# HOUSE BILL NO. 239

# INTRODUCED BY RANEY, YELLOWTAIL, WEEDING, WHALEN, DRISCOLL, GILBERT, GRADY, REA BY REQUEST OF THE ENVIRONMENTAL QUALITY COUNCIL

## IN THE HOUSE

JANUARY 17, 1991	INTRODUCED AND REFERRED TO COMMITTEE ON NATURAL RESOURCES.
JANUARY 18, 1991	FIRST READING.
JANUARY 29, 1991	ON MOTION, ADDITIONAL SPONSORS ADDED.
JANUARY 31, 1991	COMMITTEE RECOMMEND BILL DO PASS AS AMENDED. REPORT ADOPTED.
FEBRUARY 1, 1991	PRINTING REPORT.
FEBRUARY 2, 1991	SECOND READING, DO PASS.
FEBRUARY 4, 1991	ENGROSSING REPORT.
FEBRUARY 5, 1991	THIRD READING, PASSED. AYES, 92; NOES, 7.
•	TRANSMITTED TO SENATE WITH AMENDMENTS.
IN	THE SENATE
FEBRUARY 6, 1991	INTRODUCED AND REFERRED TO COMMITTEE ON PUBLIC HEALTH, WELFARE, & SAFETY.
	FIRST READING.
MARCH 23, 1991	COMMITTEE RECOMMEND BILL BE CONCURRED IN AS AMENDED. REPORT ADOPTED.
MARCH 25, 1991	ON MOTION, CONSIDERATION PASSED UNTIL THE 65TH LEGISLATIVE DAY.
MARCH 27, 1991	SECOND READING, CONCURRED IN AS AMENDED. SENATE COMMITTEE AMEND-MENTS STRICKEN. BILL CONCURRED IN.
MARCH 28, 1991	THIRD READING, CONCURRED IN. AYES, 33; NOES, 16.

RETURNED TO HOUSE.

# IN THE HOUSE

APRIL 6, 1991

RECEIVED FROM SENATE.

SENT TO ENROLLING.

REPORTED CORRECTLY ENROLLED.

1	House BILL NO. 239
2	INTRODUCED BY Reneglellowtail Celech g
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4	Whalen thereof Dillet brook
5	A BILL FOR AN ACT ENTITLED: "AN ACT TO CREATE THE
6	INFECTIOUS WASTE MANAGEMENT ACT; TO ESTABLISH MANAGEMENT
7	STANDARDS FOR THE STORAGE, TRANSPORTATION, TREATMENT, AND
8	DISPOSAL OF INFECTIOUS WASTE; AND TO GRANT PROFESSIONAL AND
9	OCCUPATIONAL BOARDS RULEMAKING AUTHORITY AND THE AUTHORITY
10	TO IMPOSE ANNUAL FEES."

STATEMENT OF INTENT

A statement of intent is required for this bill because [section 6] grants rulemaking authority to the department of health and environmental sciences and to professional licensing boards. It is the intent of the legislature that these regulations be designed to protect the public health, safety, and welfare and the environment and that they be developed in consideration of the needs of Montana's medical service community and with the best current technical 21 information.

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BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

24 NEW SECTION. Section 1. Short title. [Sections 1

through 6] may be cited as the "Infectious Waste Management 25

Act".

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NEW SECTION. Section 2. Purpose. The purpose [sections 1 through 6] is to protect the public health, 3

safety, and welfare of the citizens of Montana by developing

5 and implementing infectious waste management policies that

6 are reasonable, cost-effective, aesthetically pleasing, and

environmentally acceptable.

8 NEW SECTION. Section 3. Definitions. As

9 [sections 1 through 6], the following definitions apply:

10 (1) "Department" means the department of health and

11 environmental sciences established in 2-15-2101.

12 (2) "Generator" means an individual, firm, facility, or

13 company that produces infectious waste.

14 (3) "Infectious" means capable of producing disease. To

15 be infectious, the following four factors simultaneously

16 must be present:

17 (a) virulence, which is the ability of microorganisms

18 to cause disease;

19 (b) dose, which is microorganisms in a quantity

20 sufficient to cause infection;

21 (c) portal of entry, which is an opening or route of

22 access into a human body; and

(d) host susceptibility, which means the host's natural

24 resistance is incapable of preventing infection.

25 (4) "Infectious waste" means waste capable of producing

INTRODUCED BILL HB 239

- 1 infectious disease. Infectious waste includes but is not
  2 limited to:
- 3 (a) cultures and stocks of infectious agents and 4 associated biologicals;
- 5 (b) human pathological waste, including tissues, 6 organs, and body parts removed during surgery or an autopsy;
- 7 (c) free-flowing waste human blood and products of 8 blood, including serum, plasma, and other blood components 9 and items soaked or saturated with blood; and
- 10 (d) sharps that have been used in patient care, medical 11 research, or industrial laboratories.
- 12 (5) "Sharps" means any discarded health care article
  13 that may cause punctures or cuts, including but not limited
  14 to needles, scalpel blades, and broken glass that may be
  15 contaminated with blood.

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- (6) "Steam sterilization" means a treatment method for infectious waste utilizing saturated steam within a pressure vessel (known as a steam sterilizer, autoclave, or retort) at a time, for a period of time, and at a temperature sufficient to kill infectious agents within the waste.
- 21 (7) "Storage" means the actual or intended containment 22 of wastes on either a temporary basis or a long-term basis.
- 23 (8) "Transportation" means the movement of infectious 24 waste from the point of generation to any intermediate 25 points or to the point of ultimate treatment or disposal.

- 1 (9) "Treatment" means the application of a method,
  2 technique, or process, including incineration, designed to
  3 render infectious waste sterile.
- NEW SECTION. **Section 4.** Prohibition. A person may not treat, store, transport, or dispose of infectious waste in a manner not authorized under the provisions of [sections 1 through 6] or rules adopted under the provisions of [sections 1 through 6].
- NEW SECTION. Section 5. Management standards —
  procedures for storage, transportation, treatment, and
  disposal. (1) Infectious waste must be separated from
  ordinary waste at the point of origin and stored until the
  waste is rendered noninfectious in separate, distinct
  containers with biohazard warning labels in compliance with
  the following procedures:
- 16 (a) Sharps must be contained for storage,
  17 transportation, treatment, and subsequent disposal in
  18 leakproof, rigid, puncture-resistant containers that must be
  19 taped closed or capped securely to prevent loss of contents.
  - (b) Infectious waste other than sharps must be contained in moisture-proof disposable containers or bags of a strength sufficient to prevent ripping, tearing, or

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- bursting under normal conditions of use. The bags must be securely tied to prevent leakage or expulsion of solid or
- 25 liquid wastes during storage, handling, and transportation.

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- 1 (2) To inhibit the spread of infectious agents,
  2 infectious waste must be stored prior to treatment in a
  3 secured area that prevents access by unauthorized personnel
  4 and must be clearly marked or labeled as infectious.
- 5 (3) Handling of infectious waste must be done in a 6 manner to prevent compaction or other mechanical 7 manipulation that might cause the release of infectious 8 agents.
- 9 (4) (a) Treatment and disposal of infectious waste must 10 be accomplished through the following methods:
- 11 (i) incineration with complete combustion that reduces
  12 infectious waste to carbonized or mineralized ash;
- 13 (ii) steam sterilization that renders infectious waste 14 noninfectious; or
- 15 (iii) sterilization by standard chemical techniques or 16 by any scientifically proven techniques approved by state 17 and federal authorities.
- 18 (b) Liquid or semisolid infectious waste may be
  19 discharged into a sewer system that provides secondary
  20 treatment or into a primary treatment sewage system if waste
  21 is first sterilized by chemical treatment.
- (c) Fetal remains or recognizable body parts other thanteeth must be disposed of by incineration or interment.
- 24 (5) If infectious waste has been rendered noninfectious
  25 by one of the methods listed in subsection (4) and is no

- longer biologically hazardous, it may be mixed with and disposed of with ordinary waste in the following manner:
- 3 (a) Steam-sterilized waste must be labeled identifying 4 it as such with heat sensitive tape or bagged in marked 5 autoclavable bags.
  - (b) Chemically treated waste or waste otherwise treated under subsection (4)(a)(iii) must be appropriately labeled.
- 8 (6) Infectious waste may be transported by the 9 generator, a municipal solid waste service, or a regulated 10 commercial hauler to an offsite treatment facility if the 11 waste is confined in a leakproof, noncompacting, fully
- 13 (7) (a) Infectious waste that has been treated by one 14 of the methods in subsection (4) may be disposed of in a 15 properly operated landfill licensed under 75-10-221.

enclosed vehicle compartment.

- 16 (b) Untreated infectious waste may be disposed of at a 17 licensed, properly operated landfill until April 1, 1993, if 18 it is buried in a separate area without compaction and with 19 minimum disturbance.
- 20 (8) An employee who handles or manages infectious waste
  21 must receive training provided by the employer that is
  22 adequate to ensure safe performance of duties.
- 23 (9) Generators and transporters of infectious waste 24 shall develop a contingency plan to handle spills and 25 equipment failure.

NEW SECTION. Section 6. Licensing and regulation --1 rulemaking authority. (1) A board or department of the state 2 3 that licenses a profession, occupation, or health care facility that generates infectious waste shall require each 4 licensee to comply with [sections 1 through 6] as a condition of licensure. The board or department shall adopt 6 7 rules to implement (sections 1 through 6) and may impose and adjust annual fees commensurate with the costs of 8 9 regulation.

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(2) A profession, occupation, or health care facility that generates or transports infectious waste or that operates treatment, storage, or disposal facilities regulated by [sections 1 through 6] that is not already licensed by a board or department under subsection (1) must obtain a permit annually from the department. The department shall adopt rules to implement [sections 1 through 6] and may establish an annual fee commensurate with the costs of regulation. Fees collected under the provisions of [sections 1 through 6] must be deposited in the solid waste management account established in 75-10-117.

-End-

# STATE OF MONTANA - FISCAL NOTE

Form BD-15

In compliance with a written request, there is hereby submitted a Fiscal Note for HB0239, as introduced.

#### DESCRIPTION OF PROPOSED LEGISLATION:

A bill to: create the infectious waste management act; establish management standards for the storage, transportation, treatment, and disposal of infectious waste; and grant professional and occupational boards rule making authority and the authority to impose annual fees.

#### ASSUMPTIONS:

- 1. A 1.00 FTE Environmental Specialist IV (grade 14, step 2) would be required to help write rules and carry out on-site inspections of infectious waste transporters and storage, treatment and disposal facilities that are not regulated by another professional or occupational board. A 0.20 FTE Lawyer (grade 17, step 7) will be required to assist in rule writing for the first year after this statute takes effect.
- 2. The rule writing effort would be complete by the end of FY92.
- 3. Administrative rules regarding management of infectious waste in health care facilities would integrate inspections with existing licensing/certification processes to the fullest extent practical, including deemed status for JCAHO (Joint Commission for the Accreditation of Hospital Organizations) accredited hospitals.
- 4. DHES would contract in FY92 to write administrative rules for health care facilities. A 0.50 FTE Administrative Assistant (grade 8, step 2) would be required in the second year to absorb additional workload created by an augmented inspection process. Costs would be funded by fees as authorized in HB0239.
- 5. Costs of developing rules and enforcing compliance with licensing standards of professional boards attached to the Department of Commerce would be minimal and could be absorbed within current level budgets.

#### FISCAL IMPACT:

see next page

ROD SUNDSTED, BUDGET DIRECTOR

DATE

Office of Budget and Program Planning

BOB RANEY, PRIMARY SPONSOR

DATE

Fiscal Note for  $\underline{\text{HB0239}}$ , as introduced.

HB 239

Fiscal Note Request,  $\underline{HB0239}$ , as introduced. Form BD-15 Page 2

# FISCAL IMPACT:

## Solid & Hazardous Waste Bureau (DHES):

		FY92			FY93	
Expenditures:	Current Law	Proposed Law	Difference	Current Law	Proposed Law	Difference
FTE	0.00	1.20	1.20	0.00	1.00	1.00
Personnel	0	34,930	34,930	0	27.780	27,780
Operating Expenses	<u>0</u>	<u>31,170</u>	<u>31,170</u>	<u>0</u>	<u>24 _ 231</u>	<u>24,131</u>
Total	0	66,100	66,100	0	51.511	51,911
Funding:						
Infectious Waste Fees (02)	0	66,100	66,100	0	51, 711	51,911

## Licensing & Certification Bureau (DHES):

		FY92			FY93	
Expenditures:	<u>Current Law</u>	Proposed Law	Difference	Current Law	Proposed Law	Difference
FTE	0.00	0.00	0.00	0.00	€ .50	0.50
Personnel	0	0	0	0	9 383	9,383
Operating Expenses	<u>0</u>	<u>60,000</u>	60,000	<u>0</u>	1 783	<u>1,783</u>
Total	0	60,000	60,000	0	11 166	11,166
Funding:						
Infectious Waste Fees (	2) 0	60,000	60,000	0	<b>1</b> 1 166	11,166
FTE Personnel Operating Expenses Total Funding:	0.00 0 0 0	0.00 0 60,000 60,000	0.00 0 60,000 60,000		6 50 9 383 <u>1 783</u> 11 166	0. 9,3 11,1

# STATE OF MONTANA - FISCAL NOTE

Form BD-15

In compliance with a written request, there is hereby submitted a Fiscal Note for HB0239, second reading.

#### DESCRIPTION OF PROPOSED LEGISLATION:

A bill to: create the infectious waste management act; establish management standards for the storage, transportation, treatment, and disposal of infectious waste; and grant professional and occupational boards rule making authority and the authority to impose annual fees.

#### ASSUMPTIONS:

- 1. A 1.00 FTE Environmental Specialist IV (grade 14, step 2) would be required to help write rules and carry out on-site inspections of infectious waste transporters and storage, treatment and disposal facilities that are not regulated by another professional or occupational board. A 0.20 FTE Lawyer (grade 17, step 7) will be required to assist in rule writing for the first year after this statute takes effect.
- 2. The rule writing effort would be complete by the end of FY92.
- 3. Administrative rules regarding management of infectious waste in health care facilities would integrate inspections with existing licensing/certification processes to the fullest extent practical, including deemed status for JCAHO (Joint Commission for the Accreditation of Hospital Organizations) accredited hospitals.
- 4. DHES would contract in FY92 to write administrative rules for health care facilities. An additional \$4000 per year would be required for miscellaneous expenses. Costs would be funded by fees as authorized in HB0239.
- 5. Costs of developing rules and enforcing compliance with licensing standards of professional boards attached to the Department of Commerce would be minimal and could be absorbed within current level budgets.

#### FISCAL IMPACT:

see next page

ROD SUNDSTED, BUDGET DIRECTOR

DATE

Office of Budget and Program Planning

BOB RANEY, PRIMARY SPONSOR

DATE

Fiscal Note for HB0239, second reading.

SECOND READING HB 239

Fiscal Note Request, <u>HB0239</u>, second reading. Form BD-15 Page 2

# FISCAL IMPACT:

# Solid & Hazardous Waste Bureau (DHES):

		FY92			FY93	
Expenditures:	Current Law	Proposed Law	Difference	<u>Current Law</u>	Proposed Law	Difference
FTE	0.00	1.20	1.20	0.00	1.00	1.00
Personnel	0	34,930	34,930	0	27,780	27,780
Operating Expenses	0	31,170	<u>31,170</u>	0	24,131	24,131
Total	0	66,100	66,100	0	51,911	51,911
<u>Funding:</u>						
Infectious Waste Fees (02)	0	66,100	66,100	0	51,911	51,911

# Licensing & Certification Bureau (DHES):

		FY92			FY93	
Expenditures:	<u>Current Law</u>	Proposed Law	Difference	Current Law	Proposed Law	Difference
FTE	0.00	0.00	0.00	0.00	0.00	0.00
Personnel	0	0	0	0	0	0
Operating Expenses	0	39,000	39,000	0	4,000	4,000
Total	0	39,000	39,000	0	4,000	4,000
Funding:						
Infectious Waste Fees (02)	0	39,000	39,000	0	4,000	4,000

# APPROVED BY COMM. ON NATURAL RESOURCES

2	INTRODUCED BY RANEY, YELLOWTAIL, WEEDING,
3	WHALEN, DRISCOLL, GILBERT, GRADY, REA
4	BY REQUEST OF THE ENVIRONMENTAL QUALITY COUNCIL
5	
6	A BILL FOR AN ACT ENTITLED: "AN ACT TO CREATE THE
7	INFECTIOUS WASTE MANAGEMENT ACT; TO ESTABLISH MANAGEMENT
8	STANDARDS FOR THE STORAGE, TRANSPORTATION, TREATMENT, AND
9	DISPOSAL OF INFECTIOUS WASTE; AND TO GRANT PROFESSIONAL AND
10	OCCUPATIONAL BOARDS RULEMAKING AUTHORITY AND THE AUTHORITY
.1	TO IMPOSE ANNUAL FEES."
12	
1.3	STATEMENT OF INTENT
1. 4	A statement of intent is required for this bill because
15	[section 6] grants rulemaking authority to the department of
l 6	health and environmental sciences and to professional
17	licensing boards. It is the intent of the legislature that
1.8	these regulations be designed to protect the public health,
L9	safety, and welfare and the environment and that they be
20	developed in consideration of the needs of Montana's medical
21	service community and with the best current technical
22	information.
23	IT IS ALSO THE INTENT OF THE LEGISLATURE THAT [SECTIONS
2 4	1 THROUGH 6] BE IMPLEMENTED WITH MINIMUM FISCAL IMPACT. THE
25	DEPARTMENT AND DROPESSIONAL LICENSING BOADDS SHALL ENGINE

HOUSE BILL NO. 239

Montana	Legislative	Council
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- 1 COMPLIANCE WITH (SECTIONS 1 THROUGH 6) THROUGH THE COURSE OF
- 2 NORMAL INSPECTIONS, THE EXISTING LICENSING PROCESS, AND THE
- 3 INVESTIGATION OF COMPLAINTS. THE DEPARTMENT AND PROFESSIONAL
- 4 LICENSING BOARDS MAY IMPOSE AND ADJUST ANNUAL FEES
- 5 COMMENSURATE WITH THE COSTS OF REGULATION AND INSPECTION.
- 7 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
- 8 NEW SECTION. Section 1. Short title. [Sections 1
- 9 through 6] may be cited as the "Infectious Waste Management
- 10 Act".

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- 11 NEW SECTION. Section 2. Purpose. The purpose of
- 12 [sections 1 through 6] is to protect the public health,
- 13 safety, and welfare of the citizens of Montana by developing
- 14 and implementing infectious waste management policies that
- 15 are reasonable, cost-effective, aesthetically pleasing, and
- 16 environmentally acceptable.
- 17 NEW SECTION. Section 3. Definitions. As used in
- 18 (sections 1 through 6), the following definitions apply:
- 19 (1) "Department" means the department of health and
- 20 environmental sciences established in 2-15-2101.
- 21 (2) "Generator" means an individual, firm, facility, or
- 22 company that produces infectious waste.
- 23 (3) "Infectious" means capable of producing disease. To
- 24 be infectious, the following four factors simultaneously
- 25 must be present:

SECOND READING

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HB 239

1 (a) virulence, which is the ability of microorganisms
2 to cause disease;

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- (b) dose, which is microorganisms in a quantity sufficient to cause infection;
- (c) portal of entry, which is an opening or route of access into a human body; and
- (d) host susceptibility, which means the host's natural resistance is incapable of preventing infection.
- (4) "Infectious waste" means waste capable of producing infectious disease. Infectious waste includes but is not limited to:
- (a) cultures and stocks of infectious agents and associated biologicals;
  - (b) human pathological waste, including tissues, organs, and body parts removed during surgery or an autopsy;
- (c) free-flowing waste human blood and products of blood, including serum, plasma, and other blood components and items soaked or saturated with blood; and
- 19 (d) sharps that have been used in patient care, medical 20 research, or industrial laboratories.
  - (5) "Sharps" means any discarded health care article that may cause punctures or cuts, including but not limited to needles, scalpel blades, and broken glass that may be contaminated with blood.
- 25 (6) "Steam sterilization" means a treatment method for

- infectious waste utilizing saturated steam within a pressure
- vessel (known as a steam sterilizer, autoclave, or retort)
- at a time, for a period of time, and at a temperaturesufficient to kill infectious agents within the waste.
  - (7) "Storage" means the actual or intended containment of wastes on either a temporary basis or a long-term basis.
  - (8) "Transportation" means the movement of infectious waste from the point of generation to any intermediate points or to the point of ultimate treatment or disposal.
- 10 (9) "Treatment" means the application of a method,
  11 technique, or process, including incineration, designed to
  12 render infectious waste sterile.
- NEW SECTION. Section 4. Prohibition. A person may not treat, store, transport, or dispose of infectious waste in a manner not authorized under the provisions of [sections 1 through 6] or rules adopted under the provisions of [sections 1 through 6].

NEW SECTION. Section 5. Management

- procedures for storage, transportation, treatment, and disposal. (1) Infectious waste must be separated from ordinary waste at the point of origin and stored until the waste is rendered noninfectious in separate, distinct containers with biohazard warning labels in compliance with the following procedures:
- 25 (a) Sharps must be contained for storage,

standards

transportation, treatment, and subsequent disposal in leakproof, rigid, puncture-resistant containers that must be taped closed or capped securely to prevent loss of contents.

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- (b) Infectious waste other than sharps must be contained in moisture-proof disposable containers or bags of a strength sufficient to prevent ripping, tearing, or bursting under normal conditions of use. The bags must be securely tied to prevent leakage or expulsion of solid or liquid wastes during storage, handling, and transportation.
- 10 (2) To inhibit the spread of infectious agents,
  11 infectious waste must be stored prior to treatment in a
  12 secured area that prevents access by unauthorized personnel
  13 and must be clearly marked or labeled as infectious.
  - (3) Handling of infectious waste must be done in a manner to prevent compaction or other mechanical manipulation that might cause the release of infectious agents.
  - (4) (a) Treatment and disposal of infectious waste must be accomplished through the following methods:
  - (i) incineration with complete combustion that reduces infectious waste to carbonized or mineralized ash;
- (ii) steam sterilization that renders infectious waste
  noninfectious; or
- (iii) sterilization by standard chemical techniques orby any scientifically proven techniques approved by state

- and federal authorities.
- 2 (b) Liquid or semisolid infectious waste may be
  3 discharged into a sewer system that provides secondary
  4 treatment or into a primary treatment sewage system if waste
  5 is first sterilized by chemical treatment. A SUBSURFACE
  6 DISPOSAL SYSTEM INSTALLED AND OPERATED IN ACCORDANCE WITH
  7 STATE OR LOCAL SANITARY REGULATIONS IS, FOR THE PURPOSE OF
  8 THIS SUBSECTION (B), A SEWER SYSTEM PROVIDING SECONDARY
  9 TREATMENT.
- 10 (c) Fetal remains or recognizable body parts other than
  11 teeth must be disposed of by incineration or interment.
- 12 (5) If infectious waste has been rendered noninfectious
  13 by one of the methods listed in subsection (4) and is no
  14 longer biologically hazardous, it may be mixed with and
  15 disposed of with ordinary waste in the following manner:
- 16 (a) Steam-sterilized waste must be labeled identifying 17 it as such with heat sensitive tape or bagged in marked 18 autoclavable bags.
- (b) Chemically treated waste or waste otherwise treatedunder subsection (4)(a)(iii) must be appropriately labeled.
  - generator, a municipal solid waste service, or a regulated commercial hauler to an offsite treatment facility if the

(6) Infectious waste may be transported by the

- 24 waste is confined in a leakproof, noncompacting, fully
- 25 enclosed vehicle compartment.

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(7) (a) Infectious waste that has been treated by one of the methods in subsection (4) may be disposed of in a properly operated landfill licensed under 75-10-221.

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- (b) Untreated infectious waste may be disposed of at a licensed, properly operated landfill until April 1, 1993, if it is buried in a separate area without compaction and with minimum disturbance.
- (8) An employee who handles or manages infectious waste must receive training provided by the employer that is adequate to ensure safe performance of duties.
- (9) Generators and transporters of infectious waste shall develop a contingency plan to handle spills and equipment failure.
- NEW SECTION. Section 6. Licensing and regulation rulemaking authority. (1) A board or department of the state that licenses a profession, occupation, or health care facility that generates infectious waste shall require each licensee to comply with [sections 1 through 6] as a condition of licensure. The board or department shall adopt rules to implement [sections 1 through 6] and may impose and adjust annual fees commensurate with the costs of regulation.
- (2) A profession, occupation, or health care facility that generates or transports infectious waste or that operates treatment, storage, or disposal facilities

-7-

licensed by a board or department under subsection (1) must obtain a permit annually from the department. The department shall adopt rules to implement [sections 1 through 6] and may establish an annual fee commensurate with the costs of regulation. Fees collected under the provisions of [sections 1 through 6] must be deposited in the solid waste management

account established in 75-10-117.

regulated by (sections 1 through 6) that is not already

-End-

52nd Legislature

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HB 0239/02

HB 0239/02

2	INTRODUCED BY RANEY, YELLOWTAIL, WEEDING,
3	WHALEN, DRISCOLL, GILBERT, GRADY, REA
4	BY REQUEST OF THE ENVIRONMENTAL QUALITY COUNCIL
5	
6	A BILL FOR AN ACT ENTITLED: "AN ACT TO CREATE THE
7	INFECTIOUS WASTE MANAGEMENT ACT; TO ESTABLISH MANAGEMENT
8	STANDARDS FOR THE STORAGE, TRANSPORTATION, TREATMENT, AND
9	DISPOSAL OF INFECTIOUS WASTE; AND TO GRANT PROFESSIONAL AND
10	OCCUPATIONAL BOARDS RULEMAKING AUTHORITY AND THE AUTHORITY
11	TO IMPOSE ANNUAL FEES."
12	
13	STATEMENT OF INTENT
14	A statement of intent is required for this bill because
15	[section 6] grants rulemaking authority to the department of
16	health and environmental sciences and to professional
17	licensing boards. It is the intent of the legislature that
18	these regulations be designed to protect the public health,
19	safety, and welfare and the environment and that they be
20	developed in consideration of the needs of Montana's $medical$
21	service community and with the best current technical
22	information.
23	IT IS ALSO THE INTENT OF THE LEGISLATURE THAT [SECTIONS
24	1 THROUGH 6] BE IMPLEMENTED WITH MINIMUM FISCAL IMPACT. THE
25	DEPARTMENT AND PROFESSIONAL LICENSING BOARDS SHALL ENSURE

HOUSE BILL NO. 239

Λ,		
Montana	Legislative	Council

1	COMPLIANCE WITH [SECTIONS 1 THROUGH 6] THROUGH THE COURSE OF
2	NORMAL INSPECTIONS, THE EXISTING LICENSING PROCESS, AND THE
3	INVESTIGATION OF COMPLAINTS. THE DEPARTMENT AND PROFESSIONAL
4	LICENSING BOARDS MAY IMPOSE AND ADJUST ANNUAL FEES
5	COMMENSURATE WITH THE COSTS OF REGULATION AND INSPECTION.
6	
7	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA;
8	NEW SECTION. Section 1. short title. [Sections 1
9	through 6] may be cited as the "Infectious Waste Management
10	Act".
11	NEW SECTION. Section 2 Purpose. The purpose of

17 NEW SECTION. Section 3. Definitions. As used

[sections 1 through 6] is to protect the public health,

safety, and welfare of the citizens of Montana by developing

and implementing infectious waste management policies that are reasonable, cost-effective, aesthetically pleasing, and

- 18 [sections 1 through 6], the following definitions apply:
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- 20 environmental sciences established in 2-15-2101.
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- 22 company that produces infectious waste.

environmentally acceptable.

- 23 (3) "Infectious" means capable of producing disease. To
- 24 be infectious, the following four factors simultaneously
- 25 must be present:

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THIRD READING

- 1 (a) virulence, which is the ability of microorganisms
  2 to cause disease;
  - (b) dose, which is microorganisms in a quantity sufficient to cause infection;

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- 5 (c) portal of entry, which is an opening or route of 6 access into a human body; and
- 7 (d) host susceptibility, which means the host's natural8 resistance is incapable of preventing infection.
- 9 (4) "Infectious waste" means waste capable of producing
  10 infectious disease. Infectious waste includes but is not
  11 limited to:
  - (a) cultures and stocks of infectious agents and associated biologicals;
  - (b) human pathological waste, including tissues,organs, and body parts removed during surgery or an autopsy;
  - (c) free-flowing waste human blood and products of blood, including serum, plasma, and other blood components and items soaked or saturated with blood; and
- (d) sharps that have been used in patient care, medicalresearch, or industrial laboratories.
  - (5) "Sharps" means any discarded health care article that may cause punctures or cuts, including but not limited to needles, scalpel blades, and broken glass that may be contaminated with blood.
- 25 (6) "Steam sterilization" means a treatment method for

- infectious waste utilizing saturated steam within a pressure
- vessel (known as a steam sterilizer, autoclave, or retort)
- 3 at a time, for a period of time, and at a temperature
- 4 sufficient to kill infectious agents within the waste.
- (7) "Storage" means the actual or intended containmentof wastes on either a temporary basis or a long-term basis.
- 7 (8) "Transportation" means the movement of infectious 8 waste from the point of generation to any intermediate 9 points or to the point of ultimate treatment or disposal.
- 10 (9) "Treatment" means the application of a method,
  11 technique, or process, including incineration, designed to
  12 render infectious waste sterile.
- NEW SECTION. Section 4. Prohibition. A person may not treat, store, transport, or dispose of infectious waste in a
- manner not authorized under the provisions of (sections 1
- 16 through 6] or rules adopted under the provisions of
- 17 [sections 1 through 6].
- 18 NEW SECTION. Section 5. Management standards -
- 19 procedures for storage, transportation, treatment, and
- 20 disposal. (1) Infectious waste must be separated from
- 21 ordinary waste at the point of origin and stored until the
- 22 waste is rendered noninfectious in separate, distinct
- 23 containers with biohazard warning labels in compliance with
- 24 the following procedures:
- 25 (a) Sharps must be contained for storage,

transportation, treatment, and subsequent disposal in leakproof, rigid, puncture-resistant containers that must be taped closed or capped securely to prevent loss of contents.

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- (b) Infectious waste other than sharps must be contained in moisture-proof disposable containers or bags of a strength sufficient to prevent ripping, tearing, or bursting under normal conditions of use. The bags must be securely tied to prevent leakage or expulsion of solid or liquid wastes during storage, handling, and transportation.
- (2) To inhibit the spread of infectious agents, infectious waste must be stored prior to treatment in a secured area that prevents access by unauthorized personnel and must be clearly marked or labeled as infectious.
- (3) Handling of infectious waste must be done in a manner to prevent compaction or other mechanical manipulation that might cause the release of infectious agents.
- 18 (4) (a) Treatment and disposal of infectious waste must
  19 be accomplished through the following methods:
- (i) incineration with complete combustion that reducesinfectious waste to carbonized or mineralized ash;
- (ii) steam sterilization that renders infectious waste
  noninfectious: or
- (iii) sterilization by standard chemical techniques orby any scientifically proven techniques approved by state

and federal authorities.

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- discharged into a sewer system that provides secondary treatment or into a primary treatment sewage system if waste is first sterilized by chemical treatment. A SUBSURFACE DISPOSAL SYSTEM INSTALLED AND OPERATED IN ACCORDANCE WITH STATE OR LOCAL SANITARY REGULATIONS IS, FOR THE PURPOSE OF THIS SUBSECTION (B), A SEWER SYSTEM PROVIDING SECONDARY TREATMENT.
  - (c) Fetal remains or recognizable body parts other than teeth must be disposed of by incineration or interment.
- 12 (5) If infectious waste has been rendered noninfectious
  13 by one of the methods listed in subsection (4) and is no
  14 longer biologically hazardous, it may be mixed with and
  15 disposed of with ordinary waste in the following manner:
- 16 (a) Steam-sterilized waste must be labeled identifying
  17 it as such with heat sensitive tape or bagged in marked
  18 autoclavable bags.
- (b) Chemically treated waste or waste otherwise treatedunder subsection (4)(a)(iii) must be appropriately labeled.
- 21 (6) Infectious waste may be transported by the 22 generator, a municipal solid waste service, or a regulated 23 commercial hauler to an offsite treatment facility if the 24 waste is confined in a leakproof, noncompacting, fully
- 25 enclosed vehicle compartment.

- 1 (7) (a) Infectious waste that has been treated by one 2 of the methods in subsection (4) may be disposed of in a properly operated landfill licensed under 75-10-221. 3
- (b) Untreated infectious waste may be disposed of at a licensed, properly operated landfill until April 1, 1993, if 5 it is buried in a separate area without compaction and with 6 7 minimum disturbance.

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- (8) An employee who handles or manages infectious waste must receive training provided by the employer that is adequate to ensure safe performance of duties.
- 11 (9) Generators and transporters of infectious waste shall develop a contingency plan to handle spills and 12 13 equipment failure.
  - NEW SECTION. Section 6. Licensing and regulation -rulemaking authority. (1) A board or department of the state that licenses a profession, occupation, or health care facility that generates infectious waste shall require each licensee to comply with [sections 1 through 6] as a condition of licensure. The board or department shall adopt rules to implement (sections 1 through 6) and may impose and adjust annual fees commensurate with the costs of regulation.
- (2) A profession, occupation, or health care facility 23 that generates or transports infectious waste or that 24 25 operates treatment, storage, or disposal facilities

licensed by a board or department under subsection (1) must obtain a permit annually from the department. The department shall adopt rules to implement [sections 1 through 6] and may establish an annual fee commensurate with the costs of regulation. Fees collected under the provisions of {sections 1 through 61 must be deposited in the solid waste management

account established in 75-10-117.

regulated by [sections 1 through 6] that is not already

-End-

#### SENATE STANDING COMMITTEE REPORT

Page 1 of 1 March 23, 1991

#### MR. PRESIDENT:

We, your committee on Public Health, Welfare, and Safety having had under consideration House Bill No. 239 (third reading copy -blue), respectfully report that House Bill No. 239 be amended and as so amended be concurred in:

1. Page 6, line 2. Following: "(b)" Strike: "Liquid"

Insert: "Unless local sewer authorities adopt a stricter requirement, liquid"

5B 3/23 //'45
Sec. of Senate

SENATE HB 239

#### SENATE COMMITTEE OF THE WHOLE AMENDMENT

March 25, 1991 10:01 am Mr. Chairman: I move to amend House Bill No. 239 (third reading copy -- blue) as follows:

Strike in its entirety Public Health, Welfare, and Safety Standing Committee Report on House Bill No. 239 (third reading copy -- blue) dated March 23, 1991.

ADOPT

REJECT

Signed:

Senator Rye

141 3-25-91

575 3-25 Sec. of Senate

> SENATE HB 239

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information.

-	INTRODUCED BY RANEY, TEDDOWTATE, WEEDING,
3	WHALEN, DRISCOLL, GILBERT, GRADY, REA
4	BY REQUEST OF THE ENVIRONMENTAL QUALITY COUNCIL
5	
6	A BILL FOR AN ACT ENTITLED: "AN ACT TO CREATE THE
7	INFECTIOUS WASTE MANAGEMENT ACT; TO ESTABLISH MANAGEMENT
В	STANDARDS FOR THE STORAGE, TRANSPORTATION, TREATMENT, AND
9	DISPOSAL OF INFECTIOUS WASTE; AND TO GRANT PROFESSIONAL AND
10	OCCUPATIONAL BOARDS RULEMAKING AUTHORITY AND THE AUTHORITY
11	TO IMPOSE ANNUAL FEES."
12	
13	STATEMENT OF INTENT
14	A statement of intent is required for this bill because
15	[section 6] grants rulemaking authority to the department of
16	health and environmental sciences and to professional
17	licensing boards. It is the intent of the legislature that
18	these regulations be designed to protect the public health,

safety, and welfare and the environment and that they be

developed in consideration of the needs of Montana's medical

service community and with the best current technical

1 THROUGH 6] BE IMPLEMENTED WITH MINIMUM FISCAL IMPACT. THE

DEPARTMENT AND PROFESSIONAL LICENSING BOARDS SHALL ENSURE

IT IS ALSO THE INTENT OF THE LEGISLATURE THAT [SECTIONS

HOUSE BILL NO. 239

1	COMPLIANCE WITH [SECTIONS 1 THROUGH 6] THROUGH THE COURSE OF
2	NORMAL INSPECTIONS, THE EXISTING LICENSING PROCESS, AND THE
3	INVESTIGATION OF COMPLAINTS. THE DEPARTMENT AND PROFESSIONAL
4	LICENSING BOARDS MAY IMPOSE AND ADJUST ANNUAL FEES
5	COMMENSURATE WITH THE COSTS OF REGULATION AND INSPECTION.
6	
7	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
8	NEW SECTION. Section 1. Short title. [Sections 1
9	through 6] may be cited as the "Infectious Waste Management
0	Act".
1	NEW SECTION. Section 2. Purpose. The purpose of
2	[sections 1 through 6] is to protect the public health,
3	safety, and welfare of the citizens of Montana by developing
4	and implementing infectious waste management policies that
5	are reasonable, cost-effective, aesthetically pleasing, and
6	environmentally acceptable.

- NEW SECTION. Section 3. Definitions. As used in through 6], the following definitions apply:
- 19 (1) "Department" means the department of health and 20 environmental sciences established in 2-15-2101.
- 21 (2) "Generator" means an individual, firm, facility, or 22 company that produces infectious waste.
- 23 (3) "Infectious" means capable of producing disease. To 24 be infectious, the following four factors simultaneously

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25 must be present:

- 1 (a) virulence, which is the ability of microorganisms
  2 to cause disease;
- 3 (b) dose, which is microorganisms in a quantity
  4 sufficient to cause infection;
- 5 (c) portal of entry, which is an opening or route of 6 access into a human body; and
- 7 (d) host susceptibility, which means the host's natural
  8 resistance is incapable of preventing infection.

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- (4) "Infectious waste" means waste capable of producing infectious disease. Infectious waste includes but is not limited to:
- 12 (a) cultures and stocks of infectious agents and
  13 associated biologicals;
  - (b) human pathological waste, including tissues,organs, and body parts removed during surgery or an autopsy;
  - (c) free-flowing waste human blood and products of blood, including serum, plasma, and other blood components and items soaked or saturated with blood; and
- (d) sharps that have been used in patient care, medicalresearch, or industrial laboratories.
  - (5) "Sharps" means any discarded health care article that may cause punctures or cuts, including but not limited to needles, scalpel blades, and broken glass that may be contaminated with blood.

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25 (6) "Steam sterilization" means a treatment method for

- infectious waste utilizing saturated steam within a pressure
- vessel (known as a steam sterilizer, autoclave, or retort)
- 3 at a time, for a period of time, and at a temperature
- 4 sufficient to kill infectious agents within the waste.
  - (7) "Storage" means the actual or intended containment of wastes on either a temporary basis or a long-term basis.
- 7 (8) "Transportation" means the movement of infectious 8 waste from the point of generation to any intermediate 9 points or to the point of ultimate treatment or disposal.
- 10 (9) "Treatment" means the application of a method,
  11 technique, or process, including incineration, designed to
  12 render infectious waste sterile.
  - NEW SECTION. Section 4. Prohibition. A person may not treat, store, transport, or dispose of infectious waste in a manner not authorized under the provisions of [sections 1 through 6] or rules adopted under the provisions of [sections 1 through 6].
  - NEW SECTION. Section 5. Management standards procedures for storage, transportation, treatment, and disposal. (1) Infectious waste must be separated from ordinary waste at the point of origin and stored until the waste is rendered noninfectious in separate, distinct containers with biohazard warning labels in compliance with the following procedures:
  - (a) Sharps must be contained for storage,

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transportation, treatment, and subsequent disposal in leakproof, rigid, puncture-resistant containers that must be taped closed or capped securely to prevent loss of contents.

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- (b) Infectious waste other than sharps must be contained in moisture-proof disposable containers or bags of a strength sufficient to prevent ripping, tearing, or bursting under normal conditions of use. The bags must be securely tied to prevent leakage or expulsion of solid or liquid wastes during storage, handling, and transportation.
- 10 (2) To inhibit the spread of infectious agents, 11 infectious waste must be stored prior to treatment in a 12 secured area that prevents access by unauthorized personnel 13 and must be clearly marked or labeled as infectious.
  - (3) Handling of infectious waste must be done in a to prevent compaction or other mechanical manipulation that might cause the release of infectious agents.
- 18 (4) (a) Treatment and disposal of infectious waste must 19 be accomplished through the following methods:
- 20 (i) incineration with complete combustion that reduces 21 infectious waste to carbonized or mineralized ash;
- 22 (ii) steam sterilization that renders infectious waste 23 noninfectious; or
- 24 (iii) sterilization by standard chemical techniques or 25 by any scientifically proven techniques approved by state

and federal authorities.

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- (b) biquid unbess--bocab--sewer--AUTHORITIES--ABOPT--A STRICTER--REQUIREMENT; - LIQUID or semisolid infectious waste may be discharged into a sewer system that provides secondary treatment or into a primary treatment sewage system if waste is first sterilized by chemical treatment. A SUBSURFACE DISPOSAL SYSTEM INSTALLED AND OPERATED IN ACCORDANCE WITH STATE OR LOCAL SANITARY REGULATIONS IS, FOR THE PURPOSE OF THIS SUBSECTION (B), A SEWER SYSTEM PROVIDING SECONDARY TREATMENT.
  - (c) Fetal remains or recognizable body parts other than teeth must be disposed of by incineration or interment.
  - (5) If infectious waste has been rendered noninfectious by one of the methods listed in subsection (4) and is no longer biologically hazardous, it may be mixed with and disposed of with ordinary waste in the following manner:
- 17 (a) Steam-sterilized waste must be labeled identifying 18 it as such with heat sensitive tape or bagged in marked 19 autoclavable bags.
  - (b) Chemically treated waste or waste otherwise treated under subsection (4)(a)(iii) must be appropriately labeled.
- (6) Infectious waste may be transported by the 23 generator, a municipal solid waste service, or a regulated 24 commercial hauler to an offsite treatment facility if the 25 waste is confined in a leakproof, noncompacting, fully

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l enclosed vehicle compartment.

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- 2 (7) (a) Infectious waste that has been treated by one 3 of the methods in subsection (4) may be disposed of in a 4 properly operated landfill licensed under 75-10-221.
  - (b) Untreated infectious waste may be disposed of at a licensed, properly operated landfill until April 1, 1993, if it is buried in a separate area without compaction and with minimum disturbance.
- 9 (8) An employee who handles or manages infectious waste
  10 must receive training provided by the employer that is
  11 adequate to ensure safe performance of duties.
- 12 (9) Generators and transporters of infectious waste 13 shall develop a contingency plan to handle spills and 14 equipment failure.
  - NEW SECTION. Section 6. Licensing and regulation -rulemaking authority. (1) A board or department of the state
    that licenses a profession, occupation, or health care
    facility that generates infectious waste shall require each
    licensee to comply with [sections 1 through 6] as a
    condition of licensure. The board or department shall adopt
    rules to implement [sections 1 through 6] and may impose and
    adjust annual fees commensurate with the costs of
    regulation.
- 24 (2) A profession, occupation, or health care facility 25 that generates or transports infectious waste or that

operates treatment, storage, or disposal facilities 1 regulated by [sections 1 through 6] that is not already licensed by a board or department under subsection (1) must 3 4 obtain a permit annually from the department. The department shall adopt rules to implement (sections 1 through 6) and 6 may establish an annual fee commensurate with the costs of 7 regulation. Fees collected under the provisions of [sections 1 through 6] must be deposited in the solid waste management 8 account established in 75-10-117.

-End-

**HB 239**