# HOUSE BILL NO. 68

# INTRODUCED BY WHALEN

#### IN THE HOUSE

	IN THE HOUSE
DECEMBER 31, 1990	INTRODUCED AND REFERRED TO COMMITTEE ON LABOR & EMPLOYMENT RELATIONS.
JANUARY 7, 1991	FIRST READING.
JANUARY 23, 1991	COMMITTEE RECOMMEND BILL DO PASS. REPORT ADOPTED.
JANUARY 28, 1991	PRINTING REPORT.
JANUARY 29, 1991	SECOND READING, DO PASS.
JANUARY 30, 1991	ENGROSSING REPORT.
JANUARY 31, 1991	THIRD READING, PASSED. AYES, 55; NOES, 42.
	TRANSMITTED TO SENATE.
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FEBRUARY 1, 1991	IN THE SENATE  INTRODUCED AND REFERRED TO COMMITTEE ON LABOR & EMPLOYMENT RELATIONS.
FEBRUARY 1, 1991	INTRODUCED AND REFERRED TO COMMITTEE
FEBRUARY 1, 1991  MARCH 28, 1991	INTRODUCED AND REFERRED TO COMMITTEE ON LABOR & EMPLOYMENT RELATIONS.
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MARCH 28, 1991	INTRODUCED AND REFERRED TO COMMITTEE ON LABOR & EMPLOYMENT RELATIONS.  FIRST READING.  COMMITTEE RECOMMEND BILL BE CONCURRED IN. REPORT ADOPTED.
MARCH 28, 1991 APRIL 5, 1991	INTRODUCED AND REFERRED TO COMMITTEE ON LABOR & EMPLOYMENT RELATIONS.  FIRST READING.  COMMITTEE RECOMMEND BILL BE CONCURRED IN. REPORT ADOPTED.  SECOND READING, CONCURRED IN.  THIRD READING, CONCURRED IN.
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SENT TO ENROLLING.

REPORTED CORRECTLY ENROLLED.

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4	A BILL FOR AN ACT ENTITLED: "AN ACT PROVIDING THAT AN
5	EMPLOYEE MAY BE DENIED UNEMPLOYMENT INSURANCE BENEFITS
6	BECAUSE OF A STOPPAGE OF WORK; AMENDING SECTION 39-51-2305,
7	MCA; AND PROVIDING AN IMMEDIATE EFFECTIVE DATE."
8	
9	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
LO	Section 1. Section 39-51-2305, MCA, is amended to read:
.1	"39-51-2305. Disqualification when unemployment duete
. 2	strike because of stoppage of work. (1) An individual shall
L <b>3</b>	be is disqualified for benefits for any week with-respect-to
4	which the department finds that his total unemployment is
L5	dueto because of a strike stoppage of work which that
L <b>6</b>	exists because of a labor dispute at the factory,
17	establishment, or other premises at which he is or was last
L8	employed.7-provided-that-this This subsection shall does not
19	apply if it is shown to the satisfaction of the department
20	that an individual:
21	(a) he is not participating in or financing or directly
22	interested in the labor dispute which that caused the strike
23	stoppage of work; and
24	(b) he does not belong to a grade or class of workers

of which, immediately before the commencement of the strike

stoppa	ge o	f_work	i, th	here	were	mei	mbers (	emplo	yed	at	the
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whom	are	parti	cipat	ting	in	or	financ	ing	or	direc	ctly
intere	sted	in the	disp	ute.	•						

- (2) If in-any-case separate branches of work which that are commonly conducted as separate businesses in separate premises are conducted in separate departments of the same premises, each such department shall is, for the purpose of this section, be-deemed considered to be a separate factory, establishment, or other premises.
- (3) If the department, upon investigation, shall-find finds that such the labor dispute is caused by the failure or refusal of any an employer to conform to the provisions of any a law of the state wherein where the labor dispute occurs or of the United States pertaining to collective bargaining, hours, wages, or other conditions of work, such the labor dispute shall may not render the workers ineligible for benefits."
- NEW SECTION. Section 2. Effective date. [This act] is effective on passage and approval.

### STATE OF MONTANA - FISCAL NOTE

Form BD-15

In compliance with a written request, there is hereby submitted a Fiscal Note for <u>HB0068</u>, as introduced.

### DESCRIPTION OF PROPOSED LEGISLATION:

A bill to change the criteria under which an individual is ineligible for unemployment insurance benefits. Current law disqualifies an individual from receiving benefits when the unemployment is due to a strike. HB0068 would substitute "stoppage of work" for "strike" as a disqualifying criterion.

#### ASSUMPTIONS:

- 1. The incidence and magnitude of work stoppages resulting from labor disputes are highly variable and unpredictable. Estimates of fiscal impact should be interpreted as having a relatively wide margin of error.
- 2. A recent two-year period--January 1989 through December 1990--is used as a "snapshot" to characterize the potential fiscal impact.
- 3. Of 46 potential claimants during this two-year period, a maximum of 429 benefit-weeks could have been paid. Possible duration was computed to be a maximum of the term of the labor dispute or 14 weeks, the average duration of all other claimants.
- 4. The maximum additional UI benefits which could have been paid during the period January 1989 through December 1990 under HB0068 would have been approximately \$80,000, an average of \$40,000 per year. This potential fiscal impact is within the department's rounding factor.

#### FISCAL IMPACT:

Expenditures:

		FY_92		FY 93			
	Current Law	Proposed Law	Difference	Current Law	Proposed Law	Difference	
UI Benefits	43,000,000	43,040,000	40,000	42,000,000	42,040,000	40,000	

ROD SUNDSTED, BUDGET DIRECTOR

DATE

Office of Budget and Program Planning

MOTHY J. WHALEN PRIMARY SPONSOR

Fiscal Note for HB0068, as introduced.

HB 68

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## APPROVED BY COMMITTEE ON LABOR & EMPLOYMENT RELATIONS

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21	(a) he is not participating in or financing or directly
22	interested in the labor dispute which that caused the strike

- stoppage of work; and
- (b) he does not belong to a grade or class of workers of which, immediately before the commencement of the strike



- stoppage of work, there were members employed at the premises at which the strike stoppage of work occurs, any of whom are participating in or financing or directly interested in the dispute.
- 5 (2) If in-any-case separate branches of work which that are commonly conducted as separate businesses in separate premises are conducted in separate departments of the same premises, each such department shall is, for the purpose of this section, be-deemed considered to be a separate factory, 10 establishment, or other premises.
  - (3) If the department, upon investigation, shall-find finds that such the labor dispute is caused by the failure or refusal of any an employer to conform to the provisions of any a law of the state wherein where the labor dispute occurs or of the United States pertaining to collective bargaining, hours, wages, or other conditions of work, such the labor dispute shall may not render the workers ineligible for benefits."
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- (a) he is not participating in or financing or directly interested in the labor dispute which that caused the strike stoppage of work; and
- 24 (b) he does not belong to a grade or class of workers 25 of which, immediately before the commencement of the strike

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HOUSE BILL NO. 68

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- NEW SECTION. **Section 2.** Effective date. [This act] is effective on passage and approval.



State of Montana Office of the Covernor Helena, Montana 59620 406-444-3111

April 15, 1991

The Honorable Hal Harper Speaker House of Representatives State Capitol Helena, Montana 59620

The Honorable Joseph P. Mazurek President Montana State Senate State Capitol Helena, Montana 59620

Dear Speaker Harper and President Mazurek:

In accordance with the power vested in me as Governor by the Constitution and laws of the State of Montana, I hereby veto the adoption of House Bill 68, "AN ACT PROVIDING THAT AN EMPLOYEE MAY BE DENIED UNEMPLOYMENT INSURANCE BENEFITS BECAUSE OF A STOPPAGE OF WORK; AMENDING SECTION 39-51-2305, MCA; AND PROVIDING AN IMMEDIATE EFFECTIVE DATE."

This legislation attempts to turn the clock of Montana history back to the days of an unstable and uncertain unemployment trust fund. Presently, employees who chose to strike against an employer do so on their own volition. The passage of this legislation would substantially alter the delicate balance necessary in the management/employee collective bargaining process by permitting unemployment benefits to striking workers. The remaining Montana work force and employers would subsidize striking workers who choose not to return to work.

Because of responsible action by this legislative assembly in 1985 and prudent executive management, the Unemployment Insurance Trust Fund is stable and dependable. I cannot permit a deterioration of that trust fund. The Montana Unemployment Insurance Trust Fund has been through very difficult financial times. Employment disputes from a major private or public entity could seriously jeopardize the fund.

The Honorable Hal Harper
The Honorable Joseph P. Mazurek
April 15, 1991
Page Two

An unemployed worker faces difficult hardships and adjustments. The trust fund was created and preserved for men and women who lose their jobs through no fault of their own. They seek to return to work as soon as possible and need and deserve this assistance. This fund was not established for strike purposes.

Under present law, if an employer has committed an unfair labor practice, then affected employees are entitled to unemployment insurance benefits. This presents a fair and reasonably balanced approach to disputes.

House Bill 68 also places public service providers at a significant disadvantage. Certain essential services -- such as hospitals, police and fire protection -- require the business to remain open. If there is a labor dispute involving these services, this legislation would permit strikers to receive unemployment benefits. This scenario will prolong strikes. The people who rely on these services will suffer through no fault of their own.

For these reasons I veto House Bill 68.

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STAN STEPHENS Governor