenses in order of the priority in which
- 13 they appear below:
- 14 (a) reimbursement to the community corrections facility
- 15 or program for a portion of the cost of the room and board
- 16 provided at the facility or program. The reimbursement rate
- 17 must be reasonable, based on the offender's employment
- 18 status and other financial obligations. However, the charges
- 19 for room and board may not exceed 20% of the offender's net
- 20 employment income.
- 21 (b) victim restitution ordered by the sentencing court,
- 22 which may not exceed 20% of the offender's net employment
- 23 income;

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- 24 (c) deposits to a savings account or fund to be used by
- 25 the offender for general living expenses following his

- 1 release from the community corrections facility or program;
- and
- 3 (d) payment of family support.
- 4 (2) In a community corrections facility or program, the
- offender has the primary obligation to obtain employment,
- 6 but the department of labor and industry shall provide
- 7 assistance to the offender in obtaining suitable employment.
- 8 NEW SECTION. Section 11. Good time allowance. If an
- 9 offender successfully completes the residential community
- 10 corrections portion of his sentence, he accrues a good time
- 11 allowance at a rate of 1 day of good time for each day
- 12 served in the facility or program. The good time allowance
- 13 operates as a credit on the remainder of his sentence.
- 14 NEW SECTION. Section 12. Technical assistance and
- 15 training. The department shall contract with qualified
- 16 community corrections specialists to provide necessary
- 17 technical assistance and training to judicial districts and
- 18 corrections boards.
- 19 NEW SECTION. Section 13. Report to legislature. No
- 20 later than January 30, 1993, the department shall submit to
- 21 the legislature a report describing:
- 22 (1) the number of community corrections facilities and
- 23 programs that have been established;
- 24 (2) the number and type of court-referred offenders
- 25 assigned to community corrections facilities and programs;

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(3) the number and type of department-referred offenders assigned to community based prerelease centers;

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- (4) the extent to which offenders have received and benefited from educational or job training programs related to rehabilitation;
- (5) the rate of reconviction of community corrections program participants as compared to the reconviction rate for similar offenders sentenced to the state penitentiary;
- (6) the amount of taxes, restitution, and room and board fees paid by offenders assigned to community corrections facilities and programs; and
- (7) the number of court-referred offenders who, in the absence of community corrections facilities and programs, would have been sentenced to the custody of the department.
- NEW SECTION. Section 14. Escape from custody. An offender is guilty of escape from official detention and shall be punished as provided in 45-7-306 if, without proper authorization, he:
- (1) fails to remain within the extended limits of his confinement or fails to return within the time specified to a community corrections facility or program to which he has been assigned, sentenced, or transferred; or
- 23 (2) leaves his place of employment or neglects or fails 24 to return to the community corrections facility or program 25 after being specifically ordered to do so.

1 Section 15. Section 45-7-306, MCA, is amended to read: "45-7-306, Escape. (1) "Official detention" means 2 imprisonment which resulted from a conviction for an offense, confinement for an offense, confinement of a person charged with an offense, detention by a peace officer 5 pursuant to arrest, detention for extradition or deportation, placement in a community corrections facility or program, supervision while under a supervised release 9 program, participation in a county jail work program under 7-32-2225 through 7-32-2227, or any lawful detention for the 10 purpose of the protection of the welfare of the person 11 12 detained or for the protection of society. "Official 1.3 detention" does not include supervision of probation or parole, constraint incidental to release on bail, or an 14 unlawful arrest unless the person arrested employed physical 15 16 force, a threat of physical force, or a weapon to escape.

(2) A person subject to official detention commits the offense of escape if he knowingly or purposely removes himself from official detention or fails to return to official detention following temporary leave granted for a specific purpose or limited time. A person also commits the offense of escape if he is participating in a county jail work program under 7-32-2225 through 7-32-2227 and he knowingly or purposely fails to appear for work at a time and place scheduled for participation in the program.

- 1 (3) A person convicted of the offense of escape shall
  2 be:
- (a) imprisoned in the state prison for a term not to exceed 20 years if he escapes from a state prison, county jail, city jail, community corrections facility or program, or supervised release program by the use or threat of force, physical violence, weapon, or simulated weapon;
- 8 (b) imprisoned in the state prison for a term not to
  9 exceed 10 years if he:
- 10 (i) escapes from a state prison, county jail, city
  11 jail, halfway house, life skills center, community
  12 corrections facility or program, or supervised release
  13 program; or
- (ii) escapes from another official detention by the use or threat of force, physical violence, weapon, or simulated weapon; or
- 17 (c) fined not to exceed \$500 or imprisoned in the
  18 county jail for a term not to exceed 6 months, or both, if
  19 he commits escape under circumstances other than (a) and (b)
  20 of this subsection."
- Section 16. Section 46-18-201, MCA, is amended to read:

  "46-18-201. Sentences that may be imposed. (1) Whenever

  a person has been found guilty of an offense upon a verdict

  or a plea of guilty, the court may:
- 25 (a) defer imposition of sentence, excepting sentences

- for driving under the influence of alcohol or drugs, for a
- 2 period, except as otherwise provided, not exceeding 1 year
- 3 for any misdemeanor or for a period not exceeding 3 years
- 4 for any felony. The sentencing judge may impose upon the
- 5 defendant any reasonable restrictions or conditions during
- 6 the period of the deferred imposition. Reasonable
- 7 restrictions or conditions may include:
- 8 (i) jail base release;
- 9 (ii) jail time not exceeding 180 days;
- 10 (iii) conditions for probation;
- 11 (iv) restitution;
- 12 (v) payment of the costs of confinement:
- 13 (vi) payment of a fine as provided in 46-18-231;
- 14 (vii) payment of costs as provided in 46-18-232 and
- 15 46-18-233;
- 16 (viii) payment of costs of court appointed counsel as
- 17 provided in 46-8-113;
- 18 (ix) placement in a community corrections facility or
- 19 program as provided in [section 8];
- 21 (x)(xi) any other reasonable conditions considered
- 22 necessary for rehabilitation or for the protection of
- 23 society; or
- 24 (xi)(xii) any combination of the above.
- 25 (b) suspend execution of sentence up to the maximum

- sentence allowed for each particular offense. The sentencing judge may impose on the defendant any reasonable restrictions or conditions during the period of suspended sentence. Reasonable restrictions or conditions may include any of those listed in subsections (1)(a)(i) through (1)(a)txij(xii).
  - (c) impose a fine as provided by law for the offense;

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- (d) require payment of costs as provided in 46-18-232 or payment of costs of court-appointed counsel as provided in 46-8-113;
  - (e) commit the defendant to a correctional institution, with or without a fine as provided by law for the offense;
  - (f) order the offender to be placed in a community
    corrections facility or program as provided in [section 8];

    +f+(g) impose any combination of subsections (1)(b)
    through (1)+e+(f).
  - (2) If any financial obligation is imposed as a condition under subsection (1)(a), sentence may be deferred for a period not exceeding 2 years for any misdemeanor or for a period not exceeding 6 years for any felony, regardless of whether any other conditions are imposed.
  - (3) If any restrictions or conditions imposed under subsection (1)(a) or (1)(b) are violated, the court shall consider any elapsed time and either expressly allow part or all of it as a credit against the sentence or reject all or

part as a credit and state its reasons in the order. Credit, however, must be allowed for jail time already served.

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- (4) Except as provided in 46-18-222, the imposition or execution of the first 2 years of a sentence of imprisonment imposed under the following sections may not be deferred or suspended: 45-5-103, 45-5-202(3) relating to aggravated assault, 45-5-302(2), 45-5-303(2), 45-5-401(2), 45-5-503(2) and (3), 45-9-101(2), (3), and (5)(d), 45-9-102(3), and 45-9-103(2).
- (5) Except as provided in 46-18-222, the imposition or execution of the first 10 years of a sentence of imprisonment imposed under 45-5-102 may not be deferred or suspended.
- (6) Except as provided in 46-18-222, imposition of sentence in a felony case may not be deferred in the case of a defendant who has been convicted of a felony on a prior occasion, whether or not the sentence was imposed, imposition of the sentence was deferred, or execution of the sentence was suspended.
- (7) If the victim was less than 16 years old, the imposition or execution of the first 30 days of a sentence of imprisonment imposed under 45-5-502(3), 45-5-503, 45-5-504, 45-5-505, or 45-5-507 may not be deferred or suspended. Section 46-18-222 does not apply to the first 30 days of such imprisonment.

- 1 (8) In imposing a sentence on a defendant convicted of 2 a sexual offense as defined in 46-23-502, the court may not 3 waive the registration requirement provided in 46-18-254, 4 46-18-255, and Title 46, chapter 23, part 5.
- 5 (9) A person convicted of a sexual offense, as defined 6 in 46-23-502, and sentenced to imprisonment in the state 7 prison shall enroll in the educational phase of the prison's 8 sexual offender program."
- 9 NEW SECTION. Section 17. Codification instruction.
- 10 [Sections 1 through 14] are intended to be codified as an
- 11 integral part of Title 53, chapter 30, and the provisions of
- 12 Title 53, chapter 30, apply to [sections 1 through 14].
- NEW SECTION. Section 18. Effective date. [This act] is effective July 1, 1991.

-End-

#### STATE OF MONTANA - FISCAL NOTE

Form BD-15

In compliance with a written request, there is hereby submitted a Fiscal Note for HB0272, as introduced.

### DESCRIPTION OF PROPOSED LEGISLATION:

A bill for an act entitled: "An act creating the Montana Community Corrections Act; authorizing local governments and private agencies to establish and operate community corrections facilities and programs; providing for creation of community corrections boards; allowing sentencing courts to sentence nonviolent felony offenders to a community corrections facility or program; granting the Department of Institutions authority to adopt rules governing operation of community corrections facilities and programs; establishing penalties for offenders who escape from community corrections facilities; authorizing placement of offenders in a community corrections facility or program as a condition of the deferred imposition or suspended execution of sentences; amending sections 45-7-306 and 46-18-201, MCA; and providing an effective date."

### ASSUMPTIONS:

- 1. There would be enough first-time low-risk, nonviolent felony offenders to support organization of a few community corrections programs (there were 42 such admissions in FY90 and 9 in FY89).
- 2. Modifications submitted in the Executive Budget for community corrections increases include: (1) create 25 slots in Great Falls at a general fund cost of \$128,978 in FY92 and \$71,836 in FY93; (2) continue the community service program in Missoula at a cost of \$35,048 in FY92 and \$35,037 in FY93; (3) add a new 25 bed pre-release center and increase 25 beds in existing centers at a general fund cost of \$486,395 in FY92 and \$508,145 in FY93; (4) develop a new contract with non-profit organizations to supervise inmates in house arrest at a general fund cost of \$45,000 each year; (5) expand probation and parole services at a general fund cost of \$132,749 in FY92 and \$136,586 in FY93; (6) increase variable costs at the Billings Life Skills Pre-Release Center at a general fund cost of \$3,110 each year to provide for three additional residents per year; and (7) create a 16-bed women's pre-release center at a general fund cost of \$278,119 in FY92 and \$237,043 in FY93.
- 3. Current level community services in the Executive Budget are: Intensive Supervision Programs with a capacity of 50 slots at a general fund cost of \$709,992 FY92 and \$506,420 FY93; Swan River Forest Camp at a general fund cost of \$969,941 FY92 and \$961,379 in FY93; five pre-release centers across Montana with a capacity for 120 beds at a general fund cost of \$1,943,543 in FY92 and \$1,945,282 in FY93; and four regional probation and parole offices and 14 district offices with personnel of 43 officers and four supervisors at a general fund cost of \$1,935,000 each year of the biennium.
- 4. If the modified requests in the Executive Budget are not approved, there may be a need for approximately 119 community corrections slots at a cost of about \$8,033 per offender per year.
- 5. If the modified recommendations in the Executive Budget are approved, there does not appear to be a need for additional programs in the community because about 10% of the corrections population will be placed in the community. This is 3% over the national average.

FISCAL IMPACT:

Fiscal impact cannot be determined at this time.

Office of Budget and Program Planning

ROD SUNDSTED, BUDGET DIRECTOR

DOROTHY BRADLEY, PRIMARY SPONSO

1-38-91

Fiscal Note for HB0272, as introduced

B 272

# APPROVED BY COMMITTEE ON JUDICIARY

2	INTRODUCED BY BRADLEY, LEE, MFNAHAN,
3	STRIZICH, WANZENRIED, J. RICE, FAGG
4	
5	A BILL FOR AN ACT ENTITLED: "AN ACT CREATING THE MONTANA
6	COMMUNITY CORRECTIONS ACT; AUTHORIZING LOCAL GOVERNMENTS AND
7	PRIVATE AGENCIES TO ESTABLISH AND OPERATE COMMUNITY
8	CORRECTIONS FACILITIES AND PROGRAMS; PROVIDING FOR CREATION
9	OF COMMUNITY CORRECTIONS BOARDS; ALLOWING SENTENCING COURTS
10	TO SENTENCE NOTIFICENT FELONY OFFENDERS TO A COMMUNITY
11	CORRECTIONS FIGURETY OR PROGRAM; GRANTING THE DEPARTMENT OF
12	INSTITUTIONS AUTHORITY TO ADOPT RULES GOVERNING OPERATION OF
13	COMMUNITY CORRECTIONS FACILITIES AND PROGRAMS; ESTABLISHING
14	PENALTIES FOR OFFENDERS WHO ESCAPE FROM COMMUNITY
15	CORRECTIONS PACILITIES; AUTHORIZING PLACEMENT OF OFFENDERS
16	IN A COMMUNITY CORRECTIONS FACILITY OR PROGRAM AS A
17	CONDITION OF THE DEFERRED IMPOSITION OR SUSPENDED EXECUTION
18	OF SENTENCES; AMENDING SECTIONS 45-7-306 AND 46-18-201, MCA;
19	AND PROVIDING AN EFFECTIVE DATE."
20	
21	WHEREAS, Article II, section 28, of the Montana
22	Constitution requires that laws for the punishment of crime
23	must be founded on the principles of prevention and
24	reformation; and
25	WHERFAS, it is the state's policy that persons convicted

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1	of crime should be treated in accordance with their
2	individual characteristics, circumstances, needs, and
3	potentialities; and
4	WHEREAS, the existing state corrections system offers
5	few alternatives to imprisonment for offenders who have been
6	convicted of a nonviolent felony offense; and
7	WHEREAS, community corrections programs provide an
8	alternative to imprisonment that is of value both to society
9	and to the individual because such programs provide
10	offenders opportunities to overcome alcohol and drug
11	problems, to obtain employment or become involved in an
12	educational or vocational program, to learn life skills, or
13	to be engaged in other activities that will reduce the
14	recidivism of offenders and enable them to be productive
15	members of society; and
16	WHEREAS, community corrections programs are desirable
17	because such programs cost substantially less compared to
18	the costs of imprisonment in the Montana State Prison.
19	THEREFORE, the Legislature of the State of Montana finds
20	it appropriate to enact legislation to establish community
21	corrections facilities and programs for the placement and
22	treatment of nonviolent felony offenders.

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STATEMENT OF INTENT

A statement of intent is required for this bill because

SECOND READING

[section 9] grants the department of institutions authority to adopt rules necessary to carry out the provisions of [sections 1 through 14].

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It is the intent of the legislature that the department adopt regulations and standards for the operation of community corrections facilities and programs. In adopting rules, the department shall comply with the requirements established under [section 9]. In addition, the department should consider the goals of [sections 1 through 14], which are:

- 11 (1) to reduce reliance upon the Montana state prison
  12 for detention of low-risk, nonviolent felony offenders;
- 13 (2) to increase services to offenders to help them
  14 become productive members of society;
- 15 (3) to require offenders to pay restitution to crime 16 victims;
  - (4) to impose upon offenders responsibility for payment of a portion of the costs of their room and board at community corrections facilities or programs;
- 20 (5) to decentralize authority for corrections programs
  21 from state government to local governments;
- 22 (6) to stimulate local participation in the 23 establishment of community corrections facilities and 24 programs;
- 25 (7) to reduce the long-term costs of state corrections;

and

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2 (8) to reduce court commitments to the state prison,
3 thereby reducing the long-term capital construction costs
4 for the Montana state prison and other corrections
5 facilities.

To ensure the success of the community corrections
program, the department, when contracting for services,
should consider a potential service provider's knowledge,
background, and special expertise in the area of
postconviction diversion community corrections programs.

Prior to adopting rules, the department should examine community corrections programs established in other states, especially in the states of Colorado, Iowa, Minnesota, Oregon, and Wyoming. In addition, the comments of potential service providers should be encouraged during the rulemaking process.

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BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

NEW SECTION. Section 1. Short title. [Sections 1

through 14] may be cited as the "Montana Community Corrections Act".

NEW SECTION. Section 2. Purpose. It is the purpose of

23 [sections 1 through 14] to:

24 (1) encourage the development of community corrections 25 facilities and programs by units of local government and 1 nongovernmental agencies;

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- 2 (2) reduce court commitments to the state penitentiary
  3 through diversion of low-risk, nonviolent felony offenders
  4 to community corrections facilities and programs;
  - (3) provide a procedure by which units of local government and nongovernmental agencies may provide corrections services to the sentencing courts; and
- 8 (4) include citizen participation in the policymaking
  9 and program planning related to community corrections
  10 facilities and programs through the formation of local
  11 community corrections boards.
- NEW SECTION. Section 3. Definitions. As used in [sections 1 through 14], unless the context requires otherwise, the following definitions apply:
- 15 (1) "Community corrections board" means a community
  16 corrections board as provided in [section 5].
- 17 (2) "Community corrections facility or program" means a
  18 community-based or community-oriented facility or program,
  19 other than a jail, that:
- 20 (a) is operated by a unit of local government or a 21 nongovernmental agency; and
- 22 (b) provides programs and services to aid offenders in:

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- 23 (i) obtaining and holding regular employment;
- 24 (ii) enrolling in and maintaining academic courses;
- 25 (iii) participating in vocational training programs;

- 1 (iv) utilizing the resources of the community to meet
- 2 their personal and family needs;
- 3 (v) obtaining the benefits of specialized treatment
- 4 services that exist within the community; and
- 5 (vi) paying restitution or performing community 6 restitution to crime victims.
- 7 (3) "Crime of violence" means:
- 8 (a) a-crime AN OFFENSE in which an offender uses or
  - possesses and threatens the use of a deadly weapon during
- 10 the commission or attempted commission of a--crime AN
- 11 OFFENSE, including felony assault, kidnapping, aggravated
- 12 kidnapping, robbery, arson, burglary, aggravated burglary,
- 13 escape, or intimidation;

- 14 (b) a-crime AN OFFENSE, OTHER THAN AN OFFENSE IN WHICH
- 15 NEGLIGENCE IS AN ELEMENT OF THE OFFENSE, in which the
- 16 offender causes serious bodily injury or death to a person
- other than himself or a participant during the commission or
- 18 attempted commission of a-crime AN OFFENSE; or
- 19 (c) any sexual offense in which the offender causes
- 20 bodily injury to the victim or uses threat, intimidation, or
- 21 force against the victim.
- 22 (4) "Department" means the department of institutions
- 23 created in 2-15-2301.
- 24 (5) "Nongovernmental agency" means a person, private
- 25 nonprofit agency, corporation, association, labor

organization, or other nongovernmental entity.

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- 2 (6) "Offender" means a person who has entered a plea of 3 guilty or has been convicted of a felony. The term excludes 4 a person who has committed a crime of violence.
- 5 (7) "Unit of local government" means a county, city, 6 town, or city-county consolidated government.
  - NEW SECTION. Section 4. Community corrections facilities and programs operated by units of local government. (1) A unit of local government may establish, maintain, and operate any community corrections facilities and programs that it considers necessary to serve its own needs or the needs of offenders who are sentenced to the facility or program by a judge as provided in [section 8].
  - (2) A unit of local government may enter into a contract or agreement with the department for the purpose of providing community corrections facilities and programs for offenders.
  - NEW SECTION. Section 5. Creation of community corrections boards -- membership -- appoin ment -- terms -- compensation. (1) A unit of local government or the governing bodies of two or more units of local government may establish a community corrections board.
- 23 (2) A community corrections board consists of nine
  24 members who, MUST, WHEN POSSIBLE, BE GENDER-BALANCED AND
  25 HAVE RECIAL PARITY, AND just be appointed as follows:

- 1 (a) one local law enforcement officer;
- 2 (b) one county attorney;

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- 3 (c) one district court judge;
- (d) one probation and parole officer;
- (e) one local private employer or representative of thedepartment of labor and industry;
- 7 (f) one mental health professional;
- 8 (g) one person representing local drug and alcohol
  9 treatment programs; and
  - (h) two members of the public.
  - (3) Members of a community corrections board must be nominated by representatives of units of local government and appointed by the district court judges in the judicial district in which community corrections facilities or programs are established.
- 16 (4) Members of a community corrections board shall 17 serve for a term of 4 years.
  - (5) Members of a community corrections board shall serve without compensation except as otherwise decided by the units of local government.
- NEW SECTION. Section 6. Powers and duties of community
  corrections boards. (1) A community corrections board may
  establish and enforce standards for:
- (a) the operation of community corrections facilities
   and programs operated by the unit of local government served

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by the community corrections board; and

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- 2 (b) the conduct of offenders placed in local community 3 corrections facilities and programs.
  - (2) The community corrections board, together with the department and the judicial district, shall establish procedures for screening offenders who are to be placed in the community corrections facility or program. The screening must take into account the aptitude, attitude, and social and occupational skills of the offender and the risk of harm the offender may present to himself and others.
  - (3) A community corrections board may accept, reject, or reject after acceptance the placement of any offender in the community corrections facility or program. If an offender is rejected by the community corrections board after initial acceptance, the offender must be remanded to the custody of the sheriff of the county in which the facility or program is located. The community corrections board shall notify in writing the sentencing judge who, after considering the board's reasons for rejection, shall appropriately modify the sentencing order.
- NEW SECTION. Section 7. Community 21 corrections 22 facilities and programs operated by nongovernmental agencies. (1) Except as provided in subsection (2), a 23 24 nongovernmental agency may establish, maintain, and operate 25 a community corrections facility or program to serve the

- needs of offenders who are sentenced to the facility or 1 2 program by a judge as provided in [section 8].
- 3 (2) A nongovernmental agency may not establish a community corrections facility or program unless approved by 5 the local community corrections board in a local government that has established a community corrections board. 6
- (3) A nongovernmental agency may enter into a contract 7 8 agreement with the department for the purpose of 9 providing community corrections facilities or programs for 10 offenders. The contract or agreement must provide for strict 11 accountability procedures and practices for the conduct and 12 supervision of offenders assigned or sentenced to a facility 13 or program operated by a nongovernmental agency.

(4) A nongovernmental agency operating a community

corrections facility or program may accept, reject, or 16 reject after acceptance the placement of any offender in the 17 facility or program pursuant to a contract or agreement with 18 a unit of local government or a judicial district. If an 19 offender is rejected by the nongovernmental agency after 20 initial acceptance and the offender is a court referral, the 21 offender must be remanded to the custody of the sheriff of 22 the county in which the facility or program is located. The

nongovernmental agency shall notify in writing the

sentencing judge who, after considering the agency's reasons

for rejection, shall appropriately modify the sentencing

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[section 13];

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NEW SECTION. Section 8. Authority of judge to utilize community corrections facilities or programs — procedure — restrictions. (1) Subject to the restrictions contained in subsection (3), a judge may order placement of a nonviolent felony offender in a community corrections facility or program operated by a unit of local government or a nongovernmental agency. If a judge orders placement of an offender in a community corrections facility or program, the judge shall indicate in the sentencing order that the offender would have been sentenced to prison if the community corrections facility or program had not been available.

- (2) Placement of an offender in a community corrections facility or program may be ordered only if:
- (a) the community corrections facility or program is operated by a unit of local government or a nongovernmental agency that has entered into a contract or agreement with the department to provide community corrections services for offenders; and
  - (b) funding for the placement is available.
- (3) A judge may not order placement of an offender in a residertial community corrections facility or program for a period exceeding 1 year. After completing the residential community corrections portion of his sentence, an offender

- shall serve the remainder of his sentence under normal probation supervision, if applicable.
  - (4) An offender is not eligible for parole while serving a sentence in a community corrections facility or program.
  - (5) The probation and parole officers for the judicial district shall include in their presentence report to the sentencing judge recommendations for utilization of a community correctional facility or program that has been approved for use by the judicial district.
- NEW SECTION. **Section 9.** Powers and responsibilities of department rulemaking authority. The department shall:
- (1) with the active and full participation of the local community corrections board, establish minimum standards for the operation of community corrections facilities and programs operated by a unit of local government or a nongovernmental agency that has entered into a contract or agreement with the department to provide services for offenders:
- 20 (2) review and evaluate all community corrections
  21 facilities and programs established under [sections 1
  22 through 14], subject to the requirements established in
- 24 (3) prescribe accounting and reporting standards for
- 5 all units of local government and nongovernmental agencies

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- that have entered into a contract or agreement with the
  department;
- 3 (4) reimburse units of local government or
  4 nongovernmental agencies for community correctional services
  5 at a rate to be negotiated by the department;
- 6 (5) adopt rules necessary to carry out the provisions 7 of [sections 1 through 14].

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- NEW SECTION. Section 10. Offender payments. (1) An offender placed in a community corrections facility or program under [sections 1 through 14] shall execute a written contract or agreement with the director of the facility or program, setting forth the terms and conditions for placement in the facility or program. The contract or agreement may provide that a portion of any money received from employment of the offender be set aside for payment of the following expenses in order of the priority in which they appear below:
- (a) reimbursement to the community corrections facility or program for a portion of the cost of the room and board provided at the facility or program. The reimbursement rate must be reasonable, based on the offender's employment status and other financial obligations. However, the charges for room and board may not exceed 20% of the offender's net employment income.
  - (b) victim restitution ordered by the sentencing court,

- which may not exceed 20% of the offender's net employment
- 2 income;
- (c) deposits to a savings account or fund to be used by
   the offender for general living expenses following his
- 5 release from the community corrections facility or program;
- 6 and

- (d) payment of family support.
- 8 (2) In a community corrections facility or program, the
- 9 offender has the primary obligation to obtain employment,
- 10 but the department of labor and industry shall provide
- 11 assistance to the offender in obtaining suitable employment.
- 12 NEW SECTION. Section 11. Good time allowance. If an
- 13 offender successfully completes the residential community
- 14 corrections portion of his sentence, he accrues a good time
- 15 allowance at a rate of 1 day of good time for each day
- 16 served in the facility or program. The good time allowance
- 17 operates as a credit on the remainder of his sentence.
- 18 NEW SECTION. Section 12. Technical assistance and
- 19 training. The department shall contract with qualified
- 20 community corrections specialists to provide necessary
- 21 technical assistance and training to judicial districts and
- 22 corrections boards.
- NEW SECTION. Section 13. Report to legislature. N
- 24 later than January 30, 1993, the department shall submit to
- 25 the legislature a report describing:

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and a contract of the contract of the contract of the advantage of the contract of the contrac

(1) the number of community corrections facilities and programs that have been established;

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- (2) the number and type of court-referred offenders assigned to community corrections facilities and programs;
- (3) the number and type of department-referred offenders assigned to community based prerelease centers;
- (4) the extent to which offenders have received and benefited from educational or job training programs related to rehabilitation;
- (5) the rate of reconviction of community corrections program participants as compared to the reconviction rate for similar offenders sentenced to the state penitentiary;
- (6) the amount of taxes, restitution, and room and board fees paid by offenders assigned to community corrections facilities and programs; and
- (7) the number of court-referred offenders who, in the absence of community corrections facilities and programs, would have been sentenced to the custody of the department.
- NEW SECTION. Section 14. Escape from custody. An offender is guilty of escape from official detention and shall be punished as provided in 45-7-306 if, without proper authorization, he:
- (1) fails to remain within the extended limits of his confinement or fails to return within the time specified to a community corrections facility or program to which he has

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- been assigned, sentenced, or transferred; or
- 2 (2) leaves his place of employment or neglects or fails
  3 to return to the community corrections facility or program
  4 after being specifically ordered to do so.
  - Section 15. Section 45-7-306, MCA, is amended to read:
  - "45-7-306. Escape. (1) "Official detention" imprisonment which resulted from a conviction for an offense, confinement for an offense, confinement of a person charged with an offense, detention by a peace officer arrest, detention for extradition or deportation, placement in a community corrections facility or program, supervision while under a supervised release program, participation in a county fail work program under 7-32-2225 through 7-32-2227, or any lawful detention for the purpose of the protection of the welfare of the person detained or for the protection of society. "Official detention" does not include supervision of probation or parole, constraint incidental to release on bail, or an unlawful arrest unless the person arrested employed physical force, a threat of physical force, or a weapon to escape.
  - (2) A person subject to official detention commits the offense of escape if he knowingly or purposely removes himself from official detention or fails to return to official detention following temporary leave granted for a specific purpose or limited time. A person also commits the

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offense of escape if he is participating in a county jail work program under 7-32-2225 through 7-32-2227 and he knowingly or purposely fails to appear for work at a time and place scheduled for participation in the program.
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- 5 (3) A person convicted of the offense of escape shall
  6 be:
- 7 (a) imprisoned in the state prison for a term not to
  8 exceed 20 years if he escapes from a state prison, county
  9 jail, city jail, community corrections facility or program,
  10 or supervised release program by the use or threat of force,
  11 physical violence, weapon, or simulated weapon;
- 12 (b) imprisoned in the state prison for a term not to 13 exceed 10 years if he:
- 14 (i) escapes from a state prison, county jail, city
  15 jail, halfway house, life skills center, community
  16 corrections facility or program, or supervised release
  17 program; or
- (ii) escapes from another official detention by the use or threat of force, physical violence, weapon, or simulated weapon; or
- 21 (c) fined not to exceed \$500 or imprisoned in the 22 county jail for a term not to exceed 6 months, or both, if 23 he commits escape under circumstances other than (a) and (b) 24 of this subsection."
- Section 16. Section 46-18-201, MCA, is amended to read:

1 "46-18-201. Sentences that may be imposed. (1) Whenever 2 a person has been found quilty of an offense upon a verdict

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- or a plea of guilty, the court may:
- 4 (a) defer imposition of sentence, excepting sentences
- 5 for driving under the influence of alcohol or drugs, for a
- 6 period, except as otherwise provided, not exceeding 1 year
- 7 for any misdemeanor or for a period not exceeding 3 years
- 8 for any felony. The sentencing judge may impose upon the
- 9 defendant any reasonable restrictions or conditions during
- 10 the period of the deferred imposition. Reasonable
- 11 restrictions or conditions may include:
- 12 (i) jail base release;
- (ii) jail time not exceeding 180 days;
- 14 (iii) conditions for probation;
- 15 (iv) restitution;
- (v) payment of the costs of confinement;
- (vi) payment of a fine as provided in 46-18-231;
- 18 (vii) payment of costs as provided in 46-18-232 and
- 19 46-18-233:
- 20 (viii) payment of costs of court appointed counsel as
- 21 provided in 46-8-113;
- 22 (ix) placement in a community corrections facility or
- 23 program as provided in [section 8];
- 24 (ix)(x) community service;
- 25 (x)(xi) any other reasonable conditions considered

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- necessary for rehabilitation or for the protection of society; or
- txi)(xii) any combination of the above.

- 4 (b) suspend execution of sentence up to the maximum sentence allowed for each particular offense. The sentencing judge may impose on the defendant any reasonable restrictions or conditions during the period of suspended sentence. Reasonable restrictions or conditions may include any of those listed in subsections (1)(a)(i) through (1)(a)(xi)(xii).
- (c) impose a fine as provided by law for the offense;
- 12 (d) require payment of costs as provided in 46-18-232
  13 or payment of costs of court-appointed counsel as provided
  14 in 46-8-113;
- (e) commit the defendant to a correctional institution,with or without a fine as provided by law for the offense;
- 17 (f) order the offender to be placed in a community
  18 corrections facility or program as provided in [section 8];
- (f)(g) impose any combination of subsections (1)(b) 20 through (1)(e)(f).
  - (2) If any financial obligation is imposed as a condition under subsection (1)(a), sentence may be deferred for a period not exceeding 2 years for any misdemeanor or for a period not exceeding 6 years for any felony, regardless of whether any other conditions are imposed.

- (3) If any restrictions or conditions imposed under subsection (1)(a) or (1)(b) are violated, the court shall consider any elapsed time and either expressly allow part or all of it as a credit against the sentence or reject all or part as a credit and state its reasons in the order. Credit, however, must be allowed for jail time already served.
- (4) Except as provided in 46-18-222, the imposition or execution of the first 2 years of a sentence of imprisonment imposed under the following sections may not be deferred or suspended: 45-5-103, 45-5-202(3) relating to aggravated assault, 45-5-302(2), 45-5-303(2), 45-5-401(2), 45-5-503(2) and (3), 45-9-101(2), (3), and (5)(d), 45-9-102(3), and 45-9-103(2).
- (5) Except as provided in 46-18-222, the imposition or execution of the first 10 years of a sentence of imprisonment imposed under 45-5-102 may not be deferred or suspended.
- (6) Except as provided in 46-18-222, imposition of sentence in a felony case may not be deferred in the case of a defendant who has been convicted of a felony on a prior occasion, whether or not the sentence was imposed, imposition of the sentence was deferred, or execution of the sentence was suspended.
- (7) If the victim was less than 16 years old, the imposition or execution of the first 30 days of a sentence

- of imprisonment imposed under 45-5-502(3), 45-5-503,
- 2 45-5-504, 45-5-505, or 45-5-507 may not be deferred or
- 3 suspended. Section 46-18-222 does not apply to the first 30
- 4 days of such imprisonment.
- 5 (8) In imposing a sentence on a defendant convicted of
- 6 a sexual offense as defined in 46-23-502, the court may not
- 7 waive the registration requirement provided in 46-18-254,
- 8 46-18-255, and Title 46, chapter 23, part 5.
- 9 (9) A person convicted of a sexual offense, as defined
- in 46-23-502, and sentenced to imprisonment in the state
- prison shall enroll in the educational phase of the prison's
- 12 sexual offender program."
- NEW SECTION. Section 17. Codification instruction.
- 14 [Sections I through 14] are intended to be codified as an
- integral part of Title 53, chapter 30, and the provisions of
- 16 Title 53, chapter 30, apply to [sections 1 through 14].
- 17 NEW SECTION. Section 18. Effective date. [This act] is
- 18 effective July 1, 1991.

-End-

2	INTRODUCED BY BRADLEY, LEE, MENAHAN,
3	STRIZICH, WANZENRIED, J. RICE, FAGG
4	
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6	COMMUNITY CORRECTIONS ACT; AUTHORIZING LOCAL GOVERNMENTS AND
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21	WHEREAS, Article II, section 28, of the Montana
52	Constitution requires that laws for the punishment of crime
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9	and to the individual because such programs provide
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11	problems, to obtain employment or become involved in an
12	educational or vocational program, to learn life skills, or
13	to be engaged in other activities that will reduce the
14	recidivism of offenders and enable them to be productive
15	members of society; and
16	WHEREAS, community corrections programs are desirable
17	because such programs cost substantially less compared to
18	the costs of imprisonment in the Montana State Prison.
19	THEREFORE, the Legislature of the State of Montana finds
20	it appropriate to enact legislation to establish community
21	corrections facilities and programs for the placement and
22	treatment of nonviolent felony offenders.
23	
24	STATEMENT OF INTENT

25

A statement of intent is required for this bill because

THIRD READING

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It is the intent of the legislature that the department adopt regulations and standards for the operation of community corrections facilities and programs. In adopting rules, the department shall comply with the requirements established under [section 9]. In addition, the department should consider the goals of [sections 1 through 14], which are:

- 11 (1) to reduce reliance upon the Montana state prison
  12 for detention of low-risk, nonviolent felony offenders;
- (2) to increase services to offenders to help thembecome productive members of society;
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- (5) to decentralize authority for corrections programsfrom state government to local governments;
- 22 (6) to stimulate local participation in the 23 establishment of community corrections facilities and 24 programs;
- 25 (7) to reduce the long-term costs of state corrections;

-3-

1 and

2 (8) to reduce court commitments to the state prison,
3 thereby reducing the long-term capital construction costs
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5 facilities.

To ensure the success of the community corrections
program, the department, when contracting for services,
should consider a potential service provider's knowledge,
background, and special expertise in the area of
postconviction diversion community corrections programs.

11 Prior to adopting rules, the department should examine
12 community corrections programs established in other states,
13 especially in the states of Colorado, Iowa, Minnesota,
14 Oregon, and Wyoming. In addition, the comments of potential
15 service providers should be encouraged during the rulemaking
16 process.

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BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTAN 1:

19 NEW SECTION. Section 1. Short title. [Sections 1

20 through 14] may be cited as the "Montana Community

21 Corrections Act".

NEW SECTION. Section 2. Purpose. It is the purpose of

23 [sections 1 through 14] to:

24 (1) encourage the development of community corrections

25 facilities and programs by units of local government and

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- nongovernmental agencies;
- 2 (2) reduce court commitments to the state penitentiary
  3 through diversion of low-risk, nonviolent felony offenders
  4 to community corrections facilities and programs;
- 5 (3) provide a procedure by which units of local 6 government and nongovernmental agencies may provide 7 corrections services to the sentencing courts; and
- 8 (4) include citizen participation in the policymaking
  9 and program planning related to community corrections
  10 facilities and programs through the formation of local
  11 community corrections boards.
- NEW SECTION. Section 3. Definitions. As used in [sections 1 through 14], unless the context requires otherwise, the following definitions apply:
- 15 (1) "Community corrections board" means a community
  16 corrections board as provided in [section 5].
- 17 (2) "Community corrections facility or program" means a
  18 community-based or community-oriented facility or program,
  19 other than a jail, that:
- 20 (a) is operated by a unit of local government or a 21 nongovernmental agency; and
- 22 (b) provides programs and services to aid offenders in:
- 23 (i) obtaining and holding regular employment;
- 24 (ii) enrolling in and maintaining academic courses;
- 25 (iii) participating in vocational training programs;

- 1 (iv) utilizing the resources of the community to meet
  2 their personal and family needs;
- 3 (v) obtaining the benefits of specialized treatment4 services that exist within the community; and
- 5 (vi) paying restitution or performing community 6 restitution to crime victims.
- 7 (3) "Crime of violence" means:
- 8 (a) a-crime AN OFFENSE in which an offender uses or 9 possesses and threatens the use of a deadly weapon during
- 10 the commission or attempted commission of a--crime  $\underline{AN}$
- 11 OFFENSE, including felony assault, kidnapping, aggravated
- 12 kidnapping, robbery, arson, burglary, aggravated burglary,
- 13 escape, or intimidation;
- 14 (b) a-crime AN OFFENSE, OTHER THAN AN OFFENSE IN WHICH
- 15 NEGLIGENCE IS AN ELEMENT OF THE OFFENSE, in which the
- 16 offender causes serious bodily injury or death to a person
- other than himself or a participant during the commission or
- 18 attempted commission of a-crime AN OFFENSE; or
- (c) any sexual offense in which the offender causes
- 20 bodily injury to the victim or uses threat, intimidation, or
- 21 force against the victim.
- 22 (4) "Department" means the department of institutions
- 23 created in 2-15-2301.
- 24 (5) "Nongovernmental agency" means a person, private
- 25 nonprofit agency, corporation, association, labor

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- l organization, or other nongovernmental entity.
- 2 (6) "Offender" means a person who has entered a plea of 3 guilty or has been convicted of a felony. The term excludes 4 a person who has committed a crime of violence.
- 5 (7) "Unit of local government" means a county, city, town, or city-county consolidated government.
- NEW SECTION. Section 4. Community corrections
  facilities and programs operated by units of local
  government. (1) A unit of local government may establish,
  maintain, and operate any community corrections facilities
  and programs that it considers necessary to serve its own
  needs or the needs of offenders who are sentenced to the
  facility or program by a judge as provided in (section 8).
- 14 (2) A unit of local government may enter into a 15 contract or agreement with the department for the purpose of 16 providing community corrections facilities and programs for 17 offenders.
- NEW SECTION. Section 5. Creation of community

  corrections boards membership -- appoin ment -- terms -
  compensation. (1) A unit of local government or the

  governing bodies of two or more units of local government

  may establish a community corrections board.
- 23 (2) A community corrections board consists of nine
  24 members who, MUST, WHEN POSSIBLE, BE GENDER-BALANCED AND
  25 HAVE RECEAU PARITY, AND just be appointed as follows:

- 1 (a) one local law enforcement officer;
- 2 (b) one county attorney;
- 3 (c) one district court judge;
- (d) one probation and parole officer;
- (e) one local private employer or representative of the
   department of labor and industry;
- 7 (f) one mental health professional;
- 8 (g) one person representing local drug and alcohol9 treatment programs; and
- (h) two members of the public.

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- (3) Members of a community corrections board must be nominated by representatives of units of local government and appointed by the district court judges in the judicial district in which community corrections facilities or programs are established.
- (4) Members of a community corrections board shallserve for a term of 4 years.
- 18 (5) Members of a community corrections board shall 19 serve without compensation except as otherwise decided by 20 the units of local government.
- NEW SECTION. Section 6. Powers and duties of community
  corrections boards. (1) A community corrections board may
  establish and enforce standards for:
- 24 (a) the operation of community corrections facilities 25 and programs operated by the unit of local government served

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by the community corrections board; and 1

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- 2 (b) the conduct of offenders placed in local community 3 corrections facilities and programs.
  - (2) The community corrections board, together with the department and the judicial district, shall establish procedures for screening offenders who are to be placed in the community corrections facility or program. The screening must take into account the aptitude, attitude, and social and occupational skills of the offender and the risk of harm the offender may present to himself and others.
  - (3) A community corrections board may accept, reject, or reject after acceptance the placement of any offender in the community corrections facility or program. If an offender is rejected by the community corrections board after initial acceptance, the offender must be remanded to the custody of the sheriff of the county in which the facility or program is located. The community corrections board shall notify in writing the sentencing judge who, after considering the board's reasons for rejection, shall appropriately modify the sentencing order.
- NEW SECTION. Section 7. Community 21 corrections 22 facilities and programs operated by nongovernmental 23 agencies. (1) Except as provided in subsection (2), a 24 nongovernmental agency may establish, maintain, and operate 25 a commonity corrections facility or program to serve the

- needs of offenders who are sentenced to the facility or 1 2 program by a judge as provided in [section 8].
- 3 (2) A nongovernmental agency may not establish a community corrections facility or program unless approved by the local community corrections board in a local government 5 that has established a community corrections board. Б
- (3) A nongovernmental agency may enter into a contract or agreement with the department for the purpose of providing community corrections facilities or programs for offenders. The contract or agreement must provide for strict accountability procedures and practices for the conduct and 12 supervision of offenders assigned or sentenced to a facility 13 or program operated by a nongovernmental agency.
  - (4) A nongovernmental agency operating a community corrections facility or program may accept, reject, or reject after acceptance the placement of any offender in the facility or program pursuant to a contract or agreement with a unit of local government or a judicial district. If an offender is rejected by the nongovernmental agency after initial acceptance and the offender is a court referral, the offender must be remanded to the custody of the sheriff of the county in which the facility or program is located. The nongovernmental agency shall notify in writing the sentencing judge who, after considering the agency's reasons for rejection, shall appropriately modify the sentencing

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- NEW SECTION. Section 8. Authority of judge to utilize 2 3 community corrections facilities or programs -- procedure -restrictions. (1) Subject to the restrictions contained in 4 5 subsection (3), a judge may order placement of a nonviolent felony offender in a community corrections facility or 6 7 program operated by a unit of local government or a 8 nongovernmental agency. If a judge orders placement of an 9 offender in a community corrections facility or program, the 10 judge shall indicate in the sentencing order that the offender would have been sentenced to prison if the 11 community corrections facility or program had not been 12 available. 13
  - (2) Placement of an offender in a community corrections facility or program may be ordered only if:
  - (a) the community corrections facility or program is operated by a unit of local government or a nongovernmental agency that has entered into a contract or agreement with the department to provide community corrections services for offenders; and
    - (b) funding for the placement is available.
  - (3) A judge may not order placement of an offender in a residential community corrections facility or program for a period exceeding 1 year. After completing the residential community corrections portion of his sentence, an offender

- shall serve the remainder of his sentence under normal probation supervision, if applicable.
- 3 (4) An offender is not eligible for parole while 4 serving a sentence in a community corrections facility or 5 program.
  - (5) The probation and parole officers for the judicial district shall include in their presentence report to the sentencing judge recommendations for utilization of a community correctional facility or program that has been approved for use by the judicial district.
  - NEW SECTION. Section 9. Powers and responsibilities of department -- rulemaking authority. The department shall:
  - (1) with the active and full participation of the local community corrections board, establish minimum standards for the operation of community corrections facilities and programs operated by a unit of local government or a nongovernmental agency that has entered into a contract or agreement with the department to provide services for offenders:
- 20 (2) review and evaluate all community corrections 21 facilities and programs established under (sections 1
- 22 through 14], subject to the requirements established in

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(3) prescribe accounting and reporting standards for
 all units of local government and nongovernmental agencies.

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that have entered into a contract or agreement with the department;

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- (4) reimburse units of local government or nongovernmental agencies for community correctional services at a rate to be negotiated by the department;
- 6 (5) adopt rules necessary to carry out the provisions 7 of [sections 1 through 14].
- 8 NEW SECTION. Section 10. Offender payments. (1) An 9 offender placed in a community corrections facility or 10 program under [sections 1 through 14] shall execute a 11 written contract or agreement with the director of the 12 facility or program, setting forth the terms and conditions 13 for placement in the facility or program. The contract or 14 agreement may provide that a portion of any money received 15 from employment of the offender be set aside for payment of 16 the following expenses in order of the priority in which 17 they appear below:
  - (a) reimbursement to the community corrections facility or program for a portion of the cost of the room and board provided at the facility or program. The reimbursement rate must be reasonable, based on the offender's employment status and other financial obligations. However, the charges for room and board may not exceed 20% of the offender's net employment income.
- 25 (b) victim restitution ordered by the sentencing court,

- which may not exceed 20% of the offender's net employment
  income:
- 3 (c) deposits to a savings account or fund to be used by 4 the offender for general living expenses following his 5 release from the community corrections facility or program; 6 and
- 7 (d) payment of family support.
- 8 (2) In a community corrections facility or program, the 9 offender has the primary obligation to obtain employment,
- 10 but the department of labor and industry shall provide
- 11 assistance to the offender in obtaining suitable employment.
- NEW SECTION. Section 11. Good time allowance. If an
- 13 offender successfully completes the residential community
- 14 corrections portion of his sentence, he accrues a good time
- 15 allowance at a rate of 1 day of good time for each day
- 16 served in the facility or program. The good time allowance
- operates as a credit on the remainder of his sentence.
- 18 NEW SECTION. Section 12. Technical assistance and
- 19 training. The department shall contract with qualified
- 20 community corrections specialists to provide necessary
- 21 technical assistance and training to judicial districts and
- 22 corrections boards.
- NEW SECTION. Section 13. Report to legislature. No
- 24 later than January 30, 1993, the department shall submit to
- 25 the legislature a report describing:

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1 (1) the number of community corrections facilities and 2 programs that have been established:

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- (2) the number and type of court-referred offenders assigned to community corrections facilities and programs;
- (3) the number and type of department-referred offenders assigned to community based prerelease centers:
  - (4) the extent to which offenders have received and benefited from educational or job training programs related to rehabilitation:
- 10 (5) the rate of reconviction of community corrections program participants as compared to the reconviction rate 12 for similar offenders sentenced to the state penitentiary;
  - (6) the amount of taxes, restitution, and room and board fees paid by offenders assigned to community corrections facilities and programs; and
  - (7) the number of court-referred offenders who, in the absence of community corrections facilities and programs, would have been sentenced to the custody of the department.
- 19 NEW SECTION. Section 14. Escape from custody. offender is quilty of escape from official detention and 20 21 shall be punished as provided in 45-7-306 if, without proper 22 authorization, he:
- 23 (1) fails to remain within the extended limits of his 24 confinement or fails to return within the time specified to 25 a community corrections facility or program to which he has

- 1 been assigned, sentenced, or transferred; or
- 2 (2) leaves his place of employment or neglects or fails 3 to return to the community corrections facility or program 4 after being specifically ordered to do so.
  - Section 15. Section 45-7-306, MCA, is amended to read:
  - "45-7-306. Escape. (1) "Official detention" means imprisonment which resulted from a conviction for an offense, confinement for an offense, confinement of a person charged with an offense, detention by a peace officer pursuant to arrest, detention for extradition or deportation, placement in a community corrections facility or program, supervision while under a supervised release program, participation in a county jail work program under 7-32-2225 through 7-32-2227, or any lawful detention for the purpose of the protection of the welfare of the person detained or for the protection of society. "Official detention" does not include supervision of probation or parole, constraint incidental to release on bail, or an unlawful arrest unless the person arrested employed physical force, a threat of physical force, or a weapon to escape.
  - (2) A person subject to official detention commits the offense of escape if he knowingly or purposely removes himself from official detention or fails to return to official detention following temporary leave granted for a specific purpose or limited time. A person also commits the

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offense of escape if he is participating in a county jail
work program under 7-32-2225 through 7-32-2227 and he
knowingly or purposely fails to appear for work at a time
and place scheduled for participation in the program.

- 5 {3} A person convicted of the offense of escape shall6 be:
- 7 (a) imprisoned in the state prison for a term not to
  8 exceed 20 years if he escapes from a state prison, county
  9 jail, city jail, community corrections facility or program,
  10 or supervised release program by the use or threat of force,
  11 physical violence, weapon, or simulated weapon;
- 12 (b) imprisoned in the state prison for a term not to
  13 exceed 10 years if he:
- 14 (i) escapes from a state prison, county jail, city
  15 jail, halfway house, life skills center, community
  16 corrections facility or program, or supervised release
  17 program; or
- (ii) escapes from another official detention by the use or threat of force, physical violence, weapon, or simulated weapon; or
- (c) fined not to exceed \$500 or imprisoned in the county jail for a term not to exceed 6 months, or both, if he commits escape under circumstances other than (a) and (b) of this subsection."
- Section 16. Section 46-18-201, MCA, is amended to read:

1 "46-18-201. Sentences that may be imposed. (1) Whenever 2 a person has been found guilty of an offense upon a verdict 3 or a plea of guilty, the court may:

- 4 (a) defer imposition of sentence, excepting sentences
  5 for driving under the influence of alcohol or drugs, for a
  6 period, except as otherwise provided, not exceeding 1 year
  7 for any misdemeanor or for a period not exceeding 3 years
- 9 defendant any reasonable restrictions or conditions during 10 the period of the deferred imposition. Reasonable

for any felony. The sentencing judge may impose upon the

- 11 restrictions or conditions may include:
- (i) jail base release;(ii) jail time not exceeding 180 days;
- 14 (iii) conditions for probation;
- 15 (iv) restitution;

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- (v) payment of the costs of confinement;
- 17 (vi) payment of a fine as provided in 46-18-231;
- 18 (vii) payment of costs as provided in 46-18-232 and 19 46-18-233;
- 20 (viii) payment of costs of court appointed counsel as 21 provided in 46-8-113;
- 22 (ix) placement in a community corrections facility or
- 23 program as provided in [section 8];

tix)(x) community service;

25 (x)(xi) any other reasonable conditions considered

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- necessary for rehabilitation or for the protection of
  society; or
- 3 (xi)(xii) any combination of the above.
- 4 (b) suspend execution of sentence up to the maximum 5 sentence allowed for each particular offense. The sentencing 6 judge may impose on the defendant any reasonable 7 restrictions or conditions during the period of suspended 8 sentence. Reasonable restrictions or conditions may include 9 any of those listed in subsections (1)(a)(i) through 10 (1)(a)(xi)(xii).
- 11 (c) impose a fine as provided by law for the offense;
- 12 (d) require payment of costs as provided in 46-18-232
  13 or payment of costs of court-appointed counsel as provided
  14 in 46-8-113;
- (e) commit the defendant to a correctional institution,with or without a fine as provided by law for the offense;
- (f) order the offender to be placed in a community

  corrections facility or program as provided in [section 8];
- 19  $\{f\}(g)$  impose any combination of subsections (1)(b) 20 through (1) $\{e\}(f)$ .
- 21 (2) If any financial obligation is imposed as a 22 condition under subsection (1)(a), sentence may be deferred 23 for a period not exceeding 2 years for any misdemeanor or
  - 3 for a period not exceeding 2 years for any misdemeanor or
- 24 for a period not exceeding 6 years for any felony,
- 25 regardless of whether any other conditions are imposed.

- (3) If any restrictions or conditions imposed under subsection (1)(a) or (1)(b) are violated, the court shall consider any elapsed time and either expressly allow part or all of it as a credit against the sentence or reject all or part as a credit and state its reasons in the order. Credit, however, must be allowed for jail time already served.
- 7 (4) Except as provided in 46-18-222, the imposition or 8 execution of the first 2 years of a sentence of imprisonment 9 imposed under the following sections may not be deferred or 10 suspended: 45-5-103, 45-5-202(3) relating to aggravated 11 assault, 45-5-302(2), 45-5-303(2), 45-5-401(2), 45-5-503(2) 12 and (3), 45-9-101(2), (3), and (5)(d), 45-9-102(3), and 13 45-9-103(2).
  - (5) Except as provided in 46-18-222, the imposition or execution of the first 10 years of a sentence of imprisonment imposed under 45-5-102 may not be deferred or suspended.
- 18 (6) Except as provided in 46-18-222, imposition of
  19 sentence in a felony case may not be deferred in the case of
  20 a defendant who has been convicted of a felony on a prior
  21 occasion, whether or not the sentence was imposed,
  22 imposition of the sentence was deferred, or execution of the
  23 sentence was suspended.
  - (7) If the victim was less than 16 years old, the imposition or execution of the first 30 days of a sentence

- 1 of imprisonment imposed under 45-5-502(3), 45-5-503,
- 2 45-5-504, 45-5-505, or 45-5-507 may not be deferred or
- 3 suspended. Section 46-18-222 does not apply to the first 30
- 4 days of such imprisonment.
- 5 (8) In imposing a sentence on a defendant convicted of
- 6 a sexual offense as defined in 46-23-502, the court may not
- 7 waive the registration requirement provided in 46-18-254,
- 8 46-18-255, and Title 46, chapter 23, part 5.
- 9 (9) A person convicted of a sexual offense, as defined
- in 46-23-502, and sentenced to imprisonment in the state
- ll prison shall enroll in the educational phase of the prison's
- 12 sexual offender program."
- 13 NEW SECTION. Section 17. Codification instruction.
- 14 [Sections 1 through 14] are intended to be codified as an
- 15 integral part of Title 53, chapter 30, and the provisions of
- 16 Title 53, chapter 30, apply to [sections 1 through 14].
- 17 NEW SECTION. Section 18. Effective date. [This act] is
- 18 effective July 1, 1991.

-End-

## SENATE COMMITTEE OF THE WHOLE AMENDMENT

March 20, 1991 12:57 pm Mr. Chairman: I move to amend House Bill No. 272 (third reading copy -- blue) as follows:

1. Page 6, line 8. Strike: "an offender" Insert: "a person"

2. Page 6, line 16. Strike: "offender" Insert: "person"

3. Page 6, line 17. Strike: "or a participant"

4. Page 7, line 2. Following: line 1

Insert: "(6) "Nonviolent felony offender" means a person who has committed a felony other than a crime of violence." Renumber: subsequent subsections

ADOPT

REJECT

Senator Pinsoneault

And. Coord.

53 3/20
Sec. of Senate

SENATE HB 272

## 52nd Legislature

## HB 0272/03

1	HOUSE BILL NO. 272	1	WHEREAS, it is the state's policy that persons convicted
2	INTRODUCED BY BRADLEY, LEE, MENAHAN,	2	of crime should be treated in accordance with their
3	STRIZICH, WANZENRIED, J. RICE, FAGG	3	individual characteristics, circumstances, needs, and
4		4	potentialities; and
5	A BILL FOR AN ACT ENTITLED: "AN ACT CREATING THE MONTANA	5	WHEREAS, the existing state corrections system offers
6	COMMUNITY CORRECTIONS ACT; AUTHORIZING LOCAL GOVERNMENTS_	6	few alternatives to imprisonment for offenders who have been
7	TRIBAL GOVERNMENTS, AND PRIVATE AGENCIES TO ESTABLISH AND	7	convicted of a nonviolent felony offense; and
8	OPERATE COMMUNITY CORRECTIONS FACILITIES AND PROGRAMS;	8	WHEREAS, community corrections programs provide an
9	PROVIDING FOR CREATION OF COMMUNITY CORRECTIONS BOARDS;	9	alternative to imprisonment that is of value both to society
.0	ALLOWING SENTENCING COURTS TO SENTENCE NONVIOLENT FELONY	10	and to the individual because such programs provide
.1	OFFENDERS TO A COMMUNITY CORRECTIONS FACILITY OR PROGRAM;	11	offenders opportunities to overcome alcohol and drug
. 2	GRANTING THE DEPARTMENT OF INSTITUTIONS AUTHORITY TO ADOPT	12	problems, to obtain employment or become involved in an
L <b>3</b>	RULES GOVERNING OPERATION OF COMMUNITY CORRECTIONS	13	educational or vocational program, to learn life skills, or
L <b>4</b>	FACILITIES AND PROGRAMS; ESTABLISHING PENALTIES FOR	14	to be engaged in other activities that will reduce the
LS	OFFENDERS WHO ESCAPE FROM COMMUNITY CORRECTIONS FACILITIES;	15	recidivism of offenders and enable them to be productive
L <b>6</b>	AUTHORIZING PLACEMENT OF OFFENDERS IN A COMMUNITY	16	members of society; and
L7	CORRECTIONS FACILITY OR PROGRAM AS A CONDITION OF THE	17	WHEREAS, community corrections programs are desirable
18	DEFERRED IMPOSITION OR SUSPENDED EXECUTION OF SENTENCES;	18	because such programs cost substantially less compared to
19	AMENDING SECTIONS 45-7-306 AND 46-18-201, MCA; AND PROVIDING	19	the costs of imprisonment in the Montana State Prison.
20	AN EFFECTIVE DATE."	20	THEREFORE, the Legislature of the State of Montana finds
21		21	it appropriate to enact legislation to establish community
22	WHEREAS, Article II, section 28, of the Montana	22	corrections facilities and programs for the placement and
23	Constitution requires that laws for the punishment of crime	23	treatment of nonviolent felony offenders.
24	must be founded on the principles of prevention and	24	
25	reformation; and	25	STATEMENT OF INTENT

A state	eme	nt of	intent	is	requ	uired	for	this	bill	. be	cause
[section	9	<u>10</u> ]	grants	ti	ne (	depar	tment	t of	ins	stitu	tions
authority	to	ado	pt rule	es	пес	essar	y to	ca:	rry	out	the
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It is the intent of the legislature that the department adopt regulations and standards for the operation of community corrections facilities and programs. In adopting rules, the department shall comply with the requirements established under [section 9 10]. In addition, the department should consider the goals of [sections 1 through 15], which are:

- (1) to reduce reliance upon the Montana state prison for detention of low-risk, nonviolent felony offenders;
- (2) to increase services to offenders to help them
  become productive members of society;
- 16 (3) to require offenders to pay restitution to crime 17 victims:
  - (4) to impose upon offenders responsibility for payment of a portion of the costs of their room and board at community corrections facilities or programs;
- 21 (5) to decentralize authority for corrections programs
  22 from state government to local OR TRIBAL governments;
- 23 (6) to stimulate local <u>OR TRIBAL</u> participation in the 24 establishment of community corrections facilities and 25 programs;

1	(7)	to	reduce	the	long-term	costs	of	state	corrections;
2	and								

- 3 (8) to reduce court commitments to the state prison,
  4 thereby reducing the long-term capital construction costs
  5 for the Montana state prison and other corrections
  6 facilities.
- To ensure the success of the community corrections
  program, the department, when contracting for services,
  should consider a potential service provider's knowledge,
  background, and special expertise in the area of
  postconviction diversion community corrections programs.
  - Prior to adopting rules, the department should examine community corrections programs established in other states, especially in the states of Colorado, Iowa, Minnesota, Oregon, and Wyoming. In addition, the comments of potential service providers should be encouraged during the rulemaking process.

19 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

- NEW SECTION. Section 1. Short title. [Sections 1
- 21 through 14 15] may be cited as the "Montana Community
- 22 Corrections Act".

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- NEW SECTION. Section 2. Purpose. It is the purpose of .

  24 [sections 1 through ±4 15] to:
- 25 (1) encourage the development of community corrections

L	facilities and programs by units of local government, TRIBAL
2	GOVERNMENTS, and nongovernmental agencies:

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- (2) reduce court commitments to the state penitentiary through diversion of low-risk, nonviolent felony offenders to community corrections facilities and programs;
- 6 (3) provide a procedure by which units of local
  7 government, TRIBAL GOVERNMENTS, and nongovernmental agencies
  8 may provide corrections services to the sentencing courts;
  9 and
- 10 (4) include citizen participation in the policymaking
  11 and program planning related to community corrections
  12 facilities and programs through the formation of local
  13 community corrections boards.
- NEW SECTION. Section 3. Definitions. As used in [sections 1 through ±4 15], unless the context requires otherwise, the following definitions apply:
- 17 (1) "Community corrections board" means a community
  18 corrections board as provided in [section 5].
- (2) "Community corrections facility or program" means a community-based or community-oriented facility or program, other than a jail, that:
- (a) is operated by a unit of local government, A TRIBALGOVERNMENT, or a nongovernmental agency; and
- 24 (b) provides programs and services to aid offenders in:
- 25 (i) obtaining and holding regular employment;

- (ii) enrolling in and maintaining academic courses:
- 2 (iii) participating in vocational training programs;
- 3 (iv) utilizing the resources of the community to meet
  4 their personal and family needs;
- 5 (v) obtaining the benefits of specialized treatment 6 services that exist within the community; and
- 7 (vi) paying restitution or performing community 8 restitution to crime victims.
  - (3) "Crime of violence" means:

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- 10 (a) a-crime AN OFFENSE in which an--offender A PERSON

  11 uses or possesses and threatens the use of a deadly weapon

  12 during the commission or attempted commission of a-crime AN

  13 OFFENSE, including felony assault, kidnapping, aggravated

  14 kidnapping, robbery, arson, burglary, aggravated burglary,

  15 escape, or intimidation;
  - (b) a--crime AN OFFENSE, OTHER THAN AN OFFENSE IN WHICH NEGLIGENCE IS AN ELEMENT OF THE OFFENSE, in which the offender PERSON causes serious bodily injury or death to a person other than himself or-a-participant during the commission or attempted commission of a-crime AN OFFENSE; or
- 21 (c) any sexual offense in which the offender causes
- 22 bodily injury to the victim or uses threat, intimidation, or
- 23 force against the victim.
- 24 (4) "Department" means the department of institutions 25 created in 2-15-2301.

- 1 (5) "Nongovernmental agency" means a person, private
  2 nonprofit agency, corporation, association, labor
  3 organization, or other nongovernmental entity.
- 4 (6) "NONVIOLENT FELONY OFFENDER" MEANS A PERSON WHO HAS
  5 COMMITTED A PELONY OTHER THAN A CRIME OF VIOLENCE.
- 6 (6) (7) "Offender" means a person who has entered a plea 7 of guilty or has been convicted of a felony. The term 8 excludes a person who has committed a crime of violence.
- 9 <u>+7+(8) "TRIBAL GOVERNMENT" MEANS A FEDERALLY RECOGNIZED</u>
  10 INDIAN TRIBE WITHIN THE STATE OF MONTANA.
- 11 (77)(9) "Unit of local government" means a county,
  12 city, town, or city-county consolidated government.

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- NEW SECTION. Section 4. Community corrections facilities and programs operated by units of local government. (1) A unit of local government may establish, maintain, and operate any community corrections facilities and programs that it considers necessary to serve its own needs or the needs of offenders who are sentenced to the facility or program by a judge as provided in [section 6 9].
- 20 (2) A unit of local government may enter into a 21 contract or agreement with the department for the purpose of 22 providing community corrections facilities and programs for 23 offenders.
- NEW SECTION. Section 5. Creation of community

  corrections boards -- membership -- appointment -- terms --

- compensation. (1) A unit of local government er, the governing bodies of two or more units of local government,

  OR A TRIBAL GOVERNMENT may establish a community corrections board.
- 5 (2) A community corrections board consists of nine 6 members who, MUST, WHEN POSSIBLE, BE GENDER-BALANCED AND 7 HAVE RACIAL PARITY, AND must be appointed as follows:
- 8 (a) one local law enforcement officer;
- 9 (b) one county attorney;
- 10 (c) one district court judge;
- (d) one probation and parole officer;
- 12 (e) one local private employer or representative of the 13 department of labor and industry;
- (f) one mental health professional;
- 15 (g) one person representing local OR TRIBAL drug and alcohol treatment programs; and
- 17 (h) two members of the public.
- 18 (3) Members of a community corrections board must be
  19 nominated by representatives of units of local government <u>OR</u>
  20 <u>A TRIBAL GOVERNMENT</u> and appointed by the district court
  21 judges <u>OR THE TRIBAL JUDGES</u> in the judicial district in
  22 which community corrections facilities or programs are
  23 established.
- 24 (4) Members of a community corrections board shall 25 serve for a term of 4 years.

(5) Members of a community corrections board shall serve without compensation except as otherwise decided by the units of local government OR A TRIBAL GOVERNMENT.

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NEW SECTION. Section 6. Powers and duties of community corrections boards. (1) A community corrections board may establish and enforce standards for:

- (a) the operation of community corrections facilities and programs operated by the unit of local government <u>OR A TRIBAL GOVERNMENT</u> served by the community corrections board; and
- 11 (b) the conduct of offenders placed in local community
  12 corrections facilities and programs.
  - (2) The community corrections board, together with the department and the judicial district, shall establish procedures for screening offenders who are to be placed in the community corrections facility or program. The screening must take into account the aptitude, attitude, and social and occupational skills of the offender and the risk of harm the offender may present to himself and others.
  - (3) A community corrections board may accept, reject, or reject after acceptance the placement of any offender in the community corrections facility or program. If an offender is rejected by the community corrections board after initial acceptance, the offender must be remanded to the custody of the sheriff of the county in which the

- 1 facility or program is located. The community corrections
- 2 board shall notify in writing the sentencing judge who,
- 3 after considering the board's reasons for rejection, shall
- 4 appropriately modify the sentencing order.
- 5 NEW SECTION. SECTION 7. COMMUNITY CORRECTIONS
- 6 FACILITIES AND PROGRAMS OPERATED BY TRIBAL GOVERNMENTS. (1)
- 7 A TRIBAL GOVERNMENT MAY ESTABLISH, MAINTAIN, AND OPERATE A
- 8 COMMUNITY CORRECTIONS FACILITY OR PROGRAM TO SERVE THE NEEDS
- 9 OF OFFENDERS WHO ARE SENTENCED TO THE FACILITY OR PROGRAM BY
- 10 A JUDGE AS PROVIDED IN [SECTION 9].
- 11 (2) A TRIBAL GOVERNMENT MAY ENTER INTO AN AGREEMENT
- 12 WITH THE DEPARTMENT, PURSUANT TO TITLE 18, CHAPTER 11, PART
- 13 1, FOR THE PURPOSE OF PROVIDING COMMUNITY CORRECTIONS
- 14 FACILITIES OR PROGRAMS FOR OFFENDERS. THE AGREEMENT MUST
- 15 PROVIDE FOR STRICT ACCOUNTABILITY PROCEDURES AND PRACTICES
- 16 FOR THE CONDUCT AND SUPERVISION OF OFFENDERS ASSIGNED OR
- 17 SENTENCED TO A FACILITY OR PROGRAM OPERATED BY A TRIBAL
- 18 GOVERNMENT.

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- 19 (3) A TRIBAL GOVERNMENT OPERATING A COMMUNITY
- 20 CORRECTIONS FACILITY OR PROGRAM MAY ACCEPT, REJECT, OR
  - REJECT AFTER ACCEPTANCE THE PLACEMENT OF ANY OFFENDER IN THE
- 22 FACILITY OR PROGRAM PURSUANT TO AN AGREEMENT WITH A UNIT OF
- 23 LOCAL GOVERNMENT, A NONGOVERNMENTAL AGENCY, OR A JUDICIAL
- 24 DISTRICT. IF AN OFFENDER IS REJECTED BY THE TRIBAL
- 25 GOVERNMENT AFTER INITIAL APPEARANCE AND THE OFFENDER IS A

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- 1 COURT REFERRAL, THE OFFENDER MUST BE REMANDED TO THE CUSTODY
- 2 OF THE SHERIFF OF THE COUNTY IN WHICH THE FACILITY OR
- 3 PROGRAM IS LOCATED. THE TRIBAL GOVERNMENT SHALL NOTIFY IN
- 4 WRITING THE SENTENCING JUDGE WHO, AFTER CONSIDERING THE
- 5 TRIBAL GOVERNMENT'S REASONS FOR REJECTION, SHALL
- 6 APPROPRIATELY MODIFY THE SENTENCING ORDER.
- 7 NEW SECTION. Section 8. Community corrections
- 8 facilities and programs operated by nongovernmental
- 9 agencies. (1) Except as provided in subsection (2), a
- 10 nongovernmental agency may establish, maintain, and operate
- ll a community corrections facility or program to serve the
- 12 needs of offenders who are sentenced to the facility or
- 13 program by a judge as provided in [section 8 9].
- 14 (2) A nongovernmental agency may not establish a
- the local community corrections board in a local government

community corrections facility or program unless approved by

- to the rotal community corrections board in a rotal government
- 17 OR TRIBAL GOVERNMENT that has established a community
- 18 corrections board.

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- 19 (3) A nongovernmental agency may enter into a contract
  - or agreement with the department for the purpose of
- 21 providing community corrections facilities or programs for
- 22 offenders. The contract or agreement must provide for strict
- 23 accountability procedures and practices for the conduct and
- 24 supervision of offenders assigned or sentenced to a facility
- 25 or program operated by a nongovernmental agency.

(4) A nongovernmental agency operating a community corrections facility or program may accept, reject, or reject after acceptance the placement of any offender in the facility or program pursuant to a contract or agreement with a unit of local government, A TRIBAL GOVERNMENT, or a judicial district. If an offender is rejected by the nongovernmental agency after initial acceptance and the offender is a court referral, the offender must be remanded to the custody of the sheriff of the county in which the facility or program is located. The nongovernmental agency shall notify in writing the sentencing judge who, after considering the agency's reasons for rejection, shall appropriately modify the sentencing order.

NEW SECTION. Section 9. Authority of judge to utilize community corrections facilities or programs -- procedure -- restrictions. (1) Subject to the restrictions contained in subsection (3), a judge may order placement of a nonviolent felony offender in a community corrections facility or program operated by a unit of local government, A TRIBAL GOVERNMENT, or a nongovernmental agency. If a judge orders placement of an offender in a community corrections facility or program, the judge shall indicate in the sentencing order that the offender would have been sentenced to prison if the community corrections facility or program had not been available.

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- 1 (2) Placement of an offender in a community corrections facility or program may be ordered only if:
  - (a) the community corrections facility or program is operated by a unit of local government, A TRIBAL GOVERNMENT, or a nongovernmental agency that has entered into a contract or agreement with the department to provide community corrections services for offenders; and
  - (b) funding for the placement is available.

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- (3) A judge may not order placement of an offender in a residential community corrections facility or program for a period exceeding 1 year. After completing the residential community corrections portion of his sentence, an offender shall serve the remainder of his sentence under normal probation supervision, if applicable.
- (4) An offender is not eligible for parole while serving a sentence in a community corrections facility or program.
  - (5) The probation and parole officers for the judicial district shall include in their presentence report to the sentencing judge recommendations for utilization of a community correctional facility or program that has been approved for use by the judicial district.
- NEW SECTION. Section 10. Powers and responsibilities 23 24 of department -- rulemaking authority. The department shall:
  - (1) with the active and full participation of the local

- community corrections board, establish minimum standards for 2 the operation of community corrections facilities and
- programs operated by a unit of local government, A TRIBAL
- GOVERNMENT, or a nongovernmental agency that has entered
- into a contract or agreement with the department to provide
- services for offenders;
- 7 (2) review and evaluate all community corrections
- 8 facilities and programs established under [sections 1
  - through 14 15), subject to the requirements established in
- 10 [section 13]:

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- 11 (3) prescribe accounting and reporting standards for
- 12 all units of local government, TRIBAL GOVERNMENTS, and
- 13 nongovernmental agencies that have entered into a contract
- 14 or agreement with the department;
- 15 (4) reimburse units of local government, TRIBAL
- 16 GOVERNMENTS, or nongovernmental agencies for community
  - correctional services at a rate to be negotiated by the
- 18 department;
- 19 (5) adopt rules necessary to carry out the provisions
- 20 of [sections 1 through 14 15].
- 21 NEW SECTION. Section 11. Offender payments. (1) An
- 22 offender placed in a community corrections facility or
- 23 program under [sections 1 through 14 15] shall execute a
- 24 written contract or agreement with the director of the
- 25 facility or program, setting forth the terms and conditions

for placement in the facility or program. The contract or agreement may provide that a portion of any money received from employment of the offender be set aside for payment of the following expenses in order of the priority in which they appear below:

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- (a) reimbursement to the community corrections facility or program for a portion of the cost of the room and board provided at the facility or program. The reimbursement rate must be reasonable, based on the offender's employment status and other financial obligations. However, the charges for room and board may not exceed 20% of the offender's net employment income.
- (b) victim restitution ordered by the sentencing court, which may not exceed 20% of the offender's net employment income:
- (c) deposits to a savings account or fund to be used by the offender for general living expenses following his release from the community corrections facility or program; and
  - (d) payment of family support.
- (2) In a community corrections facility or program, the offender has the primary obligation to obtain employment, but the department of labor and industry shall provide assistance to the offender in obtaining suitable employment.
- NEW SECTION. Section 12. Good time allowance. If an 25

- offender successfully completes the residential community
- corrections portion of his sentence, he accrues a good time
- 3 allowance at a rate of 1 day of good time for each day
- served in the facility or program. The good time allowance
- operates as a credit on the remainder of his sentence.
- NEW SECTION. Section 13. Technical assistance and training. The department shall contract with qualified community corrections specialists to provide necessary
- technical assistance and training to judicial districts and
- 10 corrections boards.
- NEW SECTION. Section 14. Report to legislature. No 11 12 later than January 30, 1993, the department shall submit to
- the legislature a report describing: 13
- 14 (1) the number of community corrections facilities and 15 programs that have been established;
- 16 (2) the number and type of court-referred offenders 17 assigned to community corrections facilities and programs;
- 18 (3) the number and type of department-referred 19 offenders assigned to community based prerelease centers;
- 20 (4) the extent to which offenders have received and 21 benefited from educational or job training programs related 22 to rehabilitation:
- 23 (5) the rate of reconviction of community corrections program participants as compared to the reconviction rate for similar offenders sentenced to the state penitentiary;

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(6) the amount of taxes, restitution, and room and board fees paid by offenders assigned to community corrections facilities and programs; and

- (7) the number of court-referred offenders who, in the absence of community corrections facilities and programs, would have been sentenced to the custody of the department.
- NEW SECTION. Section 15. Escape from custody. An offender is guilty of escape from official detention and shall be punished as provided in 45-7-306 if, without proper authorization, he:
- (1) fails to remain within the extended limits of his confinement or fails to return within the time specified to a community corrections facility or program to which he has been assigned, sentenced, or transferred; or
- (2) leaves his place of employment or neglects or fails to return to the community corrections facility or program after being specifically ordered to do so.
  - Section 16. Section 45-7-306, MCA, is amended to read:
- "45-7-306. Escape. (1) "Official detention" means imprisonment which resulted from a conviction for an offense, confinement for an offense, confinement of a person charged with an offense, detention by a peace officer pursuant to arrest, detention for extradition or deportation, placement in a community corrections facility or program, supervision while under a supervised release

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- program, participation in a county jail work program under 7-32-2225 through 7-32-2227, or any lawful detention for the purpose of the protection of the welfare of the person detained or for the protection of society. "Official detention" does not include supervision of probation or parole, constraint incidental to release on bail, or an unlawful arrest unless the person arrested employed physical force, a threat of physical force, or a weapon to escape.
  - (2) A person subject to official detention commits the offense of escape if he knowingly or purposely removes himself from official detention or fails to return to official detention following temporary leave granted for a specific purpose or limited time. A person also commits the offense of escape if he is participating in a county jail work program under 7-32-2225 through 7-32-2227 and he knowingly or purposely fails to appear for work at a time and place scheduled for participation in the program.
- 18 (3) A person convicted of the offense of escape shall
  19 be:
- 20 (a) imprisoned in the state prison for a term not to
  21 exceed 20 years if he escapes from a state prison, county
  22 jail, city jail, community corrections facility or program,
- or supervised release program by the use or threat of force,
- 24 physical violence, weapon, or simulated weapon;
- 25 (b) imprisoned in the state prison for a term not to

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- exceed 10 years if he:
- 2 (i) escapes from a state prison, county jail, city
  3 jail, halfway house, life skills center, community
  4 corrections facility or program, or supervised release
- 5 program; or
- (ii) escapes from another official detention by the use
   or threat of force, physical violence, weapon, or simulated
   weapon; or
- 9 (c) fined not to exceed \$500 or imprisoned in the 10 county jail for a term not to exceed 6 months, or both, if 11 he commits escape under circumstances other than (a) and (b) 12 of this subsection."
- Section 17. Section 46-18-201, MCA, is amended to read:

  "46-18-201. Sentences that may be imposed. (1) Whenever

  a person has been found guilty of an offense upon a verdict

  or a plea of guilty, the court may:
- (a) defer imposition of sentance, excepting sentences 17 18 for driving under the influence of alcohol or drugs, for a 19 period, except as otherwise provided, not exceeding 1 year 20 for any misdemeanor or for a period not exceeding 3 years for any felony. The sentencing judge may impose upon the 21 22 defendant any reasonable restrictions or conditions during the period of the deferred imposition. Reasonable 23 24 restrictions or conditions may include:
- 25 (i) jail base release;

- 1 (ii) jail time not exceeding 180 days;
- 2 (iii) conditions for probation;
- 3 (iv) restitution;
- 4 (v) payment of the costs of confinement;
- 5 (vi) payment of a fine as provided in 46-18-231;
- 6 (vii) payment of costs as provided in 46-18-232 and
- 7 46-18-233;
- 8 (viii) payment of costs of court appointed counsel as
- 9 provided in 46-8-113;
- 10 (ix) placement in a community corrections facility or
- program as provided in [section 8 9];
- 12 (ix)(x) community service;
- 13 (x)(xi) any other reasonable conditions considered 14 necessary for rehabilitation or for the protection of
- 15 society; or
- 16 (xi) any combination of the above.
- 17 (b) suspend execution of sentence up to the maximum
- 18 sentence allowed for each particular offense. The sentencing
- 19 judge may impose on the defendant any reasonable
- 20 restrictions or conditions during the period of suspended
- 21 sentence. Reasonable restrictions or conditions may include
- 22 any of those listed in subsections (1)(a)(i) through
- 23 (1)(a)(xi)(xii).
- (c) impose a fine as provided by law for the offense;
- (d) require payment of costs as provided in 46-18-232

- or payment of costs of court-appointed counsel as provided
  in 46-8-113;
- (e) commit the defendant to a correctional institution,
  with or without a fine as provided by law for the offense;
- 5 (f) order the offender to be placed in a community
  6 corrections facility or program as provided in [section 8
  7 9];
- 8 (ff)(g) impose any combination of subsections (1)(b) 9 through (1)(ff)(f).

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- (2) If any financial obligation is imposed as a condition under subsection (1)(a), sentence may be deferred for a period not exceeding 2 years for any misdemeanor or for a period not exceeding 6 years for any felony, regardless of whether any other conditions are imposed.
- (3) If any restrictions or conditions imposed under subsection (1)(a) or (1)(b) are violated, the court shall consider any elapsed time and either expressly allow part or all of it as a credit against the sentence or reject all or part as a credit and state its reasons in the order. Credit, however, must be allowed for jail time already served.
- (4) Except as provided in 46-18-222, the imposition or execution of the first 2 years of a sentence of imprisonment imposed under the following sections may not be deferred or suspended: 45-5-103, 45-5-202(3) relating to aggravated assault, 45-5-302(2), 45-5-303(2), 45-5-401(2), 45-5-503(2)

- 1 and (3), 45-9-101(2), (3), and (5)(d), 45-9+102(3), and 45-9-103(2).
- (5) Except as provided in 46-18-222, the imposition or execution of the first 10 years of a sentence of imprisonment imposed under 45-5-102 may not be deferred or

suspended.

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- 7 (6) Except as provided in 46-18-222, imposition of 8 sentence in a felony case may not be deferred in the case of 9 a defendant who has been convicted of a felony on a prior occasion, whether or not the sentence was imposed, 11 imposition of the sentence was deferred, or execution of the sentence was suspended.
  - (7) If the victim was less than 16 years old, the imposition or execution of the first 30 days of a sentence of imprisonment imposed under 45-5-502(3), 45-5-503, 45-5-504, 45-5-505, or 45-5-507 may not be deferred or suspended. Section 46-18-222 does not apply to the first 30 days of such imprisonment.
- 19 (8) In imposing a sentence on a defendant convicted of 20 a sexual offense as defined in 46-23-502, the court may not 21 waive the registration requirement provided in 46-18-254, 22 46-18-255, and Title 46, chapter 23, part 5.
- 23 (9) A person convicted of a sexual offense, as defined 24 in 46-23-502, and sentenced to imprisonment in the state 25 prison shall enroll in the educational phase of the prison's

- 1 sexual offender program."
- 2 NEW SECTION. Section 18. Codification instruction.
- 3 [Sections 1 through 14 15] are intended to be codified as an
- 4 integral part of Title 53, chapter 30, and the provisions of
- 5 Title 53, chapter 30, apply to [sections 1 through  $\frac{14}{15}$ ].
- 6 NEW SECTION. Section 19. Effective date. [This act] is
- 7 effective July 1, 1991.

-End-