### HOUSE BILL NO. 11

### (Second Special Session)

# INTRODUCED BY SPILKER, KEYSER, MOORE, FAGG, MARKS, PABREGA

### IN THE HOUSE

June 22, 1982	Introduced and referred to Committee on State Administration.
June 23, 1982	Committee recommend bill do pass as amended. Report adopted.
June 24, 1982	Bill rereferred to Committee on Appropriations.
	Committee recommend bill do pass as amended. Report adopted.
	Bill printed and placed on members' desks.
June 25, 1982	Second reading, do pass as amended.
	On motion rules suspended and bill placed on third reading this day.
	Third reading, passed.  Ayes, 58; Noes 36.

### IN THE SENATE

June 25, 1982

Introduced and referred to Committee on State Administration.

Transmitted to Senate.

Committee recommend bill be concurred in as amended. Report adopted.

Second reading, concurred in as amended.

On motion rules suspended. Bill placed on calendar for third reading this day.

Third reading, concurred in as amended. Ayes, 33; Noes, 17.

### IN THE HOUSE

June 26, 1982

June 26, 1982

Returned from Senate. Concurred in.

Second reading, amendments concurred in.

Third reading, amendments concurred in.

Sent to enrolling.

Reported correctly enrolled.

1 Z 3 A BILL FOR AN ACT ENTITLED: "AN ACT CREATING A SPECIAL SELECT COMMITTEE TO PREPARE RECOMMENDATIONS AND A PLAN OF 5

ACTION TO DEAL WITH MONTANA'S CORRECTIONAL PROBLEMS FOR THE CONSIDERATION OF THE 48TH LEGISLATURE; PROVIDING FOR STAFFING AND USE OF CONSULTANTS BY THE COMMITTEE: 8

APPROPRIATING FUNDS FOR THE COMMITTEE; AND PROVIDING AN

IMMEDIATE EFFECTIVE DATE AND A TERMINATION DATE."

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WHEREAS, the Governor has convened the Legislature to consider the conditions and problems existing at the Montana State Prison and within the state's adult correctional programs generally; and

WHEREAS, the 46th Legislature at the request of the Governor appropriated \$4 million for additional correctional needs, including an additional 118 beds at the Montana State Prison, only to be informed a few months later that it was unnecessary; and

WHEREAS, on April 7, 1982, the Governor recommended as a result of ongoing evaluation that the state develop a permanent medium/minimum security facility capable of housing 150 inmates and in June 1982 recommended instead the construction of a close security facility capable of housing 120 high risk inmates; and

Legislature: and

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3 United that alternatives to the women's correctional facility at Warm Springs would be considered, but such alternatives have not been addressed in any of the Governor's proposals for this special session of the

WHEREAS, the Governor assured the Montana Church Women

8 WHEREAS, the Governor has appointed an independent 9 Prison Alternatives Committee to prepare recommendations on alternative correctional programs for Montana, and the 10

11 committee has yet to complete its work; and

12 WHEREAS, an analysis of the Governor's proposals by the 13 Legislative Fiscal Analyst has brought forth discrepancies that are unaccounted for at this time; and 14

15 WHEREAS, the Legislature desires that, given the potentially dangerous nature of their jobs, the warden and 16 17 staff of the Montana State Prison be in complete control of

institution without unnecessarily endangering

19 themselves: and

WHEREAS, the Legislature desires to avoid possible 20 21 judicial intervention into conditions at the Hontana State 22 Prison by addressing any problems in an informed and timely

23 manner: and

their

WHEREAS, the Legislature hears the demands of the 24 people of Montana for swift and sure punishment of convicted 25

criminals in a manner insuring the safety and protection of the people of Montana; and

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NHEREAS, the Legislature also recognizes its responsibility to provide opportunities for the rehabilitation, reformation, and training of inmates in order to reduce recidivism and produce productive members of society; and

WHEREAS, the Legislature supports the following concepts:

- (1) secure incarceration for dangerous offenders;
- (2) actual work experience and vocational and on-the-job training for inmates, which instill in them the work ethic;
- (3) educational opportunities for inmates desiring to
   avail themselves of such opportunities;
  - (4) alcohol and drug abuse counseling for immates; and
  - (5) cooperation between agencies of state government and the university system for the utilization of staff and services that may be beneficial for the inmates of the prison and society in general; and
  - WHEREAS, the people of Montana have had only limited opportunity to be heard in a structured and productive hearing process for purposes of expressing their concerns and expectations for Montana's correctional system.
- 25 THEREFORE, it is the intent of this act that a special

select committee of the Legislature be created to develop a plan of action on corrections for presentation to the 48th

3 Legislature.

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5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

Section 1. Special select committee on corrections -establishment -- organization. (I) There is established a
12-member special select committee on corrections.

- 9 (2) The committee shall be appointed in the following manner:
  - (a) The speaker of the house, after consultation with the house majority and minority leaders, shall appoint six members to serve on the committee. No more than three house members of the committee may be from the same party. At lease one person in a leadership position from each party shall be appointed to the committee by the speaker of the house.
  - (b) The president of the senate, after consultation with the committee on committees of the senate, shall appoint six members to serve on the committee. No more than three senate members of the committee may be from the same party. At least one person in a leadership position from each party shall be appointed to the committee by the president of the senate.
  - (3) Committee members shall elect a chairman and

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vice-chairman.

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(4) Committee members are entitled to compensation and expenses as provided in 5-2-302.

Section 2. Special select committee function. (1) The special select committee on corrections shall develop a plan of action and recommend policies for consideration by the 48th legislature in order that a comprehensive and coherent correctional policy may be developed for Montana.

- (2) In formulating its plan of action and in preparing its recommendations, the committee shall:
- (a) solicit wide public participation and hold public
   hearings on correctional issues;
  - (b) review the proposals and considerations of past legislative and administration planning and study groups in order to resolve inconsistencies and establish areas of agreement;
  - (c) utilize outside agencies, individuals, and consultants as the committee considers necessary; and
  - (d) obtain independent cost estimates for any alternative capital projects the committee may recommend.
  - Section 3. Use of consultants. The legislative council, upon request from the special select committee. shall retain such consultants as required by the Committee.
- 24 Section 4. Committee staff. The legislative council, 25 legislative fiscal analyst, and legislative auditor shall

- 1 provide staffing and assistance to the committee as the
- 2 committee requires. The legislative council shall assist the
- 3 committee in preparing its reports and recommendations as
- 4 provided in Title 5.
- 5 Section 5. Appropriation. There is appropriated
- 6 \$\_\_\_\_ from the general fund to the legislative council
- 7 for the purposes of assisting the special select committee
- 8 on corrections as provided in sections 3 and 4.
- 9 Section 6. Effective date -- termination. This act is
- 10 effective on passage and approval and terminates January 1,
- 11 1983.

-End-

Approved by Committee on State Adminastration

1	HOUSE BILL NO. 11 (2nd SS)
2	INTRODUCED BY SPILKER, KEYSER,
3	MOORE, FAGG, MARKS, FABREGA
4	
5	A BILL FOR AN ACT ENTITLED: "AN ACT CREATING A SPECEAL
6	SELEGTGOMMITTEE FACIFINDING TASK FORCE TO PREPARE
7	RECOMMENDATIONS AND A PLAN OF ACTION TO DEAL WITH MONTANA'S
8	CORRECTIONAL PROBLEMS FOR THE CONSIDERATION OF THE 48TH
9	LEGISLATURE; PROVIDING FOR STAFFING AND USE OF CONSULTANTS
10	BY THE COMMETTEE TASK FORCE; APPROPRIATING FUNDS FOR THE
11	COMMETTEE IASK_EORCE; AND PROVIDING AN IMMEDIATE EFFECTIVE
12	DATE AND A TERMINATION DATE.
13	
14	WHEREAS, the Governor has convened the Legislature to
15	consider the conditions and problems existing at the Montana
16	State Prison and within the state's adult correctional
17	programs generally; and
18	WHEREASythe46thteqtslatureat-the-request-of-the
19	Governor-appropriated-\$4-million-for-additional-correctional
20	needsy-including-an-additional-ll0-beds-at-the-Montana-State
21	Prisony-only-to-be-informed-a-few-months-later-thatitwas
22	unnecessory+-and
23	WHEREAS+on-April-7y-1982y-the-Governor-recommended-as
24	a-result-of-angoing-evaluationthatthestatedevelopa
25	permanentmedium/minimumsecurityfacilitycapableof

1	housing-158-inmates-and-in-dune-1982-recommended-instead-the
2	construction-of-a-close-security-facility-capable-of-housing
3	128-high-risk-inmates;-and
4	WHEREASy-the-Governor-assured-the-Montano-GhurchWomen
5	Unitedthatafternativestothewomen+scorrectional
6	facility-at-WarmSpringswouldbeconsideredybutsuch
7	atternativeshavenotbeenaddressedinanyofthe
8	Governor*sproposalforthisspecialsessionofthe
9	tegistaturas-and
10	WHEREAS, the Governor has appointed an Independent
11	Prison Alternatives Committee IASK_EORCE to prepare
12	recommendations on alternative correctional programs for
13	Montana, and the committee IASK_FORCE has yet to complete
14	its work; and
15	WHEREAS;-an-analysis-of-the-Governor4s-proposals-by-the
16	<u> LeqislativeFiscalAnalyst-has-brought-forth-discrepancies</u>
17	that-are-unaccounted-for-at-this-time;-and
18	WHEREASythetegtslaturedesiresthatygiventhe
19	potentiallydangerousnature-of-their-jobsy-the-warden-and
20	staff-of-the-Montana-State-Prison-be-in-complete-controlof
21	theirinstitutionwithoutunnecessarilyendangering
22	themselvestend WHEREAS: THE LEGISLATURE HAS RECEIVED
23	INCONSISIENT ADVICE AND INCORMATION RELATING TO WHAT REALLY
24	QUIGHT TO BE DONE TO SOLVE CORRECTIONS PROBLEMS IN MONTANAS

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AND

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judicia	1 ir	iter	vent i	on int	o condi	tions	at	the	Montana	State
Prison	bу	addı	ressi	ng any	proble	ms in	an	info	rmed and	timely
manner;	and	1								

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MHEREAS, the Legislature hears the demands of the people of Montana for swift and sure punishment of convicted criminals in a manner insuring the safety and protection of the people of Montana; and

WHEREAS, the Legislature also recognizes its responsibility to provide opportunities for the rehabilitation, reformation, and training of inmates in order to reduce recidivism and produce productive members of society; and

14 WHEREAS, the Legislature supports the following
15 concepts:

- 16 (1) secure incarceration for dangerous offenders;
- 17 (2) actual work experience and vocational and
  18 on-the-job training for inmates, which instill in them the
  19 work ethic AND WHICH BETTER UTILIZE FACILITIES SUCH AS THE
  20 PRISON RANCH;
  - (3) educational opportunities for inmates desiring to avail themselves of such opportunities;
- 23 (4) alcohol and drug abuse counseling for inmates; and
- (5) cooperation between agencies of state government
   and the university system for the utilization of staff and

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services that may be beneficial for the inmates of the prison and society in general; and

3 (6) ADEQUATE TRAINING PROGRAMS FOR THE PRISON STAFF:
4 AND

WHEREAS, the people of Montana have had only limited opportunity to be heard in a structured and productive hearing process for purposes of expressing their concerns and expectations for Montana's correctional system.

THEREFORE, it is the intent of this act that a special select-committee FACIFINDING TASK FORCE of the Legislature be created to develop a plan of action on corrections for presentation to the 48th Legislature.

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14 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

Section 1. Special-select-committee <u>FACIFINDING\_IASK</u>

16 <u>EDRCE</u> on corrections -- establishment -- organization. (1)

17 There is established e-12-member-special-select-committee <u>AN</u>

18 8-MEMBER FACIEINDING TASK FORCE on corrections.

19 (2) The committee <u>IASK\_FORCE</u> shall be appointed in the 20 following manner:

(a) The speaker of the house, after consultation with the house majority and minority leaders, shall appoint six EDUR members to serve on the committee IASK\_EORGE. No more than three IMO house members of the committee IASK\_EORGE may be from the same party. At-least-one-person-in-s-leadership

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position-from-each-party-shall-be-appointed-to-the-committ	e
by-the-speaker-of-the-house:	

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- (b) The president-of-the-senatey-after-consultation with—the-committee-consultation with—the-committee-consultation with—the-committee-consultation with—the-committee-consultation with—the-committee-consultation—c
- 10 (3) Committee members shall elect a chairman and li vice-chairman.
  - (4) Committee members are entitled to compensation and expenses as provided in 5-2-302.
  - Section 2. Special---select--committee TASK\_FORCE function. (1) The special--select-committee TASK\_FORCE on corrections shall develop a plan of action and recommend policies for consideration by the 48th legislature in order that a comprehensive and coherent correctional policy may be developed for Montana.
  - (2) In formulating its plan of action and in preparing its recommendations, the committee IASK\_FORCE shall:
- 22 (a) solicit wide public participation and hold public 23 hearings on correctional issues;
- 24 (b) review the proposals and considerations of past
  25 legislative and administration planning and study groups in

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1	order	to	resolve	inconsistencies	and	establish	areas	of
2	agreem	ent:						

- 3 (c) utilize outside agencies, individuals, and 4 consultants as the committee <u>IASK\_FORCE</u> considers necessary; 5 and
- 6 (d) obtain independent cost estimates for any
  7 alternative capital projects the committee IASK\_\_EORCE may
  8 recommend.
- 9 Section 3. Use of consultants. The legislative council, upon request from the special-select-committee IASK

  11 EORCE. shall retain such consultants as required by the committee IASK FORCE.
- Section 4. Committee IASK FORCE staff. The legislative council. legislative fiscal analyst, and legislative auditor shall provide staffing and assistance to the committee IASK FORCE requires. The legislative council shall assist the committee IASK FORCE in preparing its reports and recommendations as provided in Title 5.
- Section 5. Appropriation. There is appropriated

  20 \$\frac{\pmax}{2} \frac{\pmax}{2} \frac{\pm
- 24 Section 6. Effective date -- termination. This act is 25 effective on passage and approval and terminates January 1,

23

in sections 3 and 4.

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1 1983.

-End-

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## Re-referred to Appropriation committee

1	HOUSE BILL NO. 11 (2nd SS)
2	INTRODUCED BY SPILKER, KEYSER,
3	MODRE: FAGG: MARKS: FABREGA
4	
5	A BILL FOR AN ACT ENTITLED: "AN ACT CREATING A SPECIAL
6	SELECTCOMMITTEE FACIFINDING TASK FORCE TO PREPARE
7	RECOMMENDATIONS AND A PLAN OF ACTION TO DEAL WITH MONTANA'S
В	CORRECTIONAL PROBLEMS FOR THE CONSIDERATION OF THE 48TH
9	LEGISLATURE; PROVIDING FOR STAFFING AND USE OF CONSULTANTS
0	BY THE COMMITTEE TASK_FORCE: APPROPRIATING FUNDS FOR THE
.1	COMMITTEE IASK FORCE; AND PROVIDING AN IMMEDIATE EFFECTIVE
.2	DATE AND A TERMINATION DATE.
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.4	WHEREAS, the Governor has convened the Legislature to
.5	consider the conditions and problems existing at the Montana
.6	State Prison and within the state's adult correctional
.7	programs generally; and
. 8	WHEREASythe46thtegislatureat-the-raquest-of-the
.9	6overnor-appropriated-\$4-million-for-additional-correctional
0	needs,-including-an-additional-il8-beds-at-the-Montana-State
21	Prisony-only-to-be-informed-a-few-months-later-thatitwas
22	unnecessary+-and
23	WHEREA5yon-Apr+7-7y-1982y-the-Governor-recommended-as
24	a-result-of-engoing-evaluationthatthestatedevelopa
> 5	nermanentmedium/sinimumqeenfityfacilityemanleof

1	housing-150-inmates-and-in-dune-1982-recommended-instead-the
2	construction-of-a-close-security-facility-capable-of-housing
3	±20-high-risk-inmotest-and
4	WHEREASy-the-Governor-assurad-tha-Montana-EhurchWomen
5	Unitedthatalternativestothewomen'scorrectional
6	facility-at-WarmSpringswouldbeconsideredybutsuch
7	atternativeshavenotbeenaddressedinanyofthe
8	Governar*sproposatsforthtsspectatsessionofthe
9	tegislaturaj-and
10	WHEREAS, the Governor has appointed an independent
11	Prison Alternatives Committee IASKFORCE to prepare
12	recommendations on alternative correctional programs for
13	Montana, and the committee <u>IASK_FORCE</u> has yet to complete
14	its work; and
15	WHEREA5v-an-analysis-of-the-Governoris-proposals-by-the
16	LegislativeFiscalAnalyst-has-brought-forth-discrepancies
17	that-are-unaccounted-for-at-this-time;-and
18	WHEREASythetegistaturedesiresthatygiventhe
19	potentiallydangerousnature-of-their-jobsy-the-warden-and
20	staff-of-the-Montana-State-Prison-be-in-complete-controlof
21	theirinstitutionwithoutunnecessarilyendangering
55	themselvestand WHEREAS. THE LEGISLATURE HAS RECEIVED
23	INCONSISIENT ADVICE AND INFORMATION RELATING TO WHAT REALLY
24	QUEHT TO BE DONE TO SOLVE CORRECTIONS PROBLEMS IN MONTANA:
25	AND

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1	WHEREAS, the Legislature desires to avoid possible
2	judicial intervention into conditions at the Montana State
3	Prison by addressing any problems in an informed and timely
4	manner; and
5	NHEREAS, the Legislature hears the demands of the
6	people of Montana for swift and sure punishment of convicted
7 .	criminals in a manner insuring the safety and protection of
8	the people of Montana; and
9	WHEREAS, the Legislature also recognizes its
10	responsibility to provide opportunities for the
11	rehabilitation, reformation, and training of inmates in
12	order to reduce recidivism and produce productive members of
13	society; and
14	WHEREAS, the Legislature supports the following
15	concepts:
16	(1) secure incarceration for dangerous offenders;
17	(2) actual work experience and vocational and
18	on-the-job training for inmates, which instill in them the
19	work ethic AND WHICH BETTER UTILIZE FACILITIES SUCH AS THE
20	PRISON_RANCH:
21	(3) educational opportunities for immates desiring to

avail themselves of such opportunities;

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2	prison and society in general; and
3	161_ADEQUATE_TRAINING_PROGRAMS_EOR_THE_PRISON_STAFE:
4	₽ND
5	WHEREAS, the people of Montana have had only limited
6	opportunity to be heard in a structured and productive
7	hearing process for purposes of expressing their concerns
8	and expectations for Montana's correctional system.
9	THEREFORE, it is the intent of this act that a spectal
10	setect-committee <u>EACIFINDING_IASK_FORCE</u> of the Legislature
11	be created to develop a plan of action on corrections for
12	presentation to the 48th Legislature.
13	
14	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
15	Section 1. Special-select-committee <u>FACIFINDING_IASP</u>
16	EORCE on corrections establishment organization (1)
17	There is established a-12-member-special-select-committee Al
18	<u>8-MEMBER_FACIFINDING_IASK_EORCE</u> on corrections.
19	(2) The committee <u>TASK_EQRCE</u> shall be appointed in the
20	following manner:
21	(a) The speaker of the house, after consultation with
22	the house majority and minority leaders, shall appoint six
23	EDUR members to serve on the committee IASK_EORCE. No more
24	than three INO house members of the committee IASK FORCE may
25	be from the same party. At-least-one-person-in-a-leadership
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1 services that may be beneficial for the inmates of the

(4) alcohol and drug abuse counseling for inmates; and

(5) cooperation between agencies of state government

and the university system for the utilization of staff and

position-from-each-party-shall-be-appointed-to-the-committee
by-the-speaker-of-the-houses

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- (b) The president-of-the-senatey-after-consultation with-the-committee-on-committees-of-the senatey shall appoint six FOUR members to serve on the committee IASK EORCE. No more than three INO senate members of the committee may be from the same party- At-least-one-person-in a-leadership-position-from-each-party-shall-be-appointed-to the-committee-by-the-president-of-the-senates
- 10 (3) Committee members shall elect a chairman and 11 vice-chairman.
- 12 (4) Committee members are entitled to compensation and 13 expenses as provided in 5-2-302.
  - Section 2. Special---select--committee TASK FORCE function. (1) The special--select-committee TASK FORCE on corrections shall develop a plan of action and recommend policies for consideration by the 48th legislature in order that a comprehensive and coherent correctional policy may be developed for Montana.
  - (2) In formulating its plan of action and in preparing its recommendations, the committee IASK\_EORCE shall:
- (a) solicit wide public participation and hold publichearings on correctional issues;
- (b) review the proposals and considerations of pastlegislative and administration planning and study groups in

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- order to resolve inconsistencies and establish areas of agreement;
- 3 (c) utilize outside agencies, individuals, and 4 consultants as the eommittee TASK\_EORCE considers necessary; 5 and
- 6 (d) obtain independent cost estimates for any
  7 alternative capital projects the committee IASK\_\_FORCE may
  8 recommend.
- 9 Section 3. Use of consultants. The legislative
  10 council, upon request from the special-select-committee IASK
  11 EDRCE, shall retain such consultants as required by the
- 12 committee IASK\_FORCE.

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council, legislative fiscal analyst, and legislative auditor shall MAY provide staffing and assistance to the committee IASK\_EQRCE as the committee IASK\_EQRCE requires. The legislative council shall assist the committee IASK\_EQRCE in preparing its reports and recommendations as provided in Title 5.

Section 4. Committee IASK FORCE staff. The legislative

- Section 5. Appropriation. There is appropriated

  \$====== \$35.000 from the general fund to the legislative

  council for the purposes of assisting the special--select

  emmittee <u>EACIEINDING\_TASK\_FORCE</u> on corrections as provided

  in sections 3 and 4.
- 25 Section 6. Effective date -- termination. This act is

HB 11

- 1 effective on passage and approval and terminates danuary
- 2 MARCH 1. 1983.

-End-

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1	HOUSE BILL NO. 11 (2nd SS)
2	INTRODUCED BY SPILKER, KEYSER,
3	MOORE, FAGG, MARKS, FABREGA
4	
5	A BILL FOR AN ACT ENTITLED: "AN ACT CREATING A SPECTAL
6	SELECTCOMMITTEE EACIEINDING IASK FORCE TO PREPARE
7	RECOMMENDATIONS AND A PLAN OF ACTION TO DEAL WITH MONTANA'S
8	CORRECTIONAL PROBLEMS FOR THE CONSIDERATION OF THE 48TH
9	LEGISLATURE; PROVIDING FOR STAFFING AND USE OF CONSULTANTS
10	BY THE COMMETTEE IASK FORCE; APPROPRIATING FUNDS FOR THE
11	COMMITTEE IASK_FORCE: AND PROVIDING AN IMMEDIATE EFFECTIVE
12	DATE AND A TERMINATION DATE."
13	
14	WHEREAS, the Governor has convened the Legislature to
15	consider the conditions and problems existing at the Montana
16	State Prison and within the state's adult correctional
17	programs generally; and
18	NHEREASythefothtegislatureat-the-request-of-the
19	Governor-appropriated-\$4-m+llion-for-additional-correctional
20	needsy-including-an-additional-118-beds-at-the-Montana-State
21	Prisony-anity-to-be-informed-a-few-months-later-thatitwas
22	unnecessary†-and
23	WHEREASyon-April-Ty-1982y-the-Governor-recommended-as
24	a-result-of-angoing-evaluationthatthestatedevelopa
25	

housing-150-inmates-and-in-June-1982-recommended-instead-th
construction-of-a-close-security-facility-capable-af-housing
120-high-risk-inmotest-and
WHEREA <del>sy-the-Governor-assured-the-Montans-ChurchWoma</del>
Unitedthatalternativestothawoman'scorrections
facility-at-warmSpringswouldbeconsideradybutsuc
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WHEREAS: the Governor has appointed an independen
Prison Alternatives Committee IASKFORCE to prepar
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Montana, and the committee TASK_EDRCE has yet to complete
its work; and
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that-are-unaccounted-for-at-this-time;-and
MHEREASythetegistaturedesiresthatygiventh
potentiallydangerousnature-of-their-jobsy-the-worden-an
staff-of-the-Montana-State-Prison-be-in-complete-controle
theirinstitutionwithoutunnecessarilyendangerin
themselves; and whereas INE LEGISLATURE HAS BEEETXE
INGONSISTENT:-AQVIGE-AND:INFORMATION-RELATING-TO-WHAT-REALL
BUGHT-TO-BE-DONE-TO-SOLVE-CORRECTIONS-PROBLEMS-TINMONTANA

THIRD READING

МН	EREAS,	the L	.eg i s	lature	desi	res	to	avoid p	ossible
judicia	1 inter	vent i or	int	o condi	tions	at	the	Montana	State
Prison	by add	ressino	any	proble	คร เก	an	info	rmed and	timely
manner:	and								

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WHEREAS, the Legislature hears the demands of the people of Montana for swift and sure punishment of convicted criminals in a manner insuring the safety and protection of the people of Montana; and

WHEREAS, the Legislature also recognizes its responsibility to provide opportunities for the rehabilitation, reformation, and training of immates in order to reduce recidivism and produce productive members of society; and

WHEREAS: the Legislature supports the following concepts:

- (1) secure incarceration for dangerous offenders;
- (2) actual work experience and vocational and on-the-job training for inmates, which instill in them the work ethic <u>AND WHICH BETTER UTILIZE FACILITIES SUCH AS THE PRISON RANCH</u>:
- (3) educational opportunities for inmates desiring to avail themselves of such opportunities;
  - (4) alcohol and drug abuse counseling for inmates; and
- 24 (5) cooperation between agencies of state government 25 and the university system for the utilization of staff and

services that may be	beneficial for	the	inmates	of	the
prison and society in	general; end				

## 3 (6) ADEQUATE TRAINING PROGRAMS FOR THE PRISON STAFF: 4 AND

WHEREAS, the people of Montana have had only limited opportunity to be heard in a structured and productive hearing process for purposes of expressing their concerns and expectations for Montana's correctional system.

THEREFORE, it is the Intent of this act that a special select-committee FACIFINDING TASK FORCE of the Legislature be created to develop a plan of action on corrections for presentation to the 48th Legislature.

14 BF IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

Section 1. Special-molect-committee FACIFINGING IASK

FORCE on corrections -- establishment -- organization. (1)

There is established a-12-member-special-select-committee AN

8-MEMBER FACIFINGING TASK FORCE on corrections.

- (2) The committee IASK FORCE shall be appointed in the following manner:
- (a) The speaker of the house, after consultation with the house majority and minority leaders, shall appoint six EQUE members to serve on the committee IASK\_EQUE. No more than three INO house members of the committee IASK\_EQUE may be from the same party. At-least-one-person-in-a-leadership

HB 11

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position-from-each-party-shall-be-appointed-to-the-committee

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- (b) The president-of-the-senetay-after-consultation with-the-committee-on-committees-of-the COMMITTEE\_ON COMMITTEES OF THE senatey shall appoint six FOUR members to serve on the committee IASK FORCE. No more than three IMO senate members of the committee may be from the same party. At-least-one-person-in-s-leadership-position-from-each-party shall-be-appointed-to-the-committee-by-the-president-of-the senates
- 11 (3) Committee members shall elect a chairman and 12 vice-chairman.
- 13 (4) Committee members are entitled to compensation and 14 expenses as provided in 5-2-302.
  - Section 2. Special---select--committee IASK\_EDRCE function. (1) The special-select--committee IASK\_EDRCE on corrections shall develop a plan of action and recommend policies for consideration by the 48th legislature in order that a comprehensive and coherent correctional policy may be developed for Montana.
  - (2) In formulating its plan of action and in preparing its recommendations, the committee IASK\_FORCE shall:
- (a) solicit wide public participation and hold publichearings on correctional issues:
- 25 (b) review the proposals and considerations of past

-5-

- legislative and administration planning and study groups in
- 2 order to resolve inconsistencies and establish areas of
- 3 agreement;
- (c) utilize outside agencies, individuals, and
- 5 consultants as the committee <u>IASK\_FORCE</u> considers necessary;
- 6 and
- 7 (d) obtain independent cost estimates for an
- 8 alternative capital projects the committee IASK\_EORCE may
- 9 recommend\*:\_AND
- 10 (E) DIRECT THE LEGISLATIVE COUNCIL TO CONTRACT. MITHIN
- 11 EXISTING APPROPRIATIONS. NITH AN INDEPENDENT CONSULTANT TO
- 12 PREPARE AN ESTIMATE FOR SUBMISSION TO THE 48TH LEGISLATURE
- 13 OF THE COSTS OF REMOVATING THE OLD TERRITORIAL MONTANA STATE
- 14 PRISON IN DOWNTOWN DEER LODGE MONTANA -
- 15 Section 3. Use of consultants. The legislative
- 16 council+ upon request from the special-select-committee IASK
- 17 FORCE, shall retain such consultants as required by the
- 18 committee TASK\_EORCE.
- 19 Section 4. Committee TASK FORCE staff. The legislative
- 20 council, legislative fiscal analyst, and legislative auditor
- 21 shall MAY provide staffing and assistance to the committee
  - TASK\_FORCE as the committee TASK\_FORCE requires. The
- 23 legislative council shall assist the committee IASK EQRCE in
- 24 preparing its reports and recommendations as provided in
- 25 Title 5.

22

Section 5. Appropriation. There is appropriated

s====== \$35.000 from the general fund to the legislative

council for the purposes of assisting the special-select

committee EACIFINDING TASK FORCE on corrections as provided

in sections 3 and 4.

Section 6. Effective date — termination. This act is

effective on passage and approval and terminates January

MARCH 1, 1983.

-End-

June 2619	82
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### SECOND READING OF BILLS

### COMMITTEE OF THE WHOLE

		III GIO CI	ROII .
resumed.	 President	Turnage	in the Chair.

Senator Hazelbaker

Mr. Presiden: We, your Committee of the Whole, having had under consideration business on the Second Reading,

### recommend as follows:

That House Bill No. 11, third reading copy be amended as follows:

1. Page 3, lines 1-4
Following: Page 2

Strike: Lines 1-4 in their entirety

Amendment passed unanimously.

That House Bill No. 11, third reading copy be amended as follows:

1. Page 6, line 14

Following: "MONTANA"

Strike: "."

Insert: "; and"

2. Page 6,

Following: line 14

Insert: "(f) in addressing prison physical plant additions, give primary consideration to providing for the segregation of prisoners based upon prisoner attitudes and work assignments to reduce the effects of prejudice against prisoners intent on reformation by hard-core prisoners."

#### STRADING COMMISSIFIED IN LICENTIA

MR .	President		
1/	No your committee oo	State Administration	

having had under consideration House Bill Barron 11

Hep.

June 25 19.82

Respectfully report as follows: That House

Third reading (blue copy) be amended as follows:

Page 6, following line 14.

1. Insert: (3) In its review the committee shall:

- (a) explore the conditions and problems existing at Montana state prison and within the state's adult corrections programs and the resolution thereof;
- (b) suggest appropriation levels for state agencies and programs necessary to alleviate and adequately address the problems and conditions existing in Montana state prison and within the state's adult corrections program;
- (c) monitor the implementation and results of the actions taken by the second special session, including the prison vocational industries program established in senate Bill 1

XXXXXXXX

AND AS SO AMENDED, BE CONCURRED IN

Silled String

STATE PUB. CO Helena, Mont, 47th Legislature

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HB 0011/05

HB 0011/05

2	INTRODUCED BY SPILKER, KEYSER,
3	MOORE, FAGG, MARKS, FABREGA
4	
5	A BILL FOR AN ACT ENTITLED: "AN ACT CREATING A SPECIAL
6	SELECTCOMMETTEE EACIFINDING TASK FORCE TO PREPARE
7	RECOMMENDATIONS AND A PLAN OF ACTION TO DEAL WITH MONTANA'S
8	CORRECTIONAL PROBLEMS FOR THE CONSIDERATION OF THE 48TH
9	LEGISLATURE; PROVIDING FOR STAFFING AND USE OF CONSULTANTS
10	BY THE COMMITTEE IASK FORCE; APPROPRIATING FUNDS FOR THE
11	COMMITTEE TASK_EURCE: AND PROVIDING AN IMMEDIATE EFFECTIVE
12	DATE AND A TERMINATION DATE."
13	
14	WHEREAS, the Governor has convened the Legislature to
15	consider the conditions and problems existing at the Montana
16	State Prison and within the state's adult correctional
17	programs generally; and
18	MHEREASythe46thtegislatureat-the-request-of-the
19	Governor-appropriated-\$4-million-for-additional-correctional
20	needsy-including-an-additional-lib-beds-at-the-Montana-State
21	Prisony-only-to-be-informed-d-few-months-later-thatitwas
22	unnecessary;-and
23	WHEREASyon-April-7y-1982y-the-Governor-recommended-as
24	a-result-of-ongoing-evaluation-thatthestatedevelopa
25	permanentmedfum/mfmimumsecurityfacilitycapableof

HOUSE BILL NO. 11 (2nd SS)

1	housing-158-inmotes-and-in-June-1982-recommended-instead-the
2	construction-of-a-close-security-facility-copable-of-housing
3	128-high-risk-inmatest-and
4	WHEREASy-the-Governor-assured-the-Montana-GhurehWomen
5	Unitedthatalternativestothewomen*scorrectional
6	fac+lity-at-WarmSpringswouldbeconsideredybutsuch
7	alternativeshavenotbeenaddressedinanyofthe
8	Governor*sproposalsforthisspecialsessionofthe
9	tegislature;-and
10	WHEREAS, the Governor has appointed an independent
11	Prison Alternatives Committee IASK FORCE to prepare
12	recommendations on alternative correctional programs for
13	Montana, and the committee IASK_FORCE has yet to complete
14	its work; and
15	WHEREASy-on-analysis-of-the-Governor*s-proposals-by-the
16	tegistativefiscatAnalyst-has-brought-forth-discrepancies
17	that-are-unaccounted-for-at-this-time;-and
18	WHEREAS+thetegtslaturedestresthatgivanthe
19	potentiallydangerousnature-of-their-jobsy-the-warden-and
20	staff-of-the-Montana-State-Prison-be-in-complete-controlof
21	theirinstitutionwithoutunnecessarilyendangering
22	themselvestand WHEREAST-THE
23	INCONSISTENT: ADVICE: AND INCORMATION - RELATING - TO HUMAI-REALLY

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AMB

QUGHT-TO-BE-DOME-TO-SOLVE-CORRECTIONS-PRODLEMS-:IN--MONTANAL

WHEREAS, the Legislature desires to avoid possible
judicial intervention into conditions at the Montana State
Prison by addressing any problems in an informed and timely
manner; and
WHEREAS, the Legislature hears the demands of the
people of Montana for swift and sure punishment of convicted
criminals in a manner insuring the safety and protection of

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the people of Montana; and

WHEREAS, the Legislature also recognizes its responsibility provide opportunities for rehabilitation, reformation, and training of inmates in order to reduce recidivism and produce productive members of society; and

14 WHEREAS, the Legislature supports the following 15 concepts:

- (1) secure incarceration for dangerous offenders;
- (2) actual work experience and vocational and on-the-job training for inmates, which instill in them the work ethic AND WHICH BEITER UTILIZE FACILITIES SUCH AS THE PRISON\_RANCH;
- (3) educational opportunities for inmates desiring to avail themselves of such opportunities;
- (4) alcohol and drug abuse counseling for inmates; and 23
- 24 (5) cooperation between agencies of state government 25 and the university system for the utilization of staff and

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1	services that may be	beneficial for	the	inmates	of	the
z	prison and society in	general; and				

- 161 ADEQUATE TRAINING PROGRAMS FOR THE PRISON STAFE: 3 4 AND
- 5 HHEREAS, the people of Montana have had only limited opportunity to be heard in a structured and productive 7 hearing process for purposes of expressing their concerns and expectations for Montana's correctional system.
- 9 THEREFORE, it is the intent of this act that a special 10 select-committee EACIFINDING TASK FORCE of the Legislature 11 be created to develop a plan of action on corrections for 12 presentation to the 48th Legislature.
- 14 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:

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- 15 Section 1. Special-select-committee FACIFINDING TASK 16 EDRCE on corrections -- establishment -- organization. (1) There is established a-12-member-special-select-committee AN 17 18 B-MEMBER FACTFINDING TASK FORCE on corrections.
- 19 (2) The committee <u>TASK FORCE</u> shall be appointed in the following manner: 20
  - (a) The speaker of the house, after consultation with the house majority and minority leaders, shall appoint stx EQUE members to serve on the committee IASK\_FORCE. No more than three IND house members of the committee IASK\_FORCE may be from the same party. At-least-one-person-in-a-leadership

position-from-each-party-shall-be-appointed-to-the-committee
by-the-speaker-of-the-houses

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- (b) The president-of-the-senatey-after-consultation with-the-committee-on-committees-of-the COMMITTEE\_ON COMMITTEES OF THE senatey shall appoint six FOUR members to serve on the committee IASK\_FORCE. No more than three IMO senate members of the committee may be from the same party. At-least-one-person-in-a-leadership-position-from-each-party shall-be-appointed-to-the-committee-by-the-president-of-the senates.
- 11 (3) Committee members shall elect a chairman and vice-chairman.
  - (4) Committee members are entitled to compensation and expenses as provided in 5-2-302.
  - Section 2. Special—select—committee TASK FORCE function. (1) The special-select—committee TASK FORCE on corrections shall develop a plan of action and recommend policies for consideration by the 48th legislature in order that a comprehensive and coherent correctional policy may be developed for Montana.
  - (2) In formulating its plan of action and in preparing its recommendations, the committee IASK FORCE shall:
- (a) solicit wide public participation and hold public
   hearings on correctional issues;
  - (b) review the proposals and considerations of past

- legislative and administration planning and study groups in order to resolve inconsistencies and establish areas of agreement;
- 4 (c) utilize outside agencies, individuals, and consultants as the committee IASK FORCE considers necessary; 6 and
- 7 (d) obtain independent cost estimates for any 8 alternative capital projects the committee IASK\_FORCE may recommend\*: AND
- 10 (E1\_DIRECT\_THE\_LEGISLATIVE\_COUNCIL\_TO\_CONTRACTS\_WITHIN

  11 EXISTING\_APPROPRIATIONSS\_WITH\_AN\_INDEPENDENT\_CONSULTANT\_TO

  12 PREPARE\_AN\_ESTIMATE\_FOR\_SUBMISSION\_TO\_THE\_48TH\_LEGISLATURE

  13 OF THE COSTS OF RENDVATING THE OLD\_TERRITORIAL\_MONTANA\_STATE
- 14 PRISON IN DOWNTOWN DEER LODGE MONTANAM: AND
- 15 (E) IN ADDRESSING PRISON PHYSICAL PLANT ADDITIONS.
- 16 GIVE PRIMARY CONSIDERATION TO PROVIDING FOR THE SEGREGATION
- 17 DE PRISONERS BASED UPON PRISONER ATTITUDES AND WORK
- 18 ASSIGNMENTS TO REDUCE THE EFFECTS OF PREJUDICE AGAINST
- 19 PRISONERS INTENT ON REFORMATION BY HARD-CORE PRISONERS.
- 20 (3) IN ITS REVIEW THE COMMITTEE SHALL:
- 21 (A1 EXPLORE THE CONDITIONS AND PROBLEMS EXISTING AT
- 22 MONTANA STATE PRISON AND WITHIN THE STATE'S ADULT
- 23 CORRECTIONS PROGRAMS AND THE RESOLUTION THEREDE:
- 24 (B) SUGGEST APPROPRIATION LEVELS FOR STATE AGENCIES
- 25 AND PROGRAMS NECESSARY TO ALLEVIATE AND ADEQUATELY ADDRESS

-6-

1	THE PROBLEMS AND CONDITIONS EXISTING IN MONTANA STATE PRISO
2	AND_HITHIN_THE_STATE*S_ADULT_CORRECTIONS_PROGRAM:_AND
3	(C) MONITOR THE IMPLEMENTATION AND RESULTS OF IH
4	ACTIONS TAKEN BY THE SECOND SPECIAL SESSION. INCLUDING IN
5	PRISON_VOCATIONAL_INDUSTRIES_PROGRAM_ESIABLISHED_IN[SENAI
6	BILL_1]e
7	Section 3. Use of consultants. The legislativ
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9	EQRCE+ shall retain such consultants as required by th
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17	Title 5.
18	Section 5. Appropriation. There is appropriated
19	#====== \$35±000 from the general fund to the legislative
20	council for the purposes of assisting the spectalselect
21	committee FACIFINDING_IASK_FORCE on corrections as provided
22	in sections 3 and 4.
23	Section 6. Effective date termination. This act is
24	effective on passage and approval and terminates denuary

-End-

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MARCH 1, 1983.

ī	MUUSE BILL NO. 11 (2NO 55)
2	INTRODUCED BY SPILKER, KEYSER,
3	HODRE: FAGG: MARKS: FABREGA
4	
5	A BILL FOR AN ACT ENTITLED: "AN ACT CREATING A SPECIAL
6	SELECTGOMMITTEE FACIFINDING TASK FORCE TO PREPARE
7	RECOMMENDATIONS AND A PLAN OF ACTION TO DEAL WITH MONTANA'S
8	CORRECTIONAL PROBLEMS FOR THE CONSIDERATION OF THE 48TH
9	LEGISLATURE; PROVIDING FOR STAFFING AND USE OF CONSULTANTS
0	BY THE COMMITTEE TASK FORCE; APPROPRIATING FUNDS FOR THE
1	COMMITTEE IASK_FORCE; AND PROVIDING AN IMMEDIATE EFFECTIVE
2	DATE AND A TERMINATION DATE.
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4	WHEREAS, the Governor has convened the Legislature to
5	consider the conditions and problems existing at the Montana
6	State Prison and within the state's adult correctional
7	programs generally; and
8	WHEREASythe46thLogistatureat-the-request-of-the
9	Governor-appropriated-\$4-million-for-additional-correctional
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5	nerganesmedinessinimussecurityfacilitycanableof

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2	construction-of-a-close-sacurity-facility-capable-of-housing
3	<del>12</del> 8-h÷gh-r÷sk-†nmates+-and
4	WHEREASy-the-Governor-assured-the-Montana-ChurchWome
5	Unitedthatalternativestothewomen*scorrections
ó	facility-at-WarmSpringswouldbeconsideredybutsuc
7	alternativeshavenotbeenaddressedinanyofth
8	Governortsproposatsforthisspecialsessionofthe
9	tegislature;-and
10	WHEREAS, the Governor has appointed an independen
11	Prison Alternatives Gommittee IASK FORCE to prepare
12	recommendations on alternative correctional programs for
13	Montana, and the committee IASK FORCE has yet to complete
14	its work; and
15	WHEREASy-an-analysis-of-the-Governoris-proposals-by-the
16	LegislativeFiscalAnalyst-has-brought-fofth-discrepancies
17	that-are-unaccounted-for-at-this-time;-and
18	WHEREASythetegistaturedesiresthetygiventhe
19	potentiallydangerousnature-of-their-jobsthe-warden-and
20	staff-of-the-Montana-State-Prison-be-in-camplete-controlo
21	theirinstitutionwithoutunnecessorilyendangering
22	themselves+and WHEREAS*IHE
23	INCONSISIENTADVICE-AND-INFORMATION-RELATING-IO-WHAI-REALL
24	OUGHI-10-BE-DONE-IO-50LYE-GORREGIIONS-POODLEMSINMONIANA
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1	HHEREASythetegislaturedesirestoavoid-passible
2	<del>judicial-intervention-into-</del> conditions-at-theMontanaState
3	Prisonby-addressing-any-problems-in-an-informed-and-timely
4	manner+-and

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MHEREAS, the Legislature hears the demands of the people of Montana for swift and sure punishment of convicted criminals in a manner insuring the safety and protection of the people of Montana; and

\*\*HEREAS, the Legislature also recognizes its responsibility to provide opportunities for the rehabilitation, reformation, and training of inmates in order to reduce recidivism and produce productive members of society; and

14 WHEREAS, the Legislature supports the following 15 concepts:

- (1) secure incarceration for dangerous offenders;
- (2) actual work experience and vocational and on-the-job training for inmates, which instill in them the work ethic AND WHICH BETTER UTILIZE FACILITIES SUCH AS THE PRISON RANCH;
- (3) educational opportunities for inmates desiring to avail themselves of such opportunities;
- 23 (4) alcohol and drug abuse counseling for inmates; and
- 24 (5) cooperation between agencies of state government 25 and the university system for the utilization of staff and

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L	services that may be	beneficial	for	the	inmates	of	the
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- 3 (6) ADEQUATE TRAINING PROGRAMS FOR THE PRISON STAFE:
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- 14 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
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  16 FORCE on corrections -- establishment -- organization. (1)
- 17 There is established a-12-member-spectal-select-committee AN
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- 19 (2) The committee IASK FORCE shall be appointed in the 20 following manner:
- 21 (a) The speaker of the house, after consultation with
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- 7 (d) obtain independent cost estimates for any 8 alternative capital projects the eomm+teee TASK\_FORCE may 9 recommend\*: AND
- 10 (E) DIRECT THE LEGISLATIVE COUNCIL TO CONTRACT: WITHIN

  11 EXISTING APPROPRIATIONS: WITH AN INDEPENDENT CONSULTANT TO

  12 PREPARE AN ESTIMATE FOR SUBMISSION TO THE 48TH LEGISLATURE
- 13 QE\_IHE\_COSTS\_OE\_RENOVATING\_THE\_OLD\_TERRITORIAL\_MONTANA\_STATE
- 14 PRISON IN DOWNTOWN DEER LODGE MONTANA AND
- 15 (E) IN ADDRESSING PRISON PHYSICAL PLANT ADDITIONS.
- 16 GIVE PRIMARY CONSIDERATION TO PROVIDING FOR THE SEGREGATION
- 17 DE PRISONERS BASED UPON PRISONER ATTITUDES AND WORK
- 18 ASSIGNMENTS TO REDUCE THE EFFECTS OF PREJUDICE AGAINST
- 19 PRISONERS INTENT ON REFORMATION BY HARD-CORE PRISONERS.
- 20 (3) IN ITS REVIEW THE COMMITTEE SHALL:
- 21 <u>(A) EXPLORE THE CONDITIONS AND PROBLEMS EXISTING AT</u>
- 22 MONTANA STATE PRISON AND WITHIN THE STATE'S ADULT
- 23 CORRECTIONS PROGRAMS AND THE RESOLUTION THEREOE:
- 24 (8) SUGGEST APPROPRIATION LEVELS FOR STATE AGENCIES
- 25 AND PROGRAMS NECESSARY TO ALLEVIATE AND ADEQUATELY ADDRESS

1,	THE PROBLEMS AND CONDITIONS EXISTING IN MONTANA STATE PRISON
2	AND WITHIN THE STATE'S ADULT CORRECTIONS PROGRAM: AND
3	(C) MONITOR THE 1MPLEMENTATION AND RESULTS OF THE
4	ACTIONS TAKEN BY THE SECOND SPECIAL SESSION: INCLUDING THE
5	PRISON VOCATIONAL INDUSTRIES PROGRAM ESTABLISHED IN ISENATI
6	BILL_1].
7	Section 3. Use of consultants. The legislative
8	council, upon request from the special-select-committee IASI
9	FORCE, shall retain such consultants as required by the
10	committee IASK_EDRCE.
11	Section 4. Committee IASK FORCE staff. The legislative
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16	preparing its reports and recommendations as provided in
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10	Section 5. Appropriation. There is appropriated
19	\$===== \$35,000 from the general fund to the legislative
20	council for the purposes of assisting the special-select
21	committee FACTEINDING TASK FORCE on corrections as provided
22	in sections 3 and 4.

-End-

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MARCH 1. 1983.

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Section 6. Effective date - termination. This act is

effective on passage and approval and terminates January

HB 11