HOUSE BILL NO. 268

INTRODUCED BY MEASURE, HALLIGAN

IN THE HOUSE

	111 1110 110000
JANUARY 19, 1991	INTRODUCED AND REFERRED TO COMMITTEE ON JUDICIARY.
	FIRST READING.
FEBRUARY 5, 1991	COMMITTEE RECOMMEND BILL DO PASS. REPORT ADOPTED.
FEBRUARY 6, 1991	PRINTING REPORT.
FEBRUARY 7, 1991	SECOND READING, DO PASS.
FEBRUARY 8, 1991	ENGROSSING REPORT.
FEBRUARY 9, 1991	THIRD READING, PASSED. AYES, 72; NOES, 22.
	TRANSMITTED TO SENATE.
	IN THE SENATE
FEBRUARY 11, 1991	INTRODUCED AND REFERRED TO COMMITTEE ON JUDICIARY.
	FIRST READING.
MARCH 20, 1991	COMMITTEE RECOMMEND BILL BE CONCURRED IN AS AMENDED. REPORT ADOPTED.
MARCH 22, 1991	SECOND READING, CONCURRED IN.
MARCH 23, 1991	THIRD READING, CONCURRED IN. AYES, 46; NOES, 1.
	RETURNED TO HOUSE WITH AMENDMENTS.
	IN THE HOUSE
APRIL 8, 1991	RECEIVED FROM SENATE.
	SECOND READING, AMENDMENTS CONCURRED IN.
APRIL 9, 1991	THIRD READING, AMENDMENTS

CONCURRED IN.

SENT TO ENROLLING.

REPORTED CORRECTLY ENROLLED.

APRIL 12, 1991 SIGNED BY SPEAKER.

IN THE SENATE

APRIL 13, 1991 SIGNED BY PRESIDENT.

IN THE HOUSE

APRIL 15, 1991 DELIVERED TO GOVERNOR.

APRIL 20, 1991 RETURNED FROM GOVERNOR WITH RECOMMENDED AMENDMENTS.

APRIL 22, 1991 SECOND READING, GOVERNOR'S AMENDMENTS CONCURRED IN.

TRANSMITTED TO SENATE.

IN THE SENATE

APRIL 23, 1991 SECOND READING, GOVERNOR'S AMENDMENTS CONCURRED IN.

APRIL 24, 1991 THIRD READING, GOVERNOR'S AMENDMENTS CONCURRED IN.

RETURNED TO HOUSE.

IN THE HOUSE

APRIL 24, 1991 SENT TO ENROLLING.

REPORTED CORRECTLY ENROLLED.

1	HOUSE BILL NO. 268
2	INTRODUCED BY Measure M. Hollys.
3	'
4	A BILL FOR AN ACT ENTITLED: "AN ACT CREATING AN APPELLATE
5	DEFENDER SYSTEM; CREATING AN APPELLATE DEFENDER COMMISSION
6	AND THE OFFICE OF APPELLATE DEFENDER; ESTABLISHING DUTIES OF
7	THE COMMISSION; ESTABLISHING DUTIES OF AND QUALIFICATIONS
8	FOR THE APPELLATE DEFENDER; PROVIDING AN APPROPRIATION TO
9	FUND THE COMMISSION AND THE OFFICE OF APPELLATE DEFENDER FOR
LO	THE BIENNIUM; AMENDING SECTION 3-5-901, MCA; AND PROVIDING
11	AN IMMEDIATE EFFECTIVE DATE AND A RETROACTIVE APPLICABILITY
12	DATE."
13	
14	STATEMENT OF INTENT
15	A statement of intent is required for this bill because
16	[section 2] grants the appellate defender commission
17	rulemaking authority for the conduct of the commission's
18	affairs. It is the intent that the commission adopt rules of
19	procedure necessary to implement and carry out the duties of
20	the commission.
21	
22	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
23	NEW SECTION. Section 1. Short title. [Sections 1 and 3
24	through 5] may be cited as the "Appellate Defender Act".

NEW SECTION. Section 2. Appellate defender commission

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Montana Legi	stative Council

- 1 -- duties -- rules. (1) There is an appellate defender
- 2 commission.
- 3 (2) The commission consists of five members, as 4 follows:
- 5 (a) one district judge elected by the district judges
- 6 under an elective procedure initiated and conducted by the 7 supreme court and certified by the chief justice of the
- 8 supreme court. The election is considered an appointment for
- 9 the purposes of this part.
- 10 (b) three attorneys appointed by the president of the
- 11 Montana state bar association, as follows:
- 12 (i) at least two attorneys who are experienced in the
- 13 defense of felonies, at least one of whom has served a
- 14 minimum of 1 year as a full-time public defender for a
- 15 governmental agency or a public corporation; and
- 16 (ii) at least one attorney who has been licensed to
- 17 practice law in this state for a minimum of 10 years; and
- 18 (c) one member of the general public who is not an
- 19 attorney or a judge, active or retired, appointed by the
- 20 governor.
- 21 (3) The members shall serve staggered 3-year terms.
- 22 (4) The commission is allocated to the department of
- 23 administration for administrative purposes only pursuant to
- 24 2-15-121.

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(5) A member of the commission may not during a term on

-2- INTRODUCED BILL

the commission serve as a county attorney or a deputy county
attorney, the attorney general or an assistant attorney
general, the United States district attorney or an assistant
United States district attorney, or a law enforcement
official.

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- (6) Members of the commission may not receive a salary for service on the commission but must be reimbursed for expenses, as provided in 2-18-501 through 2-18-503, while actually engaged in the discharge of official duties.
- 10 (7) The commission shall make rules for the conduct of lt its affairs.
- 12 (8) The commission shall develop a system of indigent 13 appellate defense services.
- 14 (9) The commission shall propose to the supreme court
 15 minimum standards to which all trial and appellate public
 16 defenders, including locally appointed private counsel,
 17 shall conform.
 - (10) The commission shall compile and keep current a statewide roster of attorneys eligible for appointment by an appropriate court as trial and appellate defense counsel for indigent defendants. The roster must be supplied to all justices and judges in the state.
- 23 (11) The commission shall establish qualifications, 24 duties, and priorities for the appellate defender, provided 25 for in [section 3], not inconsistent with those established

in [section 4].

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- NEW SECTION. Section 3. Office of appellate defender
- 3 -- appellate defender -- hiring -- dismissal -- staff. (1)
- 4 There is an office of appellate defender.
 - (2) The appellate defender must be hired by and shall serve at the pleasure of the appellate defender commission.
- 7 (3) The appellate defender shall hire and supervise the 8 work of supporting personnel authorized by the commission.
- 9 NEW SECTION. Section 4. Appellate defender --
- qualifications -- duties. (1) The appellate defender and any deputy or assistant appellate defender:
- 12 (a) must be an attorney licensed to practice law in 13 this state:
- 14 (b) shall perform duties as may be provided by law or 15 established by the appellate defender commission; and
- 16 (c) must have those qualifications otherwise required
 17 by the commission.
 - (2) The duties of the appellate defender are to:
- 19 (a) assume responsibility for appeals from district
 - court and petitions for postconviction relief from

proceedings in district court on behalf of indigent

- defendants only after conviction, as defined by 46-1-201(2),
- 23 when:

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24 (i) the defendant alleges that ineffective assistance
25 of counsel resulted in conviction;

- 1 (ii) a district judge or the chief justice or an 2 associate justice of the supreme court finds further 3 representation by previously appointed counsel would not 4 serve the interests of justice; or
- 5 (iii) the appellate defender agrees to assist in or 6 assume responsibility for appeal;
- 7 (b) aid the commission in compiling and keeping current
 8 a statewide roster of attorneys eligible for appointment by
 9 an appropriate court as trial and appellate defense counsel
 10 for the indigent;
- 11 (c) keep a record of those services and expenses for 12 the commission; and
- (d) perform the duties otherwise established by the commission.
- NEW SECTION. Section 5. Appellate defender -
 16 classification -- salary -- expenses. The appellate defender

 17 and staff must be classified according to the state

 18 classification pay plan and are entitled to salaries, wages,

 19 benefits, and expenses as provided in Title 2, chapter 18.
- Section 6. Section 3-5-901, MCA, is amended to read:
- 21 *3-5-901. State assumption of certain district court
 22 expenses. (1) Effective July 1, 1985, the state shall, to
 23 the extent that money is appropriated, fund the following
 24 district court expenses in criminal cases only:
- 25 (a) salaries of court reporters;

- 1 (b) transcripts of proceedings;
- 2 (c) witness fees and necessary expenses:
- 3 (d) juror fees;
 - (e) indigent defense; and
- 5 (f) expenses of the appellate defender commission and
- 6 the office of appellate defender; and
- 7 (f)(g) psychiatric examinations.
- 8 (2) The department of commerce, in consultation with
- 9 the district judges for each judicial district and the
- 10 appellate defender commission, shall include within the
- ll department's biennial budget request to the legislature a
- 12 request for funding the expenses listed in subsection (1).
- 13 (3) (a) If money appropriated for the expenses listed
- in subsection (1):
- 15 (i) exceeds the amount necessary to fully fund those
- 16 expenses, the excess amount must be used for district court
- 17 grants as provided in 7-6-2352; or
- 18 (ii) is insufficient to fully fund those expenses, the
- 19 appellate defender commission and the office of appellate
- 20 <u>defender must be funded first and the county is responsible</u>
- 21 for payment of the balance.
- 22 (b) If no money is appropriated, the county is
- 23 responsible for payment of all expenses."
- NEW SECTION. Section 7. Implementation of staggere
- 25 terms. (1) To implement the staggered-term system provided

- for in [section 2(3)], beginning January 1, 1991, the first terms of the members are as follows:
- (a) the member of the general public shall serve a 3 1-vear term;
- (b) two of the attorney members shall serve 2-year 5 terms, as designated by the president of the Montana state 6 7 bar association at the time of appointment; and
- 8 (c) the other members shall serve 3-year terms.
- 9 (2) Upon expiration of the terms provided in subsection 10 (1), each member shall serve a 3-year term.
- NEW SECTION. Section 8. Initial report to legislature. 11
- At the end of the first biennium following the selection of 13 the first appellate defender, the appellate defender
- 14 commission shall submit a report to the legislature
- 15 evaluating the performance and needs of the office of
- 16 appellate defender.

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- 17 NEW SECTION. Section 9. Appellate defender
- 18 appropriation. The following money is appropriated from
 - funds available as provided in 3-5-901(2) to the appellate
- 20 defender commission for the operation of the commission and
- the office of appellate defender: 21
- 22 Fiscal year 1992

\$100,000

23 Fiscal year 1993

- 100,000
- NEW SECTION. Section 10. Codification instruction. (1) 24
- [Sections 1 and 3 through 5] are intended to be codified as 25

- an integral part of Title 46, chapter 8, part 2, and the
- provisions of Title 46, chapter 8, part 2, apply to 2
- 3 [sections 1 and 3 through 5].
- (2) [Section 2] is intended to be codified as an
- integral part of Title 2, chapter 15, part 10, and the
- provisions of Title 2, chapter 15, part 10, apply to
- [section 2].
- NEW SECTION. Section 11. Retroactive applicability.
- 9 [This act] applies retroactively, within the meaning of
- 1-2-109, to January 1, 1991. 10
- NEW SECTION. Section 12. Effective date. [This act] is 11
- 12 effective on passage and approval.

-End-

STATE OF MONTANA - FISCAL NOTE

Form BD-15

In compliance with a written request, there is hereby submitted a Fiscal Note for HB0268, as introduced.

DESCRIPTION OF PROPOSED LEGISLATION:

An act creating an appellate defender system; creating an appellate defender commission and the office of appellate defender; establishing duties of the commission; establishing duties of and qualifications for the appellate defender; providing an appropriation to fund the commission and the office of appellate defender for the biennium; amending section 3-5-901. MCA; and providing an immediate effective date and a retroactive applicability date.

ASSUMPTIONS:

- 1. Staff at the Department of Administration would include a 1.00 FTE attorney, grade 18/step 2 and an administrative secretary II, grade 11/step 2.
- 2. There is a commission of five individuals which meets six times per year. Commission costs include mileage for 400 roundtrip miles, lodging for one night, and meals for two days.
- 3. The appellate defender would make at least 10 trips to Deer Lodge for 112 roundtrip miles to consult with indigent prisoners who are appealing convictions.
- 4. State rental space of 400 square feet would be available to house the proposed office of the appellate defender.
- 5. The Department of Commerce will include within its biennial budget a request for the proposed office, which will be paid for from the district court reimbursement appropriation.
- 6. The Department of Administration will bill the Department of Commerce monthly for its expenses.

FISCAL IMPACT:	FY 92			FY_93			
	Current Law	Proposed Law	<u>Difference</u>	Current Law	Proposed Law	Difference	
Department of Administration:							
Expenditures:							
FTE	0.00	2.00	2.00	0.00	2.00	2.00	
Personal Services	0	62,186	62,186	0	62,093	62,093	
Operating Costs	0	11,806	11,806	0	11,010	11,010	
Equipment	0	10.898	10,898	0	0	0	
Total	0	84,890	84,890	0	73,103	73,103	
<u>Funding:</u> General Fund for District Courts	2,828,421	2,828,421	0	2,826,608	2,826,608	0	

EFFECT ON COUNTY OR OTHER LOCAL REVENUES OR EXPENDITURES:

The office will be funded from district court reimbursements. Section 6 amends 3-5-901, MCA, to fully fund the expenses of the office of appellate defender prior to reimbursing district court costs.

TECHNICAL NOTES:

The Department of Administration will require expenditure authority and the Department of Commerce will have the district

court reimbursement appropriation.

ROD SUNDSTED, BUDGET DIRECTOR

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Office of Budget and Program Planning

BRUCE MEASURE, PRIMARY SPONSOR

DATE

Fiscal Note for HBO268, as introduced.

HB 268

1	BILL NO.
2	INTRODUCED BY Measure M. Hollya.
3	
4	A BILL FOR AN ACT ENTITLED: "AN ACT CREATING AN APPELLATE
5	DEFENDER SYSTEM; CREATING AN APPELLATE DEFENDER COMMISSION
6	AND THE OFFICE OF APPELLATE DEFENDER; ESTABLISHING DUTIES OF
7	THE COMMISSION; ESTABLISHING DUTIES OF AND QUALIFICATIONS
8	FOR THE APPELLATE DEFENDER; PROVIDING AN APPROPRIATION TO
9	FUND THE COMMISSION AND THE OFFICE OF APPELLATE DEFENDER FOR
10	THE BIENNIUM; AMENDING SECTION 3-5-901, MCA; AND PROVIDING
11	AN IMMEDIATE EFFECTIVE DATE AND A RETROACTIVE APPLICABILITY

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STATEMENT OF INTENT

A statement of intent is required for this bill because [section 2] grants the appellate defender commission rulemaking authority for the conduct of the commission's affairs. It is the intent that the commission adopt rules of procedure necessary to implement and carry out the duties of the commission.

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DATE."

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

NEW SECTION. Section 1. Short title. [Sections 1 and 3

24 through 5] may be cited as the "Appellate Defender Act".

NEW SECTION. Section 2. Appellate defender commission



- 1 -- duties -- rules. (1) There is an appellate defender
- 2 commission.
- 3 (2) The commission consists of five members, as
- 4 follows:
- 5 (a) one district judge elected by the district judges
- 6 under an elective procedure initiated and conducted by the
- 7 supreme court and certified by the chief justice of the
- 8 supreme court. The election is considered an appointment for
- 9 the purposes of this part.
- 10 (b) three attorneys appointed by the president of the
- Montana state bar association, as follows:
- 12 (i) at least two attorneys who are experienced in the
- 13 defense of felonies, at least one of whom has served a
- 14 minimum of 1 year as a full-time public defender for a
- 15 governmental agency or a public corporation; and
- 16 (ii) at least one attorney who has been licensed to
- 17 practice law in this state for a minimum of 10 years; and
- (c) one member of the general public who is not an
- 19 attorney or a judge, active or retired, appointed by the
- 20 governor.
- 21 (3) The members shall serve staggered 3-year terms.
- 22 (4) The commission is allocated to the department of
- 23 administration for administrative purposes only pursuant to
- 24 2-15-121.
- 25 (5) A member of the commission may not during a term on

SECOND READING #0 268

- 1 the commission serve as a county attorney or a deputy county 2 attorney, the attorney general or an assistant attorney general, the United States district attorney or an assistant 3 4 United States district attorney, or a law enforcement 5 official.
 - (6) Members of the commission may not receive a salary for service on the commission but must be reimbursed for expenses, as provided in 2-18-501 through 2-18-503, while actually engaged in the discharge of official duties.

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- 10 (7) The commission shall make rules for the conduct of its affairs. 11
- 12 (8) The commission shall develop a system of indigent 13 appellate defense services.
 - (9) The commission shall propose to the supreme court minimum standards to which all trial and appellate public defenders, including locally appointed private counsel, shall conform.
 - (10) The commission shall compile and keep current a statewide roster of attorneys eligible for appointment by an appropriate court as trial and appellate defense counsel for indigent defendants. The roster must be supplied to all justices and judges in the state.
- 23 (11) The commission shall establish qualifications, duties, and priorities for the appellate defender, provided 25 for in {section 3}, not inconsistent with those established

- in [section 4].
- 2 NEW SECTION. Section 3. Office of appellate defender
- -- appellate defender -- hiring -- dismissal -- staff. (1) 3
- There is an office of appellate defender. 4
- (2) The appellate defender must be hired by and shall 5 serve at the pleasure of the appellate defender commission.
- (3) The appellate defender shall hire and supervise the 7 work of supporting personnel authorized by the commission. 8
- 9 NEW SECTION. Section 4. Appellate defender qualifications -- duties. (1) The appellate defender and any 10 11 deputy or assistant appellate defender:
- (a) must be an attorney licensed to practice law in 12 13 this state;
- (b) shall perform duties as may be provided by law or 14 15 established by the appellate defender commission; and
- (c) must have those qualifications otherwise required 16 17 by the commission.
 - (2) The duties of the appellate defender are to:
- 19 (a) assume responsibility for appeals from district 20 court and petitions for postconviction relief from
- 21 proceedings in district court on behalf of indigent
- 22 defendants only after conviction, as defined by 46-1-201(2),
- 23 when:

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24 (i) the defendant alleges that ineffective assistance 25 of counsel resulted in conviction;

- 1 (ii) a district judge or the chief justice or an
 2 associate justice of the supreme court finds further
 3 representation by previously appointed counsel would not
 4 serve the interests of justice; or
- 5 (iii) the appellate defender agrees to assist in or
 6 assume responsibility for appeal;

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- (b) aid the commission in compiling and keeping current a statewide roster of attorneys eligible for appointment by an appropriate court as trial and appellate defense counsel for the indigent;
- 11 (c) keep a record of those services and expenses for 12 the commission; and
- (d) perform the duties otherwise established by the commission.
 - NEW SECTION. Section 5. Appellate defender -- classification -- salary -- expenses. The appellate defender and staff must be classified according to the state classification pay plan and are entitled to salaries, wages, benefits, and expenses as provided in Title 2, chapter 18.
- Section 6. Section 3-5-901, MCA, is amended to read:
- 21 *3-5-901. State assumption of certain district court
 22 expenses. (1) Effective July 1, 1985, the state shall, to
 23 the extent that money is appropriated, fund the following
 24 district court expenses in criminal cases only:
 - (a) salaries of court reporters;

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- 4 (e) indigent defense; and
- 5 (f) expenses of the appellate defender commission and
- 6 the office of appellate defender; and
 - (f)(g) psychiatric examinations.
- 8 (2) The department of commerce, in consultation with
- 9 the district judges for each judicial district and the
- 10 appellate defender commission, shall include within the
- ll department's biennial budget request to the legislature a
- request for funding the expenses listed in subsection (1).
- (3) (a) If money appropriated for the expenses listed in subsection (1):
- 15 (i) exceeds the amount necessary to fully fund those
- 16 expenses, the excess amount must be used for district court
- grants as provided in 7-6-2352; or
- 18 (ii) is insufficient to fully fund those expenses, the
- 19 appellate defender commission and the office of appellate
- 20 <u>defender must be funded first and the</u> county is responsible
- 21 for payment of the balance.
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appellate defender.

- 9 (2) Upon expiration of the terms provided in subsection 10 (1), each member shall serve a 3-year term.
- NEW SECTION. Section 8. Initial report to legislature.

 At the end of the first biennium following the selection of the first appellate defender, the appellate defender commission shall submit a report to the legislature evaluating the performance and needs of the office of
- NEW SECTION. Section 9. Appellate defender -
 18 appropriation. The following money is appropriated from

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 20 defender commission for the operation of the commission and

 21 the office of appellate defender:
- 22 Fiscal year 1992 \$100,000 23 Fiscal year 1993 100,000
- NEW SECTION. Section 10. Codification instruction. (1)
- 25 [Sections 1 and 3 through 5] are intended to be codified as

- an integral part of Title 46, chapter 8, part 2, and the
- 2 provisions of Title 46, chapter 8, part 2, apply to
- 3 [sections 1 and 3 through 5].
- 4 (2) {Section 2} is intended to be codified as an
- 5 integral part of Title 2, chapter 15, part 10, and the
- provisions of Title 2, chapter 15, part 10, apply to
- 7 [section 2].
- 8 NEW SECTION. Section 11. Retroactive applicability.
- 9 [This act] applies retroactively, within the meaning of
- 10 1-2-109, to January 1, 1991.
- 11 NEW SECTION. Section 12. Effective date. [This act] is
- 12 effective on passage and approval.

-End-

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1	Harse BILL NO. 268
2	INTRODUCED BY Measure M. Hollys.
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A BILL FOR AN ACT ENTITLED: "AN ACT CREATING AN APPELLATE DEFENDER SYSTEM: CREATING AN APPELLATE DEFENDER COMMISSION AND THE OFFICE OF APPELLATE DEFENDER: ESTABLISHING DUTIES OF THE COMMISSION: ESTABLISHING DUTIES OF AND QUALIFICATIONS FOR THE APPELLATE DEFENDER; PROVIDING AN APPROPRIATION TO FUND THE COMMISSION AND THE OFFICE OF APPELLATE DEFENDER FOR THE BIENNIUM; AMENDING SECTION 3-5-901, MCA; AND PROVIDING 11 AN IMMEDIATE EFFECTIVE DATE AND A RETROACTIVE APPLICABILITY 12 DATE."

14 STATEMENT OF INTENT

> A statement of intent is required for this bill because [section 2] grants the appellate defender commission rulemaking authority for the conduct of the commission's affairs. It is the intent that the commission adopt rules of procedure necessary to implement and carry out the duties of the commission.

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THIRD READING

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- 23 when:
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LC 1406/01

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- 4 (e) indigent defense; and
- 5 (f) expenses of the appellate defender commission and 6 the office of appellate defender; and
- 7 (f)(q) psychiatric examinations.
- 8 (2) The department of commerce, in consultation with
- 9 the district judges for each judicial district and the
- 10 appellate defender commission, shall include within the
- 11 department's biennial budget request to the legislature a
- 12 request for funding the expenses listed in subsection (1).
- 13 (3) (a) If money appropriated for the expenses listed 14 in subsection (1):
- 15 (i) exceeds the amount necessary to fully fund those
- 16 expenses, the excess amount must be used for district court
- 17 grants as provided in 7-6-2352; or
- 18 (ii) is insufficient to fully fund those expenses, the
- 19 appellate defender commission and the office of appellate
- 20 defender must be funded first and the county is responsible
- 21 for payment of the balance.
- 22 (b) If no money is appropriated, the county is
- 23 responsible for payment of all expenses."
- NEW SECTION. Section 7. Implementation of staggered
- 25 terms. (1) To implement the staggered-term system provided

- for in [section 2(3)], beginning January 1, 1991, the first
 terms of the members are as follows:
- 3 (a) the member of the general public shall serve a 4 1-year term;
 - (b) two of the attorney members shall serve 2-year terms, as designated by the president of the Montana state bar association at the time of appointment; and
 - (c) the other members shall serve 3-year terms.
- 9 (2) Upon expiration of the terms provided in subsection10 (1), each member shall serve a 3-year term.
- NEW SECTION. Section 8. Initial report to legislature.
- 12 At the end of the first biennium following the selection of
- 13 the first appellate defender, the appellate defender
- 14 commission shall submit a report to the legislature
- 15 evaluating the performance and needs of the office of
- 16 appellate defender.

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- NEW SECTION. Section 9. Appellate defender -18 appropriation. The following money is appropriated from
 19 funds available as provided in 3-5-901(2) to the appellate
- 20 defender commission for the operation of the commission and
- 21 the office of appellate defender:
- Piscal year 1992

\$100,000

23 Fiscal year 1993

- 100,000
- 24 NEW SECTION. Section 10. Codification instruction. (1)
- 25 [Sections 1 and 3 through 5] are intended to be codified as

- an integral part of Title 46, chapter 8, part 2, and the
- 2 provisions of Title 46, chapter 8, part 2, apply to
- 3 [sections 1 and 3 through 5].
- 4 (2) [Section 2] is intended to be codified as an
- 5 integral part of Title 2, chapter 15, part 10, and the
- 6 provisions of Title 2, chapter 15, part 10, apply to
- 7 (section 2).
- 8 NEW SECTION. Section 11. Retroactive applicability.
- 9 [This act] applies retroactively, within the meaning of
- 10 1-2-109, to January 1, 1991.
- 11 NEW SECTION. Section 12. Effective date. [This act] is
- 12 effective on passage and approval.

-End-

SENATE STANDING COMMITTEE REPORT

Page 1 of 1 March 20, 1991

MR. PRESIDENT:

We, your committee on Judiciary having had under consideration House Bill No. 268 (third reading copy -- blue), respectfully report that House Bill No. 268 be amended and as so amended be concurred in.

1. Page 2, line 25.

Strike: "during"

Insert: "while serving"

Apd. Coord.

5/3 3/36 1:45

Sec. of Senate

52nd Legislature HB 0268/02 HB 0268/02

1	HOUSE BILL NO. 268
2	INTRODUCED BY MEASURE, HALLIGAN
3	
4	A BILL FOR AN ACT ENTITLED: "AN ACT CREATING AN APPELLATE
5	DEFENDER SYSTEM; CREATING AN APPELLATE DEFENDER COMMISSION
6	AND THE OFFICE OF APPELLATE DEFENDER; ESTABLISHING DUTIES OF
7	THE COMMISSION; ESTABLISHING DUTIES OF AND QUALIFICATIONS
8	FOR THE APPELLATE DEFENDER; PROVIDING AN APPROPRIATION TO
9	FUND THE COMMISSION AND THE OFFICE OF APPELLATE DEFENDER FOR
10	THE BIENNIUM; AMENDING SECTION 3-5-901, MCA; AND PROVIDING
11	AN IMMEDIATE EFFECTIVE DATE AND A RETROACTIVE APPLICABILITY
12	DATE."
13	
14	STATEMENT OF INTENT
15	A statement of intent is required for this bill because
16	[section 2] grants the appellate defender commission
17	rulemaking authority for the conduct of the commission's
18	affairs. It is the intent that the commission adopt rules of
19	procedure necessary to implement and carry out the duties of
20	the commission.
21	
22	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
23	NEW SECTION. Section 1. Short title. [Sections 1 and 3
24	through 5] may be cited as the "Appellate Defender Act".

NEW SECTION. Section 2. Appellate defender commission

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- 1 -- duties -- rules. (1) There is an appellate defender
 2 commission.
- 3 (2) The commission consists of five members, as 4 follows:
- 5 (a) one district judge elected by the district judges 6 under an elective procedure initiated and conducted by the 7 supreme court and certified by the chief justice of the 8 supreme court. The election is considered an appointment for
- 10 (b) three attorneys appointed by the president of the
 11 Montana state bar association, as follows:
- 12 (i) at least two attorneys who are experienced in the 13 defense of felonies, at least one of whom has served a 14 minimum of 1 year as a full-time public defender for a
- 15 governmental agency or a public corporation; and

the purposes of this part.

- 16 (ii) at least one attorney who has been licensed to 17 practice law in this state for a minimum of 10 years; and
- 18 (c) one member of the general public who is not an 19 attorney or a judge, active or retired, appointed by the
- 20 governor.

- 21 (3) The members shall serve staggered 3-year terms.
- 22 (4) The commission is allocated to the department of
- 23 administration for administrative purposes only pursuant to
- 24 2-15-121.
- 25 (5) A member of the commission may not during WHILE



SERVING a term on the commission serve as a county attorney 1 2 or a deputy county attorney, the attorney general or an assistant attorney general, the United States district 3 4 attorney or an assistant United States district attorney, or a law enforcement official.

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- (6) Members of the commission may not receive a salary for service on the commission but must be reimbursed for expenses, as provided in 2-18-501 through 2-18-503, while actually engaged in the discharge of official duties.
- 10 (7) The commission shall make rules for the conduct of 11 its affairs.
- 12 (8) The commission shall develop a system of indigent appellate defense services. 13
 - (9) The commission shall propose to the supreme court minimum standards to which all trial and appellate public defenders, including locally appointed private counsel, shall conform.
 - (10) The commission shall compile and keep current a statewide roster of attorneys eligible for appointment by an appropriate court as trial and appellate defense counsel for indigent defendants. The roster must be supplied to all justices and judges in the state.
- 23 (11) The commission shall establish qualifications, duties, and priorities for the appellate defender, provided 24 25 for in (section 3), not inconsistent with those established

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in [section 4].

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2 NEW SECTION. Section 3. Office of appellate defender 3 -- appellate defender -- hiring -- dismissal -- staff. (1) 4 There is an office of appellate defender.

- (2) The appellate defender must be hired by and shall serve at the pleasure of the appellate defender commission.
- (3) The appellate defender shall hire and supervise the 8 work of supporting personnel authorized by the commission.
- NEW SECTION. Section 4. Appellate 9 defender 10 qualifications -- duties. (1) The appellate defender and any 11 deputy or assistant appellate defender:
- 12 (a) must be an attorney licensed to practice law in this state; 13
 - (b) shall perform duties as may be provided by law or established by the appellate defender commission; and
- 16 (c) must have those qualifications otherwise required 17 by the commission.
 - (2) The duties of the appellate defender are to:
- (a) assume responsibility for appeals from district court and petitions for postconviction relief from proceedings in district court on behalf of indigent defendants only after conviction, as defined by 46-1-201(2), 22
- 23 when:
- (i) the defendant alleges that ineffective assistance 24 of counsel resulted in conviction;

- 1 (ii) a district judge or the chief justice or an 2 associate justice of the supreme court finds further 3 representation by previously appointed counsel would not 4 serve the interests of justice; or
- 5 (iii) the appellate defender agrees to assist in or 6 assume responsibility for appeal;

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- (b) aid the commission in compiling and keeping current a statewide roster of attorneys eligible for appointment by an appropriate court as trial and appellate defense counsel for the indigent;
- 11 (c) keep a record of those services and expenses for
 12 the commission; and
- (d) perform the duties otherwise established by the commission.
 - NEW SECTION. Section 5. Appellate defender classification -- salary -- expenses. The appellate defender and staff must be classified according to the state classification pay plan and are entitled to salaries, wages, benefits, and expenses as provided in Title 2, chapter 18.
- Section 6. Section 3-5-901, MCA, is amended to read:
 - *3-5-901. State assumption of certain district court expenses. (1) Effective July 1, 1985, the state shall, to the extent that money is appropriated, fund the following district court expenses in criminal cases only:

-5-

(a) salaries of court reporters;

- (b) transcripts of proceedings;
- 2 (c) witness fees and necessary expenses;
- 3 (d) juror fees;

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- 4 (e) indigent defense; and
- 5 (f) expenses of the appellate defender commission and
 6 the office of appellate defender; and
- 7 +f+(q) psychiatric examinations.
- 8 (2) The department of commerce, in consultation with
 9 the district judges for each judicial district and the
- 10 appellate defender commission, shall include within the
- 12 request for funding the expenses listed in subsection (1).
- 13 (3) (a) If money appropriated for the expenses listed 14 in subsection (1):

department's biennial budget request to the legislature a

- 15 (i) exceeds the amount necessary to fully fund those 16 expenses, the excess amount must be used for district court 17 grants as provided in 7-6-2352; or
- (ii) is insufficient to fully fund those expenses, the appellate defender commission and the office of appellate
- 20 <u>defender must be funded first and the</u> county is responsible
- 21 for payment of the balance.
- 22 (b) If no money is appropriated, the county is responsible for payment of all expenses."
- NEW SECTION. Section 7. Implementation of staggered
- 25 terms. (1) To implement the staggered-term system provided

HB 26B

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- for in [section 2(3)], beginning January 1, 1991, the first terms of the members are as follows:
- 3 (a) the member of the general public shall serve a 4 l-year term;
 - (b) two of the attorney members shall serve 2-year terms, as designated by the president of the Montana state bar association at the time of appointment; and
- 8 (c) the other members shall serve 3-year terms.
- 9 (2) Upon expiration of the terms provided in subsection
- 10 (1), each member shall serve a 3-year term.
- 11 NEW SECTION. Section 8. Initial report to legislature.
- 12 At the end of the first biennium following the selection of
- 13 the first appellate defender, the appellate defender
- 14 commission shall submit a report to the legislature
- 15 evaluating the performance and needs of the office of
- 16 appellate defender.

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- 17 <u>NEW SECTION.</u> Section 9. Appellate defender --
- 18 appropriation. The following money is appropriated from
- funds available as provided in 3-5-901(2) to the appellate
- 20 defender commission for the operation of the commission and
- 21 the office of appellate defender:
- 22 Fiscal year 1992

\$100,000

23 Fiscal year 1993

100,000

HB 268

- NEW SECTION. Section 10. Codification instruction. (1)
- 25 [Sections 1 and 3 through 5] are intended to be codified as

-7-

- an integral part of Title 46, chapter 8, part 2, and the
- 2 provisions of Title 46, chapter 8, part 2, apply to
- 3 [sections 1 and 3 through 5].
- 4 (2) [Section 2] is intended to be codified as an
- 5 integral part of Title 2, chapter 15, part 10, and the
- 6 provisions of Title 2, chapter 15, part 10, apply to
- 7 [section 2].

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- 8 NEW SECTION. Section 11. Retroactive applicability.
- 9 [This act] applies retroactively, within the meaning of
 - 1-2-109, to January 1, 1991.
- 11 NEW SECTION. Section 12. Effective date. [This act] is
- 12 effective on passage and approval.

-End-

GOVERNOR'S AMENDMENTS TO HOUSE BILL 268 (REFERENCE COPY, AS AMENDED) April 20, 1991

- 1. Title, line 12.
 Following: "DATE"
 Insert: ", AND A TERMINATION DATE"
- 2. Page 2, line 3.
 Following: "members"
 Strike: ","
 Insert: "appointed by the governor"
- 3. Page 2, line 5.
 Following: "judge"
 Strike: "elected"
 Insert: "nominated"
- 4. Page 2, line 6.
 Following: "under"
 Strike: "an elective"
 Insert: "a nominating"
- 5. Page 2, lines 8 and 9. Following: "court." Strike: "The election is considered an appointment for the purposes of this part."
- 6. Page 2, lines 10.
 Following: "attorneys"
 Strike: "appointed by the president of the Montana state bar association,"
- 7. Page 2, line 11.
 Following: "follows"
 Strike: ":"
 Insert: ". In selecting the attorney appointees the governor shall consider recommendations submitted by the president of the State Bar of Montana."
- 8. Page 2, lines 19 and 20.
 Following: "retired"
 Strike: ", appointed by the governor"
- 9. Page 8, line 13.
 Following: line 12
 Insert: "NEW SECTION. Section 13. Termination. [This act] terminates July 1, 1993."

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2	INTRODUCED BY MEASURE, HALLIGAN
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4	A BILL FOR AN ACT ENTITLED: "AN ACT CREATING AN APPELLATE
5	DEFENDER SYSTEM; CREATING AN APPELLATE DEFENDER COMMISSION
6	AND THE OFFICE OF APPELLATE DEPENDER; ESTABLISHING DUTIES OF
7	THE COMMISSION; ESTABLISHING DUTIES OF AND QUALIFICATIONS
8	FOR THE APPELLATE DEFENDER; PROVIDING AN APPROPRIATION TO
9	FUND THE COMMISSION AND THE OFFICE OF APPELLATE DEFENDER FOR
.0	THE BIENNIUM; AMENDING SECTION 3-5-901, MCA; AND PROVIDING
.1	AN IMMEDIATE EFFECTIVE DATE, AND A RETROACTIVE APPLICABILITY
.2	DATE, AND A TERMINATION DATE."
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.4	STATEMENT OF INTENT
.5	A statement of intent is required for this bill because
.6	[section 2] grants the appellate defender commission
.7	rulemaking authority for the conduct of the commission's
.8	affairs. It is the intent that the commission adopt rules o
.9	procedure necessary to implement and carry out the duties o
20	the commission.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

through 5] may be cited as the "Appellate Defender Act".

NEW SECTION. Section 1. Short title. [Sections 1 and 3

NEW SECTION. Section 2. Appellate defender commission

HOUSE BILL NO. 268

2	commission.
3	(2) The commission consists of five members, APPOINTED
4	BY THE GOVERNOR as follows:
5	(a) one district judge elected NOMINATED by the
6	district judges under anelective A NOMINATING procedure
7	initiated and conducted by the supreme court and certified
8	by the chief justice of the supreme court: The-electioni
9	considered-an-appointment-for-the-purposes-of-this-part-
10	(b) three attorneys appointed-by-the-president-of-the
11	Montana-state-bar-association. IN SELECTING THE ATTORNE
12	APPOINTEES, THE GOVERNOR SHALL CONSIDER RECOMMENDATION
13	SUBMITTED BY THE PRESIDENT OF THE STATE BAR OF MONTANA, a
14	follows:
15	(i) at least two attorneys who are experienced in th
16	defense of felonies, at least one of whom has served

duties -- rules. (1) There is an appellate defender

governmental agency or a public corporation; and

(ii) at least one attorney who has been licensed to
practice law in this state for a minimum of 10 years;—and.

minimum of 1 year as a full-time public defender for a

- 21 (c) one member of the general public who is not an 22 attorney or a judge, active or retired₇-appointed-by-the 23 governor.
 - (3) The members shall serve staggered 3-year terms.
- 25 (4) The commission is allocated to the department of

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administration for administrative purposes only pursuant to 2 2-15-121.

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- (5) A member of the commission may not during WHILE 3 SERVING a term on the commission serve as a county attorney or a deputy county attorney, the attorney general or an 5 assistant attorney general, the United States district 6 7 attorney or an assistant United States district attorney, or a law enforcement official. 8
 - (6) Members of the commission may not receive a salary for service on the commission but must be reimbursed for expenses, as provided in 2-18-501 through 2-18-503, while actually engaged in the discharge of official duties.
- 13 (7) The commission shall make rules for the conduct of 14 its affairs.
- (8) The commission shall develop a system of indigent 15 appellate defense services. 16
 - (9) The commission shall propose to the supreme court minimum standards to which all trial and appellate public defenders, including locally appointed private counsel, shall conform.
 - (10) The commission shall compile and keep current a statewide roster of attorneys eligible for appointment by an appropriate court as trial and appellate defense counsel for indigent defendants. The roster must be supplied to all justices and judges in the state.

1 (11) The commission shall establish qualifications, duties, and priorities for the appellate defender, provided 2 for in [section 3], not inconsistent with those established in [section 4].

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- NEW SECTION. Section 3. Office of appellate defender -- appellate defender -- hiring -- dismissal -- staff. (1) There is an office of appellate defender.
- (2) The appellate defender must be hired by and shall serve at the pleasure of the appellate defender commission.
- (3) The appellate defender shall hire and supervise the work of supporting personnel authorized by the commission. 11
- NEW SECTION. Section 4. Appellate defender 12 qualifications -- duties. (1) The appellate defender and any 13 14 deputy or assistant appellate defender:
- (a) must be an attorney licensed to practice law in 15 16 this state:
- (b) shall perform duties as may be provided by law or 17 established by the appellate defender commission; and 18
- 19 (c) must have those qualifications otherwise required by the commission. 20
 - (2) The duties of the appellate defender are to:
 - (a) assume responsibility for appeals from district court and petitions for postconviction relief from proceedings in district court on behalf of indigent defendants only after conviction, as defined by 46-1-201(2),

1	when:
2	(i) the defendant alleges that ineffective assistance
3	of counsel resulted in conviction;
4	(ii) a district judge or the chief justice or an
5	associate justice of the supreme court finds further
6	representation by previously appointed counsel would not
7	serve the interests of justice; or
8	(iii) the appellate defender agrees to assist in or
9	assume responsibility for appeal;
10	(b) aid the commission in compiling and keeping current
11	a statewide roster of attorneys eligible for appointment by
12	an appropriate court as trial and appellate defense counsel
13	for the indigent;
14	(c) keep a record of those services and expenses for
15	the commission; and
16	(d) perform the duties otherwise established by the
17	commission.
18	NEW SECTION. Section 5. Appellate defender
19	classification salary expenses. The appellate defender
20	and staff must be classified according to the state
21	classification pay plan and are entitled to salaries, wages,
22	benefits, and expenses as provided in Title 2, chapter 18.

1	the extent that money is appropriated, fund the following
2	district court expenses in criminal cases only:
3	(a) salaries of court reporters;
4	(b) transcripts of proceedings;
5	(c) witness fees and necessary expenses;
6	(d) juror fees;
7	(e) indigent defense; and
8	(f) expenses of the appellate defender commission and
9	the office of appellate defender; and
10	<pre>ff)(g) psychiatric examinations.</pre>
11	(2) The department of commerce, in consultation wit
12	the district judges for each judicial district and the
13	appellate defender commission, shall include within the
14	department's biennial budget request to the legislature
15	request for funding the expenses listed in subsection (1).
16	(3) (a) If money appropriated for the expenses liste
17	in subsection (1):
18	(i) exceeds the amount necessary to fully fund thos
19	expenses, the excess amount must be used for district cour
20	grants as provided in 7-6-2352; or
21	(ii) is insufficient to fully fund those expenses, th
22	appellate defender commission and the office of appellat
23	defender must be funded first and the county is responsibl
24	for payment of the balance.

HB 268

money is appropriated, the county is

expenses. (1) Effective July 1, 1985, the state shall, to

Section 6. Section 3-5-901, MCA, is amended to read:

"3-5-901. State assumption of certain district court

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HB 0268/03

L	responsible	for	payment	of	all	expenses."

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- NEW SECTION. Section 7. Implementation of staggered terms. (1) To implement the staggered-term system provided for in [section 2(3)], beginning January 1, 1991, the first terms of the members are as follows:
- 6 (a) the member of the general public shall serve a 1-year term:
- 8 (b) two of the attorney members shall serve 2-year
 9 terms, as designated by the president of the Montana state
 10 bar association at the time of appointment; and
- (c) the other members shall serve 3-year terms.
- (2) Upon expiration of the terms provided in subsection(1), each member shall serve a 3-year term.
- NEW SECTION. Section 8. Initial report to legislature.

 At the end of the first biennium following the selection of the first appellate defender, the appellate defender commission shall submit a report to the legislature evaluating the performance and needs of the office of appellate defender.
 - NEW SECTION. Section 9. Appellate defender appropriation. The following money is appropriated from funds available as provided in 3-5-901(2) to the appellate defender commission for the operation of the commission and the office of appellate defender:

-7-

25 Fiscal year 1992 \$100,000

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2	NEW SECTION.	Section 10.	Codification	instruction.	(1)

- 3 [Sections 1 and 3 through 5] are intended to be codified as
- 4 an integral part of Title 46, chapter 8, part 2, and the
- 5 provisions of Title 46, chapter 8, part 2, apply to
- 6 (sections 1 and 3 through 5).

Fiscal year 1993

- 7 (2) [Section 2] is intended to be codified as an
- 8 integral part of Title 2, chapter 15, part 10, and the
- 9 provisions of Title 2, chapter 15, part 10, apply to
- 10 [section 2].
- 11 NEW SECTION. Section 11. Retroactive applicability.
- 12 [This act] applies retroactively, within the meaning of
- 13 1-2-109, to January 1, 1991.
- 14 NEW SECTION. Section 12. Effective date. [This act] is
- 15 effective on passage and approval.
- 16 NEW SECTION. SECTION 13. TERMINATION. [THIS ACT]
- 17 TERMINATES JULY 1, 1993.

-End-

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100,000