## HOUSE BILL NO. 103

# INTRODUCED BY RUSSELL BY REQUEST OF THE JOINT INTERIM SUBCOMMITTEE ON ADULT AND JUVENILE DETENTION

## IN THE HOUSE

JANUARY 5, 1991 INTRODUCED AND REFERRED TO COMMITTEE ON HUMAN SERVICES & AGING. JANUARY 7, 1991 FIRST READING. JANUARY 17, 1991 COMMITTEE RECOMMEND BILL DO PASS AS AMENDED. REPORT ADOPTED. JANUARY 18, 1991 PRINTING REPORT. JANUARY 21, 1991 ON MOTION, PASS CONSIDERATION TO A DAY CERTAIN. JANUARY 25, 1991 SECOND READING, DO PASS. ON MOTION, REREFERRED TO COMMITTEE ON APPROPRIATIONS. MARCH 28, 1991 ON MOTION, TAKEN FROM COMMITTEE ON APPROPRIATIONS AND PLACED ON SECOND READING THIS DAY. SECOND READING, DO PASS. ENGROSSING REPORT. ON MOTION, RULES SUSPENDED. BILL PLACED ON THIRD READING THIS DAY. THIRD READING, PASSED. AYES, 56; NOES, 40. TRANSMITTED TO SENATE.

## IN THE SENATE

MARCH 28, 1991 INTRODUCED AND REFERRED TO COMMITTEE ON JUDICIARY.

FIRST READING.

APRIL 12, 1991 COMMITTEE RECOMMEND BILL BE CONCURRED IN AS AMENDED. REPORT

ADOPTED.

APRIL 13, 1991

SECOND READING, CONCURRED IN AS

AMENDED.

APRIL 15, 1991

THIRD READING, CONCURRED IN.

AYES, 48; NOES, 0.

RETURNED TO HOUSE WITH AMENDMENTS.

IN THE HOUSE

APRIL 17, 1991

RECEIVED FROM SENATE.

SECOND READING, AMENDMENTS

CONCURRED IN.

APRIL 18, 1991

THIRD READING, AMENDMENTS

CONCURRED IN.

SENT TO ENROLLING.

REPORTED CORRECTLY ENROLLED.

16

17

18

19

1

2	INTRODUCED BY RUSSELL
3	BY REQUEST OF THE JOINT INTERIM SUBCOMMITTEE
4	ON ADULT AND JUVENILE DETENTION
5	
6	A BILL FOR AN ACT ENTITLED: "AN ACT PROHIBITING THE
7	DETENTION OF MENTALLY ILL PERSONS IN JAIL PENDING A CIVIL
8	COMMITMENT HEARING; REQUIRING SHERIFFS AND JAIL
9	ADMINISTRATORS TO SCREEN AND DIVERT FROM JAIL CERTAIN
10	PERSONS WHO APPEAR TO BE SERIOUSLY MENTALLY ILL; PROVIDING
11	ALTERNATIVES TO THE PLACEMENT OF MENTALLY ILL PERSONS IN
12	JAIL; REQUIRING THE DEPARTMENT OF INSTITUTIONS TO ESTABLISH
13	CRISIS INTERVENTION PROGRAMS; AUTHORIZING TARGETED CASE
14	MANAGEMENT SERVICES FOR THE MENTALLY ILL UNDER THE MEDICAID
15	PROGRAM; AMENDING SECTIONS 53-6-101, 53-21-120, AND
16	53-21-124, MCA; AND PROVIDING A DELAYED EFFECTIVE DATE."
17	
18	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
19	Section 1. Section 53-21-120, MCA, is amended to read:
20	"53-21-120. (Temporary) Detention to be in least
21	restrictive environment preference for mental health
22	facility court relief prehearing detention of mentally
23	ill person prohibited. (1) A person detained pursuant to
24	this part shall must be detained in the least restrictive
25	environment required to project the life and physical safety

HOUSE BILL NO. 103

3	considered.
4	(2) Whenever possible, a person detained pursuant to
5	this part shall must be detained in a mental health facility
6	and in the county of residence. If the person detained
7	demands a jury trial and trial cannot be held within 7 days
8	the individual may be sent to the state hospital until time
9	of trial if arrangements can be made to return him to trial
10	Such $\underline{\text{The}}$ trial must be held within 30 days. The county o
11	residence shall pay the cost of travel and professiona
12	services associated with the trial. No $\underline{\underline{A}}$ person may $\underline{\underline{not}}$ b
13	detained in any hospital or other medical facility which
14	that is not a mental health facility unless such th
15	hospital or facility has agreed in writing to admit the

of the person detained or members of the public; in this

respect, prevention of significant injury to property may be

correctional facility. 20 (4) A person detained prior to involuntary commitment 21 may apply to the court for immediate relief with respect to

(3) Except-as-provided-in-53-21-1247-a A person may not

be detained pursuant to this part in a jail or other

- 22 the need for detention or the adequacy of the facility being
- 23 utilized to detain.

person.

24 (5) No--detention Detention may not be ordered under this part for a person concerning whom a petition has been

INTRODUCED BILL
#8 /03

2.1

filed under 53-21-121(1)(b).

- (6) No A person may not be involuntarily committed to a mental health facility or detained for evaluation and treatment because he is an epileptic, or is mentally deficient, mentally retarded, senile, or suffering from a mental disorder unless the condition causes him to be seriously mentally ill within the meaning of this part. (Terminates July 1, 1997—sec. 1, Ch. 541, L. 1989.)
- 53-21-120. (Effective July 1, 1997) Detention to be in least restrictive environment preference for mental health facility court relief prehearing detention of mentally ill person prohibited. (1) A person detained pursuant to this part shall must be detained in the least restrictive environment required to protect the life and physical safety of the person detained or members of the public; in this respect, prevention of significant injury to property may be considered.
- this part shall must be detained in a mental health facility and in the county of residence. If the person detained demands a jury trial and trial cannot be held within 7 days, the individual may be sent to the state hospital until time of trial if arrangements can be made to return him to trial. Such The trial must be held within 30 days. The county of residence shall pay the cost of travel and professional

- services associated with the trial. No A person may not be detained in any hospital or other medical facility which that is not a mental health facility unless such the hospital or facility has agreed in writing to admit the person.
  - (3) Except-as-provided-in-53-21-1247-a A person may not be detained pursuant to this part in a jail or other correctional facility.
  - (4) A person detained prior to involuntary commitment may apply to the court for immediate relief with respect to the need for detention or the adequacy of the facility being utilized to detain."
  - Section 2. Section 53-21-124, MCA, is amended to read:
  - #53-21-124. Detention of respondent pending hearing or trial -- jail prohibited. (1) The court may not order detention of a respondent pending the hearing unless requested by the county attorney and upon the existence of probable cause for detention. Counsel shall must be orally notified immediately. Counsel for the respondent may then request a detention hearing, which shall must be held forthwith.
- 22 (2) In the event of detention, the respondent shall
  23 must be detained in the least restrictive setting necessary
  24 to assure his presence and assure his safety and the safety
  25 of others as provided in 53-21-120. A respondent-may-be

detained-in-a-jail-or-other-correctional-facility-only-if-no appropriate-mental-health-facility-is-immediately--available for--placement--When-the-respondent-is-detained-in-a-jail-or other-correctional-facility, -- the -- jail -- or -- other -- facility shall--immediately-notify-the-regional-central-office-of-the nearest-mental-health-facility;--as--defined--in--53-21-201; that--a-person-detained-in-the-jail-or-correctional-facility is-in-need-of-an-appropriate-placement--- Upon--notification; the--mental--health--facility--shall-identify-an-appropriate placement--for--the--respondent;--in--accordance--with---the requirements--of-53-21-120:-Until-a-placement-is-identified; the-mental-health-facility-shall-report-on-the-status-of-the placement-to-the-jail-or-correctional-facility-within--every 12-hour--period; --including--weekends--and-holidays; -When-an appropriate-placement-has-been-identified, the-court-must-be promptly-notified-and-the-respondent-must-be-transferred--to that-facility-as-soon-as-reasonably-practical:

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

- (3) If the respondent is detained, he shall-have has the right to be examined additionally by a professional person of his choice. Unless objection is made by counsel for the respondent, he shall must continue to be evaluated and treated by the professional person pending the hearing.
- (4) A respondent may not be detained in a jail or other correctional facility pending a hearing or trial to determine whether the respondent should be committed to a

- mental health facility."
- NEW SECTION. **Section 3**. Diversion of certain mentally
- 3 ill persons from jail. (1) The sheriff or administrator of a
- 4 jail in each county shall require screening of inmates to
- 5 identify persons accused of minor misdemeanor offenses who
- appear to be seriously mentally ill, as defined in
- 7 53-21-102.
- 8 (2) If as a result of screening and observation it is
- 9 believed that an inmate is seriously mentally ill, the
- sheriff or administrator of the jail shall:
- 11 (a) request services from a crisis intervention program
- 12 established by the department as provided for in [section
- 13 4);
- 14 (b) refer the inmate to the nearest community mental
- 15 health center, as defined in 53-21-212; or
- 16 (c) transfer the inmate to a private mental health
- 17 facility or hospital equipped to provide treatment and care
- 18 of persons who are seriously mentally ill.
- 19 (3) As used in this section, the term "minor
- 20 misdemeanor offense" includes but is not limited to a
- 21 nonserious misdemeanor, such as criminal trespass to
- 22 property, loitering, vagrancy, disorderly conduct, and
- 23 disturbing the public peace.
- NEW SECTION. **Section 4**. Crisis intervention programs.
- 25 (1) The department shall establish crisis intervention

programs. The programs must be designed to provide 24-hour emergency admission and care of seriously mentally ill persons in a temporary, safe environment in the community.

1

2

3

4

5

6

7

8

9

11

12

13

14

15

16

17

18

19

20

23

- (2) The department may enter into an interagency agreement with the department of social and rehabilitation services to provide crisis intervention programs as:
  - (a) a rehabilitative service under 53-6-101(3)(j); and
- (b) a targeted case management service authorized in 53-6-101(3)(n).
- Section 5. Section 53-6-101, MCA, is amended to read:
  - "53-6-101. Montana medicaid program -- authorization of services. (1) There is a Montana medicaid program established for the purpose of providing necessary medical services to eligible persons who have need for medical assistance. The Montana medicaid program is a joint federal-state program administered under this chapter and in accordance with Title XIX of the federal Social Security Act (42 U.S.C. 1396, et seq.), as may be amended. The department of social and rehabilitation services shall administer the Montana medicaid program.
- 21 (2) Medical assistance provided by the Montana medicaid 22 program includes the following services:
  - (a) inpatient hospital services;
- 24 (b) outpatient hospital services;
- 25 (c) other laboratory and x-ray services;

- 1 (d) skilled nursing services in long-term care
  2 facilities;
  - (e) physicians' services;

- (f) nurse specialist services;
- 5 (g) early and periodic screening, diagnosis, and 6 treatment services for persons under 21 years of age;
- 7 (h) services provided by physician assistants-certified 8 within the scope of their practice and that are otherwise 9 directly reimbursed as allowed under department rule to an 10 existing provider;
- 11 (i) health services provided under a physician's orders
  12 by a public health department; and
- 13 (j) hospice care as defined in 42 U.S.C. 1396d(o).
- 14 (3) Medical assistance provided by the Montana medicaid 15 program may, as provided by department rule, also include 16 the following services:
- 17 (a) medical care or any other type of remedial care
  18 recognized under state law, furnished by licensed
  19 practitioners within the scope of their practice as defined
  20 by state law:
- 21 (b) home health care services;
- 22 (c) private-duty nursing services;
- 23 (d) dental services;
- 24 (e) physical therapy services;
- 25 (f) mental health center services administered and

- funded under a state mental health program authorized under Title 53, chapter 21, part 2;
- 3 (q) clinical social worker services;
- (h) prescribed drugs, dentures, and prosthetic devices;
- (i) prescribed eyeglasses:
- (i) other diagnostic. screening, preventive.
  - rehabilitative, chiropractic, and osteopathic services;
- 8 (k) inpatient psychiatric hospital services for persons
- 9 under 21 years of age;
- 10 (1) services of professional counselors licensed under
  - Title 37, chapter 23, if funds are specifically appropriated
- 12 for the inclusion of these services in the Montana medicaid
- 13 program;

2

11

- 14 (m) ambulatory prenatal care for pregnant women during
- 15 a presumptive eligibility period, as provided in 42 U.S.C.
- 1396a(a)(47) and 42 U.S.C. 1396r-1; 16
- 17 (n) targeted case management services for the mentally
- 18 ill, as provided in 42 U.S.C. 1396n(g); and
- fn)(o) any additional medical service or aid allowable 19
- under or provided by the federal Social Security Act. 20
- 21 (4) The department may implement, as provided for in
- Title XIX of the federal Social Security Act (42 U.S.C. 22
- 23 1396, et seg.), as may be amended, a program under medicaid
- 24 payment of medicare premiums, deductibles, and
- coinsurance for persons not otherwise eligible for medicaid. 25

- 1 (5) The department may set rates for medical and other services provided to recipients of medicaid and may enter into contracts for delivery of services to individual
- (6) The services provided under this part may be only those that are medically necessary and that are the most efficient and cost effective.
- (7) The amount, scope, and duration of services under this part must be determined by the department in accordance with Title XIX of the federal 10 11
- Social Security Act (42 U.S.C. 1396, et seq.), as may be
- 12 amended.
- 13 (8) Services, procedures, and items of an experimental 14
- or cosmetic nature may not be provided.

recipients or groups of recipients.

- 15 (9) If available funds are not sufficient to provide
- 16 medical assistance for all eligible persons, the department
- 17 may set priorities to limit, reduce, or otherwise curtail
- 18 the amount, scope, or duration of the medical services made
- available under the Montana medicaid program. 19
- 20 (10) Community-based medicaid services, as provided for
- 21 in part 4 of this chapter, must be provided in accordance
- with the provisions of this chapter and the rules adopted 22
- thereunder. (Subsection (2)(j) terminates June 30, 23
- 24 1991--sec. 4, Ch. 633, L. 1989; Subsection (3)(m) terminates
- 25 June 30, 1991--sec. 15, Ch. 649, L. 1989.)"

#### HB 0103/01

NEW SECTION. Section 6. Codification instruction.

[Sections 3 and 4] are intended to be codified as an integral part of Title 53, chapter 21, part 1, and the provisions of Title 53, chapter 21, part 1, apply to [sections 3 and 4].

NEW SECTION. Section 7. Effective date. [This act] is

effective July 1, 1992.

-End-

## STATE OF MONTANA - FISCAL NOTE Form BD-15

In compliance with a written request, there is hereby submitted a Fiscal Note for HB0103, as introduced.

<u>DESCRIPTION OF PROPOSED LEGISLATION</u>: An Act prohibiting the detention of mentally ill persons in jail pending a civil commitment hearing; requiring sheriffs and jail administrators to screen and divert from jail certain persons who appear to be seriously mentally ill; providing alternatives to the placement of mentally ill persons in jail; requiring the department of institutions to establish crisis intervention programs; authorizing targeted case management services for the mentally ill under the medicaid program; amending sections and providing a delayed effective date.

#### ASSUMPTIONS:

- 1. This act will be effective July 1, 1992.

  Department of Institutions, Crisis Intervention Programs:
- 2. The Department of Institutions (DOI) would establish crisis intervention programs in eleven counties. These centers would be based upon a pilot project currently underway in Kalispell. DOI cost of one program, based upon the Kalispell model, would be approximately \$241,760 per year. Total cost of eleven equivalent programs would be approximately
- \$2,659,360.

  3. Of the single program cost of \$241,760; \$230,360 would be medicaid eligible expenditures (treatment) and \$11,400 would not be medicaid eligible (room and board costs).
- 4. 40% of individuals served would be medicaid eligible. FY93 medicaid matching rate is projected to be 28.1% general fund and 71.9% federal revenue.
- 5. Funding for one program is calculated as follows: General fund \$241,760. Medicaid Federal Reimbursement to the general fund = \$230,360 \* 40% \*71.9% = \$66,251. Total General fund impact per program = \$241,760 \$66,251 = \$175,509.

  Department of Social And Rehabilitation Services Targeted Case Management for Mentally III:
- 6. Each mentally ill case managed would cost \$120 per month (SRS survey of states with this service). Annual cost of one case = \$120 \* 12 months = \$1,440 per year.
- 7. Medicaid eligible population is 59,772 (Federal Fiscal 1990 reports).
- 8. 11.8% of youth population may have some form of emotional disturbance (Montana Public Health Services State Plan FY90-93 by the Department of Institutions).
- 9. The percent in assumption 9 above would also apply the general population of medicaid eligible individuals.
- 10. Annual Case Management Costs would be 59,772 \* 11.8% \* \$1,440 = \$10,156,458. Funding for the service would be at the projected federal assistance matching rate for FY93 of 28.1% general fund and 71.9% federal funds.
- 11. One time cost of computer system changes would be \$60,000 funded 25% general fund and 75% federal funds.
- 12. The act as introduced would not specifically limit case management services to chronic mental illness.
- 13. If the act is limited to provision of targeted case management services to only severely emotionally disturbed youth and chronically mentally ill adults, the estimated benefit expenditure would be reduced by approximately \$8.8 million dollars per year.

ROD SUNDSTED, BUDGET DIRECTOR

DATE

Office of Budget and Program Planning

ANGELA RUSSELL, PRIMARY SPONSOR

DATF

Fiscal Note for HB0103, as Introduced

HB 103

Fiscal Note Request,  $\underline{HB0103}$ , as Introduced Form BD-15 Page 2

## FISCAL IMPACT:

Expenditures:

Department of Institutions:

		FY 92			FY_93	
	Current Law	Proposed Law	Difference	Current Law	Proposed Law	Difference
Expenditures:						
FTE	0	0	0	0	77.00	77.00
Personal Services	0	0	0	0	1,857,680	1,857,680
Operating Costs	0	0	0	0	801,680	801,680
Total	0	0	0	0	2,659,360	(2,659,360)
<u>Funding:</u> General Fund Total	0	<u>0</u> 0	<u>0</u> 0	0	2,659,360 2,659,360	2,659,360 2,659,360
Revenues: General Fund Total	<u>0</u> 0	<u>0</u>	<u>0</u> 0	<u>0</u>	728,761 728,761	<u>728,761</u> 728,761

## Department of Social and Rehabilitation Services:

		FY 92			FY_93	
	Current Law	Proposed Law	Difference	Current Law	Proposed Law	<u>Difference</u>
Expenditures:						
Operating Costs	0	0	0	0	60,000	60,000
Benefits	0	0	0	0	10,885,219	<u>10.885,219</u>
Total	0	0	0	0	10,945,219	(10,945,219)
Funding:						
General Fund	0	0	0	0	2,868,965	2,868,965
Federal Fund	0	0	<u>0</u>	0	8,076,254	<u>8,076,254</u>
Total	0	0	ō	0	10,945,219	10,945,219

## STATE OF MONTANA - FISCAL NOTE

Form BD-15

In compliance with a written request, there is hereby submitted a Fiscal Note for HB0103, Second Reading.

<u>DESCRIPTION OF PROPOSED LEGISLATION</u>: An act prohibiting the detention of mentally ill persons in jail pending a civil commitment hearing; requiring sheriffs and jail administrators to screen and divert from jail certain persons who appear to be seriously mentally ill; providing alternatives to the placement of mentally ill persons in jail; requiring the Department of Institutions to establish crisis intervention programs; authorizing targeted case management services under the Medicaid Program for adults who are seriously mentally ill; amending sections and providing a delayed effective date.

## **ASSUMPTIONS:**

- 1. This act will be effective July 1, 1992, there is no fiscal impact in FY92.
- 2. Section 4(1) of the act has been amended to include the language "Subject to Available Appropriations". If no funds are appropriated, the Department of Institutions (DOI) is not required t establish crisis intervention programs.
- 3. If funds are appropriated by the legislature, the Department of Institutions would contract with private non-profit mental health service providers to establish crisis intervention programs.
- 4. A Legislative Council survey of jails identified 309 "mentally ill persons held" in jail in 1989; 40% of these individuals would be medicaid eligible.
- 5. DOI estimates that in order to provide coverage across the state, 8 program locations will be set up. Cost of a current pilot project in Flathead County for crisis intervention is \$241,760. DOI cost of 8 programs is \$241,760 \* 8 = \$1,934,080 per year.
- 6. Targeted case management for medicaid eligible clients (309 \* 40% = 124) would cost \$120 per month per client based upon an SRS survey of states with the targeted case management option. SRS benefit funds required to pay for the targeted case management service would be 124 clients \* 12 months \* \$120 = \$178,506. At the projected FY93 federal matching rate of 71.90%, federal funds of \$128,385 would be available to pay for the crisis intervention programs provided by DOI.
- 7. One time cost to add the case management service to the SRS computer system is \$60,000.
- 8. The agencies are unable to calculate the amount of federal funds which would be available under the rehabilitation services reimbursement without additional definition of the services.

FISCAL IMPACT:

see next page

ROD SUNDSTED, BUDGET DIRECTOR

DATE

Office of Budget and Program Planning

ANGELA RUSSELL, PRIMARY SPONSOR

122 91

DATE

Fiscal Note for HB0103, Second Reading

HB 103

SECOND READING

Fiscal Note Request, <u>HB0103</u>, <u>Second Reading</u> Form BD-15 Page 2

## FISCAL IMPACT:

Department of Institutions:

		FY 92			FY 93	
	Current Law	Proposed Law	<u>Difference</u>	Current Law	Proposed Law	<u>Difference</u>
Expenditures: Operating Costs Total	<u>0</u>	<u>0</u>	0	0	1,934,080 1,934,080	1,934,080 1,934,080
Funding:						
General Fund	0	0	0	0	1,805,695	1,805,695
Federal Funds	0	0	0	0	<u> 128,385</u>	128,385
Total	0	0	$\overline{0}$	0	1,934,080	1,934,080

## Department of Social and Rehabilitation Services:

		FY 92			FY 93	
	Current Law	Proposed Law	Difference	Current Law	Proposed Law	Difference
Expenditures:						
FTE						
Operating Cost	0	0	0	0	60,000	60,000
Transfers	0	0	<u>0</u>	0	<u>128,385</u>	<u>128,385</u>
Total	0	0	0	0	188,385	188,385
Funding:						
General Fund	0	0	0	0	15,000	15,000
Federal Funds	Õ	Õ	n	0	173,385	173,385
Total			<b>*</b>		188,385	188,385
TOCKE	U	V	U	U	100,303	100,000

HB103 2 nd Reading

## APPROVED BY COMM. ON HUMAN SERVICES AND AGING

2	INTRODUCED BY RUSSELL
3	BY REQUEST OF THE JOINT INTERIM SUBCOMMITTEE
4	ON ADULT AND JUVENILE DETENTION
5	
6	A BILL FOR AN ACT ENTITLED: "AN ACT PROHIBITING THE
7	DETENTION OF MENTALLY ILL PERSONS IN JAIL PENDING A CIVIL
8	COMMITMENT HEARING; REQUIRING SHERIFFS AND JAIL
9	ADMINISTRATORS TO SCREEN AND DIVERT FROM JAIL CERTAIN
10	PERSONS WHO APPEAR TO BE SERIOUSLY MENTALLY ILL; PROVIDING
11	ALTERNATIVES TO THE PLACEMENT OF MENTALLY ILL PERSONS IN
12	JAIL; REQUIRING THE DEPARTMENT OF INSTITUTIONS TO ESTABLISH
13	CRISIS INTERVENTION PROGRAMS; AUTHORIZING TARGETED CASE
14	MANAGEMENT SERVICES POR-THE-MENTABLY-166 UNDER THE MEDICAID
15	PROGRAM FOR ADULTS WHO ARE SERIOUSLY MENTALLY ILL; AMENDING
16	SECTIONS 53-6-101, 53-21-120, AND 53-21-124, MCA; AND
17	PROVIDING A DELAYED EFFECTIVE DATE."
18	
19	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
20	Section 1. Section 53-21-120, MCA, is amended to read:
21	"53-21-120. (Temporary) Detention to be in least
22	restrictive environment preference for mental health
23	facility court relief prehearing detention of mentally
24	ill person prohibited. (1) A person detained pursuant to
25	this part shall must be detained in the least restrictive

HOUSE BILL NO. 103

16

17

18

19

person.

environment required to protect the life and physical safety of the person detained or members of the public; in this 3 respect, prevention of significant injury to property may be considered. 5 (2) Whenever possible, a person detained pursuant to this part shall must be detained in a mental health facility 7 and in the county of residence. If the person detained 8 demands a jury trial and trial cannot be held within 7 days, 9 the individual may be sent to the state hospital until time 10 of trial if arrangements can be made to return him to trial. 11 Such The trial must be held within 30 days. The county of 12 residence shall pay the cost of travel and professional 13 services associated with the trial. No A person may not be 14 detained in any hospital or other medical facility which 15 that is not a mental health facility unless such the

(3) Except-as-provided-in-53-21-1247-a A person may not be detained pursuant to this part in a jail or other correctional facility.

hospital or facility has agreed in writing to admit the

- (4) A person detained prior to involuntary commitment may apply to the court for immediate relief with respect to the need for detention or the adequacy of the facility being
- 4 utilized to detain.
  - (5) No-detention Detention may not be ordered under

this part for a person concerning whom a petition has been 1 2 filed under 53-21-121(1)(b).

3

4

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

- (6) No A person may not be involuntarily committed to a mental health facility or detained for evaluation and treatment because he is an epileptic, or is mentally deficient, mentally retarded, senile, or suffering from a mental disorder unless the condition causes him to be seriously mentally ill within the meaning of this part. (Terminates July 1, 1997--sec. 1, Ch. 541, L. 1989.)
- 53-21-120. (Effective July 1, 1997) Detention to be in least restrictive environment -- preference for mental health facility -- court relief -- prehearing detention of mentally ill person prohibited. (1) A person detained pursuant to this part shall must be detained in the least restrictive environment required to protect the life and physical safety of the person detained or members of the public; in this respect, prevention of significant injury to property may be considered.
- (2) Whenever possible, a person detained pursuant to this part shall must be detained in a mental health facility and in the county of residence. If the person detained demands a jury trial and trial cannot be held within 7 days, the individual may be sent to the state hospital until time of trial if arrangements can be made to return him to trial. Such The trial must be held within 30 days. The county of

- residence shall pay the cost of travel and professional
- 2 services associated with the trial. No A person may not be
- 3 detained in any hospital or other medical facility which
- that is not a mental health facility unless such the
- 5 hospital or facility has agreed in writing to admit the
  - person.

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

- (3) Except-as-provided-in-53-21-1247-a A person may not be detained pursuant to this part in a jail or other correctional facility.
- (4) A person detained prior to involuntary commitment may apply to the court for immediate relief with respect to the need for detention or the adequacy of the facility being utilized to detain."
- Section 2. Section 53-21-124, MCA, is amended to read:
- \*53-21-124. Detention of respondent pending hearing or trial -- jail prohibited. (1) The court may not order detention of a respondent pending the hearing unless requested by the county attorney and upon the existence of probable cause for detention. Counsel shall must be orally notified immediately. Counsel for the respondent may then request a detention hearing, which shall must be held forthwith.
- 23 (2) In the event of detention, the respondent shall must be detained in the least restrictive setting necessary to assure his presence and assure his safety and the safety

of others as provided in 53-21-120. Arespondentmaybe
detained-in-a-jail-or-other-correctional-facility-only-if-no
appropriatemental-health-facility-is-immediately-available
for-placementWhen-the-respondent-is-detained-in-a-jailor
other-correctionalfacility; thejailor-other-facility
shall-immediately-notify-the-regional-central-office-ofthe
nearestmentalhealthfacility;as-defined-in-53-21-201;
that-a-person-detained-in-the-jail-or-correctionalfacility
isinneed-of-an-appropriate-placementUpon-notification;
the-mental-health-facilityshallidentifyanappropriate
placementfortherespondent;inaccordancewiththe
requirements-of-53-21-120; -Until-a-placement-isidentified;
the-mental-health-facility-shall-report-on-the-status-of-the
placementto-the-jail-or-correctional-facility-within-every
12-hour-period; -including-weekendsandholidaysWhenar
appropriate-placement-has-been-identified,-the-court-must-be
promptlynotified-and-the-respondent-must-be-transferred-to
that-facility-as-soon-as-reasonably-practical;

2

3

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

- (3) If the respondent is detained, he shall—have has the right to be examined additionally by a professional person of his choice. Unless objection is made by counsel for the respondent, he shall must continue to be evaluated and treated by the professional person pending the hearing.
- (4) A respondent may not be detained in a jail or other correctional facility pending a hearing or trial to

-5-

- 1 determine whether the respondent should be committed to a
- 2 mental health facility."
- 3 NEW SECTION. Section 3. Diversion of certain mentally
- 4 ill persons from jail. (1) The sheriff or administrator of a
- 5 jail in each county shall require screening of inmates to
- 6 identify persons accused of minor misdemeanor offenses who
  - appear to be seriously mentally ill, as defined in
- 8 53-21-102.
- 9 (2) If as a result of screening and observation it is
- 10 believed that an inmate is seriously mentally ill, the
- ll sheriff or administrator of the jail shall:
- 12 (a) request services from a crisis intervention program
- 13 established by the department as provided for in [section
- 14 41;
- 15 (b) refer the inmate to the nearest community mental
- health center, as defined in 53-21-212; or
- 17 (c) transfer the inmate to a private mental health
- 18 facility or hospital equipped to provide treatment and care
- of persons who are seriously mentally ill.
- 20 (3) As used in this section, the term "minor
- 21 misdemeanor offense" includes but is not limited to a
- 22 nonserious misdemeanor, such as criminal trespass t
- 23 property, loitering, vagrancy, disorderly conduct, and
- 24 disturbing the public peace.
- 25 NEW SECTION. Section 4. Crisis intervention programs.

- 1 (1) The department shall, SUBJECT TO AVAILABLE
  2 APPROPRIATIONS, establish crisis intervention programs. The
  3 programs must be designed to provide 24-hour emergency
  4 admission and care of seriously mentally ill persons in a
  5 temporary, safe environment in the community AS AN
  6 ALTERNATIVE TO PLACEMENT IN JAIL.
  - (2) The department may enter into an interagency agreement with the department of social and rehabilitation services to provide crisis intervention programs as:
    - (a) a rehabilitative service under 53-6-101(3)(j); and
  - (b) a targeted case management service authorized in 53-6-101(3)(n).
- Section 5. Section 53-6-101, MCA, is amended to read:
  - "53-6-101. Montana medicaid program -- authorization of services. (1) There is a Montana medicaid program established for the purpose of providing necessary medical services to eligible persons who have need for medical assistance. The Montana medicaid program is a joint federal-state program administered under this chapter and in accordance with Title XIX of the federal Social Security Act (42 U.S.C. 1396, et seq.), as may be amended. The department of social and rehabilitation services shall administer the Montana medicaid program.
- 24 (2) Medical assistance provided by the Montana medicaid 25 program includes the following services:

-7-

- (a) inpatient hospital services;
- 2 (b) outpatient hospital services;
- 3 (c) other laboratory and x-ray services;
- 4 (d) skilled nursing services in long-term care 5 facilities:
- (e) physicians' services;
- 7 (f) nurse specialist services;
- 8 (g) early and periodic screening, diagnosis, and 9 treatment services for persons under 21 years of age;
- 10 (h) services provided by physician assistants-certified
  11 within the scope of their practice and that are otherwise
  12 directly reimbursed as allowed under department rule to an
  13 existing provider;
- (i) health services provided under a physician's ordersby a public health department; and
- 16 (j) hospice care as defined in 42 U.S.C. 1396d(o).
- 17 (3) Medical assistance provided by the Montana medicaid 18 program may, as provided by department rule, also include 19 the following services:
  - (a) medical care or any other type of remedial care recognized under state law, furnished by licensed practitioners within the scope of their practice as defined by state law;
- 24 (b) home health care services;

20

21

22

23

25 (c) private-duty nursing services;

**HB** 103

7

9

10

11

12

14

15

16

17

18

19

20

21

22

- 1 (d) dental services;
- 2 (e) physical therapy services;
- 3 (f) mental health center services administered and 4 funded under a state mental health program authorized under 5 Title 53, chapter 21, part 2;
- 6 (q) clinical social worker services;
- 7 (h) prescribed drugs, dentures, and prosthetic devices;
- 8 (i) prescribed eyeglasses;
- 9 (j) other diagnostic, screening, preventive,
- 10 rehabilitative, chiropractic, and osteopathic services;
- 11 (k) inpatient psychiatric hospital services for persons
- 12 under 21 years of age;
- (1) services of professional counselors licensed under
- 14 Title 37, chapter 23, if funds are specifically appropriated
- 15 for the inclusion of these services in the Montana medicaid
- 16 program;
- 17 (m) ambulatory prenatal care for pregnant women during
- 18 a presumptive eligibility period, as provided in 42 U.S.C.
- 19 1396a(a)(47) and 42 U.S.C. 1396r-1;
- 20 (n) targeted case management services for the ADULTS
- 21 WHO ARE SERIOUSLY mentally ill, as provided in 42 U.S.C.
- 22 1396n(g), BUT LIMITED TO SERVICES PROVIDED IN CRISIS
- 23 INTERVENTION PROGRAMS ESTABLISHED UNDER [SECTION 4]; and
- 24 (n)(o) any additional medical service or aid allowable

-9-

under or provided by the federal Social Security Act.

- 1 (4) The department may implement, as provided for in
- 2 Title XIX of the federal Social Security Act (42 U.S.C.
- 3 1396, et seg.), as may be amended, a program under medicaid
- 4 for payment of medicare premiums, deductibles, and
- 5 coinsurance for persons not otherwise eligible for medicaid.
- 6 (5) The department may set rates for medical and other
- 7 services provided to recipients of medicaid and may enter
- 8 into contracts for delivery of services to individual
- 9 recipients or groups of recipients.
- 10 (6) The services provided under this part may be only
- Il those that are medically necessary and that are the most
- 12 efficient and cost effective.
- 13 (7) The amount, scope, and duration of services
- 14 provided under this part must be determined by the
- 15 department in accordance with Title XIX of the federal
- 16 Social Security Act (42 U.S.C. 1396, et seq.), as may be
- 17 amended.
- 18 (8) Services, procedures, and items of an experimental
- 19 or cosmetic nature may not be provided.
- 20 (9) If available funds are not sufficient to provide
- 21 medical assistance for all eligible persons, the department
- 22 may set priorities to limit, reduce, or otherwise curtail
- 23 the amount, scope, or duration of the medical services made
- 24 available under the Montana medicaid program.
- 25 (10) Community-based medicaid services, as provided for

## HB 0103/02

- in part 4 of this chapter, must be provided in accordance
- with the provisions of this chapter and the rules adopted
- 3 thereunder. (Subsection (2)(j) terminates June 30,
- 4 1991--sec. 4, Ch. 633, L. 1989; Subsection (3)(m) terminates
- June 30, 1991--sec. 15, Ch. 649, L. 1989.)"
- 6 NEW SECTION. Section 6. Codification instruction.
- 7 [Sections 3 and 4] are intended to be codified as an
- integral part of Title 53, chapter 21, part 1, and the
- 9 provisions of Title 53, chapter 21, part 1, apply to
- 10 [sections 3 and 4].
- 11 NEW SECTION. Section 7. Effective date. [This act] is
- 12 effective July 1, 1992.

-End-

1	HOUSE BILL NO. 103
2	INTRODUCED BY RUSSELL
3	BY REQUEST OF THE JOINT INTERIM SUBCOMMITTEE
4	ON ADULT AND JUVENILE DETENTION
5	
6	A BILL FOR AN ACT ENTITLED: "AN ACT PROHIBITING THE
7	DETENTION OF MENTALLY ILL PERSONS IN JAIL PENDING A CIVIL
8	COMMITMENT HEARING; REQUIRING SHERIFFS AND JAIL
9	ADMINISTRATORS TO SCREEN AND DIVERT FROM JAIL CERTAIN
10	PERSONS WHO APPEAR TO BE SERIOUSLY MENTALLY ILL; PROVIDING
11	ALTERNATIVES TO THE PLACEMENT OF MENTALLY ILL PERSONS IN
12	JAIL; REQUIRING THE DEPARTMENT OF INSTITUTIONS TO ESTABLISH
13	CRISIS INTERVENTION PROGRAMS; AUTHORIZING TARGETED CASE
14	MANAGEMENT SERVICES POR-THE-MENTALLY-ILL UNDER THE MEDICAID
15	PROGRAM FOR ADULTS WHO ARE SERIOUSLY MENTALLY ILL; AMENDING
16	SECTIONS 53-6-101, 53-21-120, AND 53-21-124, MCA; AND
17	PROVIDING A DELAYED EFFECTIVE DATE."
18	
19	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
20	Section 1. Section 53-21-120, MCA, is amended to read:
21	*53-21-120. (Temporary) Detention to be in least
22	restrictive environment preference for mental health
23	facility court relief prehearing detention of mentally
24	ill person prohibited. (1) A person detained pursuant to
25	this part shall must be detained in the least restrictive

2	of the person detained or members of the public; in this
3	respect, prevention of significant injury to property may be
4	considered.
5	(2) Whenever possible, a person detained pursuant to
6	this part shall must be detained in a mental health facility
7	and in the county of residence. If the person detained
8	demands a jury trial and trial cannot be held within 7 days,
9	the individual may be sent to the state hospital until time
10	of trial if arrangements can be made to return him to trial.
11	Such $\underline{\text{The}}$ trial must be held within 30 days. The county of
12	residence shall pay the cost of travel and professional
13	services associated with the trial. No $\underline{A}$ person may $\underline{not}$ be
14	detained in any hospital or other medical facility which
15	that is not a mental health facility unless such the
16	hospital or facility has agreed in writing to admit the
17	person.
18	(3) Except-as-provided-in-53-21-1247-a A person may not

environment required to protect the life and physical safety

(5) No-detention <u>Detention</u> may <u>not</u> be ordered under THIRD READING

the need for detention or the adequacy of the facility being

be detained pursuant to this part in a jail or other

(4) A person detained prior to involuntary commitment may apply to the court for immediate relief with respect to

19

20

21

22

23 24

25

correctional facility.

utilized to detain.

this part for a person concerning whom a petition has been filed under 53-21-121(1)(b).

- (6) No A person may not be involuntarily committed to a mental health facility or detained for evaluation and treatment because he is an epileptic, or is mentally deficient, mentally retarded, senile, or suffering from a mental disorder unless the condition causes him to be seriously mentally ill within the meaning of this part. (Terminates July 1, 1997—sec. 1, Ch. 541, L. 1989.)
- 53-21-120. (Effective July 1, 1997) Detention to be in least restrictive environment preference for mental health facility court relief prehearing detention of mentally ill person prohibited. (1) A person detained pursuant to this part shall must be detained in the least restrictive environment required to protect the life and physical safety of the person detained or members of the public; in this respect, prevention of significant injury to property may be considered.
- this part shall must be detained in a mental health facility and in the county of residence. If the person detained demands a jury trial and trial cannot be held within 7 days, the individual may be sent to the state hospital until time of trial if arrangements can be made to return him to trial. Such The trial must be held within 30 days. The county of

-3-

(2) Whenever possible, a person detained pursuant to

- residence shall pay the cost of travel and professional services associated with the trial. No A person may not be
- detained in any hospital or other medical facility which
- 4 that is not a mental health facility unless such the
- 5 hospital or facility has agreed in writing to admit the
  - person.

R

1.3

- (3) Except-as-provided-in-53-21-1247-a A person may not be detained pursuant to this part in a jail or other correctional facility.
- (4) A person detained prior to involuntary commitment may apply to the court for immediate relief with respect to the need for detention or the adequacy of the facility being utilized to detain."
- Section 2. Section 53-21-124, MCA, is amended to read:
  - "53-21-124. Detention of respondent pending hearing or trial jail prohibited. (1) The court may not order detention of a respondent pending the hearing unless requested by the county attorney and upon the existence of probable cause for detention. Counsel shall must be orally notified immediately. Counsel for the respondent may then request a detention hearing, which shall must be held forthwith.
  - (2) In the event of detention, the respondent shall must be detained in the least restrictive setting necessary to assure his presence and assure his safety and the safety

HB 0103/02

of others as provided in 53-21-120. A--respondent--may--be detained-in-a-fail-or-other-correctional-facility-only-if-no appropriate -- mental-health-facility-is-immediately-available for-placement; -When-the-respondent-is-detained-in-a-jail--or other--correctional--facility---the--jail--or-other-facility shall-immediately-notify-the-regional-central-office-of--the nearest--mental--health--facility;--as-defined-in-53-21-201; that-a-person-detained-in-the-jail-or-correctional--facility is--in--need-of-an-appropriate-placement:-Upon-notification; the-mental-health-facility--shall--identify--an--appropriate placement---for--the--respondent;--in--accordance--with--the requirements-of-53-21-120--Until-o-placement-is--identified, the-mental-health-facility-shall-report-on-the-status-of-the placement -- to-the-jail-or-correctional-facility-within-every 12-hour-period; -including-weekends--and--holidays; --When--an appropriate-placement-has-been-identified,-the-court-must-be promptly--notified-and-the-respondent-must-be-transferred-to that-facility-as-soon-as-reasonably-practical;

1

2

3

4

5

б

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

- (3) If the respondent is detained, he shall—have has the right to be examined additionally by a professional person of his choice. Unless objection is made by counsel for the respondent, he shall must continue to be evaluated and treated by the professional person pending the hearing.
- (4) A respondent may not be detained in a jail or other correctional facility pending a hearing or trial to

- 1 determine whether the respondent should be committed to a
- 2 mental health facility."
- 3 NEW SECTION. Section 3. Diversion of certain mentally
- 4 ill persons from jail. (1) The sheriff or administrator of a
- 5 jail in each county shall require screening of inmates to
- 6 identify persons accused of minor misdemeanor offenses who
- 7 appear to be seriously mentally ill, as defined in
- 3 53-21-102.
- 9 (2) If as a result of screening and observation it is
- 10 believed that an inmate is seriously mentally ill, the
- ll sheriff or administrator of the jail shall:
- 12 (a) request services from a crisis intervention program
- 13 established by the department as provided for in (section
- 14 4];
- 15 (b) refer the inmate to the nearest community mental
- health center, as defined in 53-21-212; or
- 17 (c) transfer the inmate to a private mental health
- 18 facility or hospital equipped to provide treatment and care
- 19 of persons who are seriously mentally ill.
- 20 (3) As used in this section, the term "minor
- 21 misdemeanor offense" includes but is not limited to a
- 22 nonserious misdemeanor, such as criminal trespass t
- 23 property, loitering, vagrancy, disorderly conduct, and
- 24 disturbing the public peace.
- 25 NEW SECTION. Section 4. Crisis intervention programs.

-5- HB 103

-6- HB 103

- 1 (1) The department shall, SUBJECT TO AVAILABLE
  2 APPROPRIATIONS, establish crisis intervention programs. The
  3 programs must be designed to provide 24-hour emergency
  4 admission and care of seriously mentally ill persons in a
  5 temporary, safe environment in the community AS AN
  6 ALTERNATIVE TO PLACEMENT IN JAIL.
- 7 (2) The department may enter into an interagency
  8 agreement with the department of social and rehabilitation
  9 services to provide crisis intervention programs as:
  - (a) a rehabilitative service under 53-6-101(3)(j); and
- (b) a targeted case management service authorized in 53-6-101(3)(n).

23

- Section 5. Section 53-6-101, MCA, is amended to read:
- 14 \*53-6-101. Montana medicaid program -- authorization of 15 services. (1) There is a Montana medicaid program established for the purpose of providing necessary medical 16 17 services to eligible persons who have need for medical assistance. The Montana medicaid program is a joint 18 19 federal-state program administered under this chapter and in accordance with Title XIX of the federal Social Security Act 20 21 (42 U.S.C. 1396, et seq.), as may be amended. The department 22 of social and rehabilitation services shall administer the
- 24 (2) Medical assistance provided by the Montana medicaid
  25 program includes the following services:

Montana medicaid program.

- 1 (a) inpatient hospital services;
- 2 (b) outpatient hospital services;
- 3 (c) other laboratory and x-ray services;
- 4 (d) skilled nursing services in long-term care 5 facilities:
- 6 (e) physicians' services;
- 7 (f) nurse specialist services;
- 8 (g) early and periodic screening, diagnosis, and
  9 treatment services for persons under 21 years of age;
- 10 (h) services provided by physician assistants-certified
  11 within the scope of their practice and that are otherwise
  12 directly reimbursed as allowed under department rule to an
  13 existing provider;
- (i) health services provided under a physician's ordersby a public health department; and
- 16 (j) hospice care as defined in 42 U.S.C. 1396d(o).
- 17 (3) Medical assistance provided by the Montana medicaid 18 program may, as provided by department rule, also include 19 the following services:
- 20 (a) medical care or any other type of remedial care
  21 recognized under state law, furnished by licensed
  22 practitioners within the scope of their practice as defined
  23 by state law:
- 24 (b) home health care services;
- 25 (c) private-duty nursing services;

HB 0103/02

HB 0103/02

- 1 (d) dental services;
- 2 (e) physical therapy services;
- 3 (f) mental health center services administered and 4 funded under a state mental health program authorized under 5 Title 53, chapter 21, part 2;
- 6 (q) clinical social worker services;
- (h) prescribed drugs, dentures, and prosthetic devices;
- (i) prescribed eyeglasses;
- 9 (j) other diagnostic, screening, preventive,
- 10 rehabilitative, chiropractic, and osteopathic services;
- (k) inpatient psychiatric hospital services for persons
   under 21 years of age;
- 13 (1) services of professional counselors licensed under
- 14 Title 37, chapter 23, if funds are specifically appropriated
- 15 for the inclusion of these services in the Montana medicaid
- 16 program:

7

8

- 17 (m) ambulatory prenatal care for pregnant women during
- 18 a presumptive eliqibility period, as provided in 42 U.S.C.
- 19 1396a(a)(47) and 42 U.S.C. 1396r-1;
- 20 (n) targeted case management services for the ADULTS
- 21 WHO ARE SERIOUSLY mentally ill, as provided in 42 U.S.C.
- 22 1396n(q), BUT LIMITED TO SERVICES PROVIDED IN CRISIS
- 23 INTERVENTION PROGRAMS ESTABLISHED UNDER [SECTION 4]; and
- 24 (n)(o) any additional medical service or aid allowable
- 25 under or provided by the federal Social Security Act.

- 1 (4) The department may implement, as provided for in 2 Title XIX of the federal Social Security Act (42 U.S.C.
- 3 1396, et seq.), as may be amended, a program under medicaid
- 4 for payment of medicare premiums, deductibles, and
- 5 coinsurance for persons not otherwise eligible for medicaid.
- 7 services provided to recipients of medicaid and may enter

(5) The department may set rates for medical and other

- 8 into contracts for delivery of services to individual
- 9 recipients or groups of recipients.
- 10 (6) The services provided under this part may be only
- ll those that are medically necessary and that are the most
- 12 efficient and cost effective.
- 13 (7) The amount, scope, and duration of services
- 14 provided under this part must be determined by the
- 15 department in accordance with Title XIX of the federal
- 16 Social Security Act (42 U.S.C. 1396, et seq.), as may be
- 17 amended.

25

6

- 18 (8) Services, procedures, and items of an experimental
- 19 or cosmetic nature may not be provided.
- 20 (9) If available funds are not sufficient to provide
- 21 medical assistance for all eligible persons, the department
- 22 may set priorities to limit, reduce, or otherwise curtail
- 23 the amount, scope, or duration of the medical services made
- 24 available under the Montana medicaid program.
  - (10) Community-based medicaid services, as provided for

HB 103

#### HB 0103/02

- 1 in part 4 of this chapter, must be provided in accordance
- 2 with the provisions of this chapter and the rules adopted
- 3 thereunder. (Subsection (2)(j) terminates June 30,
- 4 1991--sec. 4, Ch. 633, L. 1989; Subsection (3)(m) terminates
- June 30, 1991--sec. 15, Ch. 649, L. 1989.)"
- 6 NEW SECTION. Section 6. Codification instruction.
- 7 [Sections 3 and 4] are intended to be codified as an
- 8 integral part of Title 53, chapter 21, part 1, and the
- 9 provisions of Title 53, chapter 21, part 1, apply to
- 10 [sections 3 and 4].
- 11 NEW SECTION. Section 7. Effective date. [This act] is
- 12 effective July 1, 1992.

-End-

#### SENATE STANDING COMMITTEE REPORT

Page 1 of 2 April 12, 1991

MR. PRESIDENT:

We, your committee on Judiciary having had under consideration House Bill No. 103 (third reading copy -- blue), respectfully report that House Bill No. 103 be amended and as so amended be concurred in:

1. Title, line 13.
Following: "PROGRAMS"
Insert: "AND TO ASSIST COUNTIES IN DEVELOPING COUNTY FLANS"

2. Title, line 17.
Strike: "A DELAYED" and "DATE"
Insert: "DATES AND A TERMINATION DATE"

3. Page 7, line 7. Following: line 6

Insert: "(2) The department shall provide information and technical assistance regarding needed services and assist counties in developing county plans for crisis intervention services and for the provision of alternatives to jail placement."

Renumber: subsequent subsection

4. Page 11, line 6. Following: line 5

Insert: NEW SECTION. Section 6. Development of county plans for alternatives to placement in jail of seriously mentally ill. No later than April 1, 1993, each county, with the assistance of the department of institutions and local agencies, shall establish a plan for the development and implementation of appropriate services to persons awaiting commitment hearings. The plan must include appropriate alternatives to jail for the detention of mentally ill persons pending a commitment hearing or trial and must be developed with the advice of consumers, family members of consumers, and mental illness advocacy groups. The following agencies and individuals shall assist the counties in establishing and implementing the plans:

(1) mental health centers licensed under Title 50, chapter 5, part 2;

(2) hospitals licensed under Title 50, chapter 5, part

(3) law enforcement agencies;

(4) physicians licensed under Title 37, chapter 3;

(5) psychologists licensed under Title 37, chapter 17;

(6) social workers licensed under Title 37, chapter

22;

(7) professional counselors licensed under Title 37, chapter 23; and (8) professional persons certified under Title 53, chapter 21, part 1."
Renumber: subsequent sections

5. Page 11, line 11.

Strike: "date"

Insert: "dates -- termination"
Strike: "[This act] is"

Insert: "(1) [Sections 1 through 5 and 7] are"

6. Page 11, line 12.
Strike: "1992"
Insert: "1993"

7. Page 11, line 13. Following: line 12

Insert: "(2) [Section 6 and this section] are effective on
 passage and approval.

sage and approval.
(3) [Section 6] terminates July ∕1, 1993."

0 D. -

Richard Pinsoneault, Chairman

B 4/2/91

8 4-12-91 9:10

HB 103

SENATE

798835"C.SIT

## SENATE COMMITTEE OF THE WHOLE AMENDMENT

April 13, 1991 8:47 am

Mr. Chairman: I move to amend House Bill No. 103 (third reading copy -- blue) as follows:

Amend Senate Judiciary Committee amendment dated April 12, 1991, as follows:

Amendment No. 4
In Insert, following: "No later than"
Strike: "April"
Insert: "January"

ADOPT

REJECT

Signed:

HB 103

Senator Halligan

SENATE

1	HOUSE BILL NO. 103
2	INTRODUCED BY RUSSELL
3	BY REQUEST OF THE JOINT INTERIM SUBCOMMITTEE
4	ON ADULT AND JUVENILE DETENTION
5	
6	A BILL FOR AN ACT ENTITLED: "AN ACT PROHIBITING THE
7	DETENTION OF MENTALLY ILL PERSONS IN JAIL PENDING A CIVIL
8	COMMITMENT HEARING; REQUIRING SHERIFFS AND JAIL
9	ADMINISTRATORS TO SCREEN AND DIVERT FROM JAIL CERTAIN
10	PERSONS WHO APPEAR TO BE SERIOUSLY MENTALLY ILL; PROVIDING
11	ALTERNATIVES TO THE PLACEMENT OF MENTALLY ILL PERSONS IN
12	JAIL; REQUIRING THE DEPARTMENT OF INSTITUTIONS TO ESTABLISH
13	CRISIS INTERVENTION PROGRAMS AND TO ASSIST COUNTIES IN
14	DEVELOPING COUNTY PLANS; AUTHORIZING TARGETED CASE
15	MANAGEMENT SERVICES FOR-THE-MENTALLY-ILL UNDER THE MEDICAID
16	PROGRAM FOR ADULTS WHO ARE SERIOUSLY MENTALLY ILL; AMENDING
17	SECTIONS 53-6-101, 53-21-120, AND 53-21-124, MCA; AND
18	PROVIDING A-BEHAYED EFFECTIVE DATE DATES AND A TERMINATION
19	<u>DATE</u> ."
20	
21	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
22	Section 1. Section 53-21-120, MCA, is amended to read:
23	*53-21-120. (Temporary) Detention to be in least
24	restrictive environment preference for mental health
25	facility court relief prehearing detention of mentally

1	ill person prohibited. (1) A person detained pursuant to
2	this part shall must be detained in the least restrictive
3	environment required to protect the life and physical safety
4	of the person detained or members of the public; in this
5	respect, prevention of significant injury to property may be
6	considered.

- 7 (2) Whenever possible, a person detained pursuant to 8 this part shall must be detained in a mental health facility and in the county of residence. If the person detained demands a jury trial and trial cannot be held within 7 days, 10 11 the individual may be sent to the state hospital until time 12 of trial if arrangements can be made to return him to trial. 13 Such The trial must be held within 30 days. The county of 14 residence shall pay the cost of travel and professional 15 services associated with the trial. No A person may not be 16 detained in any hospital or other medical facility which 17 that is not a mental health facility unless such the 18 hospital or facility has agreed in writing to admit the 19 person.
- 20 (3) Except-as-provided-in-53-21-1247-a A person may not
  21 be detained pursuant to this part in a jail or other
  22 correctional facility.
- 23 (4) A person detained prior to involuntary commitment
  24 may apply to the court for immediate relief with respect to
  25 the need for detention or the adequacy of the facility being

Montana Legislative Council

-2-

HB 103

1 utilized to detain.

2

3

5

7

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

- (5) No-detention Detention may not be ordered under this part for a person concerning whom a petition has been filed under 53-21-121(1)(b).
- (6) No A person may not be involuntarily committed to a mental health facility or detained for evaluation and treatment because he is an epileptic; or is mentally deficient, mentally retarded, senile, or suffering from a mental disorder unless the condition causes him to be seriously mentally ill within the meaning of this part. (Terminates July 1, 1997--sec. 1, Ch. 541, L. 1989.)
- 53-21-120. (Effective July 1, 1997) Detention to be in least restrictive environment -- preference for mental health facility -- court relief -- prehearing detention of mentally ill person prohibited. (1) A person detained pursuant to this part shall must be detained in the least restrictive environment required to protect the life and physical safety of the person detained or members of the public; in this respect, prevention of significant injury to property may be considered.
- (2) Whenever possible, a person detained pursuant to this part shall must be detained in a mental health facility and in the county of residence. If the person detained demands a jury trial and trial cannot be held within 7 days, the individual may be sent to the state hospital until time

- 1 of trial if arrangements can be made to return him to trial.
- 2 Such The trial must be held within 30 days. The county of
- 3 residence shall pay the cost of travel and professional
- services associated with the trial. No A person may not be
- detained in any hospital or other medical facility which
- 6 that is not a mental health facility unless such the
- hospital or facility has agreed in writing to admit the
  - person.

9

10

1.3

14

15

16

21

- (3) Except-as-provided-in-53-21-1247-a A person may not be detained pursuant to this part in a jail or other
- 11 correctional facility. 12
  - (4) A person detained prior to involuntary commitment may apply to the court for immediate relief with respect to the need for detention or the adequacy of the facility being utilized to detain."
    - Section 2. Section 53-21-124, MCA, is amended to read:
- 17 "53-21-124. Detention of respondent pending hearing or 18 trial -- jail prohibited. (1) The court may not order 19 detention of a respondent pending the hearing unless
- 20 requested by the county attorney and upon the existence of
- probable cause for detention. Counsel shall must be orally
- 22 notified immediately. Counsel for the respondent may then
- 23 request a detention hearing, which shall must be held
- 24 forthwith.
- 25 (2) In the event of detention, the respondent shall

**HB** 103

must be detained in the least restrictive setting necessary to assure his presence and assure his safety and the safety of others as provided in 53-21-120. A--respondent--may--be detained-in-a-jail-or-other-correctional-facility-only-if-no appropriate--mental-health-facility-is-immediately-available for-placement:-When-the-respondent-is-detained-in-a-jail--or other--correctional--facility;--the--jail--or-other-facility shall-immediately-notify-the-regional-central-office-of--the nearest--mental--health--facility;--as-defined-in-53-21-201; that-a-person-detained-in-the-jail-or-correctional--facility is--in--need-of-an-appropriate-placement;-Upon-notification; the-mental-health-facility--shall--identify--an--appropriate placement -- for -- the -- respondent; -- in -- accordance -- with -- the requirements-of-53-21-120;-Until-a-placement-is--identified; the-mental-health-facility-shall-report-on-the-status-of-the placement--to-the-jail-or-correctional-facility-within-every 12-hour-period;-including-weekends--and--holidays;--When--an appropriate-placement-has-been-identified,-the-court-must-be promptly--notified-and-the-respondent-must-be-transferred-to that-facility-as-soon-as-reasonably-practical;

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

(3) If the respondent is detained, he shall--have has the right to be examined additionally by a professional person of his choice. Unless objection is made by counsel for the respondent, he shall must continue to be evaluated and treated by the professional person pending the hearing.

-5-

1 (4) A respondent may not be detained in a jail or other 2 correctional facility pending a hearing or trial to 3 determine whether the respondent should be committed to a mental health facility."

NEW SECTION. Section 3. Diversion of certain mentally ill persons from jail. (1) The sheriff or administrator of a 7 jail in each county shall require screening of inmates to identify persons accused of minor misdemeanor offenses who appear to be seriously mentally ill, as defined in 9 10 53-21-102.

- 11 (2) If as a result of screening and observation it is 12 believed that an inmate is seriously mentally ill, the 13 sheriff or administrator of the jail shall:
- 14 (a) request services from a crisis intervention program 15 established by the department as provided for in [section 16 4);
- 17 (b) refer the inmate to the nearest community mental 18 health center, as defined in 53-21-212; or
- 19 (c) transfer the inmate to a private mental health 20 facility or hospital equipped to provide treatment and care of persons who are seriously mentally ill. 21
- 22 (3) As used in this section, the term "minor misdemeanor offense" includes but is not limited to a 23 24 nonserious misdemeanor, such as criminal trespass property. loitering, vagrancy, disorderly conduct, and

-6-

- disturbing the public peace.
   NEW SECTION. Section 4.
- NEW SECTION. Section 4. Crisis intervention programs.
- 3 (1) The department shall, SUBJECT TO AVAILABLE
- 4 APPROPRIATIONS, establish crisis intervention programs. The
  - programs must be designed to provide 24-hour emergency
- 6 admission and care of seriously mentally ill persons in a
- 7 temporary, safe environment in the community AS AN
- 8 ALTERNATIVE TO PLACEMENT IN JAIL.
- 9 (2) THE DEPARTMENT SHALL PROVIDE INFORMATION AND
- 10 TECHNICAL ASSISTANCE REGARDING NEEDED SERVICES AND ASSIST
- 11 COUNTIES IN DEVELOPING COUNTY PLANS FOR CRISIS INTERVENTION
- 12 SERVICES AND FOR THE PROVISION OF ALTERNATIVES TO JAIL
  - PLACEMENT.

13

17

- 14 (2)(3) The department may enter into an interagency
- 15 agreement with the department of social and rehabilitation
- 16 services to provide crisis intervention programs as:
  - (a) a rehabilitative service under 53-6-101(3)(j); and
- 18 (b) a targeted case management service authorized in
- 19 53-6-101(3)(n).
- 20 **Section 5.** Section 53-6-101, MCA, is amended to read:
- 21 "53-6-101. Montana medicaid program -- authorization of
- 22 services. (1) There is a Montana medicaid program
- 23 established for the purpose of providing necessary medical
- 24 services to eligible persons who have need for medical
- 25 assistance. The Montana medicaid program is a joint

-7-

- 1 federal-state program administered under this chapter and in
- 2 accordance with Title XIX of the federal Social Security Act
- 3 (42 U.S.C. 1396, et seq.), as may be amended. The department
- 4 of social and rehabilitation services shall administer the
- 5 Montana medicaid program.
- 6 (2) Medical assistance provided by the Montana medicaid
- 7 program includes the following services:
  - (a) inpatient hospital services:
    - (b) outpatient hospital services;
- (c) other laboratory and x-ray services;
- 11 (d) skilled nursing services in long-term care
- 12 facilities:

8

9

- (e) physicians' services;
- 14 (f) nurse specialist services;
- 15 (q) early and periodic screening, diagnosis, and
- 16 treatment services for persons under 21 years of age:
- 17 (h) services provided by physician assistants-certified
- 18 within the scope of their practice and that are otherwise
- 19 directly reimbursed as allowed under department rule to an
- 20 existing provider;

A SECTION OF THE SECT

- 21 (i) health services provided under a physician's orders
- 22 by a public health department; and
- 23 (j) hospice care as defined in 42 U.S.C. 1396d(o).
- 24 (3) Medical assistance provided by the Montana medicaid
- 25 program may, as provided by department rule, also include

the following services:

- 2 (a) medical care or any other type of remedial care
- 3 recognized under state law, furnished by licensed
- 4 practitioners within the scope of their practice as defined
- 5 by state law:
- 6 (b) home health care services;
- 7 (c) private-duty nursing services;
- 8 (d) dental services;
- 9 (e) physical therapy services;
- 10 (f) mental health center services administered and
- 11 funded under a state mental health program authorized under
- 12 Title 53, chapter 21, part 2;
- 13 (a) clinical social worker services;
- (h) prescribed drugs, dentures, and prosthetic devices;
- (i) prescribed eyeqlasses;
- 16 (i) other diagnostic, screening, preventive,
- 17 rehabilitative, chiropractic, and osteopathic services;
- 18 (k) inpatient psychiatric hospital services for persons
- 19 under 21 years of age;
- 20 (1) services of professional counselors licensed under
- 21 Title 37, chapter 23, if funds are specifically appropriated
- 22 for the inclusion of these services in the Montana medicaid
- 23 program;
- 24 (m) ambulatory prenatal care for pregnant women during
- 25 a presumptive eligibility period, as provided in 42 U.S.C.

1 1396a(a)(47) and 42 U.S.C. 1396r-1;

2 (n) targeted case management services for the ADULTS

3 WHO ARE SERIOUSLY mentally ill, as provided in 42 U.S.C.

4 1396n(g), BUT LIMITED TO SERVICES PROVIDED IN CRISIS

5 INTERVENTION PROGRAMS ESTABLISHED UNDER [SECTION 4]; and

6 (n)(o) any additional medical service or aid allowable

7 under or provided by the federal Social Security Act.

8 (4) The department may implement, as provided for in

9 Title XIX of the federal Social Security Act (42 U.S.C.

10 1396, et seq.), as may be amended, a program under medicaid

11 for payment of medicare premiums, deductibles, and

12 coinsurance for persons not otherwise eligible for medicaid.

13 (5) The department may set rates for medical and other 14 services provided to recipients of medicaid and may enter

15 into contracts for delivery of services to individual

16 recipients or groups of recipients.

17 (6) The services provided under this part may be only

those that are medically necessary and that are the most

efficient and cost effective.

20 (7) The amount, scope, and duration of services

21 provided under this part must be determined by the

22 department in accordance with Title XIX of the federal

Social Security Act (42 U.S.C. 1396, et seq.), as may be

24 amended.

18

19

23

25

(8) Services, procedures, and items of an experimental

HB 103

HB 0103/03

HB 0103/03

1 or cosmetic nature may not be provided.

3

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

(9) If available funds are not sufficient to provide medical assistance for all eligible persons, the department may set priorities to limit, reduce, or otherwise curtail the amount, scope, or duration of the medical services made available under the Montana medicaid program.

(10) Community-based medicaid services, as provided for in part 4 of this chapter, must be provided in accordance with the provisions of this chapter and the rules adopted thereunder. (Subsection (2)(j) terminates June 30, 1991-sec. 4, Ch. 633, L. 1989; Subsection (3)(m) terminates

NEW SECTION. SECTION 6. DEVELOPMENT OF COUNTY PLANS
FOR ALTERNATIVES TO PLACEMENT IN JAIL OF SERIOUSLY MENTALLY
ILL. NO LATER THAN APRIL JANUARY 1, 1993, EACH COUNTY, WITH
THE ASSISTANCE OF THE DEPARTMENT OF INSTITUTIONS AND LOCAL
AGENCIES, SHALL ESTABLISH A PLAN FOR THE DEVELOPMENT AND
IMPLEMENTATION OF APPROPRIATE SERVICES TO PERSONS AWAITING
COMMITMENT HEARINGS. THE PLAN MUST INCLUDE APPROPRIATE
ALTERNATIVES TO JAIL FOR THE DETENTION OF MENTALLY ILL
PERSONS PENDING A COMMITMENT HEARING OR TRIAL AND MUST BE

CONSUMERS, AND MENTAL ILLNESS ADVOCACY GROUPS. THE FOLLOWING
AGENCIES AND INDIVIDUALS SHALL ASSIST THE COUNTIES IN

25 ESTABLISHING AND IMPLEMENTING THE PLANS:

1 (1) MENTAL HEALTH CENTERS LICENSED UNDER TITLE 50,

2 CHAPTER 5, PART 2;

3 (2) HOSPITALS LICENSED UNDER TITLE 50, CHAPTER 5, PART

4 2;

16

5 (3) LAW ENFORCEMENT AGENCIES;

6 (4) PHYSICIANS LICENSED UNDER TITLE 37, CHAPTER 3;

7 (5) PSYCHOLOGISTS LICENSED UNDER TITLE 37, CHAPTER 17;

8 (6) SOCIAL WORKERS LICENSED UNDER TITLE 37, CHAPTER 22;

9 (7) PROFESSIONAL COUNSELORS LICENSED UNDER TITLE 37,

10 CHAPTER 23; AND

11 (8) PROFESSIONAL PERSONS CERTIFIED UNDER TITLE 53,

12 CHAPTER 21, PART 1.

NEW SECTION. Section 7. Codification instruction.

14 [Sections 3 and 4] are intended to be codified as an

15 integral part of Title 53, chapter 21, part 1, and the

provisions of Title 53, chapter 21, part 1, apply to

17 [sections 3 and 4].

18 NEW SECTION. Section 8. Effective "date DATES -

19 TERMINATION. {This-act}-is (1) [SECTIONS 1 THROUGH 5 AND 7]

20 ARE effective July 1, ±992 1993.

21 (2) [SECTION 6 AND THIS SECTION] ARE EFFECTIVE ON

22 PASSAGE AND APPROVAL.

23 (3) [SECTION 6] TERMINATES JULY 1, 1993.

-End-

-12- HB 103

DEVELOPED WITH THE ADVICE OF CONSUMERS, FAMILY MEMBERS OF